

SPEAKER JAMES V. HANSEN



STATE OF UTAH Annual Budget 1979-80

CONTAINING THE RECOMMENDATIONS OF
GOVERNOR SCOTT M. MATHESON
PRESENTED TO THE GENERAL SESSION OF THE 43rd LEGISLATURE
FOR THE FISCAL PERIOD JULY 1, 1979 - JUNE 30, 1980

STATE OF UTAH

Annual Budget 1979-80

Containing the Recommendations of
Governor Scott M. Matheson

Presented to the General Session of 43rd Legislature
for the Fiscal Period July 1, 1979 to June 30, 1980

Utah State Budget Office
121 State Capitol Building
Salt Lake City, Utah 84114
January, 1979

Acknowledgements:

This document is the result of many hours of effort on the part of agency budget and accounting officers, program directors, agency directors, secretaries, planners and analysts. Without their careful attention to the myriad details associated with budget preparation, the democratic process of public resource allocation would not be well served. Individually and collectively, they deserve much credit for their work.

Preparing materials for publication after the analysis was completed and the decisions made also demanded an extra measure of effort. The Publications Section of the State Archivist's Office, Ruth Langheinrich, Sandra Westbrook, and Mary Holbrook, helped immensely. Bailey, Montague & Associates lent valuable assistance in graphic design. Lorraine Press met an impossible deadline in printing the book.



SCOTT M. MATHESON
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D. DALE WILLIAMS
Director of Finance

JAMES EDWIN KEE
State Budget Director

January, 1979

Honorable Scott M. Matheson
Governor, State of Utah

Dear Governor Matheson:

Pursuant to the "Budgetary Procedures Act", Title 63, Chapter 38, and Section 63-2-18, Utah Code Annotated, 1953, as amended, we are presenting herewith your proposed budget for the fiscal year July 1, 1979 through June 30, 1980. As required by law, a draft copy of your recommendations has been transmitted to the Legislative Fiscal Analyst on a confidential basis.

It is significant to note that this budget document is the product of the new approach to budgeting which you initiated as part of your commitment to improving the effectiveness and accountability of State government. This process has been distinguished by its openness, and by its focus on the policy issues which you determined needed to be addressed.

Your budget was prepared by the staff of the State Budget Office in conformance with the policies and guidelines you initiated. Priority was given to essential programs and restraint was exercised in order to provide the maximum possible tax relief for Utah's citizens.

Sincerely,

James Edwin Kee
State Budget Director

D. Dale Williams
Department of Finance

Foreword

This document represents the completion of the first step toward program budgeting in the State of Utah. Governor Scott M. Matheson charged the State Budget Office to move in this direction because he believed that it would provide him with an effective management tool to assure the public that State resources are being used wisely. He was concerned about the difficulty people had, under the prior budgeting process, in seeing the relationship among public needs, expenditures and results. Analyses completed for the Governor by the Committee on Executive Reorganization supported the conclusion that program budgeting could minimize these difficulties.

We initiated the project in March of 1978 by organizing a steering committee composed of representatives of the state Budget Office, State Planning Coordinator's Office, Department of Finance, the Legislative Fiscal Analyst's Office, the Office of the Legislative Auditor General, the State Auditor, Court Administrator's Office, Department of Systems Planning, and eleven other State agencies. This group was invited to provide feedback and direction as we attempted to define the process, specify the calendar and design the forms that would be used in this budget cycle. The service which this committee provided, both individually and collectively, was of inestimable value to our office. Because of its service, we were able to avoid many of the pitfalls and mistakes which have plagued other program budgeting efforts.

Agency Training

This committee identified a critical need for training of agency personnel in program budgeting concepts. During the period of May 15th to June 1st, the Budget Office and volunteers from other agencies, conducted training sessions for the staffs of 33 State agencies. We

estimate that approximately 700 individuals participated. The training exercise presented an overview of the process and gave each participant a first-hand experience in developing Program Plans. The Program Plan is a document which defines the public problem or need to which agency efforts are directed and shows how agency programs are responsive to that need. It is an adaptation of the P.O.M.E. (Problem-Objective-Method- Evaluation) planning model originally developed by the Department of Social Services.

As a help in completing the process, agencies were supplied with copies of the *Management and Budget Reporter*. This is the handbook we developed to facilitate preparation of budget documents, work programs, and all other administrative processes related to resource management. The *Management and Budget Reporter* correlates requests of the Building Board, Personnel Office, Department of Finance, Systems Planning and the Budget Office for information from agencies. It minimizes redundancy and maximizes the value of information received.

With the assistance of the *Management and Budget Reporter* and the training program, agencies spent the period from the 1st of June through the 1st of July in developing their Program Plans. During this same period, we were successful in recruiting budget analysts to complete our staff. The staff began the process of reviewing Program Plans in July.

Program Plan Analysis

Each Program Plan was analyzed for its completeness and technical accuracy. We used this review process as an opportunity to reinforce the learning that had been presented in our training programs. Program Plans were sent back to agencies with the comments of the budget analyst and suggestions as to how they might be improved. Second

drafts of Program Plans were received by mid-July. These materials were then analyzed to isolate programmatic and budgetary issues with which the Governor needed to be involved.

By mid-August, we were prepared to present a series of program recommendations. After listening to Budget Office recommendations and agency rejoinders, the Governor placed programs into three categories: (1) those for which the Program Plan analysis indicated a decision to continue funding at the current level was in order; (2) those programs for which the Program Plan analysis suggested a more detailed program review was needed; and (3) those programs which would be likely candidates for expansion or workload budget increase consideration. The Governor's program decisions were communicated to the agencies and they were requested to use this information in the preparation of their actual budget requests.

During the period of time when agencies were developing their actual detailed budget requests, our staff directed their attention to the examination of the programs which had been selected out for special analysis. A series of program review papers was prepared, summarizing the findings, conclusions and recommendations of our staff. A complete list of review papers, available on request, follows the Foreword. These recommendations were presented to the agencies in advance, and to the Governor at the budget hearings.

The calendar called for submission of budget requests to our office by the 1st of September, and many agencies were able to comply with this deadline. In those instances where this was not possible, the close working relationship which had been established between our staff and the agencies, permitted us to begin our analysis of actual budget requests simultaneously with the completion of these requests in the agencies. The primary focus of our analysis of budget requests was the extent to which the request was consistent with the program direction provided earlier by the Governor. We also validated the actual

expenditure figures and the estimated expenditure amounts. Our analysts worked extensively with agency staffs to assure that the budget document was accurate and complete.

Governor's Budget Hearings

In order to facilitate a more complete and deliberate examination of the issues relating to budget requests, we scheduled the Governor's budget hearings one month earlier than in prior years. All of the hearings were completed during the month of October. Our preparation for the hearings included the development of a specific dollar recommendation for each program. Our recommendations attempted to strike a balance between program needs and the constraints imposed by the Governor's commitment to tax relief. We attempted to reconcile differences and answer questions in advance so that the hearings could concentrate on policy questions and decisions. Our dialogue with the Governor, since the hearings, has clarified the policy choices that he elected to make and they are reflected in this document.

Throughout this entire process, we have made a consistent and conscientious attempt to keep all of the information and all of the questions in the open. At no point in the process did we make a recommendation to the Governor that had not also been presented to the agency, and on which the agency had been given an opportunity to comment or react. Although this required the process to be more involved than it otherwise would have been, we felt it was necessary to take these extra steps in order to assure that the program approach would be successful. Although there are many opportunities for further improvements, we are pleased to report that on balance, the effort has been successful.

We feel that the work our staff has presented in this document is an improvement over previous budget documents and will be more useful to decision-makers. We also believe that the process has given the Governor a

fair and defensible position on the utilization of State resources.

Budget Document Organization

The budget document is organized differently this year than in past years. For one thing, we have held to a bare minimum, the number of financial reconciliations and details which are of little interest to most readers. This information is available to any who need it and it has been supplied to the Fiscal Analysts' staff for their review. Secondly, we have supplied considerably more narrative information than previously, both to enhance the readability of the document and to explain the rationale behind the Governor's recommendation.

Three new sections are added. The first of these is the "Budgetary Perspective" in which we present and analyze the broad policies that underlie the Governor's recommendation. This section should help legislative decision-makers relate specific recommendation to the overall policy direction which the Governor is proposing.

The second new section is entitled the "Enterprise Budget." Under this subtitle, we have grouped budget statements for those activities of State government which are self-funded. These budgets require legislative scrutiny and, in some cases, legislative appropriation. However, these are decisions which can be reached independently of general appropriation decisions because the funds in question cannot be used for any other purpose.

Finally, we have added an appendix in which we present tabular data, summaries, and historical information which is not directly relevant to the ex-

planations given in the body of the document. This is intended to improve the budgets' readability. We hope these changes will improve the usefulness of the document, especially to members of the Legislature.

Special tribute and commendation is due to Wendy Margetts and Janice Hill, secretarial staff in the Budget Office, for their conscientious, patient, and sometimes super-human service throughout the budget process. Without their assistance, the plan would not have succeeded.

Respectfully Submitted,

James Kee State Budget Director

Roger Black Deputy State Budget
Director and
Analyst for Higher
Education

January, 1979

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T. Craig Bott	Natural Resources
Gene Findlay	Transportation
Leslie Goodloe	Business, Labor and Agriculture
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Carolina R. Selby	Public Education
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Budgetary Perspective

The Governor's budget recommendations, as contained in this document, map out a new direction in State fiscal policy. The road signs are very clear: this budget slows down the rate of growth in the size of State government, and as result, taxpayers will receive substantial sums of money in the form of tax relief. These two inter-dependent objectives are to be accomplished through careful and prudent deliberation on what services the State provides, how these services are provided at least cost and what will be the future consequences of current decisions.

HISTORICAL TRENDS

State government has been increasing in size and complexity. The growth in State expenditures has been fueled by an increasing population, federal initiatives, an increasing demand for a greater variety of services, and by the inexorable pressures of inflation, over which State policy-makers have had little control. In the seven year period from fiscal year 1972-73 to the current fiscal year, 1978-79, State government expenditures will have risen from a total of \$550 million in 1972-73 to nearly \$1,200 million excluding the local share of the Basic Minimum School Program. This dramatic increase, more than a doubling in seven years, represents an annual rate of increase of nearly 14 percent.

High rates of inflation have been the cause of most of this increase; however, if the change were expressed in terms of constant dollars (calculated so as to eliminate the impact of inflation), the increase would still be substantial. The 1972-73 expenditures of \$550 million have increased in constant dollar terms to \$780 million in fiscal 1978-79. This change, a 42 percent increase, translates into an annual rate of increase of 6 percent. State population during this same period of time increased from 1,228,000 to an estimated 1,318,000, or

an average of 2.6 percent annually. Personal income increased from \$4.216 billion in 1972 to \$8.599 billion, or an increase of more than 100 percent. When the impact of inflation is eliminated, the increase in personal income is less dramatic but nevertheless substantial — growing from the \$4.216 billion in 1972 to \$5.469 billion in 1978, or an annual growth rate of 4.5 percent. (See Appendix C)

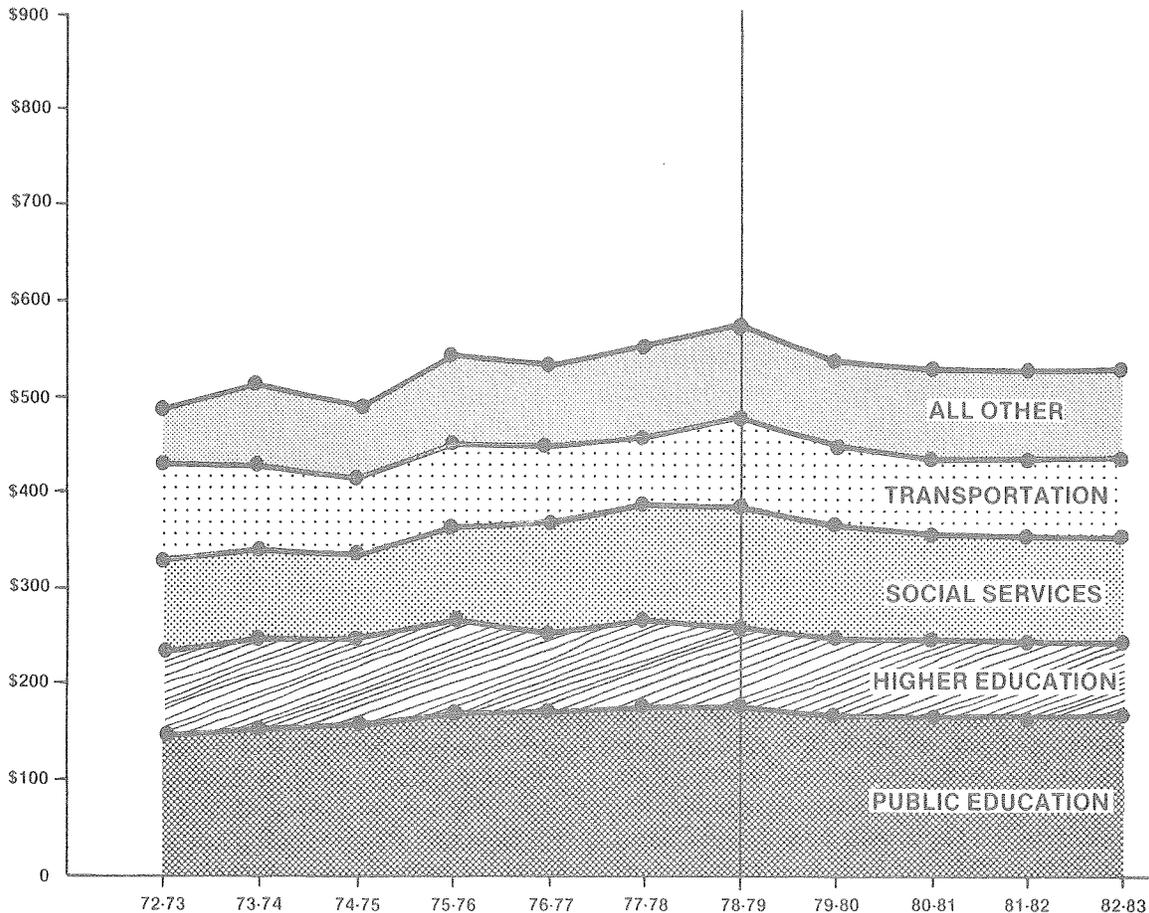
These figures clearly indicate that State government has been increasing in recent years at a rate faster than either population or personal income. The reasons for the growth are not surprising. State expenditures for public education increased 38 percent in constant dollar terms, an annual rate of increase of 5½ percent. During this period of time, a new plan for financing education in the State of Utah was implemented, substantially increasing the State's share of this important public service. Also, particularly in recent years, the number of children who need public education services has been increasing rather dramatically, much faster than the rate for the nation as a whole.

State expenditures for social service programs increased 50 percent in constant dollar terms, an annual growth rate of 7 percent. Much of this increase is attributable to massive infusion of federal funds, particularly Title XX and Title XIX of the Social Security Act. In addition, increasing populations, particularly urban populations, dramatically increase the complexity and size of social problems with which public agencies must deal.

Expenditures for higher education show a much more modest rate of growth, going from approximately \$98 million in fiscal year 1972-73 to \$112 million in 1978-79 (stated in constant dollar terms) — a very modest 2.25 percent annual growth rate over the seven year period. The rate of growth for ex-

Illustration #1

PER CAPITA EXPENDITURE IN 1972 DOLLARS



penditures for transportation is even more modest, with an annual growth rate of 1.6 percent.

State expenditures for all other purposes grew, in constant dollar terms, from \$64 million in 1972-73 to \$135 million in 1978-79. While this increase is certainly dramatic, it is also somewhat misleading. A significant element in this area of the budget is the federally funded manpower program. These funds simply flow through the State budget to localities. If the manpower money were factored out, the increase would be from \$56 million in fiscal year 1972-73 to \$102.7 million in fiscal year 1978-79. In addition, the 1978-79 figure includes a substantial amount of money for acquisition and development of State park properties, and maintenance and re-

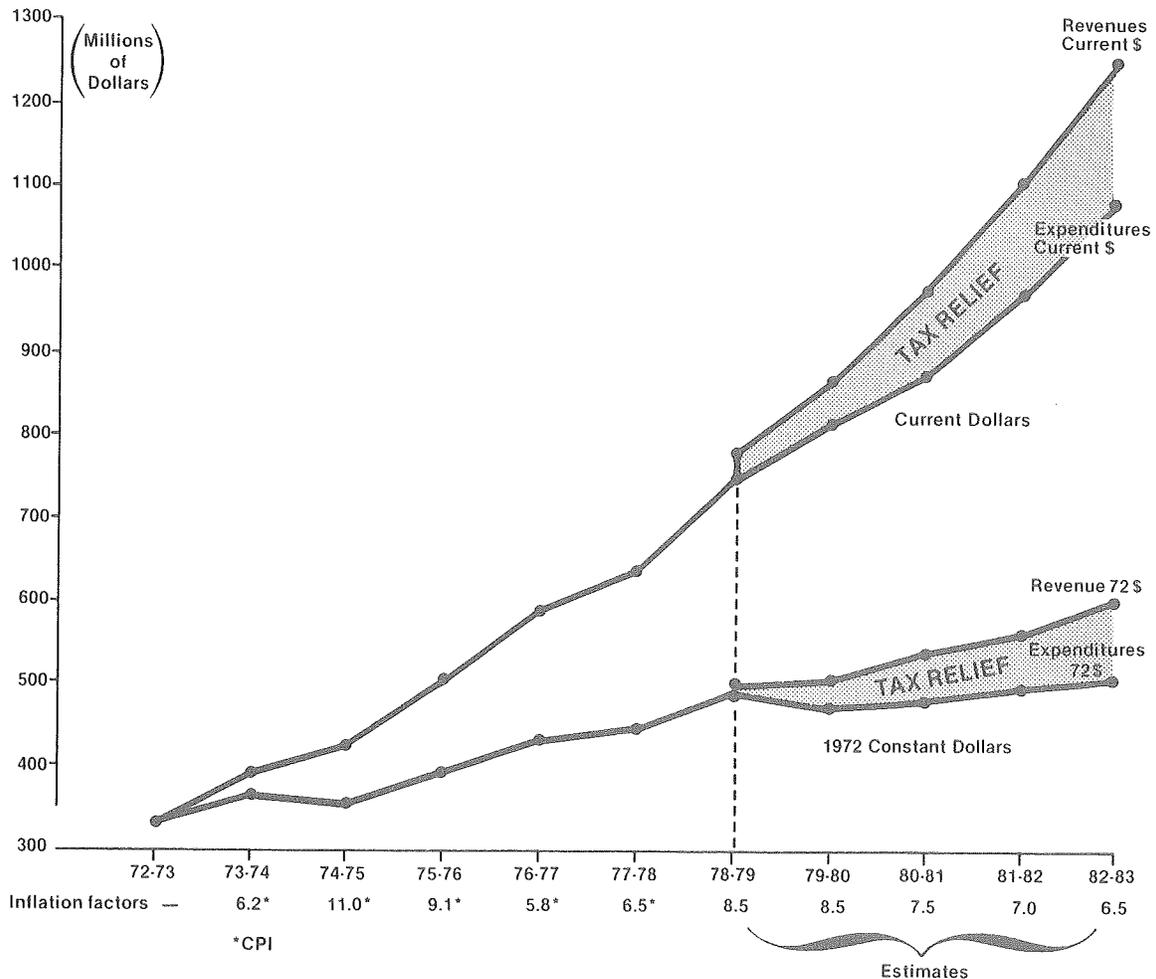
novation of State facilities. When all of these items are taken out, the annual rate of increase falls to 7.0 percent. The total increase falls to a more modest, but still dramatic 61 percent increase. These figures reflect a public policy calling for substantial investment in the maintenance and preservation of natural resources in the State of Utah, and improved public safety services, in addition to modest increases in general government. The increased expenditures in natural resources really represent an investment in the State's future. Illustration #1 shows these observations on a per capita basis.

NEW BUDGETARY DIRECTION

No criticism of past fiscal policy is intended, but it is clear that the citizens of

Illustration #2

EXPENDITURE OF STATE FUNDS 1972-73 THROUGH 1982-83
AND PROJECTED REVENUE 1978-79 THROUGH 1982-83
(General, School & Transportation Funds.)
Actual 1972-73 — 1977-78 Estimated 1978-79 — 1982-83



Utah now feel that it is time to slow down the rate of investment in public services. The Governor's budget recommendation is responsive to this desire, and the tables and charts used to illustrate the foregoing discussion of historical trends show that the recommendations for fiscal 1979-80 and beyond, turn the corner in the rate of growth in the State's budget (See Illustration #2. See also Appendices A, B, and C). While total expenditures will increase by 5.5 percent, the budget for fiscal year 1979-80 recommends in constant dollar terms, an actual decrease of 3 percent from the 1978-79 budget level. Thereafter, through fiscal year 1982-83, the Governor's fiscal plan (Table #1) re-

commends that expenditures grow at a very modest rate of 2 percent in constant dollar terms. On a per capita basis, the budget will remain constant. If those expenditures which are financed through federal grants, collections and other restricted revenue resources, are taken out of the equation, the per capita expenditures of State tax dollars will decline.

The Governor proposes a conscious fiscal policy of slower growth, greater productivity, and increased effectiveness. The implications of this policy for State agencies and State supported public services is very clear. New programs will necessarily be subjected to a more careful scrutiny and more skeptical an-

Table #1

STATE OF UTAH

State Fiscal Plan (5 Years)

Summary of Projected Revenues and Expenditures

General Fund, Uniform School Fund and Transportation Fund (unrestricted)

(in thousands of dollars)

Revenues:	Current Estimate 1978-79	Governor's Recommendation		Projected		Projected		Projected	
		1979-80	Percent Increase	1980-81	Percent Increase	1981-82	Percent Increase	1982-83	Percent Increase
Revenue Carryover:									
General Fund & Un. Sch. Fund	\$ 21,504(a)	\$ 8,632		\$ 10,716		\$ 716		\$ 5,646	
Transportation Fund	17,280	5,445		-0-		-0-		-0-	
Net Revenue:									
General Fund & Un. Sch. Fund	651,500	749,800	15.1	858,500	14.5	983,000	14.5	1,125,500	14.5
Transportation Fund	94,890	102,000	7.5	109,140	7.0	116,780	7.0	124,950	7.0
Overhead Allocation (net)	600	700		800		900		1,000	
Agency Savings (Gen. Fd., Tr. Fd.)		9,193		1,500		1,500		1,500	
Total Available Revenue	\$785,774	\$875,770		\$980,656		\$1,102,896		\$1,258,596	
Expenditures:									
General Fund & Un. Sch. Fund	\$647,630	\$702,908	8.5	\$773,000	9.9	\$ 854,170	10.5	\$ 943,850	10.5
Transportation Fund	108,045	111,432	3.1	109,140	2.1R	116,780	7.0	124,950	7.0
Less: Expenditures out of Reserves	4,297R(b)	4,730R(b)	10.1	-0-		-0-		-0-	
Total Appropriated Expenditures	751,378	809,610	7.8	882,140	9.0	970,950	10.1	1,068,800	10.1
Proposed Supplementals	9,243	2,000		2,000		2,000		3,000	
Proposed Total Expenditures	\$760,621	\$816,610		\$884,140		\$ 972,950		\$1,071,800	
Gross Surplus									
	\$ 25,153	\$ 64,160		\$ 96,516		\$ 129,946		\$ 186,796	
Less Balances in Reserve(c)	2,075R	2,194R							
Unappropriated Surplus	\$ 23,078	\$ 61,966		\$ 96,516		\$ 129,946		\$ 186,796	
Proposed New Tax Relief:									
Local School Tax Relief		\$ 9,700(d)		\$ 10,800(d)		\$ 24,000(e)		\$ 40,500(f)	
Expansion Circuit Breaker	\$ 9,000	14,000		14,500		15,500		17,000	
Homestead Credit		10,000		15,500(g)		22,000(h)		45,000(c)	
Food Sales Tax Relief		22,000		60,000		68,400		78,000	
Misc. Tax Revision Changes		1,500		1,500		1,500		1,500	
Total New Tax Relief	\$ 9,000	\$ 57,200		\$102,300		\$ 131,400		\$ 182,000	
Property Tax Relief Included									
in Expenditures		(9,700)(d)		(10,800)(d)		(12,000)(e)		(27,000)(f)	
		3,750		4,300		4,900		5,600	
Revenue Contingency Fund									
(1/2% of Gen. Fd. & Un. Sch. Fd.)									
Net Surplus	14,077	10,716		716		5,646		26,196	
Gen. Fd. & Un. Sch. Fd. Carryover	8,632	10,716		716		5,646		26,196	
Trans. Fd. Carryover (Unres.)	5,445	-0-		-0-		-0-		-0-	

Footnotes:

- a) Includes \$2,078 or anticipated closing surplus and \$19,426 of appropriated 1977-78 surplus funds to be spent in 1978-79 as follows: Parks Development — \$13,500; ARI — \$5,176; Low Income Housing — \$750.
- b) Includes Reserve for Depreciation for equipment replacement and year-end unexpected cash collected for the B&C Road Fund.
- c) B&C Road Fund and other minor reserves.
- d) \$9,700 in 1979-80 and \$10,800 in 1980-81 of local tax relief is included in expenditures with State picking up 71% of Basic School Program (up from 68.8%) — reducing 28 mill levy.
- e) State pickup of 73% of Basic School Program (savings from 71% pickup is included in base expenditures).
- f) State pickup of 75% of Basic School Program (savings from 73% pickup is included in base expenditures).
- g) Homestead credit increased to \$75.
- h) Homestead credit increased to \$100.
- i) Homestead credit increased to \$200.

alysis than has been the case historically. Very careful attention will have to be given to setting priorities. Public problems or needs which have automatically been assumed to be State responsibilities, will have to be examined to determine if other alternatives might be more appropriate and effective. Individuals, families, communities, voluntary organizations and other public institutions will have to carry a larger responsibility for meeting the needs for their members.

State agencies will also have to pay very careful attention to the methods used in accomplishing assigned tasks. Non-essential services may have to be discontinued. More efficient ways of accomplishing high priority tasks will have to be found. All of this will be necessary because the policy which is presented in this budget document is a long-term policy. The budgetary stringencies proposed for fiscal year 1979-80, will have to become a way of life for State government.

REVENUE PROJECTIONS

General Fund

The tight budget constraints which are being projected into the future are not the result of gloomy revenue forecasts. In fact, Utah is experiencing a period of phenomenal growth in population, employment, and new business. The State Budget Office is taking a relatively optimistic view about the future revenue picture of this State. Total General Fund revenues of \$363 million during the current year, an increase of 14.2 percent over last year, are projected and \$410 million, an increase of 12.8 percent are expected in fiscal year 1979-80.

The sales tax accounts for 82 percent of the General Fund. Therefore, predictions on sales tax are the major determinants of the General Fund revenue picture. During the first four months of the current fiscal year, sales tax collections increased 16.9 percent over last year. Looking at historical averages and assuming that collection patterns of recent years continue, the Budget Office would anticipate total sales and use tax

collections for the current fiscal year of approximately \$299 million, or 15.5 percent over last year. This represents nearly a 1 percent greater increase than occurred last year in the sales and use tax area. Some down-turn in sales tax revenues during fiscal year 1979-80 is expected because of the predictions of some slow-down in economic growth and in sales, particularly in construction and automobiles.

Uniform School Fund

In the Uniform School Fund, there are three revenue sources that make up the bulk of the fund. Eighty percent of the Uniform School Fund is derived from the individual income tax. The State Budget Office is predicting that the revenue from the income tax this year will increase at a rate of approximately 24 percent over last year, yielding a total of approximately \$233 million. This is a substantial increase over the previous year, but again, it conforms to current trends clearly visible in revenue collections and employment growth. The other two major components of the Uniform School Fund are the Corporate Franchise Tax, which is estimated at \$31 million in the current year, and Federal Revenue Sharing which will be approximately \$13.9 million. The total Uniform School Fund revenue is projected by the State Budget Office to be \$288 million in fiscal year 1978-79, or a 20.2 percent increase over the previous fiscal year.

In fiscal year 1979-80, the Budget Office is projecting a slightly smaller increase in the income tax, again because of the expected slow-down in employment and economic growth. It is still anticipated, though, that the total Uniform School Fund will increase to \$340 million, or a 17.9 percent increase over the current year.

Transportation Fund

In the Transportation Fund, because of a 2 cent increase in the gas tax, the Budget Office anticipates a 27 percent increase in total Transportation Fund revenue, to a figure of \$94.9 million, in fiscal year 1978-79. During the fiscal

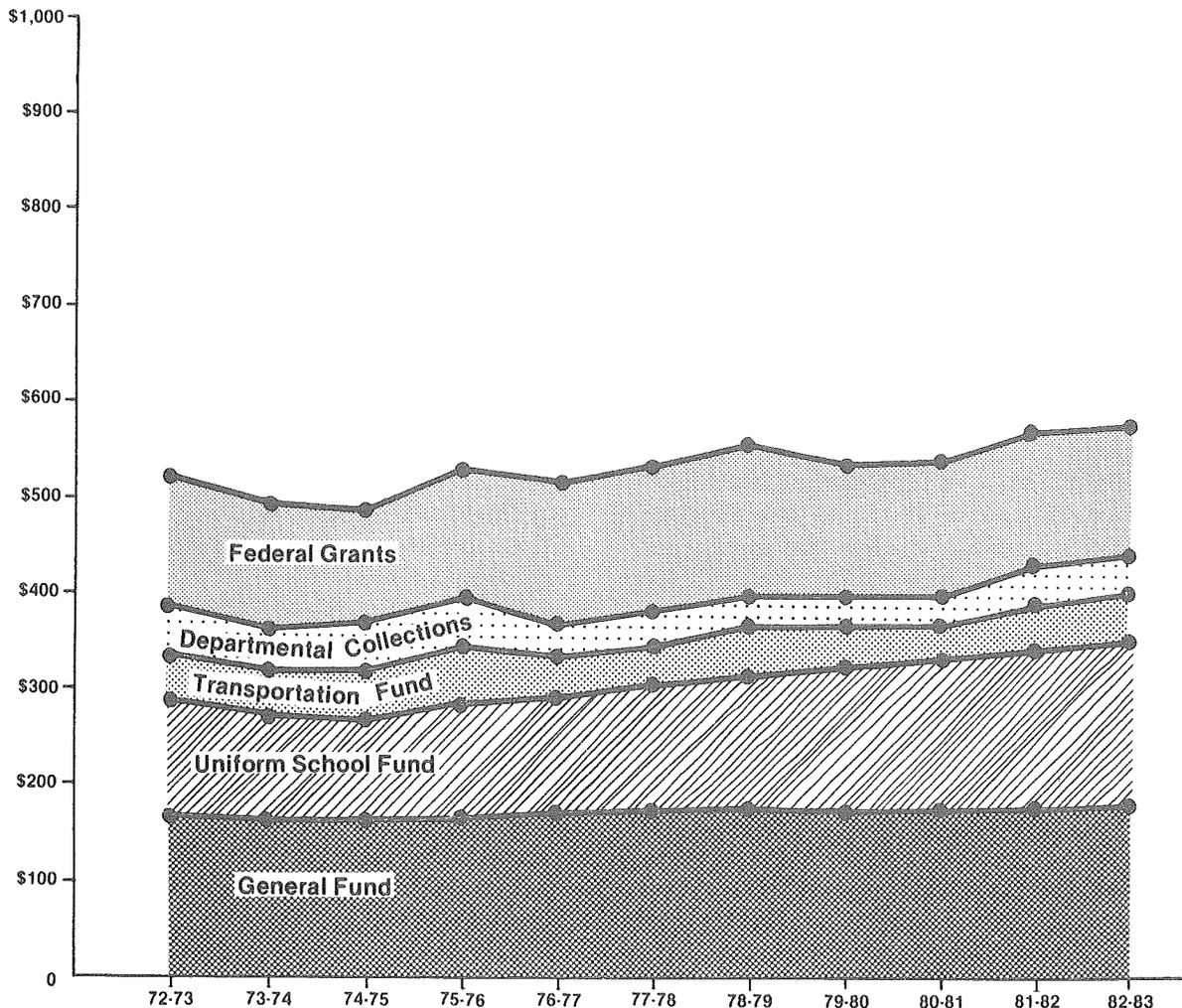
Table #2

STATE OF UTAH
Comparative Revenue Estimates (IN THOUSANDS)

	Actual 1976-177	Actual 1977-78	% Change	Appropriation 1978-79	% Change	Budget Office Estimate 1979	% Change	Budget Office Estimate 1980	% Change
GENERAL FUND									
Sales and Use Tax (net)	\$225,794	\$258,808	14.6	\$292,600	13.1	\$299,000	15.5	\$342,000	14.4
Liquor Profits	10,580	11,527	9.0	12,200	5.8	13,100	13.6	14,000	6.9
Insurance Premium	10,098	11,917	18.0	11,800	(1.0)	13,600	14.1	15,500	14.0
Beer, Cigarette and Tobacco	9,584	9,970	4.0	10,700	7.3	10,300	3.3	10,700	3.9
Interest	9,005	6,827	(24.2)	7,500	9.9	10,500	53.8	10,500	—
Mine Occupation	8,489	8,446	(.5)	9,300	10.1	9,000	6.6	9,500	5.6
Inheritance Tax	5,564	4,055	(27.1)	1,200	(70.4)	1,200	(70.4)	700	(41.7)
Federal Revenue Sharing	5,333	750	(85.9)	—	(100.0)	—	(100.0)	—	—
Public Service Commission	870	1,289	48.2	—	—	1,418	10.0	1,560	10.0
Insurance Fees	834	1,224	46.8	—	—	1,250	2.1	1,300	4.0
Other	3,467	4,052	16.9	8,500*	—	4,732	16.8	5,140	8.6
Property Tax Relief**	—	(820)	—	(2,400)	192.7	(1,000)	22.0	(1,200)	20.0
Total	\$289,618	\$318,045	9.8	\$351,400	10.5	\$363,100	14.2	\$409,700	12.8
UNIFORM SCHOOL FUND									
Individual Income Tax	\$ 30,907	\$ 38,500	24.6	\$ 45,414	18.0	\$ 48,300	25.5	\$ 56,700	17.4
Withholding Taxes (gross)	152,251	180,585	18.6	214,097	18.6	223,900	24.0	268,700	20.0
Refunds	(24,890)	(31,031)	24.7	(36,011)	16.0	(39,000)	25.7	(45,600)	16.9
Sub-Total	\$158,268	\$188,054	18.8	\$223,500	18.8	\$233,200	24.0	\$279,800	20.0
Corporate Franchise Tax	24,867	29,448	18.4	29,300	(.5)	31,000	5.3	35,000	12.9
School Land Income	7,940	7,403	(6.8)	6,900	(6.8)	7,600	2.7	8,000	5.3
Federal Revenue Sharing	7,104	11,993	68.8	13,000	8.4	13,900	15.9	14,500	4.3
Interest on Revenue Sharing	—	568	—	500	(12.0)	700	23.2	600	(14.3)
Other	2,421	2,550	5.3	2,700	5.9	2,000d	(21.6)	2,200d	(10.0)
Total	\$200,600	\$240,016	19.6	\$275,900	15.0	\$288,400	20.2	\$340,100	17.9
SUB-TOTAL	\$490,218	\$558,061	13.8	\$627,300	12.4	\$651,500	16.7	\$749,800	15.1
TRANSPORTATION FUND									
Motor Fuel	\$ 45,694	\$ 48,808	6.8	\$ 66,900e	37.1	\$ 64,000e	31.1	\$ 69,000	7.8
Special Fuel	6,865	7,391	7.7	10,500	42.1	10,000	35.3	10,900	9.0
Motor Vehicle Registration	10,570	9,831	(7.0)	10,000	1.7	10,500	6.8	11,050	5.2
Interest	—	1,979	—	—	—	2,500	26.3	2,000	(20.0)
Highway Use Tax	836	1,093	30.7	1,450	32.7	1,450	32.7	1,600	10.3
Driver License Fees	1,547	1,605	3.7	1,670	4.0	1,670	4.0	1,920	15.0
Proportional Registration Fee	1,796	2,159	20.2	2,450	13.5	2,450	13.5	3,000	22.4
Other	3,452	2,234	(35.3)	8,900f	—	2,320	3.8	2,530	9.1
Total	\$ 70,760	\$ 75,100	6.1	\$ 96,300	28.2	\$ 94,890	26.4	\$102,000	7.5
GRAND TOTAL	\$560,978	\$633,161	12.9	\$723,600	14.3	\$746,390	17.9	\$851,800	14.1

Illustration #3

PER CAPITA REVENUE 1972 DOLLARS



year 1979-80, total Transportation Fund revenues of \$102 million, a 7.5 percent increase over the current year, are projected. This would return the Transportation Fund annual increase to a fairly slow rise which has been the trend in previous years; the Transportation Fund is not nearly as responsive to changes in the economy as are the General Fund and the Uniform School Fund.

Revenue Estimating Assumptions

Comparative revenue estimates are indicated in Table #2. Illustration #3 displays state revenue in constant dollars on a per capita basis. The Budget Office candidly admits that it is difficult to project revenues over any length of

time. The General Fund and Uniform School Fund, because they are dominated by the sales tax and the individual income tax are heavily dependent upon changes in population, employment, income growth, and inflation, as well as changes in federal income tax laws. In attempting to make predictions on the current year's and future year's revenues, the State Budget Office has studied the trends from previous years in comparison to population, employment growth, inflation and other factors, and has made their best estimates of revenue growth. Some modeling was utilized to assist the Budget Office; however it must be emphasized, the State Budget Office does

not now have a sophisticated, dynamic model capable of predicting or simulating changes in the Utah economy and projecting, with accuracy, the revenue impacts of such changes. Several states do have such models and it certainly would be something that Utah should consider, given the kind of sensitivity that its major taxes have in relation to the economy.

Projections were based on the following assumptions: (1) that overall employment in the current year will increase at a rate of 7.5 percent above last year — this trend has been confirmed by Job Service; (2) that employment in calendar year 1980 will increase at a slower rate than in the current calendar year because of an anticipated slow-down in the economy (the projected rate is 5-6 percent); (3) that the average inflation rate in the current year and coming year will be in the neighborhood of 8.5 percent, and average salary increases per worker will be slightly lower; (4) that population of the State of Utah will increase at least 3 percent in the current year and in the coming year; and (5) that because of the progressivity of the individual income tax and because of changes in the federal income tax laws, the State will collect a slightly higher percentage of a person's income for income tax in 1979 than it did in 1978, and again in 1980 than in 1979. The effective State income tax rate equals total income taxes divided by total personal income. In calendar year, 1977, it was 2.5 percent. In 1978, we expect the rate to increase to approximately 2.7 percent. We also anticipate a similar increase in effective tax rate during calendar year 1979.

Carrying these revenue projections out through fiscal 1982-83, is risky business. However, with appropriate qualifications about the absolute accuracy of the numbers, making such long-term projections is highly instructive. They show that with a new policy on growth in State expenditures, substantial surpluses can be generated for tax relief.

In summary, Budget Office revenue estimates for fiscal year 1979 are based

on a "boom" economy that clearly is in evidence at the present time. Some slow-down in the economy nationwide in 1979 is anticipated which will affect fiscal year 1980 revenues. However, during the last nationwide recession, Utah survived very nicely, and it may be assumed that Utah will not only weather a mild recession, but will continue a healthy growth, albeit at a somewhat more moderate rate than in the current year. The odds of a major national recession are seen as being rather remote, and only a major national recession would have a severe impact on the revenue picture that is presented.

TAX RELIEF

Past State Actions

Governor Matheson's budget provides the maximum possible tax relief to Utah citizens consistent with prudent management of the State's resources. In providing new relief, however, the actions taken by recent Governors and Legislators in providing tax relief and reform which have helped hold down the cost of Utah State government should be noted. The State property tax, which was at one point over 7 mills, has been eliminated. Over the past 10 years, property taxpayers in Utah have saved more than \$134 million from this action.

The State has made attempts to relieve the local burden of the property tax. In 1977, upon the recommendation of Governor Matheson, the Legislature took action to provide relief for senior citizens; \$2.4 million was set aside for property tax relief through circuit breaker legislation. Families with incomes under \$7,000 are eligible for this relief. In addition, benefits have been provided for farmers through the Farmland Assessment Act.

In 1976, the State exempted prescription medicine from the sales tax, saving citizens an estimated \$3 million per year. In 1977, in order to try to provide relief from rising costs of utilities, the State reduced its tax on utility consumption from 4 percent to 1 percent. This change has provided savings of about \$5.5 million a year to Utah taxpayers.

Tax Revision Committee

Even though the past record of State government has been good with regard to tax relief, Governor Matheson initiated, in 1978, a Tax Revision Committee. This Committee, appointed jointly by the State legislative leadership and the Governor, was composed of Legislators, businessmen, some State officials, and ordinary citizens. They met to examine the overall equity, efficiency, and fairness of the State's tax structure. When presented with an opportunity to indicate areas where they felt tax relief should be applied, they made several sweeping recommendations with respect to tax reductions for Utah residents.

This budget accommodates the policy thrusts of the Tax Revision Committee. In doing so, the Governor felt primary attention should be given to providing relief from those taxes that hit the lower income families the hardest; that produce a regressive State and local tax structure. Simply stated, a tax structure is regressive when State and local government take a higher percentage of income at the lower levels than they do at the higher income levels. Studies conducted by University of Utah research economists and others, indicate that the two chief contributors to a regressive tax structure in Utah and elsewhere, are the property tax and the sales tax, particularly the sales tax on food. It is in these two areas that the Governor feels the primary thrust of tax relief should be granted.

The fiscal windfall, or gap, between expected revenues and expenditures during the current fiscal year, 1978-79, and under the proposed budget by the Governor for fiscal year 1979-80, is over \$76 million which could be available for tax relief. (See Illustration #2.) The Governor is proposing that approximately \$66 million be provided in tax relief during the next 18 months, and an additional \$10 million be provided as surplus to help fund tax relief during the fiscal year 1980-81. The Governor's budget would accommodate the following changes:

Existing Circuit Breaker

In 1978-79, the current fiscal year, the Governor is recommending an immediate expansion of the current circuit breaker to include all families whose earnings are under \$10,000. The impact of 1978 tax assessments in Salt Lake County are well-known. It is clear that inflation has driven property values to a point where some citizens have literally been taxed out of their homes. While total relief cannot be provided to all citizens and the calendar cannot be turned back to December, 1978, when property tax bills had to be paid, something can be done to provide immediate relief for low-income families who were especially burdened by the 1978 tax. This can be accomplished through the existing circuit breaker mechanism by providing a rebate on an individual's income tax. The Tax Revision Committee has sensibly recommended this relief to all low-income families, not just senior citizens, and they have suggested that families with incomes under \$10,000 be eligible. Relief would start at \$300 for the lowest income and gradually decline to \$50 at a higher income level.

The current 1978-79 budget estimates project a \$1 million loss of revenue under the existing circuit breaker. It is believed that expansion of the circuit breaker to include all citizens would require another \$9 million. This \$9 million in tax savings to Utah residents could be an offset against expected revenue in the current fiscal year.

State Share of Local School Program

In 1979-80, the Governor is proposing the State change the method by which it provides its share of the basic minimum school program. Under current law, the State requires local school districts to levy 28 mills for support of the basic program. Revaluation, however, has meant that the 28 mills brings in more local property tax dollars. The State's share of the local school program, therefore, has been declining. In order to stop this decline, the Governor recommends that, instead of setting the mill levy, the

Legislature set the percentage at which the State will contribute to the local school program. The Governor recommends that in fiscal year 1979-80, this percentage be set a 71 percent. Without such a change, it is estimated that the State's share in the program would drop to about 68.8 percent. The property tax relief provided by going to 71 percent, would be \$9.7 million and would directly affect local mill levies and property tax bills. The average mill levy reduction would be 2 to 3 mills.

In addition, in response to the Governor's request for 1978-79 savings, local school districts have pledged to do their share and the Governor would like to give the Board of Education the power to reduce the State mandated mill levy up to one mill in districts which were able to make savings in 1978-79.

New Circuit Breaker and Homestead Credit

Beginning in fiscal year 1979-80, the Governor recommends a revision of the circuit breaker approach to provide relief to the taxpayer at the time property taxes are due. Again, this is in line with the recommendations of the Tax Revision Committee. He recommends that the circuit breaker be applicable to families with incomes under \$10,000 and that a Homestead Credit of \$50 be available to families earning more than \$10,000. The combined total of this relief is now estimated by the Tax Commission at approximately \$24 million. The Homestead Credit is proposed to increase to \$75 per family in fiscal year 1980-81, \$100 in fiscal year 1981-82, and \$200 in fiscal year 1982-83.

Sales Tax Off Food

In 1979-80, the Governor is proposing that sales tax on food be eliminated. This issue was debated extensively among the members of the Tax Revision Committee. Some members favored total elimination of the tax immediately. Others suggested one cent be taken off each year until the sales tax is phased out. The Governor has attempted to build a budget which would allow the complete removal of sales tax from

food by November 1, 1979. Because of the lag in sales tax deposits, only five months of revenue impact will be felt in fiscal year 1979-80. The Budget Office estimates that impact at \$22 million.

The reason for choosing this approach is two-fold. First, the revenue is simply not available in the coming budget to provide both property tax relief and the complete removal of tax on food any earlier. Second, taking off the full 4 cents will have a greater impact on consumers with less of an administrative burden on retail grocers. The Budget Office estimates that in 1980-81, the full fiscal impact of this proposal in revenue loss will be \$60 million. Elimination of the one percent local option is not recommended, but alternative revenue sources for local government should be examined by the Legislature.

Miscellaneous Taxes

The Governor has also provided for \$1.5 million of miscellaneous tax reductions recommended by the Committee. Several of these are in the income tax area where the Committee has recommended to exempt from paying State taxes, those individuals who do not have to pay federal income tax. This not only would save money for those low-income individuals, but it would save an enormous amount of administrative cost which goes into collecting a very small amount of revenue. In addition, the Committee has recommended increasing the standard deduction and the Governor supports that recommendation.

Four and One-Half Years of Tax Relief

The combination of the above tax relief programs is estimated to be \$9 million of additional property tax relief in the current year, 1978-79, and \$57.2 million of property and sales tax relief in 1979-80. These estimates, it should be remembered, are best guesses. Complete data on participation rates in the circuit breaker program is lacking and there are conflicting estimates as to how much taxes on food represent of total sales tax collections. Therefore, the Governor is

suggesting that one-half of one percent of total General Fund and Uniform School Fund revenues be set aside in a contingency fund to provide for any revenue shortfalls, or tax relief expenditures in excess of estimates.

In projecting for fiscal years 1980-81 through 1982-83, the Governor recommends a continuation of the same tax programs, with a gradual increase in State participation in the minimum school program to 75 percent, the maximum allowed under the Constitution.

The impact of taking the sales tax off food during these years is estimated by the Budget Office to increase from \$60 million to \$78 million. The Homestead Credit would rise to \$75 in 1980-81, \$100 in fiscal year 1981-82, and \$200 in 1982-83. With the miscellaneous tax revision changes, the total tax relief package during these three years will be approximately \$416 million.

This total tax relief program, as summarized in Table #1, over a period of four and one-half years would provide a total of \$482 million in tax relief to Utah residents.

One precaution in considering the Governor's tax proposal and other proposals that might be advanced before the Legislature. It is critical, in considering the \$76 million available for tax relief during the next 18 months, that the actions taken be considered in light of their potential budgetary impact in future fiscal years. Utah citizens want tax relief, but they want it to be provided in a manner that is consistent with responsible budgetary planning.

PROGRAM BUDGETING

There is always the danger, in attempting to implement major tax relief policies, that serious and irreparable damage to the integrity of existing public service programs will occur. Across the board cuts, arbitrary rules and inflexible guidelines tend to be insensitive to the relationship which has been established between public needs and public service programs. The budget recommendations presented in this docu-

ment were developed through a process that attempted to minimize these negative consequences.

Having determined to implement a policy of tax relief in fiscal year 1979-80, it was necessary to identify target figures for agency budgets that would permit the scale of relief now being proposed. These targets were translated into general guidelines which called for overall budget increases for continuing programs of no more than 4 percent in State revenue. This guideline was to be applied broadly to department requests and not arbitrarily to each individual program or project. Agency directors were encouraged to reconsider priorities and to eliminate programs that had not achieved their objectives so that resources could be made available to other programs that respond to higher priority needs. In every case, a conscientious attempt was made, either within the agency itself, or at the State Budget Office level to consider, explicitly, the relationship between public needs or problems, costs, and anticipated program results. The goal of holding agency budgets down so that resources might be made available for tax relief was achieved through this systematic program analysis process.

Participation in Budget Process

There were many actors at every level from the first-line supervisor up through the Governor's personal attention. For example, the State Board of Education presented a request for its administrative budget of less than 1.5 percent increase over the current fiscal year. The Department of Systems Planning, after careful analysis of its mandate, concluded that the public interest would be better served if it were to be dissolved. The Director of this agency, after consultation with the Committee on Executive Reorganization, made the unprecedented request to abolish his own position and disperse his staff to positions of more effective responsibility within the agencies served, offering a net savings of \$290,000.

The findings of the Legislative Auditor General recommending substantial changes in the mine safety inspection program of the Industrial Commission were incorporated into the Governor's budget recommendations. The Committee on Executive Reorganization completed a major study of the Department of Public Safety and proposed major reorganizations which will have substantial budgetary impact, not only in fiscal year 1979-80 but in the years following. These recommendations have been incorporated into the budget document and are enthusiastically supported by Governor Matheson.

Studies completed by the State Budget Office identified actions that might be taken to save tax dollars without substantially reducing the quality or the quantity of public services. For example, a special analysis was conducted on the process of issuing driver's licenses and it was found that significant sums could be saved in rural areas of the State. These findings, along with their budgetary implications, have been included in the Governor's recommendation as well.

Other decisions were reached by ad-hoc committees or groups examining problems of mutual interest. By way of illustration, an ad-hoc committee of parties interested in youth corrections identified ways and means by which the resources currently spent at the Youth Development Center in Ogden could be better spent on more effective programs in smaller facilities. Again, these recommendations have been included in the budget document.

The foregoing listing of examples is not intended to be exhaustive but merely illustrative of the fact that the budget recommendations are not the product of a "meat-axe" approach to budget reduction. These examples show further that, by and large, there was substantial cooperation and good will among the employees of State government in finding ways of reducing expenditure levels without damaging program integrity.

While the recommendations for most program activities support continuation

of the current level of effort, it should be pointed out that some recommendations call for an increase in budget. These recommendations are also the result of careful program analysis which showed that critical public needs or problems could not be served without increases in resources. Among the recommendations in this category are proposed increases in the budget of the State Fire Marshal's office, increased support for the Juvenile Court, and Public Service Commission.

THE GOVERNOR'S RECOMMENDATIONS

The Governor's recommendation of \$1,382,975,000, a 5.5 percent increase over the authorized level for 1978-79 is a conservative but realistic budget recommendation. In current dollars, it is an increase, but if inflation were factored out, the recommendation would call for an absolute decrease in State government expenditures of about 3 percent.

There were some consistent policies followed in developing budget recommendations, the most significant of which affects salaries. In compliance with President Carter's anti-inflation guidelines to all of the variables in the budget that relate to compensation. There are four major categories on which this policy impacts. The first is State employees.

State Employees

State law calls for a salary survey to be conducted prior to general sessions of the Legislature. On the basis of these surveys, the State salary schedule is to be updated and corrected. The findings of the 1978 survey indicated, at the time the survey was completed, overall, that State salaries were barely 1.7 percent behind comparable salaries in industry and in other State and governmental agencies used for comparison purposes. Within this general finding, certain classes and groups of employees were found to be further out of balance than others. It was determined that the problem could best be corrected, in both the long and the short-run, if a new salary schedule were developed. The salary plan used in the Governor's re-

commendation calls for greater adjustment of compensation levels for employees in the lower grades of the plan, an average of 4.3 percent in grades 5 through 21. No adjustments are proposed for employees at grades 30 and above. Overall, this plan would increase salaries by 2.7 percent.

In addition, it was determined that the interest of employees and the State would be best served, if the State were to pick up the full cost of health insurance. This is now done for employees of the Public and Higher Education systems. This benefit, which is understood to come within the anti-inflation guidelines of the Council on Wage and Price Stability, represents an estimated cost of \$3.09 million, and is the equivalent of a 1.5 percent increase in salaries across the board. These factors and the average 2.8 percent "standard advancement" are equal to a 7 percent salary increase for State employees.

Public Education Employees

Two other groups, public school employees and faculty and staff at institutions of higher education, are also impacted by this policy decision. In both instances, the recommendations of Governor Matheson allow for a 7 percent increase. For faculty and staff of the public schools, this policy is implemented by increasing the weighted pupil unit value by 7 percent. Actual salaries are, of course, negotiated in the individual school districts and may vary from this figure. But the Governor's recommendation assumes that they will be kept within the anti-inflation guidelines.

Higher Education Employees

For higher education, the Governor recommended a consistent 7 percent increase for faculty and staff. Evidence was presented indicating that some inequities exist between faculty salary increases and classified salary increases. However, because the recommendation being made for the budget this year was, of necessity, very tight, the Governor felt that fairness demanded each group to be treated the same.

Public Assistance Recipients

The fourth group impacted by this policy includes recipients of welfare assistance. The Governor's recommendation for this group calls for a 5.5 percent increase in General Assistance and A.F.D.C. benefits. Recipients of this aid are also eligible for medical assistance benefits which are scheduled to increase by 1.5 percent. The total increase to this group would also be 7 percent.

Standard Budget

The Governor's guidelines for all other areas of the budget provided for a target 4 percent increase. However, specific areas of mandated cost increases were included over the 4 percent.

A substantial portion of the budget recommendation, 99.3 percent, represents the resources required simply to continue current services at the current level. This portion of the budget, called the "Standard Budget" was developed within the guidelines provided by the Governor and the fiscal year 1978-79 cost of currently authorized, full time equivalent positions. The "Standard Budget" was recommended provided that evidence was presented demonstrating a continuing need for the services.

Expansion and Workload Increase Recommendations

Another substantial portion of the budget provides funding made necessary by increased demands for agency services as evidenced by case loads, clients, population served, etc. Called the "Workload Increase Budget", it amounts to \$5.9 million dollars or 4/10's of one percent. The remaining 3/10's of one percent is recommended for new programs or to expand the scope of service for existing programs where it was shown that a strong public interest was served by the new service. By way of comparison, in the Governor's recommendation for fiscal year 1978-79, \$7 million, or 5/10's of one percent of the total was recommended for work load increase requests, and \$5.3 million was recommended for new or expanded programs.

The Governor's recommendations called for public education, primarily through the Minimum School Program to receive a slightly larger portion of the total budget dollar than was true in fiscal 1978-79. This shift is part of the Governor's tax relief program; otherwise the Governor's budget recommendations would reflect little, if any, shift among the major categories of the budget from fiscal 1978-79 to 1979-80.

Supplemental Budget Recommendations

A total of five separate bills have been proposed to supplement appropriations made for fiscal year 1978-79. One bill, totaling \$5,413,400 requests funds for critical needs which cannot be satisfied within current budgets. Another bill amounting to \$1,970,700 seeks funds to complete projects previously authorized for new construction or for alterations, repairs, or improvements to existing State buildings. Also included in this bill are costs incurred by agencies for moving, renovation of new facilities, and rental expenses not programmed in their existing budgets. A total of \$1,297,800 is required to cover deficits in the fund balances for the 1965 and 1975 Building Bond issues and interest expenses for the 1975 Building Bond issue and the 1978 Water Bond issue. In order to allow the University Hospital to repay an outstanding loan to the State Treasurer, a supplemental appropriation is requested in the sum of \$2,906,000; \$2,600,000 for the loan repayment and \$306,000 for interest. The final request is for an appropriation to pay for miscellaneous claims filed against the State of Utah which have been authorized for payment. A total of \$859,225 has been proposed for this purpose.

STAFFING LEVELS

The most obvious measure of growth in State government is the number of people who are on the State payroll. Utah compares quite favorably with other states in the nation, ranking 47th in the number of non-educational State

and local employees per 10,000 population. State employment has been growing in recent years, though less rapidly than total State expenditures. The data on which this analysis is based is found in Appendix D and E. Although both series of statistics show the same trends, the two are not precisely reconcilable because the Job Service data contain information on positions that are nominally State employees, but are not reported in the State's budget, as for example all of the employees of Job Service. Furthermore, the State Budget analysis excludes State employees who serve in institutions of Higher Education.

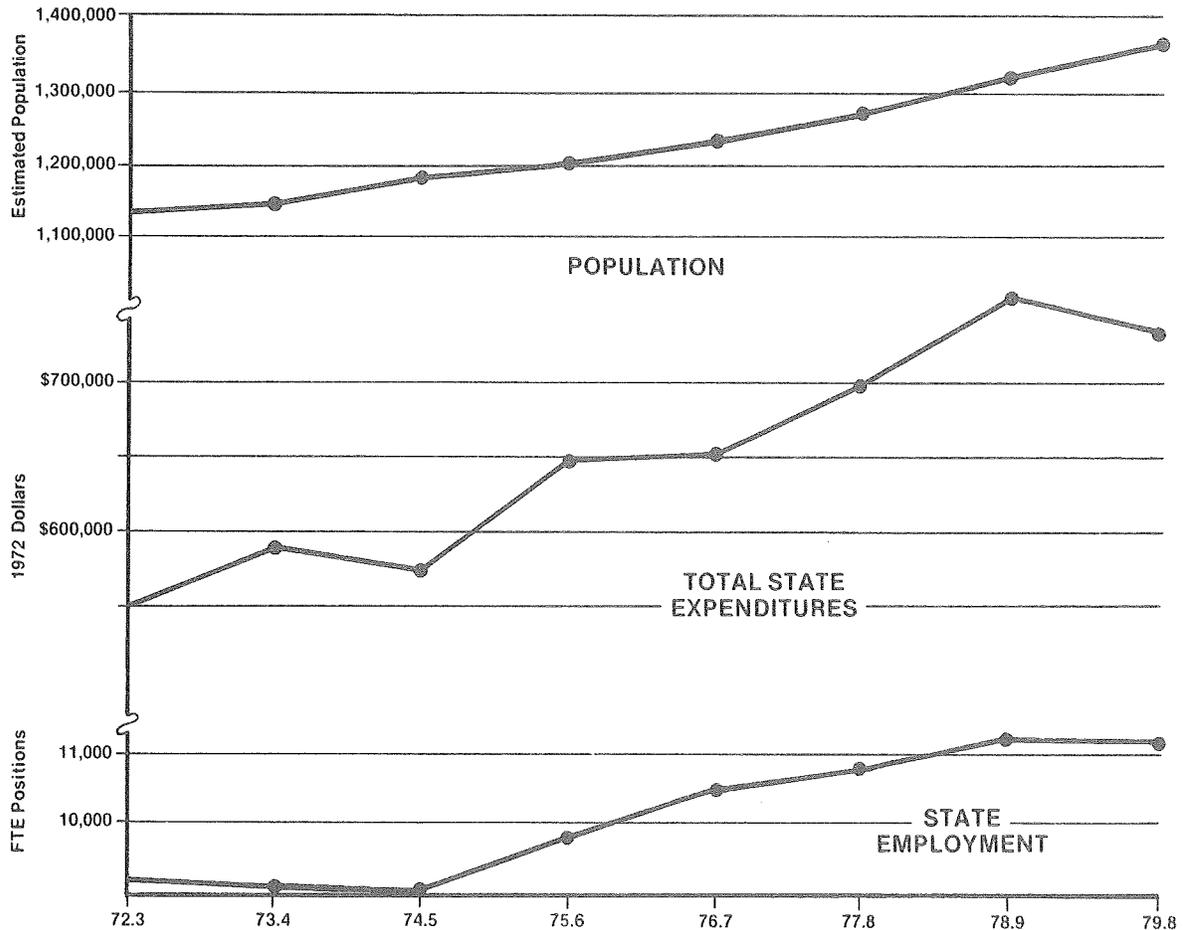
The historical trend in State employment since fiscal year 1972-73 has unmistakably been upward, at least through the current fiscal year, 1978-79, as shown in Illustration #4. The rate of growth in State employment over this period of time has roughly paralleled the rate of growth in the State budget. On the other hand, the rate of growth in State employment has been significantly less rapid than the rate of increase in total non-agricultural employment in the State.

In the years 1972 through 1978, there has been a 4.2 percent annual rate of increase in the number of persons employed in non-agricultural jobs in the State of Utah. In the same period of time, the rate of increase in State employment has been 3.8 percent. Thus, even though State employment may continue to increase, it will represent an ever smaller portion of total employment in the State.

Total State expenditures have increased at a faster rate than the increase in the number of persons employed by the State due to the fact that in recent years, substantial portions of the State's budget have been devoted to capital construction, parks acquisition and development, water resources development, and other similar expenditures which create minimal needs for continuing staff support. In addition, for many years, persons employed by the State of Utah were paid less than per-

Illustration #4

COMPARISON OF STATE EMPLOYMENT WITH POPULATION AND STATE EXPENDITURES



sons employed by State government in neighboring states and the private sector. But this is no longer the case. State compensation levels, as verified by the recent salary survey, are competitive at most grade levels. This comparability was achieved by increasing compensation levels without having a like increase in the number of persons employed.

On an annual basis, State employment has kept pace with the increase in population in the State. Because population has grown at a rate of 2.6 percent per year from 1972-73 through fiscal 1978-79, and State employment at a 2.7 percent rate for the same period of time, much of the increase in State staffing levels can be explained by the necessity

of providing services to an increasing population.

This is not to suggest that opportunities for improving productivity cannot be found within the State government. As a matter of fact, Governor Matheson believes that the surface has only been scratched in terms of streamlining the organization of State government, rewarding outstanding behavior, and stimulating creative, innovative approaches to the delivery of public services that are less costly than existing practices or methods. The Governor's budget recommendations clearly support this perception in a number of significant ways. Reorganization of the Department of Public Safety, elimination of the Department of Systems

Planning, procedural changes for the issuance of driver's licenses in rural areas, and major staff reductions in the Department of Transportation are but a few examples to illustrate this commitment.

Future Trends

The number of State positions has increased consistently in every budget since 1974-75 but the Governor's recommendation for 1979-80 changes the direction of this trend. A net decrease of 81 positions is proposed. Although this figure may seem extremely modest, it should be remembered that, while the Governor is recommending substantial decreases in staffing levels for the Department of Transportation, the Department of Social Services, Government Operations, Public Safety, and Public Education, he is also recommending some increases in staffing levels for the Department of Natural Resources, for agencies contained in the Business, Labor and Agriculture area of the budget and for the Department of Development Services. These recommendations, both the increases and the decreases, are expressions of conscious policies that seek to shape State government into a more responsive and more efficient servant of the people.

The proposed decreases for the Department of Transportation, Social Services, and Public Safety are justified in terms of opportunities for increased efficiency in the utilization of staff resources. There is little expectation that services will be curtailed in these areas. The decrease in Government Operations, attributable primarily to the decision to begin to phase the State Tax Commission out of the responsibility for the assessment of local properties, is justified by a policy which calls for counties to assume greater control over their own reappraisal activities consistent with State statutes and guidelines.

The proposed increases of full time equivalent positions for the Department of Natural Resources, for the Department of Business Regulation, Department of Insurance, and the Department of Development Services are made nec-

essary by the decision to have the State play a more active role in the preservation and prudent management of Natural Resources, the protection of consumers and the expansion of economic opportunities for Utah residents.

The Governor's recommendations for staffing levels, therefore, demonstrate his commitment to squeezing the last drop of public good from each dollar of public expenditure. It demonstrates how government can be responsive to new problems and new issues without necessarily requiring substantial budget increases; and how limited resources can be applied on a priority basis to a changing mix of public needs and desires.

Management Flexibility

The Governor's budget recommendations are presented in a slightly different format than has been true of past budget documents. Two features of the presentation are particularly significant and deserve treatment here. First, it should be noted, the plan for financing of most proposed line items of appropriation breaks down the required resources for fiscal 1979-80 into two figures. One represents the amount recommended as a new appropriation for the item; the other represents the figure which agencies have voluntarily committed to save in fiscal year 1978-79. This savings figure, which amounts to \$12.2 million for the total budget (\$9.3 million from State Sources), is to be achieved by a wide variety of management decisions which have been reviewed by the Governor and have received his approval. The Governor recommends that legislative intent be approved which will permit agencies to carry forward from fiscal year 1978-79 into fiscal year 1979-80 a non-lapsing balance in an amount not to exceed that shown in the budget document. This amount of money would be recognized as part of the State appropriations support for each program in fiscal year 1979-80. The Governor believes that this can be handled most efficiently by the Legislature declaring its intention so to do as an amendment to Chapter 39, Laws of Utah, 1978.

The second feature of the budget recommendations, deserving special explanation, is the Governor's proposal to combine line items within selected agencies. There are several reasons for making this recommendation. For one thing, if agencies are to be successful and accountable for meeting program objectives within the limitations imposed by a very tight budget, they will need to have greater opportunity to exercise managerial discretion than would be possible without a consolidation of items. The reporting capacity of the State's new accounting system makes it possible for the Legislature, and other interested reviewers, to request and receive reports on the use of State resources to a very fine level of detail, thus, obviating the need for accounting or control requirements that were formerly attached to line items. The Governor recognizes the need for the Legislature to exercise fiscal oversight which is accomplished by the definition of line items, but he feels that too fine a specification and too rigid a limitation on managerial flexibility is self-defeating.

The second reason for proposing consolidation of some line items is to simplify communication between agencies and the general public on the relationship between agency goals, objectives, resource needs and results. The simplification of the line item configuration is a preliminary step toward the creation of a more complete program budget structure.

MINERAL LEASE ACCOUNT

The Federal Land Management and Policy Act of 1976 provided, that Utah would receive 50 percent of all royalties, bonus payments, and lease fees, derived from public lands managed by the federal government. Previous to that law, the State had been receiving 37.5 percent. The new law provided, among other things, that Mineral Lease funds may be used as the Legislature directs, giving priority to communities which are socially or economically impacted by the development of minerals under the Mineral Lands Leasing Act. Since 1976,

there has been a steady escalation in total mineral royalties. In 1974-75, the State received \$4.9 million; in 1975-76, the State received \$5.0 million; and 1976-77, the State's share jumped to \$8.6 million; and in 1977-78, the State received \$9.6 million dollars, which was approximately \$691,000 over the budget estimate.

For fiscal year 1978-79, the Legislature assumed that there would be approximately \$10 million of mineral lease funds received by the State. It now appears that this estimate will be short by at least \$3 million. The first payment to the state in 1978-79 was \$6.7 million and the Spring payment is expected to be larger. This is due to a number of factors. As leases on oil and gas wells are renewed, their lease fees are being increased from 50 cents to one dollar per acre. This same kind of increase in royalties is occurring on coal lands. The State is the financial beneficiary of both of these changes.

Under State law, all monies received by the State from the United States, under the Public Land Management Act or the Mineral Lands Leasing Act, are to be deposited in a Mineral Lease Account. This account was set up by the Legislature in 1977. That same year, an allocation formula was adopted. This formula allocates mineral lease funds in the following manner: the Community Impact account, created by Section 63-52-1 is to receive 32.5 percent; the Board of Regents for allocation to Institutions of Higher Education is to receive 33.5 percent, however, that figure would be limited by a cost of living factor; the State Board of Education is to receive 2.25 percent; the Utah Geological and Mineral Survey is to receive 2.25 percent; and the Water Research Laboratory at Utah State University is to receive 2.25 percent. The remaining 27.25 percent is unallocated and is appropriated as the Legislature directs.

Table #3 presents the income and uses of the Mineral Lease Account. It shows a balance of \$690,968 from 1977-78 and an estimate of \$13 million revenue in the current fiscal year. The appropriations, either as provided for in Section

Table #3

STATE OF UTAH MINERAL LEASE ACCOUNT

Closing Balance — 1977-78	\$ 690,968
Current Estimate for Fiscal Year 1978-79	13,000,000
Less Appropriations:	
Community Impact Account	4,225,000
University Research	2,812,749
Board of Education	292,500
Utah Geological and Mineral Survey	292,500
Water Laboratory	292,500
Building Board	300,000
Energy Council	100,000
Cities Water Loan Fund	<u>2,000,000</u>
	\$10,315,249
Estimated Balance at End of Fiscal Year 1978-79	\$ 3,375,719
Estimated Revenue for Fiscal Year 1979-80	\$15,000,000
Less Appropriations:	
Mandated:	
Community Impact Account	\$ 4,875,000
University Research	3,071,240
Board of Education	337,500
Utah Geological and Mineral Survey	337,500
Water Laboratory	<u>337,500</u>
Sub-Total	\$ 8,958,740
Proposed:	
Cities Water Loan Fund	\$ 2,000,000
Construction Fund	1,000,000
Petroleum Tech Program	25,000
Energy Office	190,500
Rangeland Fund	700,000
Building Board (University Mine Building)	1,000,000
Critical School Building Program	<u>4,500,000</u>
Sub-Total	\$ 9,415,500
Total Proposed Expenses:	<u>\$18,374,240</u>
Estimated Balance at End of Fiscal Year 1979-80	<u>\$ 1,479</u>

65-1-64.5, Utah Code Annotated, 1953, or by specific legislative authorization are also listed. The estimated balance at the end of fiscal year 1978-79 is slightly less than \$3.4 million. The Budget Office is estimating revenue for fiscal year 1979-80 at \$15 million. Certain appropriations would be automatic unless the Legislature changes or amends Section 63-1-64.5. These are listed as mandated expenditures, and total slightly less than \$6 million. The Governor is proposing that the remaining \$9.4 million be spent on a series of projects which have a common, central theme. They are projects which would upgrade the capital stock in Utah for future generations, and would address certain energy problems which are either the result of, or occur with, energy development.

While the Legislature does have a great deal of flexibility with the use of the Mineral Lease Fund, the Governor feels that it is important to set some criteria by which these funds will be

spent. Federal legislation granting 50 percent of Mineral Lease fees and royalties to the State was dependent on a priority being given to energy-impacted problems. In a sense, the State should treat this money as a depletion of a capital resource and should make every effort to use it to generate other capital resources, or other long-term benefits. This has been the rationale for the Governor's selection of the proposed expenditures out of the balance of the Mineral Lease Account.

SUMMARY

The detailed budget recommendations which follow this Perspective are an outgrowth of the policies and issues which have been described. They support the complementary themes of slower growth in State spending and increasing tax relief. As decisions are reached on specific items, it is hoped that this discussion will place those decisions into proper perspective.

State Budget Office Program Reviews

- Prosecution of State Felony Cases** (Court Administrator's Office)
- Commission on Uniform State Laws** (Attorney General)
- Drivers License Issuing Procedures** (Public Safety — Drivers License Division)
- Community Mental Health Centers** (Social Services — Division of Personal Social Services)
- Youth Development Center** (Social Services — Division of Family Services)
- Community Health Education** (Social Services — Division of Health)
- Physician Residency Training** (Social Services — Division of Health)
- Cervical Cancer Screening** (Social Services — Division of Health)
- Office of Child Development** (State Board of Education — Office of the Superintendent)
- Provo-Jordan River Parkway** (Natural Resources)
- Fisheries Management** (Natural Resources — Division of Wildlife)
- Mine Safety** (Industrial Commission)
- Dairy Compliance** (Agriculture)
- Muddy Creek/Watersheds** (Agriculture)
- Committee of Consumer Services/Professional and Technical Services** (Business Regulation)

Appropriations Budget

Table #4

STATE OF UTAH
Summary of Appropriations
 General Fund and Uniform School Fund (unrestricted)

	Actual 1977-78	Legislative Program 1978-79	Estimated Current Authorized 1978-79	Governor's Recommendation 1979-80	% Change Over Current
Legislature	\$ 2,415,500	\$ 3,272,300	\$ 3,272,300	\$ 2,961,800	9.5R
Executive/Judicial	12,606,300	15,771,500	15,771,500	16,453,300	4.3
Government Operations(a)	17,909,700	20,813,800	20,813,800	22,286,900	7.1
Public Safety	3,046,800	6,552,100	6,552,100	7,814,000	19.3
Social Services	90,025,000	103,783,200	103,783,200	110,759,500	6.7
Public Education					
Board	12,366,300	14,297,800	14,297,800	15,520,400	8.6
Minimum School Program	256,191,600	289,053,500	287,589,700	312,538,100	8.7
Critical Building Program	4,900,000	11,700,000	11,700,000	8,500,000	27.4R
Higher Education	119,899,200	132,401,600	132,401,600	144,310,100	9.0
Natural Resources	14,442,400	24,417,100(b)	24,417,100(b)	11,735,900	51.9R
Business, Labor and					
Agriculture	7,664,200	8,241,600	8,241,600	8,760,500	6.3
Development Services	3,603,500	4,421,100	4,421,100	4,790,800	8.4
Transportation	2,073,000	132,200	132,200	140,000	5.9
Buildings, AR&I	1,360,000	5,206,000(c)	5,206,000(c)	17,000,000	226.5
Debt Service	6,211,800	7,932,700	7,932,700	16,523,500	83.0
Debt Service Supplemental			1,097,000		
Sub-Total	\$554,715,300	\$647,996,500	\$647,629,700	\$700,094,800	8.1
Salary Adjustments (estimate)				2,813,600	
Total	\$554,715,300	\$647,996,500	\$647,629,700	\$702,908,400	8.5

Footnotes:

- a) includes appropriations for low income housing [\$750,000 in 78-79; \$2,000,000 in 1979-80].
 b) includes \$13,500,000 appropriated out of closing 1977-78 surplus funds for parks acquisition and development.
 c) includes \$5,176,000 in closing 1977-78 surplus funds for alterations, repairs and improvements.

Table #5

STATE OF UTAH
Summary of Appropriations
 All Unrestricted State Sources (General Fund, Uniform School Fund, Transportation Fund)

	Actual 1977-78	Legislative Program 1978-79	Estimated Current Authorized 1978-79	Governor's Recommendation 1979-80	% Change Over Current
Legislature	\$ 2,415,500	\$ 3,272,300	\$ 3,272,300	\$ 2,961,800	9.5R
Executive/Judicial	12,606,300	15,771,500	15,771,500	16,453,300	4.3
Government Operations(a)	21,208,300	24,201,000	24,201,000	25,827,500	6.7
Public Safety	16,425,000	18,191,400	18,191,400	19,414,000	6.7
Social Services	90,025,000	103,783,200	103,783,200	110,759,500	6.7
Public Education					
Board	12,366,300	14,297,800	14,297,800	15,520,400	8.6
Basic School Program	256,191,600	289,053,500	287,589,700	312,538,100	8.7
Critical School Building	4,900,000	11,700,000	11,700,000	8,500,000	27.4R
Higher Education	119,899,200	132,401,600	132,401,600	144,310,100	9.0
Natural Resources	14,442,400	24,417,100(b)	24,417,100(b)	11,735,900	51.9R
Business, Labor and					
Agriculture	7,664,200	8,241,600	8,241,600	8,760,500	6.3
Development Services	3,722,100	4,421,100	4,421,100	4,790,800	8.4
Transportation	70,735,400	93,151,100(d)	93,151,100(d)	95,681,400	2.7
Buildings, AR&I	1,360,000	5,206,000(c)	5,206,000(c)	17,000,000	240.0
Debt Service	6,211,800	7,932,700	7,932,700	16,523,500	83.0
Debt Service Supplemental			1,097,000		
Sub-Total	\$640,173,100	\$756,041,900	\$755,675,100	\$810,776,800	7.3
Salary Adjustments (estimate)				3,566,600	
Total	\$640,173,100	\$756,041,900	\$755,675,100	\$814,343,400	7.7

Footnotes:

- a) includes appropriations for low income housing [\$750,000 in 78-79; \$2,000,000 in 1979-80].
- b) includes \$13,500,000 appropriated out of closing 1977-78 surplus funds for parks acquisition and development.
- c) includes \$5,176,000 in closing 1977-78 surplus funds for alterations, repairs and improvements.
- d) includes \$15,900,000 additional funding as per legislative intent based on the passage of the gasoline tax bill.

Table #6

STATE OF UTAH
Summary of Appropriations
 Total Expenditures (all funding sources)

	Actual 1977-78	Legislative Program 1978-79	Estimated Current Authorized 1978-79	Governor's Recommendation 1979-80	% Change Over Current
Legislature	\$ 2,364,800	\$ 3,272,300(e)	\$ 3,788,300	\$ 2,961,800	21.8R
Executive/Judicial	13,241,900	16,898,000	17,033,000	17,644,600	3.6
Government Operations(a)	71,927,400	86,546,400	87,134,700	74,880,900	14.1R
Public Safety	22,051,600	23,821,100	23,470,700	25,208,800	7.4
Social Services	226,648,200	243,010,700	254,564,900	268,614,800	5.5
Public Education					
Board	57,082,400	54,878,800	61,656,900	63,565,400	3.1
Minimum School Program(f)	353,644,000	406,523,900	403,035,200	440,194,500	9.2
Critical School Building	12,400,000	11,700,000	11,700,000	13,000,000	11.1
Higher Education	158,689,400	175,118,000	175,268,000	189,646,700	8.2
Natural Resources	33,949,400	41,074,000(b)	42,058,900(b)	29,403,400	30.1R
Business, Labor and					
Agriculture	14,347,400	15,508,900	15,919,700	18,472,900	16.0
Development Services	5,389,600	6,344,500	6,676,900	7,007,000	4.9
Transportation	126,548,600	190,029,100(d)	191,703,400(d)	186,901,000	2.5R
Buildings, AR&I	9,972,800	5,206,000(c)	5,506,000(c)	21,997,700	299.5
Debt Service	9,278,300	9,132,700	10,505,400	18,004,000	55.2
Debt Service Supplemental			1,097,000		
Sub-Total	<u>\$1,117,535,800</u>	<u>\$1,289,064,400</u>	<u>\$1,311,119,000</u>	<u>\$1,377,503,500</u>	<u>5.1</u>
Salary Adjustments (estimate)				5,471,500	
Total	<u>\$1,117,535,800</u>	<u>\$1,289,064,400</u>	<u>\$1,311,119,000</u>	<u>\$1,382,975,000</u>	<u>5.5</u>

Footnotes:

- a) includes appropriations for low income housing [\$750,000 in 78-79; \$2,000,000 in 1979-80].
 b) includes \$13,500,000 appropriated out of closing 1977-78 surplus funds for parks acquisition and development.
 c) includes \$5,176,000 in closing 1977-78 surplus funds for alterations, repairs and improvements.
 d) includes \$15,900,000 additional funding as per legislative intent based on the passage of the gasoline tax bill.
 e) does not account for expenditure of beginning non lapsing balances in the amount of \$516,000.
 f) includes local property tax participation in minimum school program.

Table #7

STATE OF UTAH
Summary of Plan for Financing

	General Fund	Uniform School Fund	Trans- portation Fund	Federal Grants	Col- lections	Restricted Accounts	Other	Local School Property Tax	TOTAL 1977-78	TOTAL 1978-79	TOTAL 1979-80
Legislature											
Actual 77-78	2,415,500	—	—	—	23,400	—	74,100R	—	2,364,800	3,788,300	—
Authorized 78-79	3,272,300	—	—	—	—	—	516,000	—	—	—	2,961,800
Gov. Rec. 79-80	2,961,800	—	—	—	—	—	—	—	—	—	—
Executive & Judicial											
Actual 77-78	12,606,300	—	—	408,300	28,400	—	198,900	—	13,241,900	17,033,000	—
Authorized 78-79	15,771,500	—	—	583,500	494,500	—	183,500	—	—	—	17,644,600
Gov. Rec. 79-80	16,453,300	—	—	534,900	564,400	—	92,000	—	—	—	—
Government Operations											
Actual 77-78	12,384,700	5,525,000	3,298,500	47,196,100	2,449,300	—	1,073,800	—	71,927,400	87,134,700	—
Authorized 78-79	14,351,100	6,462,700	3,387,200	57,276,000	2,867,900	3,024,900	235,100R	—	—	—	74,880,900
Gov. Rec. 79-80	15,393,300	6,893,600	3,540,600	40,611,000	3,331,700	5,065,500	45,200	—	—	—	—
Public Safety											
Actual 77-78	3,046,800	—	13,378,200	5,700,700	64,400	—	138,500R	—	22,051,600	23,470,700	—
Authorized 78-79	6,552,100	—	11,639,300	5,311,800	26,400	—	58,900R	—	—	—	25,208,800
Gov. Rec. 79-80	7,814,000	—	11,600,000	5,765,700	29,100	—	—	—	—	—	—
Social Services											
Actual 77-78	90,025,000	—	—	118,129,600	20,336,300	—	1,842,700R	—	226,648,200	254,564,900	—
Authorized 78-79	103,783,200	—	—	126,690,000	25,211,700	—	1,120,000R	—	—	—	288,614,800
Gov. Rec. 79-80	110,759,500	—	—	132,569,100	25,286,200	—	—	—	—	—	—
Public Education											
Actual 77-78	3,445,700	270,012,200	—	36,903,300	2,787,800	6,135,900	6,389,100	97,452,400	423,126,400	476,392,100	—
Authorized 78-79	2,751,300	310,836,200	—	41,253,100	1,230,200	4,987,300	111,500R	115,445,500	—	—	516,759,900
Gov. Rec. 79-80	2,950,200	333,608,300	—	41,676,700	1,216,500	9,651,800	—	127,656,400	—	—	—
Higher Education											
Actual 77-78	119,733,200	166,000	—	4,738,500	30,853,300	1,134,500	2,063,900	—	158,689,400	175,268,000	—
Authorized 78-79	132,196,800	204,800	—	4,307,200	34,789,300	1,180,200	2,589,700	—	—	—	189,646,700
Gov. Rec. 79-80	144,079,100	231,000	—	4,318,900	36,989,900	1,396,000	2,631,800	—	—	—	—
Natural Resources											
Actual 77-78	14,442,400	—	—	5,002,300	1,471,400	9,759,100	3,274,200	—	33,949,400	42,058,900	—
Authorized 78-79	24,417,100	—	—	3,658,600	1,522,200	10,762,400	1,698,600	—	—	—	29,403,400
Gov. Rec. 79-80	11,735,900	—	—	3,146,200	1,518,500	11,406,400	1,596,400	—	—	—	—

STATE OF UTAH

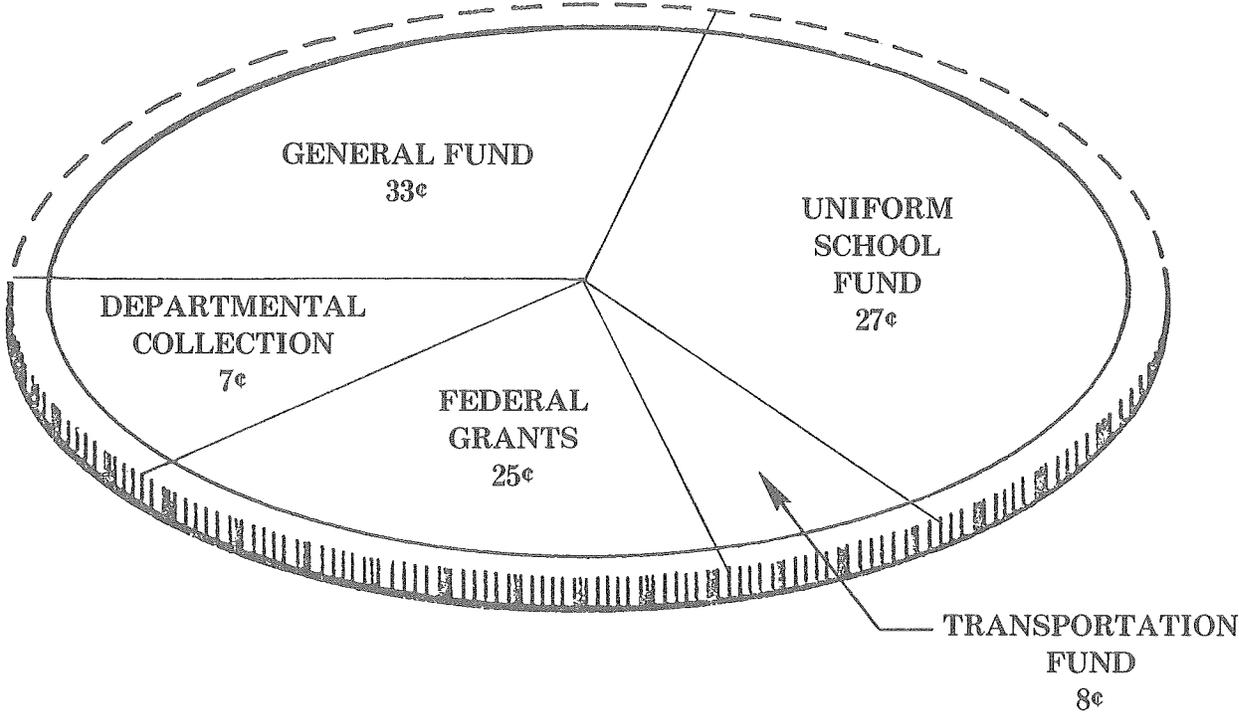
Summary of Plan for Financing continued

	General Fund	Uniform School Fund	Transportation Fund	Federal Grants	Col-lections	Restricted Accounts	Other	Local School Property Tax	TOTAL 1977-78	TOTAL 1978-79	TOTAL 1979-80
Business, Labor & Agricultural											
Actual 77-78	7,664,200	—	—	1,086,900	162,600	5,991,800	558,100R	—	14,347,400	—	—
Authorized 78-79	8,241,600	—	—	1,286,100	150,000	5,975,000	267,000	—	—	15,919,700	—
Gov. Rec. 79-80	8,760,500	—	—	1,459,000	150,000	8,103,400	—	—	—	—	18,472,900
Development Services											
Actual 77-78	3,603,500	—	118,700	838,000	872,200	—	42,800R	—	5,389,600	—	—
Authorized 78-79	4,421,100	—	—	1,272,400	930,600	—	52,800	—	—	6,676,900	—
Gov. Rec. 79-80	4,790,800	—	—	1,340,500	870,100	—	5,600	—	—	—	7,007,000
Transportation											
Actual 77-78	2,073,000	—	68,662,400	67,983,200	1,453,000	2,226,300	15,849,300R	—	126,548,600	—	—
Authorized 78-79	132,200	—	93,018,900	89,551,000	5,023,000	2,304,000	1,674,300	—	—	191,703,400	—
Gov. Rec. 79-80	140,000	—	95,541,400	83,772,400	5,043,700	2,403,500	—	—	—	—	186,901,000
Debt Service											
Actual 77-78	6,211,800	—	—	—	2,880,200	—	186,300	—	9,278,300	—	—
Authorized 78-79	7,932,700	—	—	—	2,228,900	—	343,800	—	—	10,505,400	—
Gov. Rec. 79-80	16,523,500	—	—	—	1,480,500	—	—	—	—	—	18,004,000
AR&I											
Actual 77-78	1,360,000	—	—	—	—	—	8,612,800	—	9,972,800	—	—
Authorized 78-79	5,176,000	30,000	—	—	—	300,000	—	—	—	5,506,000	—
Gov. Rec. 79-80	1,000,000	—	—	—	3,997,700	1,000,000	—	—	—	—	21,997,700
Mandated Supplemental for Debt Service 78-79											
	1,097,000	—	—	—	—	—	—	—	1,097,000	—	—
Salary Adjustments for 79-80											
	2,613,600	200,000	750,000	1,057,800	607,400	242,700	—	—	—	—	5,741,500
TOTALS											
Actual 77-78	279,012,100	275,703,200	85,457,800	287,986,900	63,382,300	25,247,600	3,289,500	97,452,400	1,117,535,800	—	—
Authorized 78-79	330,096,000	317,533,700	108,045,400	331,189,700	74,474,700	28,533,800	5,800,200	115,445,500	—	1,311,119,000	—
Gov. Rec. 79-80	361,975,500	340,932,900	111,432,000	316,252,200	81,085,700	39,269,300	4,371,000	127,656,400	—	—	1,382,975,000

The Budget Dollar

FISCAL YEAR 1979-80

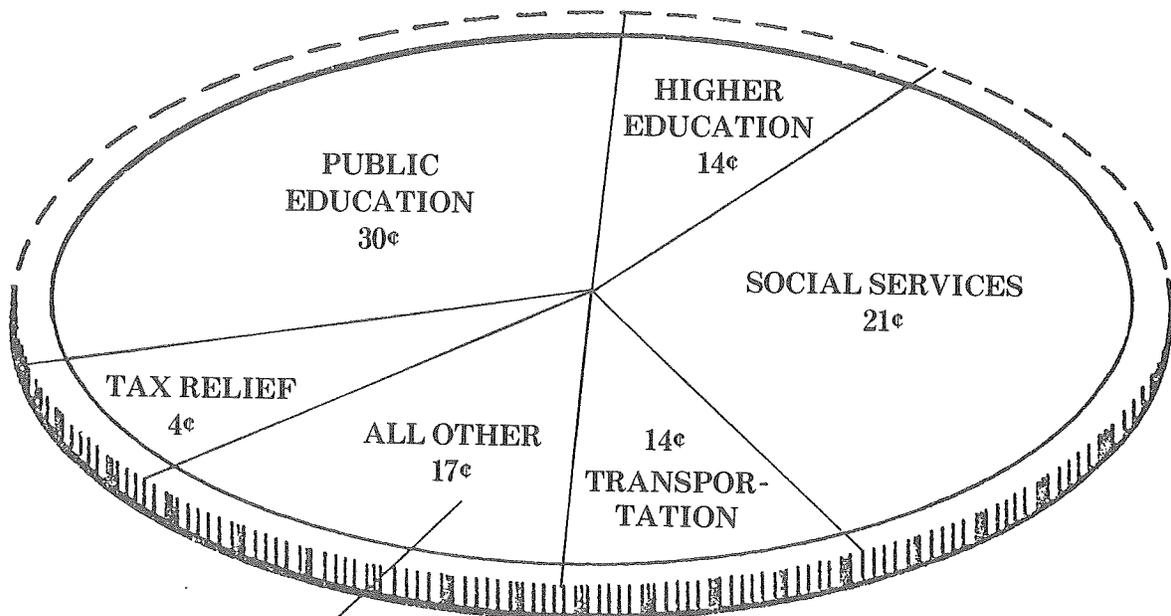
Where it comes from:



The Budget Dollar

FISCAL YEAR 1979-80

Where it goes:



- EXECUTIVE & JUDICIAL 1c
- GOVERNMENT OPERATIONS 6c
- PUBLIC SAFETY 2c
- NATURAL RESOURCES 2c
- BUSINESS, LABOR & AGRICULTURE 1c
- BUILDINGS & A.R. & I. 2c
- DEBT SOURCES 1c
- ALL OTHER 2c

Legislative



LEGISLATURE Summary

In accordance with the Budgetary Procedures Act, Utah Code Annotated, Section 63-38-3 (4), the Legislative Branch certified to the State Budget Office their estimated budget for fiscal year 1980. Budget estimates for the Senate, the House of Representatives, and the Legislative Printing Office were prepared on the basis of a 20-day budget session in fiscal year 1980 as opposed to a 60-day session in the current fiscal year. This accounts for the decrease in those budgets. While there is an overall reduction of 21.8 percent in total expenditures, the reduction in State General Funds being requested is only 9.5 percent. The Offices of Legislative Research, Legislative Fiscal Analyst, and Legislative Auditor General are requesting General Fund increases of 5.7 percent, 6.5 percent and 8 percent, respectively.

The Governor has proposed the relocation of the Commission on Uniform State Laws from the Attorney General's Office to the Legislative Staff Offices. This move is supported by the Offices of the Attorney General, Legislative General Counsel, and Legislative Research. Legislation has been drafted to make this change.

SUMMARY OF EXPENDITURES:

	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Change
Senate.....	\$ 218,500	\$ 400,700	\$ 236,900	40.9R
House of Representatives..	355,500	675,700	389,600	42.3R
Legislative Management....	17,700	39,200		100.0R
Legislative Printing.....	76,800	153,200	150,000	2.1R
Legislative Research.....	436,200	776,700	501,000	35.5R
Legislative Fiscal Analyst.	422,700	563,200	536,200	4.8R
Legislative Auditor General.....	490,100	625,000	641,500	2.6
Legislative General Counsel.....	314,900	456,400	425,000	6.9R
Conference of State Legislatures - Dues.....	16,000	17,600	21,700	23.3
Council of State Governments - Dues....		26,200	28,400	8.4
Judicial Qualifications Committee.....		7,500		100.0R
Constitutional Revision Committee.....	16,400	46,900	25,000	46.7R
Commission on Uniform State Laws.....			6,500	New
Total Expenditures.....	\$ 2,364,800	\$ 3,788,300	\$ 2,961,800	21.8R

PLAN FOR FINANCING:

State Sources.....	\$ 2,415,500	\$ 3,272,300	\$ 2,961,800	9.5R
Collections.....	23,400			
Other.....	74,100R	516,000		100.0R
Total Revenue.....	\$ 2,364,800	\$ 3,788,300	\$ 2,961,800	21.8R

EXECUTIVE AND JUDICIAL Summary

This area contains the offices of the five State-elected officials, the four State court systems, the State Court Administrator's Office, the Allocation for State Prosecution, the City and County Liquor Profits Allocation, the Drought Contingency Fund and the Emergency Drought Trust Fund.

Agency requests sought funding for the continuation of current levels of service and some program improvements. The Courts were particularly concerned about judicial salary inequities, convincingly arguing for funds to correct this imbalance. The Attorney General requested additional staff for Education and Natural Resources matters. Research Clerk assistance was requested for the District Courts; a Coordinator for Circuit Court was proposed and the need for an additional Juvenile Court Judge was presented.

The Governor's recommendation supports the standard budget for each agency with little change from the agency proposal. Funds to correct judicial salary inequities are recommended and the Governor is willing to petition the Council on Wage and Price Stability for an exception to the 7 percent anti-inflation guidelines.

The Governor's budget transfers the Commission on Uniform State Laws to the Legislative area, and transfers the Emergency Drought Trust Fund monies to the Natural Resources Construction Fund.

SCHEDULE OF LINE ITEMS:	<u>Actual</u> <u>1977-78</u>	<u>Authorized</u> <u>1978-79</u>	<u>Governor's Recommendation</u> <u>1979-80</u>	<u>% Increase</u>
Governor	\$ 348,700	\$ 411,400	\$ 425,500	3.4
Emergency Fund		200,000	200,000	
Drought Contingency Fund	648,600			
Committee on Status of Women	23,200			
Lt. Governor	606,600	696,000	658,100	5.4R
Attorney General	1,781,700	2,672,500	2,755,500	3.1
Miscellaneous Claims	173,500			
Treasurer	236,500	327,000	297,000	9.2R
Auditor	972,100	1,089,100	1,171,800	7.6
City and County Liquor Allocation	2,000,000	2,000,000	2,000,000	
State Court				
Administrator	287,200	456,900	478,600	4.8
District Court	1,979,800	2,144,700	2,289,200	6.7
Circuit Court	11,700	1,877,500	2,060,700	9.8
State Prosecution	329,100	210,000	50,000	76.2R
Supreme Court	520,500	879,600	886,800	.8
Law Library		10,200	5,600	45.0R
Juvenile Court	3,323,300	4,058,100	4,365,600	7.6
Total Expenditures	<u>\$13,242,500</u>	<u>\$17,033,000</u>	<u>\$17,644,600</u>	<u>3.6</u>

PLAN OF FINANCING:

1979-80 Appropriation			\$16,228,200	
1978-79 Savings			<u>225,100</u>	
State Sources (Total)	\$12,606,900	\$15,771,500	16,453,300	4.3
Federal	408,300	583,500	534,900	8.3R
Collections	28,400	494,500	564,400	14.1
Other	<u>198,900</u>	<u>183,500</u>	<u>92,000</u>	<u>49.9R</u>
Total Revenue	<u>\$13,242,500</u>	<u>\$17,033,000</u>	<u>\$17,644,600</u>	<u>3.6</u>
Full Time Equivalent Positions	419.7	524.5	520.4	

Governor

AGENCY MISSION:

The Governor executes the Constitutional responsibilities entrusted to his office. These responsibilities include managing State Departments, providing recommendations on budgetary and legislative programs, asserting the State's interest in federal programs, handling citizen inquiries and being accessible to citizens throughout the State.

The State House Fellows Program is a special effort of the Governor's Office to attract young persons with distinctive qualifications into State Government.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The budget request has no significant increases or changes from the current fiscal year. The requested amount should cover the existing level of services provided by the Governor's Office and the necessary maintenance of his residence (the Kearns Mansion). Slight increases in Personal Service and Current Expense costs have been offset by reductions in Capital Outlay. The State House Fellows Program requested the same level of funding for fiscal year 1980 as received for fiscal year 1979.

SCHEDULE OF PROGRAMS:	<u>Actual 1977-78</u>	<u>Authorized 1978-79</u>	<u>Governor's Recommendation 1978-80</u>	<u>% Increase</u>
Governor's Office	\$264,400	\$288,800	\$300,300	4.0
Governor's Residence	46,500	58,600	60,900	3.9
Reserve	7,400	7,000	7,300	4.3
State House Fellows	<u>30,400</u>	<u>57,000</u>	<u>57,000</u>	
Total Expenditures	<u>\$348,700</u>	<u>\$411,400</u>	<u>\$425,500</u>	<u>3.4</u>

PLAN OF FINANCING:

1979-80 Appropriation			\$407,500	
1978-79 Savings			<u>18,000</u>	
State Sources (Total)	\$364,500	\$411,400	\$425,500	3.4
Other	<u>15,800R</u>			
Total Revenue	<u>\$348,700</u>	<u>\$411,400</u>	<u>\$425,500</u>	<u>3.4</u>
Full Time Equivalent Positions	10.8	12.8	12.8	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

All programs, as well as overall budget, comply with the 4 percent guidelines. The Governor believes he should set an example for other agencies to follow.

Emergency/Contingency Fund

AGENCY MISSION:

This fund is to provide resources for emergency and contingency purposes. It is not used to correct poor budgetary practices or for purposes having no existing appropriation or authorization.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The request is for the same amount appropriated in the previous fiscal year. Since this money is transferred to individual agencies, expenditures from this fund are reflected in the individual agency budgets.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Emergency and Contingency Fund		\$200,000	\$200,000	
Total Expenditures		\$200,000	\$200,000	

PLAN OF FINANCING:

State Sources	\$200,000	\$200,000	\$200,000
Other	\$200,000R		
Total Revenue		\$200,000	\$200,000

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

In fiscal year 1977-78, \$53,475 was transferred from this fund leaving a lapsing balance of \$146,525. Therefore, an appropriation at the same level is expected to be adequate.

Lt. Governor/Secretary of State

AGENCY MISSION:

The overall mission of the agency is to act as the agent in filing corporations, supplying uniformity in commercial credit transactions, commissioning notaries public, filing election candidates, performing information practices duties, acting as a member of the Board of Examiners, and performing all other duties required by law.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The agency requested a 10 percent increase in their standard budget. Since the current budget includes \$53,900 for a special project to computerize the Corporations Division, this request reflected a 20 percent increase in operating costs. The request included \$14,000 for purchase of two new reader/printers, \$4,300 for purchase of a printer now leased, \$10,000 for computer system development, and a 39 percent increase in current expenses. Personal service

costs remained stable. The agency also requested a \$9,900 workload increase in the Corporations Division. There was no money budgeted for elections, and the agency requested the costs of printing Constitutional Amendments be appropriated when the Legislature passes an amendment. The State Budget Office conducted a review of the workload request and found the computerization of the Corporations Division will eliminate the need for additional personnel.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Administration	\$332,700	\$210,400	198,300	5.8
Corporations	207,200	323,100	350,000	8.3
Commercial Code	42,400	79,200	90,800	14.6
Notary	21,800	17,700	16,500	6.9R
DUP Maintenance of Relics	2,500	2,500	2,500	
Elections		63,100		100.0R
Total Expenditures	606,600	696,000	658,100	5.4R

PLAN OF FINANCING:

1979-80 Appropriation			587,000	
1978-79 Savings			63,100	
State Sources (Total)	955,500	624,100	650,100	4.2
Collections	*	18,000	8,000	55.6R
Other	348,900R	53,900		100.0R
Total Revenue	606,600	696,000	658,100	5.4R

Full Time Equivalent Positions 32.0 35.0 30.5

*\$21,400 in Collections were accounted as a refund of expenditures instead of dedicated credit.

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's Budget proposes that the duties of the Information Practices Officer be assumed by another member of the administrative staff and the position eliminated. The Governor further recommends reduction in the Notary Program for capital outlay and personal services. Notary expenditures should be limited until a complete review of the program can be conducted. Unused election advertising funds were contributed to the savings program.

Attorney General

AGENCY MISSION:

The Attorney General's Office provides legal services to all State officers and State agencies.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The agency requested a 5 percent increase in the standard budget for its seven divisions. The

request contained a 4.5 percent increase in personal services which includes money to continue funding an additional secretary and a part-time attorney for the education division. Also included was a 233 percent increase in rental expenses and \$11,000 for capital outlay. The agency requested a 28 percent increase in authorization for the totally federal funded anti-trust program and \$60,000 for a contractual legal fee fund. A workload request of \$40,000 was submitted to hire a full-time natural resources attorney and a part-time education attorney. The agency requested the Commission on Uniform State Laws be administered by a more appropriate supervising agency.

The State Budget Office reviewed the use of the contractual funds and concluded that the current appropriation was adequate. A review of the Commission on Uniform State Laws found that the Commission should be continued, but that it would be more effectively housed within the legislative staff offices.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's 1979-80	Recommendation % Increase
General Administration	\$ 439,200	\$ 396,900	\$ 397,100	.1
Criminal Justice	355,500	432,200	457,200	5.8
Education	194,800	294,700	297,300	.9R
Major Agencies	265,500	348,200	364,800	4.8
Social Services	247,300	330,200	347,700	5.3
State Law	354,200	426,600	447,200	4.8
Transportation	210,200	243,200	253,900	4.4
Anti Trust	53,000	138,000	134,300	2.7R
Legal Fees	44,000	56,000	56,000	
Commission on Uniform State Laws	5,100	6,500		100.0
Expenses Billed to Other Agencies	387,100R*			
Total Expenditures	<u>\$1,781,700</u>	<u>\$2,672,500</u>	<u>\$2,755,500</u>	<u>3.1</u>
PLAN OF FINANCING:				
State Sources	\$1,568,300	\$2,026,000	\$2,079,000	2.6
Federal Funds	60,000	131,000	134,300	2.5
Collections		447,000*	536,200*	20.0
Other	153,400	68,500	6,000	91.2
Total Revenue	<u>\$1,781,700</u>	<u>\$2,672,500</u>	<u>\$2,755,500</u>	<u>3.1</u>
Full Time Equivalent Positions	81.65	92.3	93.7	

*In the future, agency billings will be recorded as a dedicated credit.

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The recommended budget includes money to continue funding an additional part-time education attorney. However, it does not include money for the attorney's secretary at the College of Southern Utah. It is not economical to have one secretary for one attorney. If the attorney were located in the main office, such a situation would not occur. Since the attorney is located at the school for their convenience, the school should bear this cost. Utah State University already pays these secretarial costs.

As a result of a recent Attorney General's opinion, the State Retirement Board has budgeted money for their own attorney. Therefore, the proposed budget increases collections by \$62,200 to cover salary and expenses of a full-time attorney and a full-time secretary. Authorization for the Anti-trust program is limited in order to avoid future State costs. As a result of the

review, the Commission on Uniform State Laws is included in the Legislature's budget.

Since additional resources were authorized for Natural Resources and Education in fiscal year 1978-79, the Governor wishes to defer the workload request. Because of perceived budget constraints, the Attorney General was unable to contribute to the Governor's savings program in fiscal year 1978-79.

State Treasurer

AGENCY MISSION:

The Treasurer is charged with fulfilling the Constitutional duties of this office as effectively and efficiently as possible, and with investing State funds as per the Money Management Act of 1974. In addition, the Treasurer provides for the disposition of unclaimed property.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The Treasurer's Office feels it is not possible to separate the Administration and Investment programs since all employees in the office are involved with the investment program in some manner. Interest earnings on State funds during fiscal year 1977-78 exceeded \$23 million. Therefore, the Treasurer and the Money Management Council feel the Investment Officer is doing a fine job, and the expenditure of the \$39,600 for the purchase of Money-Max (a computerized system for maximizing investments) is not justified at this time. There has been a delay in hiring an auditor for the Unclaimed Property program. However, since the agency intends to fill the position, it is included in the proposed budget.

SCHEDULE OR PROGRAMS:	<u>Actual</u> <u>1977-78</u>	<u>Authorized</u> <u>1978-79</u>	<u>Governor's</u> <u>1979-80</u>	<u>Recommendation</u> <u>% Increase</u>
Administration and				
Investments	\$178,800	\$246,300	\$213,100	13.5R
Unclaimed Property	57,700	80,700	83,900	4.0
Total Expenditures	<u>\$236,500</u>	<u>\$327,000</u>	<u>\$297,000</u>	<u>9.2R</u>

PLAN OF FINANCING:

1979-80 Appropriation			\$173,500	
1978-79 Savings			<u>39,600</u>	
State Sources (Total)	\$216,900	\$246,300	\$213,100	13.5R
Other (Trust Fund)	<u>19,600</u>	<u>80,700</u>	<u>83,900</u>	<u>4.0</u>
Total Revenue	<u>\$236,500</u>	<u>\$327,000</u>	<u>\$297,000</u>	<u>9.2R</u>
Full Time Equivalent Positions	10.8	11.5	11.5	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

Since Money-Max will not be purchased, the estimated 1978-79 budget is \$287,400. Therefore, the recommended budget for Administration and Investment is a 3 percent increase above the current year's anticipated expenses. Due to a delay in hiring an auditor, the Un-

claimed Property program has a surplus of funds. It is recommended that the agency use \$5,000 of this money for a study by the Department of Systems Planning on computerizing the Unclaimed Property files. The study should address general operational improvements as well as specific computerization recommendations. If the study is done this year, the agency will be able to implement some recommendations now. However, an appropriation for hardware will be needed in fiscal year 1981. Legislation has been prepared to strengthen the Unclaimed Property Law and to improve the effectiveness of the program.

State Auditor

AGENCY MISSION:

The purpose of the State Auditor's Office is to provide Utah citizens and government officials with financial and legal compliance auditing and accounting as required by law and in a manner consistent with professional standards. The agency also disburses warrants for the State.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The agency requested a 12 percent increase in their budget for fiscal year 1979-80. This request included \$31,530 for the two auditor positions which had previously been authorized but never filled, \$10,000 for a contingency fund to handle special audits, \$19,800 for career ladder promotions, \$9,000 for capital outlay, and \$3,000 to move an audit technician in Uniform Accounting from three-quarter to full-time status. The State Auditor in conjunction with the State Budget Office conducted a workload analysis of the auditing program and found additional personnel were not necessary.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's 1979-80	Recommendation % Increase
Administration	\$ 99,500	\$ 67,700	\$ 70,200	3.7
Auditing	688,700	782,500	820,300	4.8
Disbursement of Warrants	143,300	131,200	137,100	4.5
Uniform Accounting	40,500	42,700	50,600	18.5
Special Compliance Review	100	25,000	26,100	4.4
Contractual Audits		40,000	67,500	68.7
Total Expenditures	<u>\$972,100</u>	<u>\$1,089,100</u>	<u>\$1,171,800</u>	<u>7.6</u>

PLAN OF FINANCING:

State Sources	\$965,300	\$1,073,600	\$1,156,300	7.7
Collections	16,600	15,500	15,500	
Other	9,800R			
Total Revenue	<u>\$972,100</u>	<u>\$1,089,100</u>	<u>\$1,171,800</u>	<u>7.6</u>
Full Time Equivalent Positions	39.8	41.3	39.25	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

According to the recent workload analysis, 49,475 annual audit hours are required to meet

the current audit schedule. However, this schedule includes 3,100 hours for audits of State Retirement and Employees Group Insurance. A recent Attorney General's opinion held the Auditor was not responsible for State Retirement and implied that he is not responsible for Group Insurance. Therefore, the revised schedule of 46,375 annual audit hours, as well as possible contingencies, can be met by the existing audit resources. However, if the agency audits the Retirement Fund and Employees Group Insurance, the State Auditor should be authorized to hire additional employees from collections. The Governor is aware of proposed legislation that would grant Group Insurance a status similar to the Retirement Fund which would enable Group Insurance to pay for the audit.

Additional manpower in the Uniform Accounting Program is justified since the staff has only been able to respond to 20 percent of the requests for assistance made by local governments. Promotions are recommended since the Auditor's Office has developed a meaningful performance evaluation system and used this as the foundation of a career ladder program. The apparent increase in contractual audits results from including a \$27,500 contract which had previously been budgeted in the audit program. Because of perceived budgetary constraints, the State Auditor was unable to contribute to the Governor's savings program.

City and County Liquor Profits Allocation

AGENCY MISSION:

This fund provides cities and counties financial assistance for liquor and general law enforcement purposes.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

According to 32-1-24, Utah Code Annotated, 1953 as amended, the Legislature shall appropriate not more than \$1,000,000 to cities and counties for liquor law enforcement. This appropriation is intended to supplement the budgets of law enforcement agencies to more effectively enforce State liquor laws. According to 1978 letter opinion from the Attorney General, the Legislature can appropriate less than \$1,000,000 in liquor law enforcement assistance without a change in the law. In addition to the liquor law enforcement money, the law states that the Legislature shall appropriate a \$1,000,000 to cities and counties for general law enforcement purposes and for State buy-in for the Omnibus Crime Control and Safe Streets Act.

Schedule of Programs	<u>Actual 1977-78</u>	<u>Authorized 1978-79</u>	<u>Governor's Recommendation 1979-80</u>	<u>% Increase</u>
City and County Liquor Allocation	\$2,000,000	\$2,000,000	\$2,000,000	
Total Expenditures	<u>\$2,000,000</u>	<u>\$2,000,000</u>	<u>\$2,000,000</u>	

PLAN OF FINANCING:

State Sources	<u>\$2,000,000</u>	<u>\$2,000,000</u>	<u>\$2,000,000</u>
Total Revenue	<u>\$2,000,000</u>	<u>\$2,000,000</u>	<u>\$2,000,000</u>

RATIONAL FOR GOVERNOR'S RECOMMENDATION:

The Governor recommends no change in the amount of liquor profits allocated to cities and counties. However, the Governor requests the Legislature to consider reallocating the liquor law enforcement money for implementation of the proposed Community Corrections Assistance Act.

State Court Administrator

AGENCY MISSION:

Under the direction of the Chief Judge of the Judicial Council, the Court Administrator provides for the administration of all non-judicial activities of the Trial Courts including personnel administration, budgeting, procurement, policy implementation, and management of court business.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The agency's standard request reflects a 4.8 percent increase in total expenditures, but an 11.8 percent increase in State monies. Approximately a quarter of this increase in State money is due to decreasing federal monies. The standard budget also included \$5,300 to restore student intern help to the 1977-78 level, and approximately \$5,700 to move a part-time secretary to full-time status. The agency also requested a \$38,100 workload increase to hire a full-time Circuit Court Coordinator and secretary. The State Budget Office conducted a review of the Agency's personnel needs which showed the additional 2.5 full-time equivalent positions were not of critical importance.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Administration	\$205,000	\$193,000	\$219,400	13.7
Judicial Information		153,000	147,100	3.9R
Judicial Education	20,900	44,200	39,800	9.9
Justice Training	12,700	17,000	22,300	31.2
Judicial Planning	48,600	49,700	50,000	.6
Total Expenditures	\$287,200	\$456,900	\$478,600	4.8

PLAN OF FINANCING:

State Sources	\$199,800	\$244,900	\$278,900	13.9
Federal Funds	78,300	212,000	199,700	5.8R
Other	9,000			
Collections	100			
Total Revenue	\$287,200	\$456,900	\$478,600	4.8

Full Time Equivalent Positions	8.9	8.6	9.0
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RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The State Budget Office review showed additional clerical assistance is not necessary. The

functions to be performed by the Circuit Court coordinator are performed adequately by existing staff. However, additional assistance, while not critical, would be very helpful. Therefore, the budget includes \$11,000 to hire interns, a part-time employee or match for a State House Fellow. Because of perceived budget constraints, the agency did not contribute to the Governor's savings program in fiscal year 1978-79.

District Courts

AGENCY MISSION:

The purpose of District Courts is to provide law-trained judges, court reporters, and non-judicial administrative support for the District Courts.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The agency requested a standard budget with a 3 percent increase in total expenditures and a 7 percent increase in State funds. This request contains State match for a judges' benchbook and for a full-time administrator in the 7th District. It also includes full State funding for the 3rd District Court Administrator and \$12,000 for a Judge Pro Tem for the Office of Recovery Services. This last position is a transfer from Social Services and not a new position. Since the Juror Utilization Project will terminate December 1978, no money is requested in this area. However, a 10 percent increase in juror/witness fees was requested. Also requested is an expansion of \$19,000 for six research clerks to provide 2,769 hours of assistance to judges in lengthy and unusual cases. The State Budget Office conducted a review and found part-time research clerks previously had been under-utilized.

SCHEDULE OF PROGRAMS:	<u>Actual 1977-78</u>	<u>Authorized 1978-79</u>	<u>Governor's Recommendation 1979-80</u>	<u>% Increase</u>
Judicial Expense	\$1,672,600	\$1,756,200	\$1,932,100	10.0
Trial Court Executives	126,900	169,700	191,100	12.6
Juror Utilization	20,200	57,600		
Juror/Witness Fees	160,100	161,200	166,000	3.0
Total Expenditures	<u>\$1,979,800</u>	<u>\$2,144,700</u>	<u>\$2,289,200</u>	<u>6.7</u>

PLAN OF FINANCING:

State Sources	\$1,854,800	\$1,986,300	\$2,189,700	10.2
Federal Funds	139,900	155,300	97,700	37.1R
Collections		3,100	1,800	41.9R
Other	14,900R			
Total Revenue	<u>\$1,979,800</u>	<u>\$2,144,700</u>	<u>\$2,289,200</u>	<u>6.7</u>
Full Time Equivalent Positions	56.9	57.8	59.7	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor supports legislation to remedy the serious inequities which exist between Utah judicial salaries and judicial salaries in other states. Currently, Utah District Court

Judges receive the lowest salary in the Rocky Mountain area and the 5th lowest in the nation. In addition, judges have not received any salary increase since May 1977. Therefore, the District Court's budget includes \$66,400 to pay for a 7 percent salary increase, the maximum allowed under the President's anti-inflation guidelines. However, the Governor will petition the federal government for an exemption to this guideline under the provision which allows greater increases in order to correct gross inequity; he would then support legislation to further increase judicial salaries beyond the 7 percent.

While the growing number of criminal trials increases the need for jurors and witnesses, efficiencies in the selection and notification process should limit costs. Therefore, a 3 percent increase in fees is recommended and legislation is proposed to encourage the use of more efficient practices. While District Judges need full-time research assistance, previous problems with part-time student research clerks and the services of a full-time CETA research clerk in 3rd District reduces the need for part-time assistance. Therefore, \$13,300 is recommended to fund 2,100 hours of research assistance for those judges who need part-time help.

The 1.9 increase in full-time equivalent positions results from transferring the Judge Pro Tem (.4), adding research clerks (1.0) and expanding a part-time court executive to full-time status (.5). Because of perceived budget constraints, the District Court was unable to contribute to the Governor's savings program in fiscal year 1978-79.

Circuit Courts

AGENCY MISSION:

The purpose of the Circuit Court is to provide a limited jurisdiction court system which replaces the city courts and serves the entire State. The Circuit Court handles both State statutes and legal ordinances and covers all misdemeanors and civil cases to \$5,000.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The agency requested a 5.8 percent increase over the current authorization. While the current budget includes \$141,100 for one-time capital outlay, it does not include \$121,000 needed for lease costs. The 1978 Legislature cut lease costs by \$100,000 due to an anticipated startup delay, but no delay occurred and lease costs exceeded the appropriation by \$121,000. A supplemental appropriation for this amount is requested. The agency request also contained a 10 percent increase above current lease costs (\$20,300), a 9 percent increase in other current expenses (\$4,600), a 20 percent increase in clerical costs (\$31,400), and \$16,500 for replacement equipment.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Judicial Expense and Trial Court Executives	\$11,700	\$1,877,500	\$2,060,700	9.8
Total Expenditures	\$11,700	\$1,877,500	\$2,060,700	9.8

PLAN OF FINANCING:

State Sources		\$1,864,300	\$2,060,700	10.5
Federal Funds	\$16,700	8,200		100.0R
Other	5,000R	5,000		100.0R
Total Revenue	<u>\$11,700</u>	<u>\$1,877,500</u>	<u>\$2,060,700</u>	<u>9.8</u>
Full Time Equivalent Positions		41.1	41.1	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor supports legislation to remedy the serious inequities which exist between Utah judicial salaries and judicial salaries in other states. Currently, Utah District Court judges receive the lowest salary in the Rocky Mountain area and the 7th lowest in the nation. By law, the Circuit Court judges are paid 90 percent of District Court judges. Therefore, the Circuit Court's budget includes \$82,100 to pay for a 7 percent salary increase, the maximum allowed under the guidelines developed by President Carter.

Budgetary needs of the Circuit Court are uncertain since it has been operating for only a short time. Until there is more experience to develop a budget, the appropriation should be flexible enough to accommodate unexpected costs. However, the request for transcript services has been reduced from \$16,600 to \$8,600 because very few transcripts have been requested. Since the Court is asking for a supplemental appropriation, it was unable to contribute to the Governor's savings program in fiscal year 1978-79.

State Prosecution

AGENCY MISSION:

The State provides financial assistance to county attorneys for the prosecution of felony cases in District Court.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The agency's request for \$812,400 in county allocation funds was determined by adjusting the fiscal 1969 appropriation for inflation and increasing criminal caseloads. An additional \$50,000 was also requested to reinstitute the Emergency Fund. The State Budget Office conducted a review to determine the history of the appropriation and other funding possibilities.

SCHEDULE OF PROGRAMS:	<u>Actual 1977-78</u>	<u>Authorized 1978-79</u>	<u>Governor's 1979-80</u>	<u>Recommendation % Increase</u>
County Allocation	\$279,700	\$210,000		100.0R
Emergency Fund	49,400		\$50,000	new
Total Expenditures	<u>\$329,100</u>	<u>\$210,000</u>	<u>\$50,000</u>	<u>76.2R</u>

PLAN OF FINANCING:

State Sources	\$329,700	\$210,000	\$50,000	76.2R
Other	600R			
Total Revenue	<u>\$329,100</u>	<u>\$210,000</u>	<u>\$50,000</u>	<u>76.2R</u>

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The fiscal year 78-79 Appropriations Bill stated it was the Legislature's intent for counties to "assume full responsibility for prosecuting felony cases in District Court." However, an Emergency Fund is recommended to help pay for excessive legal costs which cannot be anticipated by the counties. Furthermore, the Governor supports legislation to provide counties with District Court fine and forfeiture revenue. Such legislation would provide an incentive to the county to collect these fines and would also provide the county with additional revenue. In fiscal year 1976-77, \$103,000 in fine and forfeiture revenue was collected by the State. However, since little effort has been made to collect these fines, more revenue could be realized. For example, in the first 10 months of 1978, only 18.4 percent of the \$184,062 in fines levied in Salt Lake County was collected.

Supreme Court

AGENCY MISSION:

The five-member Supreme Court is responsible for resolving cases taken on appeal from the State's Trial Courts.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The budget request contains judicial and administrative staff costs and most of the costs of the Law Library. Also included is approximately \$125,000 for the predisposition review program which was established by the 1978 Legislature to ease the Court's workload by providing pre-hearing memoranda. The Court's request, contains an 8 percent increase in Current Expense, a 10.9 percent increase in Personal Services, and a 79 percent decrease in Capital Outlay costs. The Court is requesting \$6,700 to carpet and rewire the Courtroom.

SCHEDULE OF PROGRAMS:	<u>Actual 1977-78</u>	<u>Authorized 1978-79</u>	<u>Governor's Recommendation 1979-80</u>	<u>% Increase</u>
Administration	<u>\$520,500</u>	<u>\$879,600</u>	<u>\$886,800</u>	<u>.8</u>
Total Expenditures	<u>\$520,500</u>	<u>\$879,600</u>	<u>\$886,800</u>	<u>.8</u>

PLAN OF FINANCING:

1979-80 Appropriation			\$842,400	
1978-79 Savings			<u>44,400</u>	
State Sources (Total)	\$536,000	\$875,100	\$886,800	1.3
Federal Funds	13,600			
Other	<u>29,100R</u>	<u>4,500</u>		<u>100.0R</u>
Total Revenue	<u>\$520,500</u>	<u>\$879,600</u>	<u>\$886,800</u>	<u>.8</u>
Full Time Equivalent Positions	18.5	30.0	29.0	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor supports legislation to remedy the serious inequities which exist between Utah judicial salaries and judicial salaries in other states. Currently, the Utah Supreme Court Justices receive the lowest salary in the Rocky Mountain area and the 5th lowest in the nation. In addition, judges have not received any salary increase since May 1977. Therefore, the Supreme Court's budget includes \$14,700 to pay for a 7 percent salary increase, the maximum allowed under the President's anti-inflation guidelines. The Governor will petition the federal government for an exemption to this guideline under the provision which allows greater increases in order to correct gross inequity; he would then support legislation to further increase judicial salaries beyond the 7 percent.

Since the Supreme Court plans on spending \$835,200 during fiscal year 1978-79, the recommendation without the salary increase represents a 4 percent increase in expenditures. While the Court was authorized to hire 8 research attorneys during fiscal year 1978-79, the Court decided to hire only 7. The apparent decrease in full time equivalent positions is a result of this decision.

State Law Library

AGENCY MISSION:

Monies from this fund are used for special needs and expenses of the Library. Maintenance and operation of the Library is supported by the General Fund and is included in the Supreme Court budget.

HIGHLIGHTS OF THE AGENCY REQUEST AND PROGRAM ANALYSIS:

When an attorney is first admitted to practice, he pays a \$25 fee to the Supreme Court, of which \$15 goes to this special fund. By fiscal year 1979-80, the fund will have approximately \$14,600. The Court proposes to spend \$1,600 to repair, replace, and purchase books, and \$4,000 to purchase a microfiche reader/printer.

SCHEDULE OF PROGRAMS:	<u>Actual 1977-78</u>	<u>Authorized 1978-79</u>	<u>Governor's Recommendation 1979-80</u>	<u>% Increase</u>
Supreme Court Library		<u>\$10,200</u>	<u>\$5,600</u>	<u>45.0R</u>
Total Expenditures		<u>\$10,200</u>	<u>\$5,600</u>	<u>45.0R</u>

PLAN OF FINANCING:

Collections	\$3,500	\$ 3,500	\$3,500	
Other	\$3,500R	6,700	2,100	68.7R
Total Revenue		<u>\$10,200</u>	<u>\$5,600</u>	<u>45.0R</u>

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

According to a report by the National Center for State Courts, the Law Library needs 10,000 books to meet State standards for Supreme Court Libraries. In addition to \$1,200 from this fund, the Supreme Court's administrative budget contains \$46,000 to help meet this need. The purchase of a reader/printer would allow the Library to utilize the many documents currently on microfiche.

Traditionally, this fund has been non-lapsing, however, the law is not clear in this regard. Therefore, the Legislature should include intent language in the Appropriations Act clarifying this point.

Juvenile Court

AGENCY MISSION:

The function of the Juvenile Court is to adjudicate all cases relating to the neglect, dependency, and delinquency of children under eighteen years of age. Also, to provide intake and probation services to these youths and their families.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The agency requested a standard budget with a 7.9 percent increase in expenditures. Most of this increase was in personal services and included \$29,700 for upgradings indicated in a recent desk audit by State Personnel. Other increases in personal services resulted from increases in fringe benefits and hiring new staff at a higher grade level than originally anticipated. Also, data processing expense increased 37 percent (\$30,200) and capital outlay increased 27 percent (\$4,700). The Court requested \$41,600 for another judge in 3rd District to handle the increasing workload.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Administration	\$ 285,500	\$ 335,300	\$ 334,900	.1R
Operations	825,000	853,400	877,400	2.8
Judicial	746,300	822,700	926,500	12.6
Intake	662,200	955,400	1,039,900	8.8
Probation	804,300	1,091,300	1,186,900	8.8
Total Expenditures	<u>\$3,323,300</u>	<u>\$4,058,100</u>	<u>\$4,365,600</u>	<u>7.6</u>

PLAN OF FINANCING:

1979-80 Appropriation			\$4,203,200	
1978-79 Savings			<u>60,000</u>	
State Sources (Total)	\$3,218,900	\$4,009,500	\$4,263,200	6.3
Federal Funds	99,800	77,000	95,000	23.4
Collections	8,200	7,400	7,400	
Other	<u>3,600R</u>	<u>35,800R</u>		
Total Revenue	<u>\$3,323,300</u>	<u>\$4,058,100</u>	<u>\$4,365,600</u>	<u>7.6</u>
Full Time Equivalent Positions	159.9	195.1	196.1	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

As a result of the judicial workload study conducted by Juvenile Court, the budget includes \$41,600 to add a judge in the Third District. The Third District Juvenile Court currently has 43 percent more referrals per hearing officer than similar judicial districts.

The Governor supports legislation to remedy the serious inequities which exist between Utah judicial salaries and judicial salaries in other states. Currently, Utah's judiciary receives one of the lowest salaries in the nation. In addition, judges have not received any salary increase since May 1977. Therefore, the recommendation for the Juvenile Court includes \$28,700 to pay the nine judges the maximum 7 percent salary increase allowed under the President's anti-inflation guidelines. The Governor will petition the federal government for an exemption to this guideline under the provision which allows greater increase in order to correct gross inequity; he would then support legislation to further increase judicial salaries beyond the 7 percent.

Last year, the Legislature authorized hiring 25 new probation officers at Grade 17. However, to attract the people needed, the Juvenile Court had to hire 12 of the positions at a Grade 19 or 21. Therefore, \$23,000 is included in the recommendation to fund these positions at the higher grade level.

Other than these exceptions, a standard 4 percent increase in State funds is recommended. Therefore, the proposed budget does not include \$17,000 in capital outlay, \$15,000 in out-of-State travel, and \$23,900 in data processing expenses. The budget also does not include \$29,700 for upgradings. Upgradings, while needed, should be implemented within the budget amounts recommended.

Government
Operations





GOVERNMENT OPERATIONS Summary

There are two broad purposes which seem to tie together the agencies which comprise the Government Operations area. One purpose is to provide various services to State agencies. Agencies falling within this rubric would be the Department of Finance, the State Building Board, the Department of Systems Planning and some functions of the State Planning Coordinator's Office. The other general function is to provide services to the general public or the State as a whole. These agencies would include the Tax Commission, the Library Commission, the Department of Community Affairs, the State Fire Marshal's Office and certain aspects of the State Planning Coordinator's Office.

Several significant items appear in the Government Operations budget recommendation in the 1979-80 fiscal year. The Governor is supporting two expansion items in the State Energy Office. One calls for a Nuclear Energy Siting Study and the other for the auditing and actual construction of facilities to improve energy conservation in public buildings throughout the State. The Governor is recommending the State assume a higher portion of the cost of operation of both the State Planning Coordinator's Office and the Housing program in the Department of Community Affairs, both of which have been heavily funded from federal sources in the past.

The Governor's Advisory Council on Community Affairs, recognized as a valuable State resource, is also being recommended to be funded out of State sources rather than federal funds. Finally, the Local Valuation division of the State Tax Commission will experience a change of emphasis in the 1979-80 fiscal year. Starting with Salt Lake County, counties will begin to assume greater responsibility and management of their local property appraisal programs, while the Local Valuation Division will begin to assume more of a supervisory and technical assistance role in the continuing Statewide revaluation effort.

The overall recommended increase in State appropriation is 6.7 percent. This is due to a larger appropriation for Low-Income Housing in the request year than in the current year. The fiscal year 1978-79 appropriation for Low-Income Housing is \$750,000 compared to a recommended amount of \$2,000,000 in fiscal year 1979-80.

SCHEDULE OF LINE ITEMS:	Actual	Authorized	Governor's Recommendation	
	1977-78	1978-79	1979-80	% Increase
Finance - Administration..	\$ 2,590,000	\$ 2,875,200	\$ 2,835,800	1.4R
Archives.....	871,300	874,200	905,200	3.5
Tax Commission-				
Administration.....	7,143,700	8,619,000	9,088,300	5.4
Motor Vehicles.....	2,077,500	2,384,800	2,461,500	3.2
Local Valuations.....	3,362,700	3,597,100	3,816,300	6.1
Uniform Plats and Maps.....		250,000	250,000	
Building Board.....	2,163,900	2,812,100	2,947,400	4.8
State Planning-Policy Planning				
Coordination.....	957,700	986,700	920,600	6.7R
Council on Science and Technology.....	120,700	145,400	184,500	26.9
Energy Council.....	284,900	1,185,700	3,146,800	165.4
Labor and Training.....	40,962,700	51,543,700	35,115,300	31.9R
Library Commission.....	2,134,700	2,346,000	2,538,800	8.2
Community Affairs - Community				
Development Assistance	2,569,600	2,375,500	692,300	70.9R
Social and Economic Opportunity.....	2,689,400	1,452,000	1,279,100	11.9R
Minority Community Development.....	266,700	97,500	71,800	26.4R
Community Impact Account.....		2,924,900	4,875,000	66.7
Low Income Housing..	1,492,400	750,000	2,000,000	166.7
State Fire Marshal.....	144,100	177,100	214,600	21.1
Systems Planning.....	282,100	362,000	183,000	49.4R
Retirement-Group				
Insurance.....	255,000	351,800	387,500	10.1
Legislative and Governor's Pension.....	270,000	234,000	250,000	6.8
Retirement Assistance	644,000	650,000	590,000	9.2R
Committee On Executive Reorganization.....		140,000	127,100	9.2R
Total Expenditures.....	\$ 71,283,100	\$ 87,134,700	\$ 74,880,900	14.1R

PLAN OF FINANCING:

1979-80 Appropriation			\$ 25,215,600	
1978-79 Savings.....			611,900	
State Sources (Total).....	\$ 20,640,400	\$ 24,201,000	\$ 25,827,500	6.7
Federal Grants.....	47,196,100	57,276,000	40,611,000	29.1R
Collections.....	2,449,300	2,867,900	3,331,700	16.2
Other.....	997,300	2,789,800	5,110,700	83.2
Total Revenue.....	\$ 71,283,100	\$ 87,134,700	\$ 74,880,900	14.1R
Full Time Equivalent Positions	1,100.3	1,125.3	1,107.0	

Finance ADMINISTRATION

AGENCY MISSION:

The overall mission of the Department of Finance is to assist the Governor in the execution of his constitutional duties as the State's chief executive officer, to act as the administrative arm of the Board of Examiners and to provide such services and perform such other duties as required by State statute.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The Agency's request seeks funds for essentially the same level of services as the current fiscal year. A special request has been made to purchase three large pieces of modern printing equipment to upgrade the capability and efficiency of the Central Printing Facility. The Agency Accounting Program anticipates reduced costs in continuing the Statewide Accounting Systems Development. It is also expected that the needs for unemployment compensation will be less than the current year, given the projected employment pattern. The Agency is also proposing that the Telephone Services Program, now funded from the General Fund, become self-supporting as an Intergovernmental Revenue Account in the request year.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978--79	Governor's Recommendation 1979-80	% Increase
Administration.....	\$ 174,600	\$ 178,600	\$ 185,800	4.0
Budget.....	171,200	309,800	336,000	8.5
Accounting.....	489,400	524,200	545,000	4.0
Purchasing.....	262,300	289,300	300,900	4.0
Telephone Services.....	72,800	80,000		100.0R
Payroll.....	138,000	167,100	173,800	4.0
Extradition.....	76,500	60,000	80,000	33.3
Printing Equipment				
Purchase.....			75,000	New
Agency Accounting.....	499,800	500,000	417,000	16.6R
Unemployment				
Compensation.....	487,400	540,000	480,000	11.1R
Government Affiliations...	103,100	99,800	110,800	11.0
Abstract Commission.....	1,700	1,700	1,800	5.9
Athletic Commission.....	1,200	1,000	1,000	
Office of Equal Employment				
Opportunity.....	112,000	123,700	128,700	4.0
Total Expenditures....	\$ 2,590,000	\$ 2,875,200	\$ 2,835,800	1.4R

PLAN OF FINANCING:

1979-80 Appropriation			\$ 2,636,700	
1978-79 Savings.....			50,000	
State Sources (Total).....	\$ 2,442,200	\$ 2,727,000	\$ 2,686,700	1.5R
Federal Funds.....	122,900	123,700	128,700	4.0
Collections.....	500	1,000	500	50.0R
Other.....	24,400	23,500	19,900	15.3R
Total Revenue.....	<u>\$ 2,590,000</u>	<u>\$ 2,875,200</u>	<u>\$ 2,835,800</u>	<u>1.4R</u>
Full Time Equivalent Positions	69.6	75.5	75.5	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's recommendation for \$2,835,800 reflects a decrease of \$39,400 (1.4 percent) from the authorized expenditures for the current fiscal year. The decrease is primarily attributable to reductions in the Unemployment Compensation and Agency Accounting Programs. The requests for special printing equipment and the change of the Telephone Service Program to become self-supporting are being recommended. The Agency Accounting, Unemployment Compensation, Government Affiliations, Abstract Commission, Athletic Commission, and Office of Equal Opportunity Employment programs, which were formally separate items of appropriation, have been recommended to be included in this budget. The recommendation for Government Affiliations includes additional funds for the Education Commission of the State, the Advisory Commission on Intergovernmental Relations, and the National Governors Association, above the agency's request, due to recent information showing costs higher than what was originally anticipated.

Finance
ARCHIVES

AGENCY MISSION:

The mission of the Utah State Archives and Records Service is to provide centralized administration of the State Archives and Records Management Programs, consisting of the public records of the State and its political subdivisions.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The request seeks funds to support the current level of services. The Publications Program shows a larger increase due to work associated with the general session of the Legislature. The agency prints all the laws passed by the legislative sessions and any supplements to the Utah Code Annotated.

SCHEDULE OF PROGRAMS:	Actual	Authorized	Governor's Recommendation	
	1977-78	1978-79	1979-80	% Increase
Administration.....	\$ 71,200	\$ 78,800	\$ 81,400	3.3
Archives/Record Management.....	157,300	192,900	185,600	3.8R
Microfilming.....	413,200	435,000	443,900	2.0
Publications.....	229,600	167,500	194,300	16.0
Total Expenditures.....	\$ 871,300	\$ 874,200	905,200	3.5

PLAN OF FINANCING:

State Sources.....	\$ 886,600	\$ 874,200	\$ 905,200	3.5
Others.....	15,300R			
Total Revenue.....	\$ 871,300	\$ 874,200	\$ 905,200	3.5

Full Time Equivalent Positions	36.3	38.3	38.3
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RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The agency has complied with the overall guidelines, and the Governor is recommending a standard budget of \$905,200, reflecting a \$31,000 increase (3.5 percent) over the current year's authorized expenditures.

**Tax Commission
ADMINISTRATION**

AGENCY MISSION:

The State Tax Commission administers the tax laws and operations of the State of Utah. The activities of the Commission include the prescription of rules and regulations in connection with the assessment, equalization and collection of general taxes for both State and local government.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The agency's standard budget has complied with the Governor's overall guidelines. The Commission has broken down its various divisions into the program level for the request year. Two workload increase items have been requested. One item calls for two additional full time equivalent positions and related equipment to enhance the work of the word processing center. The second request is for ten additional positions to staff a second shift to handle the workload in the data entry section.

SCHEDULE OF PROGRAMS:	Actual	Authorized	Governor's Recommendation	
	1977-78	1978-79	1979-80	% Increase
Administrative Services....	\$ 2,129,300	\$ 1,610,300	\$ 1,877,400	16.6
Auditing.....	1,790,800	2,011,400	2,098,700	4.3
Collection.....	623,900	750,100	787,800	5.0
State Assessed Property....	229,400	269,500	273,600	1.5
Revenue Accounting.....	330,700	385,800	402,800	4.4
Data Processing.....	719,900	1,191,800	1,441,900	21.0
Central Services.....	688,600	678,100	716,600	5.7
Inheritance Tax Appraisers	14,100	20,000	10,000	50.0R
Personal Property Audit...	273,400	300,300	333,100	10.9
Personal Property Assessment				
Standards.....	44,300	49,800	52,800	6.0
Direct Assessment of				
Personal Property.....	23,100	29,900	34,100	14.0
Multi-State Tax Compact.	26,200	43,000	44,500	3.5
License Plates.....		600,000	660,000	10.0
Data Processing				
Development.....	250,000	274,000	325,000	18.6
Computerized Accounting				
System Hardware.....		405,000	30,000	92.6R
Total Expenditures.....	<u>\$ 7,143,700</u>	<u>\$ 8,619,000</u>	<u>\$ 9,088,300</u>	<u>5.4</u>

PLAN OF FINANCING:

1979-80 Appropriation			\$ 6,532,200	
1978-79 Savings.....			188,000	
State Sources (Total).....	\$ 6,044,800	\$ 6,884,700	\$ 6,720,200	2.4R
Collections.....	1,516,600	1,922,300	2,368,100	23.2
Other.....	417,700R	188,000R		
Total Revenue.....	<u>\$ 7,143,700</u>	<u>\$ 8,619,000</u>	<u>\$ 9,088,300</u>	<u>5.4</u>
Full Time Equivalent Positions	311.4	331.2	330.0	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's recommendation for \$9,088,300 reflects an increase of \$469,300 (5.4 percent) over the authorized expenditures for the current fiscal year. The plan of financing shows an actual decrease of 2.4 percent in State Sources, and an increase of 23.2 percent in Collections. This is primarily due to a shift in financing of the License Plates Program. This was formerly funded from the Transportation Fund (33 percent) and from Collections (67 percent). The Tax Revision Committee has recommended an increase in the License Plate fees, which will allow this program to be supported entirely from Collections. The Governor supports this recommendation. The Governor has supported both workload increases; the one in Data Processing in its entirety, and the Word Processing one with a slight reduction. The Inheritance Tax Appraisers, Personal Property, Multi-State Tax Compact, License Plate and Data Development and Hardware Programs, which were formerly separate items of appropriation, are recommended to be combined with the General Administration appropriation. Total positions show a one full time equivalent position decrease due to reductions in other areas to offset the workload requests.

Tax Commission MOTOR VEHICLES

AGENCY MISSION:

These programs are responsible for maintaining files and records for vehicle registration and titles, providing branch offices for registering vehicles and impounding vehicles for improper registration and safety conditions. It is also responsible for all firms, persons and corporations engaged in manufacturing, distributing, transporting, selling and wrecking motor vehicles in the State. It issues permits to dealers, controls all special plates and enforces the regulations of the Dealers and Salesmen Act.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The request is in conformance with the Governor's overall guidelines. The Motor Vehicle program is showing a projected reduction in personnel as more of its activities become automated. The activities of the programs are anticipated to remain essentially the same.

SCHEDULE OF PROGRAMS:	Actual	Authorized	Governor's Recommendation	
	1977-78	1978-79	1979-80	% Increase
Motor Vehicles.....	\$ 1,744,900	\$ 1,998,500	\$ 2,059,000	3.0
Licensing and Bonding.....	143,100	149,800	156,500	4.5
Investigations.....	137,100	171,400	174,000	1.5
Security and Inspections..	28,100	35,400	36,900	4.2
Temporary Permits.....	24,300	29,700	35,100	18.2
Total Expenditures.....	<u>\$ 2,077,500</u>	<u>\$ 2,384,800</u>	<u>\$ 2,461,500</u>	<u>3.2</u>

PLAN OF FINANCING:

1979-80 Appropriation			\$ 2,342,600	
1978-79 Savings.....			11,900	
State Sources (Total).....	\$ 2,021,000	\$ 2,301,700	\$ 2,354,500	2.3
Collections.....	46,200	95,000	107,000	12.6
Other.....	10,300	11,900R		
Total Revenue.....	<u>\$ 2,077,500</u>	<u>\$ 2,384,800</u>	<u>\$ 2,461,500</u>	<u>3.2</u>
Full Time Equivalent Positions	187.9	196.7	189.7	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor has recommended that the Motor Vehicle and Motor Vehicle Business Administration programs be combined. The standard budget request of \$2,461,500, reflecting a \$76,700 (3.2 percent) increase over the current year's authorized expenditures, is being supported as it is in conformance with the overall guidelines.

Tax Commission

LOCAL VALUATIONS

AGENCY MISSION:

The Division is responsible for assisting the Tax Commission in its Constitutional responsibilities of insuring equitable administration of property taxes throughout the State. The Division periodically reappraises all locally-assessed real property in Utah through mutual State-county agreements. It also provides technical assistance to counties in maintaining their assessment bases between reappraisals.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

A 21.3 percent increase was requested for the reappraisal program, reflecting both a growth in number of properties to be reappraised and a shift in resources from the Assessment Standards program to this program. The largest amount of the increase occurs in Data Processing. The Assessment Standards program will require a lower level of funding as properties are turned from county maintenance to reappraisal activities. A workload increase of two full time equivalent positions, however, was made for the Assessment Standards program to provide greater technical assistance to counties in handling data processing-related activities. Continued data processing development has been made for automation of commercial and real estate appraisal activities.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Reappraisal of Locally-Assessed				
Real Property.....	\$ 1,689,900	\$ 1,714,500	\$ 2,037,100	18.8
Assessment Standards.....	1,441,800	1,598,100	1,504,200	5.9R
Farmland Assessment.....	108,000	115,000	125,000	8.7
Data Processing				
Development.....	123,000	169,500	150,000	11.5R
Total Expenditures.....	<u>\$ 3,362,700</u>	<u>\$ 3,597,100</u>	<u>\$ 3,816,300</u>	<u>6.1</u>

PLAN OF FINANCING:

1979-80 Appropriation			\$ 3,316,200	
1978-79 Savings.....			150,100	
State Sources (Total).....	\$ 3,026,500	\$ 3,417,200	\$ 3,466,300	1.4
Collections.....	336,200	330,000	350,000	6.1
Other.....		150,100R		
Total Revenue.....	<u>\$ 3,362,700</u>	<u>\$ 3,597,100</u>	<u>\$ 3,816,300</u>	<u>6.1</u>

Full Time Equivalent Positions	153.9	141.9	126.9
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RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The recommendation recognizes a shift in emphasis in the statewide reevaluation effort. Beginning with this fiscal year, a three-year phase-in period whereby the counties will begin to assume greater responsibility for the local property reappraisal program will continue. The Local Valuations Division will begin to assume more of an auditing and technical assistance role in reappraisal activities. It is anticipated that in the 1979-80 fiscal year, there

will be a slight reduction in Division employees. Further reductions in employees can be expected in the future as the evolving relationship between the Division and the counties in reappraisal activities is better defined.

Tax Commission UNIFORM PLATS AND MAPS

AGENCY MISSION:

The objective of this program is to implement the established standards for all plats and maps in each county, and upon compliance with these standards, to reimburse each county 50 dollars per plat.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

Laws enacted by the 1977 Legislature created a "Plats Standards Committee" to review the requirements of the public as well as government entities. This Committee established Statewide uniform standards related to the scale, size and information contained on all real property plat maps used for the assessment. Legislation requires all counties to be in compliance by January 1, 1983.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
	<u> </u>	<u> </u>	<u> </u>	
Uniform Plats and Maps...		\$ 250,000	\$ 250,000	
Total Expenditures....		<u>\$ 250,000</u>	<u>\$ 250,000</u>	
 PLAN OF FINANCING:				
State Sources.....		<u>\$ 250,000</u>	<u>\$ 250,000</u>	
Total Revenue.....		<u>\$ 250,000</u>	<u>\$ 250,000</u>	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The amount requested complies with the program's intent, which calls for the establishment of standards for all plats and maps in each county and for the reimbursement to the counties for meeting these standards. It is recommended that this appropriation be non-lapsing.

Building Board

AGENCY MISSION:

The Building Board seeks to assist all institutions and agencies in satisfying their construction needs by seeking funding, programming, planning and construction of new facilities, and alterations, repairs, and improvements to existing facilities. The Operations Division endeavors to maintain the Capitol facilities in top operating condition and present to all visitors a beautified, dignified Capitol Complex.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The Agency has complied in general with the Governor's overall guidelines. The amounts requested in data processing and development for the Space Utilization and Allocation, Handicapped Barriers, Energy Conservation, and Public School OSHA programs are important in the programming of existing space and planning future space development. Nearly all of the positions in the Capitol Complex program are on the trade wage plan, with a 5 percent standard increase instead of 3.5 percent on the classified pay plan, thus this program slightly exceeds the guidelines for personal services.

SCHEDULE OF PROGRAMS:	Actual	Authorized	Governor's Recommendation	
	1977-78	1978-79	1979-80	% Increase
Administration.....	\$ 862,800	\$ 1,190,100	\$ 1,225,800	3.0
Barriers to Handicapped Study.....	\$ 101,200	88,600	119,100	34.4
Energy Conservation.....	36,500	150,000	150,000	
Grounds Maintenance.....	114,900	159,500	170,300	6.8
Building Maintenance and Housekeeping.....	1,048,500	1,223,900	1,282,200	4.8
Total Expenditures.....	\$ 2,163,900	\$ 2,812,100	\$ 2,947,400	4.8

PLAN OF FINANCING:

1979-80 Appropriation			\$ 2,668,400	
1978-79 Savings.....			120,000	
State Sources (Total).....	\$ 2,171,800	\$ 2,655,100	\$ 2,788,400	5.0
Federal Funds.....	36,500	150,000	150,000	
Collections.....	19,200	7,000	9,000	28.6
Other.....	63,600R			
Total Revenue.....	\$ 2,163,900	\$ 2,812,100	\$ 2,947,400	4.8

Full Time Equivalent Positions	98.0	106.3	106.0
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RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's recommendation of \$2,947,400 shows a \$135,300 (4.8 percent) increase over the authorized expenditures for the current fiscal year. This recommendation allows for continued development of data processing programs and the higher annual standard increases which are scheduled under the Trade and Craft Pay Plan.

State Planning

POLICY PLANNING COORDINATION

AGENCY MISSION:

The State Planning Coordinator and his staff are responsible for the following missions: assuring consistency of State agency plans with established policy and with one another; coordinating long-range planning and growth management activities in State and local agencies; facilitating inter-governmental consideration of planning issues; and orchestrating State comment on proposed federal rules and regulations and grant applications.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

While the overall budget of the Office decreases by 6.7 percent, the sources of funding differ significantly from prior years. The Office has been heavily federally funded (55 to 60 percent of their budget). Such funding has led to program directions that do not provide the flexibility necessary to meet the growing State Planning needs, and greater State funding is being requested. The Division is also eliminating its indirect charges to the Office of Labor and Training and the Energy Office.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Coordination of Agency Plans.....	\$ 352,900	\$ 421,600	\$ 200,500	52.4R
Coordination of Long-Range Plans.....	196,500	229,500	244,400	6.5
Intergovernmental Planning.....	227,400	159,300	175,900	10.4
Technical Assistance to Government Entities..	180,900	176,300	130,400	26.0R
Administrative Support Services.....	162,500	187,400	181,700	3.0R
Sub-Total.....	1,120,200	1,174,100	932,900	20.5R
Less Indirect Costs.....	162,500R	187,400R	12,300R	93.4R
Total Expenditures.....	<u>\$ 957,700</u>	<u>\$ 986,700</u>	<u>\$ 920,600</u>	<u>6.7R</u>

PLAN OF FINANCING:

1979-80 Appropriation			\$ 432,200	
1978-79 Savings.....			18,000	
State Sources (Total).....	\$ 336,200	\$ 375,800	\$ 450,200	19.8
Federal Funds.....	562,800	554,500	470,400	15.2R
Collections.....	35,400	10,000		
Other.....	23,300	46,400		
Total Revenue.....	<u>\$ 957,700</u>	<u>\$ 986,700</u>	<u>\$ 920,600</u>	<u>6.7R</u>
Full Time Equivalent Positions	31.0	28.0	27.0	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor supports the goal of funding the State Planning Coordinator's Office with

a greater percentage of State funds; however, due to budget constraints, an increase of 19.8 percent is being recommended, about 37 percent of the desired shift. The Planning Office needs to become an integral part of long-range growth management for the State and can serve as an important resource to the Governor, State and local agencies, and as a protector of State interests before the federal land agencies.

A decrease of 2.5 full time equivalent positions is being recommended because of the decrease in indirect charges and because the staff request is above the current authorized level.

State Planning

COUNCIL ON SCIENCE AND TECHNOLOGY

AGENCY MISSION:

The State Science Advisor, with the support of the Council on Science and Technology, provides accurate and timely information as needed to the Governor, Legislature and other levels of government in resolving issues, developing policies and as input into the planning process by making use of the scientific and technical resources in the State.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The State Science Advisor's Office budget requests a decrease of \$10,900 (7.5 percent) from the current year because of a reduction in federal grants. The overall budget shows an increase due to a request for funds to begin the Vitro tailings cleanup program.

SCHEDULE OF PROGRAMS:	Actual	Authorized	Governor's Recommendation	
	1977-78	1978-79	1979-80	% Increase
State Science Advisor.....	\$ 120,700	\$ 145,400	\$ 134,500	7.5R
VITRO.....			50,000	New
Total Expenditures.....	\$ 120,700	\$ 145,400	\$ 184,500	26.9

PLAN OF FINANCING:

State Sources (Total).....	\$ 82,900	\$ 86,100	\$ 139,600	62.1
Federal Funds.....	71,900	50,700	25,100	50.5R
Other.....	34,100R	8,600	19,800	130.2
Total Revenue.....	\$ 120,700	\$ 145,400	\$ 184,500	26.9

Full Time Equivalent Positions	3.0	3.0	3.0
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RATIONALE FOR GOVERNOR'S RECOMMENDATION:

By law, the Council on Science and Technology and State Science Advisor positions must be reviewed and renewed by the Legislature this session, otherwise, they are terminated as of June 30, 1979. The Governor supports the continuation of the Council and Science Advisor, believing that they serve an important role in State policy and research matters and recommends a 4 percent increase in State funds for the Office.

A special appropriation of \$50,000 is also requested to begin purchase of the land under

the Vitro trailings as the State's 10 percent match to begin the Vitro cleanup program. The Governor believes that this program should be supervised by the State Science Advisor.

State Planning ENERGY COUNCIL

AGENCY MISSION:

Created in 1977, the Energy Office has played a leading role in developing a Statewide energy policy for the State; developing a Statewide energy conservation program; conducting in-depth site analyses for energy facilities; examining alternative energy sources for our State; and promoting the State's role in providing energy resources to the region and nation.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The standard budget request increases \$351,500 (32.4 percent). This is due to a substantial increase in two programs - Nuclear Energy Center Siting Study and the Energy Extension Service. Both programs expect to receive additional federal funds in the request year. Only the Nuclear Energy Center Siting Study requires additional General Fund support.

Two expansion requests have been made. One seeks funds to support an advisory committee to develop screening criteria of potential energy facility sites to project their carrying capacities. The other requests monies to conduct energy audits of hospitals, schools, local governments and public care buildings, provide technical assistance to affected institutions in evaluating their energy conservation needs and provide grants to implement energy conservation projects. Both programs will be funded 90 percent by federal sources.

SCHEDULE OF PROGRAMS:	Actual	Authorized	Governor's Recommendation	
	1977-78	1978-79	1979-80	% Increase
Energy Council Expense...	\$ 15,000	\$ 18,000	\$ 18,000	
Energy Conservation in Utah.....	84,800	611,000	611,000	
Energy Resources Planning on Public Lands.....	39,600	52,200	54,100	3.6
Energy Facility Pre-Qualification Study.....	120,400	141,100	79,600	43.6R
Solar Energy Development.....	25,100	49,000	52,000	6.1
Nuclear Energy Center Siting Committee.....		175,000	315,000	80.0
Energy Facility Siting Committee.....			150,000	New
Energy Management in State Government.....		9,400	10,000	6.4
Energy Extension Service.....		30,000	270,000	800.0
Energy Conservation in Hospitals, Schools and Public Care Buildings..			1,572,100	New
Western Nuclear Energy Compact.....			15,000	New
Solar Demonstration Projects.....		100,000		100.0R
Total Expenditures.....	\$ 284,900	\$ 1,185,700	\$ 3,146,800	165.4

PLAN OF FINANCING:

1979-80 Appropriation			\$ 214,200	
1978-79 Savings.....			9,000	
State Sources (Total).....	\$ 175,000	\$ 182,700	\$ 223,200	22.2
Federal Funds.....	109,900	903,000	2,733,100	202.7
Mineral Lease Funds.....		100,000	190,500	90.5
Total Revenue.....	\$ 284,900	\$ 1,185,700	\$ 3,146,800	165.4

Full Time Equivalent Positions 8.8 15.0 15.1

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's recommendation calls for a significant increase in this agency in the request year. This is principally due to a large infusion of federal grants into the State to enhance existing programs and develop new ones. The recommended increase in General Fund support will secure a much greater portion of federal funds for energy programs.

Both expansion requests have been recommended in total. The Siting Study offers a relatively inexpensive and effective manner to evaluate potential energy facility sites by the parties most directly involved. The Energy Conservation program will enable the State to participate in a new federal energy program designed for the states. There will be several millions of dollars available to the State in the next three years. The Governor does, however, recommend that the State's matching portion of this program come from Mineral Lease funds rather than the General Fund.

It is also anticipated that the Energy Council might be separated from State Planning, and consequently, the indirect charges paid to Planning have been removed from the Council's budget. A full-time Budget and Accounting Officer is recommended to do the work formerly handled by the Planning Office.

State Planning LABOR AND TRAINING

AGENCY MISSION:

The Utah State Office of Labor and Training has been identified as the administrative office for the Statewide Prime Sponsor of the Comprehensive Employment and Training Act (CETA) Program. The State is divided into seven multi-county planning districts which the Governor has also identified as areawide clearing-houses under the A-95 Federal Review Process. An association or council of governments in each respective district under CETA becomes the program agent to receive and allocate funds for that area.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The Office administers all of the CETA and other manpower programs initiated by the federal government. Only a small portion of the total budget is spent for administration (\$676,700), and a smaller amount of funds are requested from the General Fund (\$62,200). The Office administered approximately 40.8 million dollars of manpower money in fiscal year 1979 and 35.0 million dollars in fiscal year 1980.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Administration.....	\$ 511,200	\$ 708,200	\$ 676,700	4.4R
Special Grants to				
Governor.....	591,200	845,400	761,600	9.9R
CETA Title I.....	8,904,500	9,290,200	9,300,000	.1
CETA Title II.....	4,861,800	5,880,200	3,347,600	43.1R
CETA III SPEDY.....	4,169,200	6,008,000	3,200,000	46.7R
CETA III YETP.....	666,100	2,017,200	756,000	62.5R
CETA III YCCIP.....	161,700	531,300	500,000	5.8R
CETA III STIP.....	329,600	1,850,000	1,300,000	29.7R
CETA III RDY.....			225,000	New
CETA VI.....	17,138,800	20,500,000	10,500,000	48.8
CETA IX.....	146,900	200,000	200,000	
WIN.....	3,868,400	3,713,200	4,085,900	10.0
SYRP.....			72,500	New
HIRE.....			190,000	New
Language Training.....	77,200			
HEW.....	463,900R			
Total Expenditures.....	\$ 40,962,700	\$ 51,543,700	\$ 35,115,300	31.9R

PLAN OF FINANCING:

State Sources.....	\$ 66,200	\$ 56,600	\$ 62,200	9.9
Federal Funds.....	40,825,400	51,487,100	35,053,100	31.9R
Other.....	71,100			
Total Revenue.....	<u>\$ 40,962,700</u>	<u>\$ 51,543,700</u>	<u>\$ 35,115,300</u>	<u>31.9R</u>
Full Time Equivalent Positions	33.0	31.0	29.5	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Office of Labor and Training will be responsible for funding 4,700 jobs in the current year and expects to fund 3,600 jobs in fiscal year 1979-80. The administration is properly reducing administrative personnel because of an expected reduction in CETA money. The State funds requested are the amount needed to cover the costs of the Manpower Planning Council and certain other administrative costs not eligible for federal reimbursement.

Library Commission

AGENCY MISSION:

The mission of the Utah State Library Commission is to promote and improve library service in the State, effect economies of service where possible, provide library service to the departments of State Government, provide library service to the blind and physically handicapped of the State, and perform other duties required by law.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The agency is seeking funds to support the current level of services. A workload increase has been requested to increase the amount of cataloging and processing conducted by the Commission. An expansion item to begin to catalogue all Utah State documents has also been requested.

SCHEDULE OF PROGRAMS:	Actual	Authorized	Governor's Recommendation	
	1977-78	1978-79	1979-80	% Increase
Administration.....	\$ 278,200	\$ 310,400	\$ 337,300	8.7
Special Services.....	326,600	341,500	325,900	4.6R
Extension Services.....	937,500	1,008,300	1,060,000	5.1
Reference Services.....	217,500	240,300	249,400	3.8
Technical Services.....	344,900	415,500	536,200	29.0
Institutional Services.....	30,000	30,000	30,000	25.0R
Total Expenditures.....	<u>\$ 2,134,700</u>	<u>\$ 2,346,000</u>	<u>\$ 2,538,800</u>	<u>8.2</u>

PLAN OF FINANCING:

			\$ 1,470,500	
1979-80 Appropriation			30,000	
1978-79 Savings.....				
State Sources (Total).....	\$ 1,181,200	\$ 1,364,100	\$ 1,500,500	10.0
Federal Funds.....	539,800	604,600	613,600	1.5
Collections.....	417,900	403,800	424,700	5.2
Other.....	4,200R	26,500R		
Total Revenue.....	\$ 2,134,700	\$ 2,346,000	\$ 2,538,800	8.2
Full Time Equivalent Positions	92.8	92.8	94.8	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Agency's standard budget has met the Governor's guidelines and is being recommended. The workload increase is being supported in part. The Technical Services program is facing a dramatically expanding workload and an even greater need for services. The Governor's recommendation is for an increase of two full time equivalent positions, additional data processing requirements, and related expenses. This will allow the Commission to serve over 500 libraries and keep its unit costs down to a respectable level. The expansion request to begin to catalogue all State documents, while a desirable program, is not recommended this year, due to budget constraints.

Community Affairs
COMMUNITY DEVELOPMENT ASSISTANCE

AGENCY MISSION:

The overall mission of the Community Development and Assistance Division is to promote orderly and coordinated community development in the State; to recommend strategies to strengthen local governments; and to strengthen the central management and planning capability of local government operations.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The standard request shows a decrease over the current year's authorized expenditures due primarily to the loss of the Integrated Grant program which has been transferred to another State agency. The actual increase in State funds for the standard budget is 14.5 percent. This is principally attributable to rental costs and some related expenses incident to the agency's recent move. If the rental costs are removed, the actual increase in the request year is 4.2 percent.

Two expansion requests are being made. One calls for a .5 full time equivalent position and funds to support the Governor's Advisory Council on Community Affairs (\$35,000). The other request is for three full time equivalent positions and related expenses to provide greater technical assistance to communities in securing federal funds for the development of their permanent facilities (\$140,000).

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The State has played an integral role in providing safe housing for low-income families. In order to continue to provide this leadership, on a partnership basis with local government and local community action agencies, the State should assume the full funding of its housing program. The threat of the elimination of federal funding is real, and a three-year commitment to pick up the full cost of this program is recommended. The Governor recommends picking up 50 percent of the costs of the program in fiscal year 1980; 75 percent in fiscal year 1981 and 100 percent in fiscal year 1982. The other programs are recommended at their current service level without any substantial increase in State funds.

Community Affairs
MINORITY COMMUNITY DEVELOPMENT

AGENCY MISSION:

The Minority Community Development Program attempts to become the central contact point in State government through which the State's Black and Hispanic communities can articulate their respective community development needs to the Governor, the other departments of the State, and the Legislature.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

While there is an unlimited need for greater minority participation in State government, this request asks for only a \$1,000 increase in General Funds. The total budget actually reflects a decrease because of the conclusion of the federally funded minority intern program.

SCHEDULE OF PROGRAMS:	Actual	Authorized	Governor's Recommendation	
	1977-78	1978-79	1979-80	% Increase
Black Community Development.....	\$ 28,500	\$ 36,600	\$ 36,800	.5
Hispanic Community Development.....	32,000	34,900	35,000	.3
Black Intern.....	91,200	26,000		
Tri-Ethnic Intern.....	115,000			100.0R
Total Expenditures.....	\$ 266,700	\$ 97,500	\$ 71,800	26.4R

PLAN OF FINANCING:

1979-80 Appropriation			\$	14,500	
1978-79 Savings.....				500	
				<u>15,000</u>	
State Sources (Total).....	\$	11,200	\$	14,000	\$
Federal Funds.....		255,500		88,300	
Other.....				4,800R	
				<u>4,800</u>	
Total Revenue.....	\$	<u>266,700</u>	\$	<u>97,500</u>	\$
				<u>71,800</u>	<u>26.4R</u>
Full Time Equivalent Positions		16.0		4.0	
				2.0	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor believes it is important to maintain liaison with the largest two minority communities in this State. Two representatives provide direct linkage to the Governor and other State agencies on problems associated with minority development. This modest request (representing only \$15,000 in General Funds) is recommended.

Community Affairs COMMUNITY IMPACT ACCOUNT

AGENCY MISSION:

The Community Impact Account provides financial assistance to communities in the State that are impacted by mineral resource development and are anticipating substantial population growth which requires basic public services and facilities that are beyond their financial capability.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

By law, 32.5 percent of the funds derived by the State from mineral development in federal lands are channeled into a Community Impact Account. Up to 2 percent of that amount is available for administrative costs of the fund.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Administration.....		\$ 58,500	\$ 71,500	22.2
Pass-Through to Local Government.....		2,866,400	4,803,500	67.6
Total Expenditures....		<u>\$ 2,924,900</u>	<u>\$ 4,875,000</u>	<u>66.7</u>
PLAN OF FINANCING:				
Mineral Lease Funds (Community Impact Account).....		<u>\$ 2,924,900</u>	<u>\$ 4,875,000</u>	<u>66.7</u>
Total Revenue.....		<u>\$ 2,924,900</u>	<u>\$ 4,875,000</u>	<u>66.7</u>
Full Time Equivalent Positions		1.5	1.6	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's recommendation is based on the assumption that 15 million dollars will be paid to the State in fiscal year 1979-80 by the federal government for mineral lease payments.

Community Affairs
LOW INCOME HOUSING

AGENCY MISSION:

The Low Income Housing appropriation attempts to provide a source of funding for counties and cities in the State of Utah for the rehabilitation of low income housing. The Department of Community Affairs, which administers the funds for low income housing, works with local communities and private developers so that these entities can rehabilitate housing which will help meet the needs of low income families. Funds are passed through to local governments for them to monitor and supervise this program.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

A recent study estimated the amount of "substandard housing" in the State of Utah to be 64,818 units. An "inadequate housing unit" was defined as one which possesses one or more of the following characteristics: (1) lacks some or all plumbing facilities; (2) lacks exclusive complete kitchen facilities; (3) has a density equal to or greater than 1.51 persons/room; (4) lacks an exclusive complete bathroom; and (5) heats via room heaters without flue, fireplace, stoves, portable heaters, or has no heating facilities. It is this type of inadequate housing the program attempts to rehabilitate.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Low Income Housing	\$ 1,492,400	\$ 750,000	\$ 2,000,000	166.7
Total Expenditures.....	<u>\$ 1,492,400</u>	<u>\$ 750,000</u>	<u>\$ 2,000,000</u>	<u>166.7</u>

PLAN OF FINANCING:

State Sources.....	\$	\$ 750,000	\$ 2,000,000	166.7
Other.....	1,492,400			
Total Revenue.....	<u>\$ 1,492,400</u>	<u>\$ 750,000</u>	<u>\$ 2,000,000</u>	<u>166.7</u>

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor supports continuing development of low income housing in the State. It is believed that an annual appropriation for this purpose is the most legitimate way to meet this well-documented need in the State rather than submit a separate piece of legislation each year. The projection of the needs for low income housing by the Housing Develop-

ment Agency over the next five year period provides a clear picture of the course this program will be taking.

State Fire Marshal

AGENCY MISSION:

The mission of the State Fire Marshal's Office is to reduce the threat of fire throughout the State by the recommendation, adoption and enforcement of fire codes in public buildings; by the development and upgrading of fire service activities; by the regulation of the fire extinguisher servicing industry; and the investigation of suspicious fires.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The standard budget request is to provide funds to support the current level of activities of the Fire Marshal's office. A workload request seeks to add a Deputy State Fire Marshal and related expenses to assist with the growing workload in the office, principally in the plan review area. An expansion request has also been submitted to operate the newly formed Utah Fire Incident Reporting System. This system will provide comprehensive, Statewide fire data collection which will better identify fire problems and will facilitate more effective planning.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Fire Prevention/Safety.....	\$ 142,700	\$ 160,600	\$ 198,600	23.7
Fire Reporting System.....	1,400	16,500	16,000	3.0R
Total Expenditures.....	<u>\$ 144,100</u>	<u>\$ 177,100</u>	<u>\$ 214,600</u>	<u>21.1</u>

PLAN OF FINANCING:

1979-80 Appropriation			\$ 204,100	
1978-79 Savings.....			500	
State Sources (Total).....	\$ 143,000	\$ 160,600	\$ 204,600	27.4
Federal Funds.....	4,500	13,400	10,000	25.4R
Other.....	3,400R	3,100		100.0R
Total Revenue.....	<u>\$ 144,100</u>	<u>\$ 177,100</u>	<u>\$ 214,600</u>	<u>21.1</u>

Full Time Equivalent Positions	6.0	6.0	8.0
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RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The large increase in the agency's budget occurs due to the Governor's support of the workload and expansion requests.

The State Fire Marshal's office has statutory responsibility to review all State building plans for fire code compliance. One man is essentially performing this responsibility now, and with the increased workload, an additional person to meet this task is justified. It is

SCHEDULE OF PROGRAMS:	Actual	Authorized	Governor's Recommendation	
	1977-78	1978-79	1979-80	% Increase
Employees Group Insurance Administration.....	\$ 255,000	\$ 351,800	\$ 387,500	10.1
Total Expenditures.....	\$ 255,000	\$ 351,800	\$ 387,500	10.1
PLAN OF FINANCING:				
State Sources.....	\$ 236,700	\$ 323,200	\$ 336,200	4.0
Collections.....	21,700	28,600	51,300	79.4
Other.....	3,400R			
Total Revenue.....	\$ 255,000	\$ 351,800	\$ 387,500	10.1
Full Time Equivalent Positions	14.0	14.0	15.0	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The standard budget and the workload items are being supported in total. The additional employee is justified due to the growing workload. Funds should be provided for the legislatively-mandated audit required in S.B. 172 of the 1977 Legislative Session. The Governor's recommendation, however, is that these items be covered from increased collections which will be derived from increased service fees and/or interest earnings.

The Governor notes that legislation will be introduced in the 1979 Session that would permit administrative costs of this program to be included in premium rates. If this legislation passes, General Fund support will not be necessary.

Retirement

LEGISLATIVE AND GOVERNOR'S PENSION

AGENCY MISSION:

The Legislative and Governor's Pension program maintains the records of former Governors and Legislators who qualify for a pension, and processes the retirement applications of those who qualify under the law at the appropriate time.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

An actuary has projected the requested amount to cover eligible pensioners in the 1979-80 fiscal year.

SCHEDULE OF PROGRAMS:	Actual	Authorized	Governor's Recommendation	
	1977-78	1978-79	1979-80	% Increase
Legislative and Governor's Pensions.....	\$ 270,000	\$ 234,000	\$ 250,000	6.8
Total Expenditures.....	\$ 270,000	\$ 234,000	\$ 250,000	6.8

PLAN OF FINANCING:

State Sources.....	\$ 270,000	\$ 234,000	\$ 250,000	6.8
	<u> </u>	<u> </u>	<u> </u>	<u> </u>
Total Revenue.....	\$ 270,000	\$ 234,000	\$ 250,000	6.8
	<u> </u>	<u> </u>	<u> </u>	<u> </u>

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Agency's request to cover the anticipated needs of this program in the 1979-80 fiscal year is being supported.

**Retirement
RETIREMENT ASSISTANCE**

AGENCY MISSION:

The Retirement Assistance Program provides: (a) cost of living benefits to members retired prior to January 1, 1954 having no social security, (b) cost of living benefits to members retired between January 1, 1954 and June 30, 1961 whose benefits were offset by social security, (c) special payments to educational employees who, at retirement, had less than \$100, and (d) additional value to the retirement dollar to the July 1, 1967 level for all members retired prior to July, 1967.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

Actuarial projections show a reduction in the needs of the program in the request year.

SCHEDULE OF PROGRAMS:	Actual	Authorized	Governor's Recommendation	
	1977-78	1978-79	1979-80	% Increase
Retirement Assistance				
Programs.....	\$ 644,000	\$ 650,000	\$ 590,000	9.2R
	<u> </u>	<u> </u>	<u> </u>	<u> </u>
Total Expenditures.....	\$ 644,000	\$ 650,000	\$ 590,000	9.2R
	<u> </u>	<u> </u>	<u> </u>	<u> </u>

PLAN OF FINANCING:

State Sources.....	\$ 680,000	\$ 650,000	\$ 590,000	9.2R
Other.....	36,000R			
	<u> </u>	<u> </u>	<u> </u>	<u> </u>
Total Revenue.....	\$ 644,000	\$ 650,000	\$ 590,000	9.2R
	<u> </u>	<u> </u>	<u> </u>	<u> </u>

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The request, which reflects a decrease of 9.2 percent from the 1978-79 fiscal year authorized expenditures, is being recommended.

Committee On Executive Reorganization

AGENCY MISSION:

A citizen's committee, Chaired by Arch Madsen, President of Bonneville International Corporation, and supported by a three-member staff, will endeavor to analyze many State agencies and programs in an effort to develop alternative recommendations for improving organizational efficiency, effectiveness and accountability. The Committee's goal is to eliminate duplication, overlapping and/or unnecessary services, as well as suggesting improvements in current programs.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The Committee's request calls for essentially the same level of activity anticipated in the current fiscal year. It is projected that the Committee will conduct twenty studies with recommendations in the 1979-80 fiscal year.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Committee on Executive Reorganization.....		\$ 140,000	\$ 127,100	9.2R
Total Expenditures.....		<u>\$ 140,000</u>	<u>\$ 127,100</u>	<u>9.2R</u>
PLAN OF FINANCING:				
State Sources.....		\$ 80,000	\$ 127,100	58.9
Other.....		60,000		
Total Revenue.....		<u>\$ 140,000</u>	<u>\$ 127,100</u>	<u>9.2R</u>
Full Time Equivalent Positions		3.0	3.0	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's recommendation recognizes the continued need for the Committee. It is felt that a General Fund appropriation to allow the Committee to carry out its activities is a better course to follow than having it solicit funds from other State agencies. Slight reductions have been made in the agency's request due to an anticipated reduction in consulting and travel needs.

Public Safety





PUBLIC SAFETY Summary

The major highlight of these requests involves the proposed reorganization of the Department of Public Safety. Major changes include the combining of the previous divisions of Highway Safety, Financial Responsibility and Driver License into one Division of Highway Safety, and the combination of the divisions of Narcotic and Liquor Law Enforcement, Criminal Identification and Capitol Police into the Division of Law Enforcement Services. The reorganization will create a new position of Deputy Commissioner of Public Safety and will upgrade most of the division directors. The reorganization will result in a net savings of about \$40,000 and a reduction of seven full time equivalent positions. The Governor fully supports this proposed reorganization and recommends that the necessary legislative changes to the statutes be made in order to implement the proposed reorganization.

SCHEDULE OF LINE ITEMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Commissioner's Office.....	\$ 310,400	\$ 369,900	\$ 557,300	50.7
Highway Patrol.....	10,638,400	11,881,300	12,623,000	6.2
Peace Officers Standards and Training.....	319,100	331,300	349,000	5.3
Safety Promotion.....	68,300	77,600	80,800	4.1
Highway Safety.....	4,085,700	4,525,400	4,460,600	1.4R
Law Enforcement Services Council on Criminal Justice Admin.....	1,410,700	1,674,900	1,754,200	4.7
Utah National Guard.....	3,783,700	2,981,600	3,689,600	23.8
Scholarship Fund.....	991,900	1,065,700	1,133,900	6.4
Council of Defense.....	6,700	15,000	12,000	20.0R
	436,700	548,000	548,400	.1
Total Expenditures.....	<u>\$ 22,051,600</u>	<u>\$ 23,470,700</u>	<u>\$ 25,208,800</u>	<u>7.4</u>
 PLAN OF FINANCING:				
1979-80 Appropriation			\$ 18,932,700	
1978-79 Savings.....			481,300	
State Sources (Total).....	\$ 16,425,000	\$ 18,191,400	\$ 19,414,000	6.7
Federal Funds.....	5,700,700	5,311,800	5,765,700	8.6
Collections.....	64,400	26,400	29,100	10.2
Other.....	138,500R	58,900R		
Total Revenue.....	<u>\$ 22,051,600</u>	<u>\$ 23,470,700</u>	<u>\$ 25,208,800</u>	<u>7.4</u>
Full Time Equivalent Positions	768.5	786.7	782.6	

Commissioner's Office

AGENCY MISSION:

The Department of Public Safety conducts two major activities, Highway Safety and Statewide Law Enforcement. The Commissioner's Office, which includes the Office of Administrative Services, provides administrative management and direction to the operating divisions within the Department.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The Department's budget requests have been prepared on the basis of a proposed departmental reorganization. The effects of this reorganization on the Commissioner's Office include upgrading the Commissioner, the creation of a Deputy Commissioner position, upgrading the Director of Administrative Services and moving data processing maintenance costs from two of the operating divisions to the Office of Administrative Services. While a substantial increase is reflected in the budget of the Commissioner's Office, offsetting decreases have been made in the budgets of the operating divisions. The reorganization produced a net cost savings of approximately \$40,000 and a reduction of eight positions to be phased out by the end of the 1979-80 fiscal year.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Commissioner's Office.....	\$ 310,400	\$ 369,900	\$ 557,300	50.7
Total Expenditures.....	\$ 310,400	\$ 369,900	\$ 557,300	50.7

PLAN OF FINANCING:

1979-80 Appropriation			\$ 518,700	
1978-79 Savings.....			9,800	
State Sources (Total).....	\$ 258,500	\$ 330,200	\$ 528,500	60.1
Federal Funds.....	46,100	32,500	18,900	41.9R
Collections.....	10,900	7,200	9,900	37.5
Other.....	5,100R			
Total Revenue.....	\$ 310,400	\$ 369,900	\$ 557,300	50.7
Full Time Equivalent Positions	18.0	18.0	19.0	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

While the Governor's recommendation of \$557,300 reflects an increase of \$187,400, or 50.7 percent, \$168,400 is a direct result of the proposed reorganization and is offset by reductions in the budgets of other divisions of the Department. Of this amount, \$120,400 represents a transfer of data processing maintenance costs from the Driver License Records and Criminal Identification divisions. The Governor supports this reorganization plan and recommends that necessary legislative changes to the statutes be made to implement it.

Highway Patrol

AGENCY MISSION:

The major mission of the Utah Highway Patrol is to provide effective traffic control enforcement and assistance to the motoring public. One of the major objectives of the patrol is to reduce the number of traffic fatalities on Utah highways. The Patrol assists in other law enforcement activities and emergency situations as is necessary.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The Patrol did not request additional troopers this year, however, seven additional clerical positions were requested to relieve troopers of clerical duties, and thus return an equivalent amount of trooper time to patrol activities. Funds were also requested to enable the Patrol to modify the schedule by which new troopers are upgraded.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Supervision.....	\$ 368,100	\$ 444,800	\$ 548,500	23.3
Communications.....	1,248,400	1,220,900	1,306,700	7.0
Field Operations.....	7,389,300	8,323,500	8,783,700	5.5
Checking Stations.....	1,374,700	1,612,300	1,698,000	5.3
Safety Inspections.....	257,900	279,800	286,100	2.3
Total Expenditures.....	\$ 10,638,400	\$ 11,881,300	\$ 12,623,000	6.2

PLAN OF FINANCING:

1979-80 Appropriation			\$ 12,151,000	
1978-79 Savings.....			401,800	
State Sources (Total).....	\$ 10,662,200	\$ 11,821,100	\$ 12,552,800	6.2
Federal Funds.....	88,300	60,000	70,000	16.7
Collections.....	300	200	200	
Other.....	112,400R			
Total Revenue.....	\$ 10,638,400	\$ 11,881,300	\$ 12,623,000	6.2
Full Time Equivalent Positions	436.0	457.0	464.0	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's recommendation for \$12,623,000 reflects an increase of \$741,700, or 6.2 percent, over the authorized expenditures for the current fiscal year. The Governor recommends the seven clerical positions so equivalent trooper time will be redirected to patrol activities. The Governor supports a revised policy of advancing new troopers from the entry level of Grade 17 to Grade 18 at the end of one year of service and to Grade 19 at the end of two years of service, as opposed to the present policy of advancing a trooper from Grade 17 to Grade 19 after three years of service. The additional funding of \$65,900 necessary to make this change has been computed into the recommendations for the Field Operations and Checking Stations divisions.

Peace Officers Standards and Training

AGENCY MISSION:

The primary missions of the Peace Officer Standards and Training Division are to provide the basic training courses required for certification and to provide in-service programs to enable officers to meet the requirements of annual recertification. The basic course consists of 320 hours of instruction, and in-service courses consist of 40 hours of instruction. By statute, all peace officers must graduate from Peace Officer Standards and Training basic training within 18 months after being hired in order to be certified as a peace officer.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The budget request was submitted in compliance with the established guidelines for a standard budget.

SCHEDULE OF PROGRAMS:	Actual	Authorized	Governor's Recommendation	
	1977-78	1978-79	1979-80	% Increase
Basic Training.....	\$ 199,100	\$ 188,900	\$ 199,200	5.5
In-Service Training.....	120,000	142,400	149,800	5.2
Total Expenditures.....	\$ 319,100	\$ 331,300	\$ 349,000	5.3

PLAN OF FINANCING:

State Sources.....	\$ 318,600	\$ 331,300	\$ 349,000	5.3
Federal Funds.....	1,700			
Collections.....	33,900			
Other.....	35,100R			
Total Revenue.....	\$ 319,100	\$ 331,300	\$ 349,000	5.3

Full Time Equivalent Positions	8.0	9.0	9.0
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RATIONALE FOR GOVERNOR'S RECOMMENDATION:

As submitted, this request complied with the established guidelines for a standard budget. The effect of the departmental reorganization on this Division is the upgrading of the Director at a cost of about \$2,000.

Safety Promotion

AGENCY MISSION:

The purpose of the Safety Education and Promotion Division is to educate the driving public about safe driving practices and other traffic-related subjects. The Council maintains and provides, at no cost, a complete film and reference library on all segments of safety.

The Division provides a Statewide driver improvement program for 6,300 problem drivers, 4,800 of whom are referred by the Driver License Division.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

This request was submitted in compliance with established guidelines for a standard budget.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Safety Promotion.....	\$ 68,300	\$ 77,600	\$ 80,800	4.1
Total Expenditures.....	\$ 68,300	\$ 77,600	\$ 80,800	4.1

PLAN OF FINANCING:

State Sources.....	\$ 73,300	\$ 77,600	\$ 80,800	4.1
Other.....	5,000R			
Total Revenue.....	\$ 68,300	\$ 77,600	\$ 80,800	4.1

Full Time Equivalent Positions	5.0	5.0	5.0
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RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's recommendation for \$80,800 reflects an increase of \$3,200 or 4.1 percent, over the authorized expenditures for the current fiscal year.

Highway Safety

AGENCY MISSION:

The mission of the Highway Safety Division is to encourage safe driving through the implementation of programs in accordance with the United States Highway Safety Act of 1966, through the examination and licensing of all motor vehicle operators, through the identification of drivers who represent a threat to the public and through enforcement of the automobile insurance requirement for all drivers in the State of Utah.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

This request was prepared on the basis of the proposed departmental reorganization and combines the previous divisions of Driver License, Financial Responsibility and Highway Safety. Major impacts of the reorganization include funding a Director for the new division (this is not an additional position but an upgrading), elimination of one Grade 21 position, elimination of the Director position for Financial Responsibility, elimination of six clerical and typist positions from Financial Responsibility (to be phased out over the year) and the transfer of data processing maintenance costs from Driver Records to the Commissioner's Office budget. Most of the savings from this budget are used to support increases in other areas.

The State Budget Office conducted a program review of the Examining and Licensing section of the Driver License Division in which several recommendations were made to

modify licensing procedure such that an expanded service could be provided to the public at a cost savings to the State. The major recommendations of the report are summarized below:

1. Grant the Driver License Division the right to waive written exams for drivers with good records.
2. Contract out "behind the counter" licensing activities in the outlying areas at rates comparable to providing the same services at the full-time facilities, and use alternative staffing patterns to expand public service.
3. Change the statute which requires the road test, when renewing a lapsed license.

SCHEDULE OF PROGRAMS:	Actual	Authorized	Governor's Recommendation	
	1977-78	1978-79	1979-80	% Increase
Administration	\$ 625,000	\$ 754,400	\$ 709,900	5.9R
Federal Highway Safety - Pass Through	1,071,500	1,181,900	1,128,400	4.5R
Examining and Licensing	1,521,400	1,595,200	1,667,600	4.5
Driver Improvement	341,300	413,100	423,600	2.5
Driver Records	526,500	580,800	531,100	8.6R
Total Expenditures	\$ 4,085,700	\$ 4,525,400	\$ 4,460,600	1.4R

PLAN OF FINANCING:

1979-80 Appropriation			\$ 2,989,000	
1978-79 Savings			7,100	
State Sources (Total)	\$ 2,796,000	\$ 3,026,600	\$ 2,996,100	1.0R
Federal Funds	1,284,600	1,500,700	1,464,500	2.4R
Other	5,100	1,900R		
Total Revenue	\$ 4,085,700	\$ 4,525,400	\$ 4,460,600	1.4R
Full Time Equivalent Positions	159.8	158.0	152.6	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's recommendation for \$4,560,600 reflects a decrease of \$64,800, or 1.4 percent, from the authorized expenditures for the current fiscal year. This decrease is due, in part, to reorganization. It also reflects a reduction in workload of \$50,000 in the Examining and Licensing Division, due to the change in policy of not requiring the road test in the renewal of lapsed licenses. The Governor requested the Driver License Examining and Licensing Division, due to the change in policy of not requiring the road test in the renewal of lapsed licenses. The Governor requested that the Driver License Examining and Licensing Division implement, on a trial basis, the following concepts: 1) Expand service to the public by using flex-time staffing patterns; 2) Develop a career ladder using paraprofessional help in administering the behind-the-counter aspects of licensing, with the opportunity to advance into Examiner positions; 3) Use certified driver training instructors, particularly in the rural areas, to administer the behind-the counter aspects of licensing.

Law Enforcement Services

AGENCY MISSION:

The mission of the Law Enforcement Division is to provide support for local and State law enforcement agencies, to provide security for the State Capitol buildings and grounds, and to provide specific enforcement of the State's narcotics and liquor laws.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

This request, based on department reorganization, combines the previous divisions of Narcotic and Liquor Law Enforcement, Capitol Security, and Criminal Identification. Major impacts of the reorganization on this budget include: upgrading the Division Director, transferring \$43,400 of data processing maintenance costs to the Commissioner's Office, and the elimination of one Narcotic - Liquor Law Enforcement agent position. Requests were made for \$65,000 as match for the Quad State Narcotics Enforcement Program, \$85,000 to fund the costs of the Crime Lab at Weber State College, and \$25,600 to hire a Questioned Documents Examiner. No funds were requested to continue the operation of the Statistical Analysis Center for which federal funding has terminated.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Narcotic and Liquor Law Enforcement	\$ 555,300	\$ 694,500	\$ 776,200	11.8
Capitol Security	173,100	198,300	208,000	4.9
Criminal Identification . . .	598,400	673,600	702,300	4.3
Uniform Crime Reporting.	42,300	65,200	67,700	3.8
Statistical Analysis Center.	41,600	43,300		100.0R
Total Expenditures	\$ 1,410,700	\$ 1,674,900	\$ 1,754,200	4.7

PLAN OF FINANCING:

1979-80 Appropriation			\$ 1,642,900	
1978-79 Savings			37,900	
State Sources (Total)	\$ 1,175,000	\$ 1,507,600	\$ 1,680,800	11.5
Federal Funds	250,700	180,600	73,400	59.4R
Other	15,000R	13,300R		
Total Revenue	\$ 1,410,700	\$ 1,674,900	\$ 1,754,200	4.7

Full Time Equivalent Positions	67.0	67.0	64.8
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RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's recommendation for \$1,754,200 reflects an increase of \$79,300, or 4.7 percent, over the authorized expenditures for the current fiscal year. This recommendation includes \$65,000 to be used as match for the Quad State Narcotics Enforcement Program, \$25,600 for a Questioned Documents Examiner, and \$45,000 to continue funding for the Crime Lab at its current level. The recommended funding for the above items causes the 11.5 percent increase in State funding sources for this Division.

Council on Criminal Justice Administration

AGENCY MISSION:

The Utah Council on Criminal Justice Administration assists State and local governments in improving and strengthening criminal justice programs through the administration of planning and action grants. The crime prevention program is designed to decrease the opportunity for crime through increasing citizen awareness of the crime problem and improving citizen response in reporting crime.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

This request includes a substantial increase in requested State sources of funding due primarily to the inclusion of the Juvenile Justice and Delinquency Prevention Act of 1974 which is being picked up as a new program during the current fiscal year. Matching requirements for this program demand increased State support. Due to the departmental reorganization, the Division Director is scheduled for an upgrading. The Department did not request funding for the Community Crime Prevention Program for which federal funding has terminated.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Administration	\$ 622,900	\$ 653,600	\$ 657,200	.6
Action Money.	2,396,800	1,620,000	2,500,000	54.3
Community Crime Prevention.	119,400	108,000	32,400	70.0R
Discretionary Grants.	644,600	600,000	500,000	16.7R
Total Expenditures.	\$ 3,783,700	\$ 2,981,600	\$ 3,689,600	23.8

PLAN OF FINANCING:

State Sources	\$ 224,300	\$ 133,100	\$ 234,500	76.2
Federal Funds.	3,463,500	2,898,300	3,455,100	19.2
Other	95,900	49,800R		
Total Revenue	\$ 3,783,700	\$ 2,981,600	\$ 3,689,600	23.8

Full Time Equivalent Positions 20.0 18.5 18.0

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's recommendation for \$3,689,600 reflects an increase of \$708,000, or 23.8 percent, over the authorized expenditures for the current fiscal year. This recommendation includes \$32,400 to continue the "Vandalert" program at a minimum level. Vandalert was part of the Community Crime Prevention program for which the Department had requested no funding. The Governor feels that the Vandalert program has been an effective tool in reducing vandalism among school-age children and recommends that the program be continued.

Utah National Guard

AGENCY MISSION:

The primary missions of the National Guard are as a backup force for the active military forces and as a State force to assist the Governor in the event of natural disasters; such as, flood, fire and earthquake, or to quell civil disorder.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

Twenty-six percent of the funding requested (\$304,800) is to pay utility costs at National Guard facilities. Any significant increases in natural gas or electrical rates could create a need for supplemental funding during the 1979-80 fiscal year. Energy conserving steps are being taken at several facilities in order to hold down utility costs.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Administration	\$ 145,700	\$ 164,200	\$ 171,400	4.4
Armory Maintenance	846,200	901,500	962,500	6.8
Total Expenditures	\$ 991,900	\$ 1,065,700	\$ 1,133,900	6.4

PLAN OF FINANCING:

State Sources	\$ 783,600	\$ 810,700	\$ 842,800	4.0
Federal Funds	222,500	236,000	272,100	15.3
Collections	19,300	19,000	19,000	
Other	33,500R			
Total Revenue	\$ 991,900	\$ 1,065,700	\$ 1,133,900	6.4
Full Time Equivalent Positions	41.2	40.2	40.2	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's recommendation for \$1,133,900 reflects an overall increase of \$68,200 or 6.4 percent over the authorized expenditures for the current fiscal year. However, the recommended level of General Fund support reflects only a 4 percent increase.

Utah National Guard SCHOLARSHIP FUND

AGENCY MISSION:

The purpose of this program is to provide an incentive for eligible individuals to join the National Guard. The benefit of 50 percent of their college tuition paid by the Guard for one full year is offered.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

By statute, \$25,000 is appropriated annually for this program, however over the past three years, only about \$7,000 of the available funds have been used each year.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Tuition Assistance.	\$ 6,700	\$ 15,000	\$ 12,000	20.0R
Total Expenditures. . .	\$ 6,700	\$ 15,000	\$ 12,000	20.0R

PLAN OF FINANCING:

State Sources.	\$ 25,000	\$ 25,000	\$ 12,000	20.0R
Other.	18,300R	10,000R		
Total Revenue.	\$ 6,700	\$ 15,000	\$ 12,000	20.0R

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's recommendation for \$12,000 reflects a decrease of \$3,000, or 20.0 percent from the authorized expenditures for the current fiscal year, however, about \$2,000 of the current year expenditures were actually obligated during the prior year. The Governor recommends that the statute be changed to eliminate the automatic appropriation of \$25,000 annually and require the Guard to make a specific request each year. The Governor also recommends that the statute be changed to allow recipients to receive full tuition for one year as opposed to the current on-half tuition level of support. This would provide a greater incentive to potential recipients.

Council of Defense

AGENCY MISSION:

The Council of Defense is charged with the preparation, testing and coordination of planning programs which will enable State and local governments to respond effectively to disaster and emergency situations affecting the safety, health, protection and general welfare of the people of the State of Utah.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM REVIEW:

This request complied with the established guidelines for a standard budget, with the exception that \$10,000 was included for the PTA-sponsored Conference on Emergency

Preparedness, which is a 100 percent increase over the \$5,000 authorized for the current fiscal year.

SCHEDULE OF PROGRAMS:	Actual	Authorized	Governor's Recommendation	
	1977-78	1978-79	1979-80	% Increase
Administration	\$ 183,000	\$ 203,800	\$ 211,200	3.6
Nuclear Civil Protection. .	49,800	59,800	60,400	1.0
Local Governments	134,500	197,600	213,200	7.9
Disaster Preparedness. . . .	58,100	76,700	48,600	36.6R
Training and Education . .	11,300	10,100	15,000	48.5
Total Expenditures	\$ 436,700	\$ 548,000	\$ 548,400	.1

PLAN OF FINANCING:

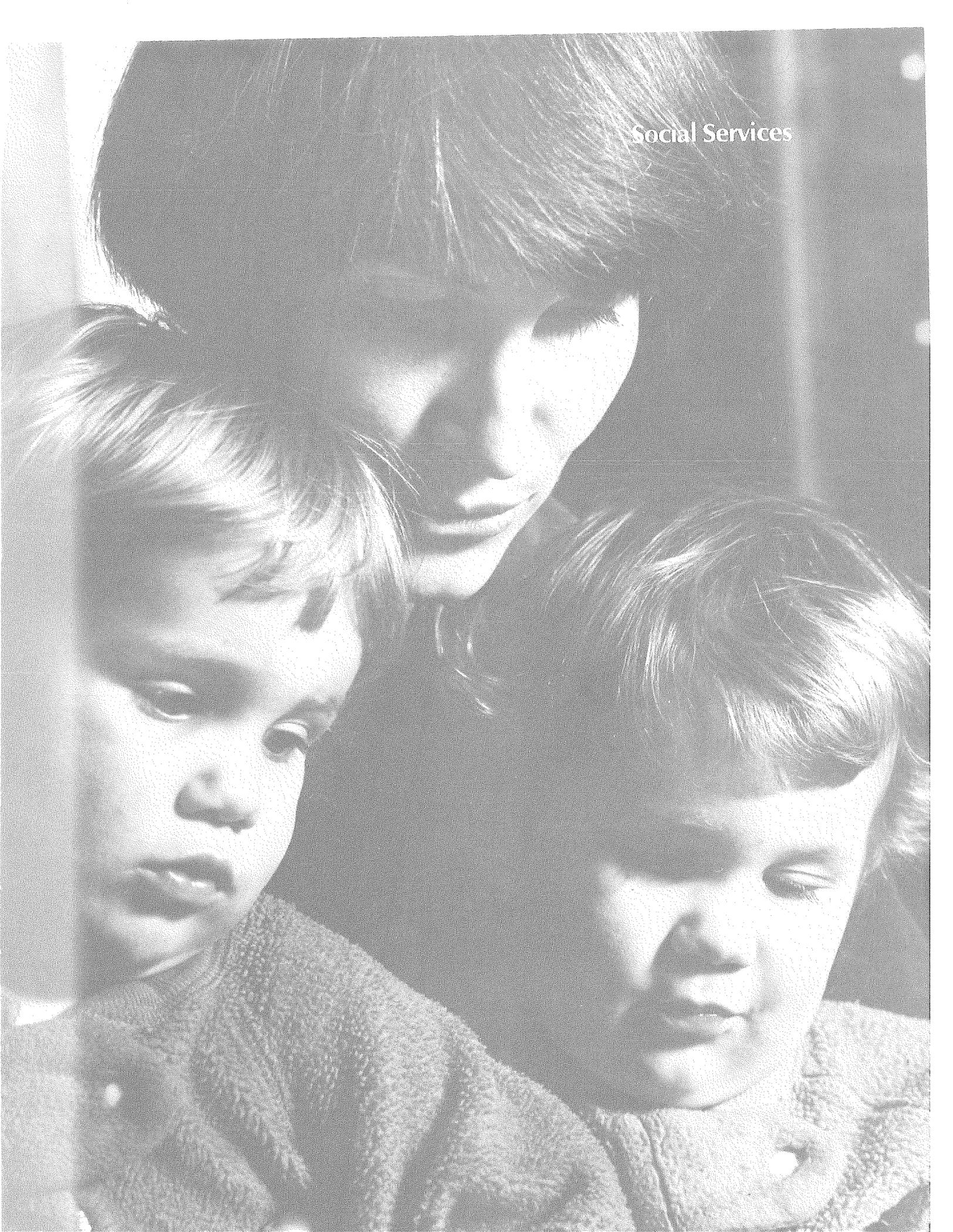
1979-80 Appropriation			\$ 112,000	
1978-79 Savings.			24,700	
State Sources (Total). . . .	\$ 108,500	\$ 128,200	\$ 136,700	6.6
Federal Funds.	343,300	403,700	411,700	2.0
Other	15,100R	16,100		100.0 R
Total Revenue	\$ 436,700	\$ 548,000	\$ 548,400	.1

Full Time Equivalent Positions	14.9	14.0	13.0
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RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's recommendation for \$548,000 reflects an increase of \$400, or .1 percent, over the authorized expenditures for the current fiscal year. This level of funding includes \$10,000 for the PTA Emergency Preparedness Conference.

Social Services



SOCIAL SERVICES Summary

The divisions under the umbrella structure of the Department of Social Services provide for the delivery of the major social service, public welfare, health and correctional programs in the State. Services are directed toward fifteen basic at-risk-population groups: the acutely and chronically ill, alcohol and drug abusers, mentally ill, mentally retarded, neglected and abused, handicapped, poor, public offenders, aged, troubled youth, under and unemployed, unprepared adults and others.

The Department of Social Services administration coordinates implementation of all boards' policies; reviews, coordinates and administers all division and office programs; and implements procedures for effective coordination with other major governmental and private human service programs.

The most significant element of the proposed budget for Social Services is the reorganization of line items into five basic program areas. Administrative realignments within the Department have delegated major program/budget responsibility to managers responsible for a number of similar purpose programs:

1. The Executive Director's Operation now encompasses the Executive Director's administrative staff. The Director's office staff is managed by the Executive Assistant who supervises Constituent Affairs, Public Information and Administrative Hearings. Two major Offices manage the other functions. The Office of Administrative Services includes Personnel and Training, Finance, EDP Systems, Internal Audit and General Services. The recently organized Office of Management Planning now includes Policy Planning/Budget, Health Planning and Development, Facilities Planning, Management Information (new) and Management Audit. The Executive Director's Operation accounts for 1.8 percent of the Department of Social Services proposed budget.

2. Health and Corrections have each become major program areas because of their need for visibility and the uniqueness of these services. Health will account for 8.9 percent of Social Services expenditures; Corrections will be 6.4 percent.

3. Public Entitlements, reorganized last year and responsible for all cash and medical benefit programs, will account for 53 percent of the Department's expenditures. Substantial cost containment efforts in Health Care Financing will be necessary, as will efficiency in the Assistance Payments program.

4. Personal Social Services has recently pulled together the divisions of Family Services, Aging, Mental Health, Alcohol and Drugs, Indian Affairs and the Office of Community Operations. While accounting for about 30 percent of the Department's resources, these programs are improving their efficiency via unification of service delivery in rural areas and innovative/integrative experiments throughout the State.

The Governor recognizes that this request represents the lowest percentage increase for Social Services in all but one of the past twelve years. While every effort has been made to reduce administrative expenses and postpone or eliminate non-essential components of service, it is inevitable that some human services will be reduced.

Despite the largest increase being in Corrections, overcrowding pressures at the Prison will substantially absorb this. Significant caseload pressures on Adult Probation and Parole are not addressed by this budget.

The Division of Health has unlimited needs that could be addressed by more resources. The Governor has given priority to two new Environmental Health programs in order to maintain Utah's primacy in these areas. However, significant direct medical care needs will not be met by this budget. In addition, the Medical Assistance Program in Public Entitlements will have to begin disallowing coverage of some medical services in order to live within the budget recommendations.

The Divisions of Family Services, Mental Health and Alcohol and Drugs are especially pressed to reduce staff and aid to local governments. This will inevitably lead to reduced services to clients in some areas. It is hoped that local government, private agencies and resources, citizens and volunteers can see the seriousness of such budgetary restraints and find ways to work with the State's human service network.

SCHEDULE OF LINE ITEMS:	Actual	Authorized	Governor's Recommendation	
	1977-78	1978-79	1979-80	% Increase
Executive Director's				
Operation.....	\$ 4,442,500	\$ 4,812,300	\$ 4,885,300	1.5
Health.....	18,563,200	22,725,900	23,976,900	5.5
Corrections.....	14,069,800	15,911,700	17,331,300	8.9
Public Entitlements.....	124,947,100	133,275,500	142,622,700	7.0
Personal Social				
Services.....	64,625,600	77,839,500	79,798,600	2.5
Total Expenditures.....	<u>\$226,648,200</u>	<u>\$254,564,900</u>	<u>\$268,614,800</u>	<u>5.5</u>

PLAN OF FINANCING:

1979-80 Appropriation			\$108,124,900	
1978-79 Savings.....			<u>2,634,600</u>	
State Sources (Total).....	\$ 90,025,000	\$103,783,200	\$110,759,500	6.7
Federal Funds.....	118,129,600	126,690,000	132,569,100	4.6
Collections.....	20,336,300	25,211,700	25,286,200	.3
Other.....	<u>1,842,700R</u>	<u>1,120,000R</u>		
Total Revenue.....	<u>\$226,648,200</u>	<u>\$254,564,900</u>	<u>\$268,614,800</u>	<u>5.5</u>
Full Time Equivalent Positions	4,199.1	4,375.1	4,343.9	

Executive Director's Operation

AGENCY MISSION:

The Executive and Deputy Directors will provide centralized administrative support authority to the services given the fifteen client target populations of the Department, to resolve or prevent inhibition of their physical, mental and social well being by coordination of service delivery.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

Despite increased workload demands on the Department, the Executive Director's Operations is requesting only a 1.5 percent increase above the fiscal year 1979 appropriation in order to keep General Funds available for programs. Some reorganization will allow this.

The new Office of Management and Planning will pull together the bureaus of Policy Planning, State Health Planning and Development, Management Audit, Facilities Planning and the new Bureau of Management Information. Management Audit requests a 4.2 percent increase, while Policy Planning/State Health Planning and Development Agency/Facilities Planning requests a 3 percent increase. In the workload budget, Policy Planning, however, requests an additional \$40,000 in General Funds for Title XX match for local human service planning. The Bureau of Management Information will borrow resources from the Office of Policy Planning, since this new unit is highly important to management of the Department.

The Office of Administrative Services requests only a 1.4 percent increase over fiscal year 1979. The Unification Project will be eliminated, and its functions will be transferred to the Office of Community Operations.

The Executive Director's Operations is willing to eliminate three full time equivalent positions, one each from Administrative Hearings, Executive Director's Office and Administrative Services.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Executive Director.....	\$ 586,700	\$ 346,700	\$ 335,400	3.3R
Administrative Hearings...	109,400	129,300	107,900	16.6R
Office of Policy Planning/ State Health Planning and Development Agency...	980,700	1,165,500	1,240,700	6.5
Unification Project.....	126,300	21,700		100.0R
Management Audit.....	166,500	208,700	217,500	4.2
Administrative Services.....	2,472,900	2,940,400	2,983,800	1.5
Total Expenditures.....	\$ 4,442,500	\$ 4,812,300	\$ 4,885,300	1.5

PLAN OF FINANCING:

1979-80 Appropriation			\$ 2,575,800	
1978-79 Savings.....			124,600	
State Sources (Total).....	\$ 2,389,200	\$ 2,667,200	\$ 2,700,400	1.2
Federal Funds.....	2,043,100	2,135,100	2,174,900	1.8
Collections.....	10,200	10,000	10,000	
Total Revenue.....	\$ 4,442,500	\$ 4,812,300	\$ 4,885,300	1.5
Full Time Equivalent Positions	172.8	184.0	181.0	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's recommendation for \$4,885,300 reflects an increase of 1.5 percent in the authorized expenditures for the current fiscal year and 1.2 percent in General Fund revenues. This change is due to the reduction of three full time equivalent positions, the transfer of the Unification Project staff to Community Operations, the minimal increases in all programs, and the consolidation of several of the above mentioned offices under the Office of Management Planning.

The Executive Director's Office will eliminate one secretarial position (\$15,300) and eliminate \$10,500 in contracts. The Office of Administrative Hearings will save \$25,900 by eliminating an Administrative Hearings Examiner position and transferring these duties to the Director. The Policy Planning/State Health Planning and Development Agency will save \$8,200 by picking up one secretary for the new Management/Planning Director (\$15,300), eliminating one research analyst (\$13,900), and eliminating \$9,600 in contracts.

The Governor recommends that \$40,000 in General Funds be appropriated to Policy Planning as match for Title XX money to fund human service planners in the rural associations of governments. These funds were not in the Department of Social Services budget in fiscal year 1979; and in fiscal year 1980, Social Services will contract the funds via the State Planning Coordinator's Office to be part of the Joint Funding Simplification Process, formerly the Integrated Grant Application (IGA).

Administrative Services will eliminate one full time equivalent position (\$10,500) and finance two personnel staff positions with more federal training funds from Title XX and IVA, thereby eliminating the need for State funds. Further, Administrative Services will cut \$1,000 from State travel and \$56,700 in current expenses.

The Governor supports establishment of the new Bureau of Management Information, but suggests it operate with borrowed staff from Policy Planning. While it will need data processing resources, these are not being recommended in hopes of using ongoing programs in the Department or acquiring federal research/demonstration money.

Health

AGENCY MISSION:

The Division of Health is responsible for protecting and promoting the health of the people of Utah by the prevention of disease and control of the environment. The Division is also concerned with the early detection, diagnosis and correction of crippling conditions which affect children.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The Health budget request is in support of some 55 discrete programs. Many are heavily dependent on federal funds, many are vital to maintaining Utah's primacy for enforcement, and many are vital to basic public and preventive health care. While this request has been significantly restricted, some critical new programs have been included. Overall, Health requests a 4 percent increase in General Fund by making careful use of other financial resources.

The Office of the Director, through the Bureau of Nursing, will lend support, jointly with the Board of Education, to a new demonstration school health program in Tooele. This will be funded by assistance of the Robert Wood Johnson Foundation and will develop a replicable program for school districts throughout the State.

For the first year, Environmental Health is requesting \$57,000 in State money to fund the Auto Emissions Inspection and Maintenance Program. An additional \$350,000 (20 percent State funds) is requested for the Water Quality Program in order that Utah can maintain primacy for enforcement of these environmental standards. Environmental Health will continue to contract with the Industrial Commission to participate in the Industrial Hygiene Consultation Program, though these funds are not reflected in this budget.

Special Projects will transfer the Cervical Cancer Screening Program to Disease Control using limited existing resources when those federal funds expire.

The Dental Project in Emery County will be moved to a geographic area more in need of this service. Family Health Services is requesting \$38,100 to develop and extend State-wide, a comprehensive Medical Genetics/Birth Defects program, including pre-parental genetic testing, counseling, treatment, clinical research and newborn metabolic screening.

SCHEDULE OF PROGRAMS:	Actual	Authorized	Governor's Recommendation	
	1977-78	1978-79	1979-80	% Increase
Office of Director.....	\$ 1,265,800	\$ 1,359,100	\$ 1,332,100	2.0R
Disease Control.....	806,400	907,700	870,800	4.0R
Environmental Health.....	2,370,000	2,679,600	3,198,300	19.4
Community Health				
Services.....	1,454,500	1,668,100	1,713,400	2.7
Medical Care Facilities.....	506,800	579,700	599,400	3.4
Family Health Services.....	4,569,100	4,913,600	5,138,800	4.6
Laboratory Services.....	1,573,200	2,142,300	2,071,800	3.3R
Special Projects and				
Contracts.....	6,017,400	8,475,800	9,052,300	6.8
Total Expenditures.....	<u>\$ 18,563,200</u>	<u>\$ 22,725,900</u>	<u>\$ 23,976,900</u>	<u>5.5</u>

PLAN OF FINANCING:

1979-80 Appropriation			\$ 9,091,500	
1978-79 Savings.....			375,000	
State Sources (Total).....	\$ 7,862,700	\$ 9,094,100	\$ 9,466,500	4.0
Federal Funds.....	10,616,800	13,315,800	14,154,400	6.3
Collections.....	186,900	316,000	356,000	12.7
Other.....	103,200R			
Total Revenue.....	<u>\$ 18,563,200</u>	<u>\$ 22,725,900</u>	<u>\$ 23,976,900</u>	<u>5.5</u>
Full Time Equivalent Positions	433.8	501.5	505.25	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's recommendations are based on reviews done by the State Budget Office of 10 of the 55 programs.

In the Office of the Director, the Governor recommends a reduction of 1.9 percent from the current year. This will be accomplished by combining the staff of the Governor's Council on Physical Fitness with the Community Health Education Program and eliminating the Drug and Cosmetic program. This will leave \$100,000 in the Office of Community Health Education plus other support sources of the Director's Office to provide coordination and technical assistance to the district health educators.

The Governor recommends that the Renal Dialysis funds in the Disease Control branch be transferred to the Office of Health Care Finance to assure consistent fiscal controls. Further, Family Health Service will reduce \$16,500 in the Speech Pathology/Audiology program by reducing the summer clinics and the consultation/education services.

The Governor further recommends that Community Health Services fund only one first-year physician resident in Community Medicine, using \$4,400 in State funds, but continue to obtain the federal monies available to match this and any other monies available through local health departments. This will save \$38,100 in General Fund monies. Medical Care Facilities will operate at current year's level.

The Governor strongly recommends that \$38,100 of State funds saved above be used to extend the Medical Genetics/Birth Defects program. He believes this program offers significant potential for preventing mental retardation and birth defects. Utah, with its complete and valuable genealogy records, has a unique opportunity to develop this potential resource and thereby save substantial pain, suffering and money for families whose children can be born normal.

Corrections

AGENCY MISSION:

The Division of Corrections is primarily responsible for community protection. To accomplish this, the Division is committed to the development and provision of programs that will identify and control convicted offenders' inappropriate behavior and assist them in functioning as law-abiding citizens.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

Administration now includes the former programs of Research, Training and Management Information System, as well as the Prison Industrial Park Development Project.

Adult Probation and Parole will be experiencing a significant workload increase due to extension of the Circuit Court. The request for a \$50,000 demonstration project will permit development of some new staffing patterns to extend the agency's capacity. Effort will be made to acquire federal matching funds and to extend the project in the future.

The request for an additional \$500,000 to Community Corrections Centers will permit the opening and operation of a seventh center with 60 beds for 7 months, and the relocation of the Central Community Center to two build-lease facilities. This will help relieve over-crowding at the Prison.

The requested addition for the Prison of \$275,000, above its 4 percent increase, will help accommodate an anticipated increase of 100 additional inmates in fiscal year 1980, bringing the Prison population to a capacity of approximately 1,000. This will provide urgently needed medical, food, and supply expenses.

The Board of Pardons is requesting one additional interviewer to meet an increased workload and to meet the requirements of due process and case law.

It should be noted that federal funds from the Utah Council on Criminal Justice have been applied for but are not assured. The Search Management Information Project (\$160,000) will be an exception if the Council funds it as a continuation grant.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Administration.....	\$ 406,500	\$ 546,900	\$ 541,400	1.0R
Community Centers.....	1,550,400	2,172,700	2,737,600	26.0
Board of Pardons.....	132,000	166,800	193,500	16.0
Adult Probation/Parole....	3,466,600	3,795,600	3,987,500	5.0
Prison.....	8,514,300	9,229,700	9,871,300	7.0
Total Expenditures.....	<u>\$ 14,069,800</u>	<u>\$ 15,911,700</u>	<u>\$ 17,331,300</u>	<u>8.9</u>

PLAN OF FINANCING:

1979-80 Appropriation			\$ 16,145,900	
1978-79 Savings.....			635,400	
State Sources (Total).....	\$ 13,801,000	\$ 15,436,700	\$ 16,781,300	8.7
Federal Funds.....	90,900	385,000	385,000	
Collections.....	241,000	90,000	165,000	83.3
Other.....	63,100R			
Total Revenue.....	<u>\$ 14,069,800</u>	<u>\$ 15,911,700</u>	<u>\$ 17,331,300</u>	<u>8.9</u>
Full Time Equivalent Positions	608.8	628.8	641.0	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

In order to allow for the significant needs listed above, the Division has agreed to make the following reductions which the Governor is recommending:

Reduce administration by \$20,000 from fiscal year 1980 needs. This will help accommodate the critical program needs of the Prison and Community programs.

Reduce Adult Probation and Parole's travel budget by \$9,900 through careful scheduling.

Postpone purchase of an automobile for the Community Corrections Centers and cease purchasing meals at the YWCA Center.

Improve the rate of collections from Community Corrections Center residents for rent, transportation and services, from \$50,000 to \$100,000 annually.

The Governor suggests that residents be encouraged to pay their own way to the fullest extent possible, and that all Centers should be consistent in this practice.

The Governor recognizes that while this budget recommendation includes the greatest General Fund increase in the Department of Social Services, it will only begin to cover the workload pressures on Probation/Parole and the Prison.

Public Entitlements

AGENCY MISSION:

Public Entitlement programs strive to provide a basic economic standard to Utah's citizens; to determine eligibility to needy individuals and families in need of food stamps, public assistance and/or medical assistance; to provide direct financial assistance or procure needed services for eligible citizens in the most efficient and effective manner; and to insure that persons owing a duty of support are encouraged to fulfill that duty.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

Public Entitlement programs were pulled together last year under a Deputy Director of the Department. They anticipate the following needs:

The Office of Assistance Payments Administration will be especially difficult to manage this year, as some 16,000 new applications are anticipated as a result of the new federal food stamp regulations. The Office has identified a need for 15 to 20 new eligibility workers for this purpose.

The Office Health Care Financing which administers Medical Assistance funds, has been experiencing a significantly increased workload. It is implementing a large scale cost containment plan aimed at reducing the scope of medical coverage and assuring efficiency in utilization of resources. This Office has initiated an extensive internal audit and data processing capacity and therefore, requests a 10.6 percent increase.

The Office of Quality Control examines public assistance case loads for rate of error in the AFDC, General Assistance and Food Stamp Programs. It has improved its sampling techniques in the past year and consequently reduced its budgetary request by 6.2 percent from fiscal year 1979.

The Office of Recovery Services will continue to collect child support and other funds owed to the Department for services rendered. It will assume new responsibility for the Medical Fraud and Abuse program. This Office continues to comply with its legislative mandate by collecting more than \$2.00 for every \$1.00 it is appropriated.

The Office of Veteran's Affairs is not included in this budget in response to the Governor's Executive Reorganization Committee which recommended against the continuation of this operation within the Department of Social Services.

The request for Medical Assistance reflect an 8.3 percent increase in the standard budget, although the program has been experiencing actual cost increases from 9 to 15 percent. Costs in the Medical Assistance program will be kept at an 8.3 percent increase only through vigorous efforts at cost containment by the Health Care Finance staff. In addition, this request includes \$750,000 in expansion to allow the coverage of several medical service programs that are now paid entirely with State funds, including Adult and Mental Retardation Day Care, a Mental Retardation Assessment Team, Homemaker Services, and the Early Periodic Screening program (EPSDT) for Children. Under Medical Assistance, 69 percent of the costs will be assumed by federal funds, thereby relieving State resources.

Public Assistance includes a 5.5 percent cost of living increase for the following recipients:

Aid to Families with Dependent Children (AFDC) - \$44,623,100 (represents a 1 percent caseload reduction).

General Assistance (GA) - \$3,137,600 (represents a 2.5 percent caseload reduction).

Refugees - \$187,700.

Supplementary Security Income (SSI) - \$864,000.

Caseload reductions are anticipated as a result of the Governor's "Jobs as an Alternative to Welfare" Program.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Office of Assistance Pay- ments Admin.....	\$ 6,514,300	\$ 7,128,900	\$ 7,248,700	1.7
Office of Health Care Financing.....	2,481,400	3,719,300	4,115,000	10.6
Office of Quality Control.....	484,000	576,000	540,000	6.3R
Public Assistance.....	43,775,800	46,878,300	48,812,400	4.1
Medical Assistance.....	67,034,400	69,258,300	75,760,400	9.4
Office of Recovery Services.....	4,553,100	5,635,800	6,146,200	9.0
Office of Veteran's Affairs.....	104,100	78,900		100.0R
Total Expenditures.....	<u>\$124,947,100</u>	<u>\$133,275,500</u>	<u>\$142,622,700</u>	<u>7.0</u>

PLAN OF FINANCING:

1979-80 Appropriation			\$ 46,031,900	
1978-79 Savings.....			115,000	
State Sources (Total).....	\$ 37,753,800	\$ 43,069,300	\$ 46,146,900	7.1
Federal Funds.....	82,458,000	85,188,400	91,898,700	7.9
Collections.....	4,494,900	4,971,600	4,577,100	7.9R
Other.....	240,400	46,200		100.0R
Total Revenue.....	<u>\$124,947,100</u>	<u>\$133,275,500</u>	<u>\$142,622,700</u>	<u>7.0</u>

Full Time Equivalent Positions	652.0	664.7	657.5
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RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor is not recommending any staff increases in Public Entitlement programs, recognizing, however, the increased pressures this will create, especially for Assistance Payments in the new Food Stamp program. The focus throughout Public Entitlement programs will be on improved efficiency, data management, containment of costs and improved collections.

Regarding the Office of Veterans' Affairs, the Governor suggests that veterans outreach services be established through Employment Security rather than at Social Services. He is recommending that \$50,000 from General Funds be appropriated to fund such services in those local offices. Such a location would be more visible and more relevant to Utah's veterans' real needs.

The Governor is concerned about the large cost-of-living increases needed in the Medical Assistance program and consequently recommends extensive cost containment measures proposed by the Office of Health Care Finance. Significant reductions in the rate of growth

of Medical Assistance are expected by July, 1980. The Governor recommends the 8.3 percent increase requested at this time but expects reduced cost projections by July, 1979.

The Governor recommends a 5.5 percent cost-of-living increase to Public Assistance recipients based on some assumed declines in welfare roles due to the "Jobs as an alternative to Welfare Program."

Personal Social Services

AGENCY MISSION:

The Department of Social Services has organized Personal Social Services to coordinate diverse human service programs that prevent, eliminate or ameliorate individual and family dysfunction. These programs serve the total personal needs of individuals and families by providing training, education, counseling, legal, recreational, homemaker, mental health and shelter services to eligible citizens of Utah.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The Office of Community Operations now has line authority for the majority of Department of Social Services programs in rural, unified districts. The increased request includes conversion of districts 7A and 2D to unified districts with those standard associated costs and new co-location costs in districts 1, 7B and 2B (South Valley). The request also includes the merger of the Unification Project staff into the Office of Community Operations and the pickup of those three full time equivalent positions from a federal grant. The Office of Community Operations has merged the budgets and full time equivalent positions in each unified district from the Division of Family Services, Assistance Payments Administration and a variety of other programs. The only new staff being requested will be a Director for the Tooele unified district when it comes on line. Other staff needs are being postponed in preference to establishing co-located facilities.

The Division of Mental Health is recommending a new funding formula for Community Mental Health Centers that will equalize funding on a per capita basis, be more responsive to State fiscal constraints, and provide incentives for county and third-party collections. The request would continue the pattern of the State replacing decreasing federal funds.

The Division of Family Services is requesting less money than in fiscal year 1979 for several reasons. Operating funds for districts 1 and 7A have been moved to the Office of Community Operations budget. Federal Law Enforcement grants of \$1,350,000 were received in fiscal year 1979, but no assurance exists that these grants will be renewed, so they do not appear in fiscal year 1980. The Youth Development Center request has been reduced to \$2,472,600 (by moving \$400,000 into other Family Services programs) in anticipation of a reduced population of 100 students during fiscal year 1980. The \$400,000 should be used for youth correctional alternative programs, unless other federal funds are acquired to replace them. The request reflects an increase in General Fund support of 4.5 percent.

The State Training School requests 87 percent of its resources from the Medicaid program and consequently must continue its program of upgrading staff and facilities throughout the school.

The Division of Alcoholism and Drugs has agreed to reduce two programs in order to maintain its other contracts statewide. Continuing support of local programs will depend upon passage of the Uniform Alcoholism Treatment Act this year. This request is severely limited relative to unmet needs.

The Division of Aging programs continue to receive strong local support and contributions, but face a constantly growing need. State office expenditures have been curtailed to allow continuation of the Alternatives to Nursing Homes program.

The Division of Indian Affairs has requested a standard budget to maintain the current level of activity.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Office of Community Operations.....	\$ 4,824,200	\$ 8,276,400	\$ 9,232,700	11.4
Alcoholism and Drugs.....	2,532,500	2,692,900	2,658,100	1.3R
Aging.....	3,494,600	3,566,500	3,874,800	8.6
Indian Affairs.....	69,100	79,400	82,400	3.8
Mental Health.....	13,608,200	16,729,300	17,421,400	4.1
Family Services.....	26,514,700	31,261,200	30,214,100	3.4R
State Training School.....	13,582,300	15,233,800	16,315,100	7.1
Total Expenditures.....	\$ 64,625,600	\$ 77,839,500	\$ 79,798,600	2.5

PLAN OF FINANCING:

1979-80 Appropriation			\$ 34,279,800	
1978-79 Savings.....			1,384,600	
State Sources (Total).....	\$ 27,228,900	\$ 33,515,900	\$ 35,664,400	6.4
Federal Funds.....	22,839,300	25,665,700	23,956,100	6.7R
Collections.....	15,403,300	19,824,100	20,178,100	1.8
Other.....	845,900R	1,166,200R		
Total Revenue.....	\$ 64,625,600	\$ 77,839,500	\$ 79,798,600	2.5
Full Time Equivalent Positions	2,331.7	2,396.1	2,359.1	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor is particularly concerned that the Personal Social Service programs are highly dependent upon categorical federal funds, and consequently he supports giving the Department flexibility to shift State funds between these programs as needed. This should result in administrative efficiencies and the availability of maximum dollars for direct service. This problem is demonstrated by this year's 6.7 percent reduction in federal funds (particularly in Family Services and Mental Health) and the resultant need for a 6.4 percent increase in General Funds.

He further makes the following specific recommendations:

The Office of Community Operations is particularly supported because of its importance to the changing service delivery system in the Department of Social Services. Its continuing administrative frugality is essential, however.

The Governor strongly urges passage of the Uniform Alcoholism Treatment Act as the means of continuing support for the Division of Alcoholism and Drugs. Without this support, the Division will have difficulty picking up programs as federal funds terminate.

The Governor strongly supports continuing funding for the Nursing Home Alternatives program in the Division of Aging. He is hopeful that volunteer programs in local Aging agencies can continue to expand without further commitment of State funds.

The Division of Indian Affairs anticipates the recommended funding, however, the Governor would support moving this division to a Department of Community and Economic Development if the committee on Executive Reorganization proposal is accepted.

The Governor and the Mental Health Centers prefer to pick up federal funds at newer Community Mental Health Centers whose federal funds are declining by reducing the standard budget available to all centers through a formula. The Governor is recommending dropping the WICHE membership dues (\$15,000) and reducing two planners at the Division's State Office (\$63,900). Reduced State support for local mental health centers will require more support from other sources of funding, for example, the county, third-party payments and collections. Direct services to clients may be reduced depending on the priorities and pressures on individual centers.

The Governor supports a standard budget of \$29,340,200 for the Division of Family Services and a workload increase of \$873,900. The workload increase is solely for contractual programs, and specifically includes:

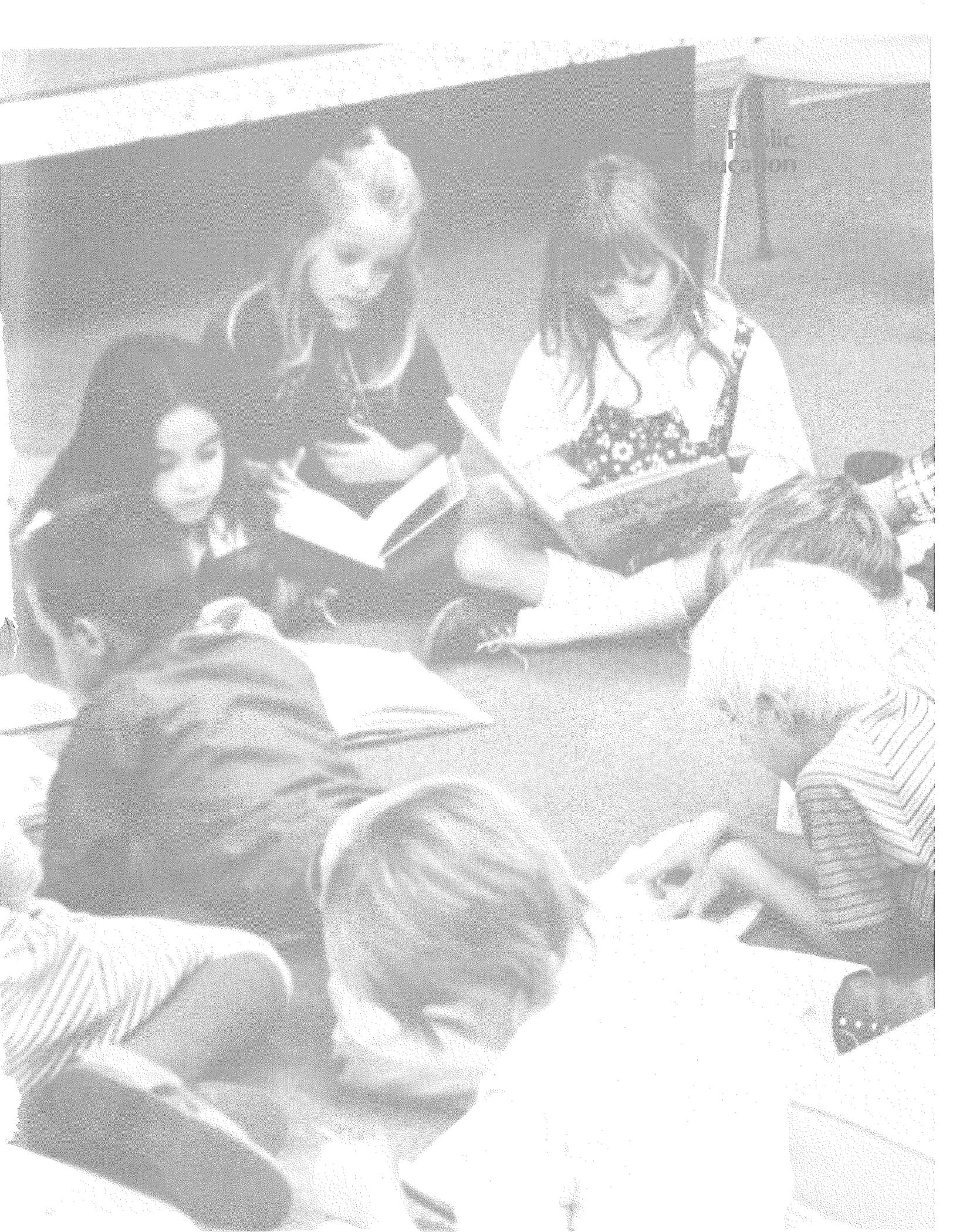
	<u>Standard</u>	<u>Workload</u>
Early Intervention Program MR/DD	\$ 930,000	\$ 144,400
Day Care - Regular	3,408,794	351,500
MR/DD Residential Program	630,629	303,000
Runaway/Ungovernable Youth		75,000

The recommended standard budget includes a reduction of \$222,600, including elimination of two full time equivalent positions and various savings in travel, data processing, capital outlay and contractual costs.

The Governor urges establishment of a Youth Corrections Services unit within the Division of Family Services, with a special representative Advisory Council to oversee all services to delinquent youth. He supports continuing development of community-based alternatives to incarceration and urges phase-down of the Youth Development Center population from 130 to 70 students during fiscal year 1980. He supports selling excess property at the Youth Development Center to finance construction during fiscal year 1980 of two small, secure treatment facilities in Salt Lake City and Ogden. The 70 youth remaining would be transferred to these facilities in fiscal year 1981, and the Youth Development Center could be converted to another use at that time.

The Governor recommends that the State Training School, in meeting its Medicaid standards, should slow the rate of hiring professional staff somewhat, and postpone some capital outlay.

Public
Education





Utah State Board of Education

AGENCY MISSION:

The Utah State Board of Education is responsible for the general control and supervision of the State's public school system, and the direct management of the Utah Schools for the Deaf and the Blind. The State Superintendent of Public Instruction and his staff are the administrative arm of the Board. The Board is also the State Board for Vocational Education.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The request for the Board of Education shows no increase over the current fiscal year (1978-79) except in specific areas. The divisions that reflect changes are: The Office of the Superintendent has been reduced by \$46,100, and the Division of Curriculum has been increased by that amount; the Division of Staff Development and Pupil Services has requested a workload increase in the amount of \$65,300, which includes the addition of one specialist for the hearing impaired and one clerical position; the Division of Services for the Visually Handicapped reflects an increase of 6.4 percent for the support of the industries for the blind; the Division of Vocational Rehabilitation has asked for an expansion in the amount of \$80,000 to provide services to the adult deaf who do not qualify as rehabilitation clients. This request includes the addition of two interpreters for the deaf, one electronic technician and one clerical position. After the budget hearings with the Governor, the State Superintendent requested an expansion for Alcohol Education in the amount of \$215,100.

The State Budget Office, in its program review budgeting process, selected the Office of Child Development (OCD) for intensive study. This office is located in the State Board of Education under the Office of the Superintendent. The functions of OCD are those of planning, coordination and advocacy for children. After a careful analysis and evaluation of OCD, the State Budget Office concluded that: 1) While the activities generated by OCD are not precisely duplicated by other offices, the services which they are assigned to render are either being provided by other agencies or could be so provided. OCD's activities do not actually complement those of other offices; 2) The functions of planning, coordination and advocacy have not been accomplished by OCD as yet.

With these findings and conclusions, the State Budget Office offered two alternatives for the future of this program: (a) to delete the requested budget for fiscal year 1979-80 in the amount of \$107,000 to fund the Office of Child Development; (b) reduce funding for the Office to a level that would continue two full time equivalent positions. A study to

identify better organizational arrangements for meeting coordination and advocacy needs is recommended to be undertaken by the Committee on Executive Reorganization.

SCHEDULE OF PROGRAMS:	Actual	Authorized	Governor's Recommendation	
	1977-78	1978-79	1979-80	% Increase
Office of Superintendent..	\$ 2,088,500	\$ 982,600	\$ 892,500	9.2R
Technical Assistance.....	7,999,300	9,393,800	9,393,800	
Staff Development/Pupil Services.....	2,553,600	6,453,900	6,519,200	1.0
Services for the Visually Handicapped.....	962,400	1,268,800	1,350,500	6.4
Curriculum.....	3,387,600	3,431,000	3,477,100	1.3
External Support Service..	883,800	1,098,800	1,098,800	
Research and Planning.....	943,600	1,265,400	1,404,900	11.0
Vocational/Adult Education.....	6,155,700	6,312,400	6,312,400	
Vocational Rehabilitation.....	9,295,700	8,846,100	9,366,400	5.9
Data Processing.....	1,802,800	1,945,300	1,945,300	
Foods.....	15,420,400	14,408,000	14,408,000	
Total Expenditures.....	\$ 51,493,400	\$ 55,406,100	\$ 56,168,900	1.4

PLAN OF FINANCING:

State Sources (Total).....	\$ 8,092,300	\$ 9,082,300	\$ 9,334,700	2.8
Federal Funds.....	36,615,300	40,743,500	41,117,400	.9
Collections.....	1,868,900	593,000	590,000	.5R
Other.....	4,916,900	4,987,300	5,126,800	2.8
Total Revenue.....	\$ 51,493,400	\$ 55,406,100	\$ 56,168,900	1.4

Full Time Equivalent Positions	557.2	570.8	576.8
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RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's recommendation includes approval of one full-time specialist for the deaf in the Division of Staff Development and funding for supportive services in the amount of \$65,300; approval of two interpreters for the deaf and one electronic technician in the Division of Vocational Rehabilitation, with supportive services, in the amount of \$80,000; 88.8 percent of these two recommendations will be from State sources. The increase of \$139,500 shown in the Division of Research and Planning is due to an expected increase in federal Mineral Lease funds. (The State Board receives 2.5 percent of those funds.)

The Governor recognizes that alcohol, tobacco and drugs are some of the major health problems facing today's society; but due to budget constraints, he asks the State Board of Education to defer their alcohol education expansion request until the next fiscal year, and in the meantime utilize the services of the Division of Alcoholism and Drugs, Department of Social Services.

The Governor believes that coordination is needed among the numerous services provided for children by different agencies and institutions. However, the Office of Child Development, in its present structure, is not serving that need. It is suggested that the Governor's reorganization committee should examine the internal structuring of this function

within the Board's offices and its relationship to other State agencies and functions. The Governor recommends a reduction in the Office of Child Development to two full time positions, thereby decreasing the Office of the Superintendent's budget by \$44,000.

Utah State Board for Vocational Education

AGENCY MISSION:

A new line item is proposed to provide funds to the State Board for Vocational Education for allocation to Area Vocational Centers and institutions of higher education in response to critical training needs. The funds would be used to initiate new programs or open additional sections for existing programs where job placement opportunities are firm, or when there is a critical labor demand.

HIGHLIGHTS OF REQUEST AND PROGRAM ANALYSIS:

The proposed new line item has been requested by the State Board for Vocational Education and supported by the Utah State Advisory Council for Vocational and Technical Education to respond to the emerging job market in the State. It is estimated that 33 percent of the higher paid new jobs in Utah will be filled by newcomers to the State unless training opportunities for Utah residents are significantly increased. Long waiting lists for existing programs and requests by industry for new programs are evidence that the need is critical.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
New Industry Program.....			\$ 500,000	New
Total Expenditures.....			<u>\$ 500,000</u>	<u>New</u>
PLAN OF FINANCING:				
State Sources.....			\$ 500,000	New
Total Revenue.....			<u>\$ 500,000</u>	<u>New</u>

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor believes that expansion of vocational training opportunities to allow Utah residents to compete for known job openings is good public policy. He recommends the request as a revolving fund that would be replenished by the Legislature as the needs are demonstrated. It is intended that no part of these funds be used for administrative costs. Mechanisms are already in place for the allocation of federal vocational education funds which could serve the same function for this appropriation.

Area Vocational Centers

AGENCY MISSION:

The overall mission of the Area Vocational Centers is to serve the training needs of both secondary and adult students of the surrounding areas of each center to prepare them for employment, maintain their employability, and/or enable them to advance on the job.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

Bridgerland Area Vocational Center serves the training needs of Box Elder, Cache, and Rich Counties, using existing facilities at the surrounding high schools and at Utah State University. Bridgerland Area Vocational Center's standard budget request reflects a 6.1 percent increase over the authorized expenditures for the current year (this includes both secondary and adult educational budgets). A proposed expansion request of several programs in adult education for a total of \$63,000 was submitted to the Governor. Three of these programs (Ornamental Horticulture, Dairy Herd Management, and Office Occupations), are conducted in cooperation with Utah State University. Bridgerland Area Vocational Center's request is for its share of the increased expenses of these programs (with Utah State University supporting the remainder) and to add one full time instructor to the Ornamental Horticulture Program. Bridgerland Area Vocational Center also requested that the Adult Building Construction Program be increased by one part-time position. For the Adult Welding Program, an increase of one additional full time instructor was requested.

Sevier Valley Tech is an Area Vocational Center serving the training needs of Sevier, Piute, Sanpete and Wayne Counties. Sevier Valley Tech submitted a budget request with an increase of 6.8 percent over the authorized expenditures for the current year (this includes both secondary and adult educational budgets). The major items in this request are: (1) a 6 percent increase for salaries; (2) a 13.5 percent increase over current expenses. Since Sevier Valley's new building is a totally electrically heated and cooled building, utilities and maintenance costs are estimated to increase between 20 and 25 percent due to a situation not in direct control of Sevier Valley Tech's management.

Uintah Basin Vocational Center serves the training needs of Duchesne, Uintah, and Daggett Counties. Their standard request was submitted at a 5 percent increase over authorized expenditures for the current year. However, a later budget was submitted to the Governor requesting partial State funds to continue two programs that are losing federal funds. One expansion request would have the State assume partial support for continuing the Development Center for Training the Handicapped, a program that has been in operation for several years through the availability of federal funds. The other would formally start a Petroleum Technician Program. This program, which started six months ago under the auspices of Comprehensive Employment Training Act (CETA) funds, aims to train 20 technicians a year. However, the demand for the program continues to grow and the Petroleum Industry, through the newly formed Petroleum Technicians Advisory Council, supports an expansion of the program.

Davis Area Vocational Center serves the training needs of Davis, Weber, and Morgan Counties. The center submitted a standard budget request with an increase of 4 percent in the State appropriation, but a .7 percent decrease in the total budget from the authorized expenditures for the current year. The decrease is shown in the adult education budget due to an estimated reduction in federal funds.

In addition to the requests made by each Area Vocational Center, two items that affect all the centers have been submitted. One is to increase Board Member's compensation which was included as legislative intent in the 1978-79 appropriation act. The other is to contract with the Division of Data Processing at the Utah State Board of Education for data processing services.

SCHEDULE OF PROGRAMS:	Actual	Authorized	Governor's Recommendation	
	1977-78	1978-79	1979-80	% Increase
Bridgerland Area Vocational Center - Adult.....	\$ 451,200	\$ 419,200	\$ 489,400	16.7
Secondary (Note A)....	67,700	59,600	64,200	
Total.....	<u>\$ 518,900</u>	<u>\$ 478,800</u>	<u>\$ 553,600</u>	
Sevier Valley Tech Adult.....	\$ 744,100	\$ 620,200	\$ 676,100	9.0
Secondary (Note A)...	115,000	125,000	130,000	
Total.....	<u>\$ 859,100</u>	<u>\$ 745,200</u>	<u>\$ 806,100</u>	
Uintah Basin Vocational Center - Adult.....	\$ 800,500	\$ 766,300	\$ 965,400	26.0
Secondary (Note A)...	133,500	135,600	151,300	
Total.....	<u>\$ 934,000</u>	<u>\$ 901,900</u>	<u>\$ 1,116,700</u>	
Davis Area Vocational Center Adult.....		\$ 521,000	\$ 495,000	5.0R
Secondary (Note A)...		272,400	306,900	
Total.....		<u>\$ 793,400</u>	<u>\$ 801,900</u>	
Total Expenditures.....	<u>\$ 2,312,000</u>	<u>\$ 2,919,300</u>	<u>\$ 3,278,300</u>	<u>12.3</u>
Adjustment (Note B).....		\$ 78,300R		
Less: Total Secondary Education (School Districts Budget).....	\$ 316,200R	\$ 507,300R	\$ 532,500R	
Net Expenditures.....	<u>\$ 1,995,800</u>	<u>\$ 2,333,700</u>	<u>\$ 2,745,800</u>	<u>17.7</u>

Note A: Secondary education in all Area Vocational Centers is funded by school district contracts, and with set aside money built in the Minimum School Program under the category called "Vocational Institutions - Set Aside."

Note B: Federal grants and collections in the Uintah Basin's budget had been adjusted to reduce overexpenditures incurred by this center during fiscal year 1977-78.

PLAN OF FINANCING:

State Sources.....	\$ 1,359,900	\$ 1,968,200	\$ 2,209,700	12.3
Federal Funds.....	182,400	311,700	361,400	15.9
Collections.....	375,200	132,100	149,700	13.3
Federal Mineral Lease.....			25,000	
Other (Note A).....	316,200	507,300	532,500	5.0
	<hr/>	<hr/>	<hr/>	
Total Revenue.....	\$ 2,233,700	\$ 2,919,300	\$ 3,278,300	12.3
	<hr/>	<hr/>	<hr/>	
Adjustment (Note B).....	78,300	78,300R		
Less: Secondary				
Education.....	\$ 316,200R	\$ 507,300R	\$ 532,500R	
	<hr/>	<hr/>	<hr/>	
Net Revenue.....	\$ 1,995,800	\$ 2,333,700	\$ 2,745,800	17.7
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RATIONALE FOR GOVERNOR'S RECOMMENDATION:

Bridgerland Area Vocational Center. The Governor's recommendation includes funding for the expansion of the Welding and Dairy Herd Management programs in the amount of \$18,700 and \$15,000, respectively, 85.2 percent from State funds. After analyzing and evaluating the requested programs, it was observed that the two approved programs have maintained a constant 100 percent job placement success. The Governor recognizes that a need for other programs exists, but due to the budget constraints, he asks Bridgerland Area Vocational Center to defer those programs until the next fiscal year.

The Governor's recommendation also includes shifting of funds from collections to State funds in the amount of \$19,000, due to a loss in external contracts. The Governor has requested that the State Budget Office analyze the cooperative agreements between Bridgerland Area Vocational Center and Utah State University to determine the costs of the programs affected by those agreements; and to prepare recommendations for the fiscal year 1980-81.

Sevier Valley Tech. The Governor's recommendation for this center includes approval of the requested budget with an increase of 9.0 percent over the authorized expenditures of the current year. The items supported by this recommended increase are: (1) a 7 percent increase on salaries (this increase has been recommended for all the Area Vocational Centers); and (2) a 9.3 percent increase on current expenses in the adult budget.

Uintah Basin Vocational Center. Uintah Basin has the largest field of crude oil in Utah. In addition, about 3,000 square miles of this area are underlaid with oil shale. Oil shale in the Uintah Basin is estimated to contain about nine times the current estimated U.S. reserves of crude oil. The State's share of federal mineral royalties are expected to increase at least 20 percent over the current fiscal year. It is the Governor's recommendation to fund the Petroleum Technician program in the amount of \$65,000, 38.5 percent to be from Federal Mineral Lease funds.

Great efforts have been made by the State Board for Vocational Education to focus their attention on the vocational training needs of handicapped students. The Governor acknowledges these efforts and recommends funding the Handicapped Program in the amount of \$81,800, 26.3 percent to be from the Uniform School Fund.

Davis Area Vocational Center. This center has been in operation for only a short period of time. Budgetary needs are uncertain. The Governor believes that until Davis Area Vocational Center acquires more experience, a standard increase on this budget should be flexible enough to accommodate costs.

The Governor's overall recommendation for all the Area Vocational Centers includes approval of contractual Data Processing Services for a total of \$22,000; funding for an in-

crease in Board Member's compensation in the amount of \$15,900; and an increase of 7 percent on salaries.

Schools for the Deaf and the Blind

AGENCY MISSION:

The Utah Schools for the Deaf and the Blind were established in 1896 under the authority of Article XIX of the State Constitution. The overall mission of these schools is to provide education in its broadest sense for the deaf and the blind children in the State of Utah.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

This budget request was prepared with an increase of 6.2 percent over the authorized expenditures for the current year. Most of the programs were prepared at a standard level, with the exception of the Resident Care and Instruction programs. The personal services of these two programs are composed of instructors, non-classified personnel and State merit employees, which the agency has budgeted at 9.6 percent and 6.7 percent, respectively. Personal Services of the Parent and Infant program are also composed of instructors and non-classified personnel. In Administration, only the Superintendent and two principals of the Schools are considered non-classified. All the others are under the State merit system. The agency feels that this is a very tight budget request and some services which could hamper the education of the children may need to be curtailed in order to live within it.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Administration.....	\$ 215,500	\$ 237,400	\$ 253,100	6.6
Resident Care.....	472,600	584,600	613,300	4.9
Instruction.....	1,958,700	2,052,200	2,181,100	6.3
Buildings and Grounds.....	382,200	439,900	464,000	5.5
Parent and Infant.....	95,800	107,000	113,400	6.0
Total Expenditures.....	\$ 3,124,800	\$ 3,421,100	\$ 3,624,900	6.0

PLAN OF FINANCING:

State Sources.....	\$ 2,445,700	\$ 2,751,300	\$ 2,950,200	7.2
Federal Funds.....	105,600	197,900	197,900	
Collections.....	543,700	505,100	476,800	5.6R
Other.....	29,800	33,200R		
Total Revenue.....	\$ 3,124,800	\$ 3,421,100	\$ 3,624,900	6.0
Full Time Equivalent Positions	182.5	179.1	179.1	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor has recommended an increase of 7 percent in the value of Weighted-Pupil Unit. This increase will affect the salaries of the teachers in the school districts. Since the Schools for the Deaf and the Blind hire their instructors and non-classified personnel

on the same basis as the school districts, the Governor's recommendation reflects a 7 percent increment on salaries for the programs that have such personnel.

The Governor supports the effort being made to improve fiscal and administrative controls at the Schools for the Deaf and the Blind. Closer coordination between the schools and Board of Education fiscal staff should alleviate some of the confusion which occurred in this year's budget cycle.

Fine Arts

AGENCY MISSION:

The mission of the Fine Arts in the Public Schools is to teach an appreciation of great music and the masters, the art of Ballet, appreciation of Opera, and the intricacies of astronomy and science, to as many students as possible at all grade levels throughout the public schools in Utah.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

Utah Symphony: This budget request is to cover 80 percent of the cost of 75 free school concerts throughout the State. Utah Symphony underwrites 20 percent of actual costs involved. Utah Symphony believes that this program is not only a valuable educational tool, but also is vital in filling out the Symphony season, this being necessary to retain quality musicians.

Ballet West: This budget request subsidizes 55 lecture-performances in the Utah Public Schools. However, Ballet West's donors subsidize another 55 lecture-performances. The company feels that additional funding will enable them to continue to take this art to outlying areas.

Hansen Planetarium: This request was submitted with a 4 percent increase over the authorized expenditures for the current year. However, the management of the Hansen Planetarium feels that the cost of school services (estimated at \$170,000 for 1978-1979), far exceeds the subsidy provided by the State. Nevertheless, it is not possible for the Planetarium to reduce its services to the level of subsidy and still meet the demand placed on it by its popularity with Utah teachers and students. Hansen Planetarium believes that these programs need to be brought closer to self-sufficiency.

Utah Opera Company: This request was submitted with a 4 percent increase over the authorized expenditures of the current year. This request would subsidize 47 school tour programs.

Young Audiences: This request would expand the services already provided by this group to the outlying areas. For the past 16 years, the Salt Lake Area Chapter of Young

Audiences has presented auditions to elementary children of Davis, Salt Lake City, Granite, Murray and Jordan School Districts.

SCHEDULE OF PROGRAMS:	Actual	Authorized	Governor's Recommendation	
	1977-78	1978-79	1979-80	% Increase
Utah Symphony.....	\$ 275,000	\$ 294,300	\$ 312,000	6.0
Ballet West.....	91,800	98,200	104,100	6.0
Hansen Planetarium.....	50,000	53,500	56,700	6.0
Utah Opera Company.....	50,000	50,000	53,000	6.0
Total Expenditures.....	\$ 466,800	\$ 496,000	\$ 525,800	6.0

PLAN OF FINANCING:

State Sources.....	\$ 466,800	\$ 496,000	\$ 525,800	6.0
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RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's recommendation includes a 6 percent increase on the first four programs. The Governor believes that Fine Arts are an essential part of the development of the child and of his/her well-being. The Governor also recognizes the outstanding job that Young Audiences has had for the past years in the Public Schools and praises them. However, due to the budget limitations, he asks the Utah State Board of Education to defer this request until the next fiscal year.

State-Supported Minimum School Program

AGENCY MISSION:

The Minimum School Program provides State support to the public schools in each local school district to enable them to provide free education for all children in the State of Utah from Grades Kindergarten through Grade 12. Distribution of State money is made on a formula basis in order to equalize wealth between poor districts and rich districts. The basis for the distribution of State funds is the weighted pupil unit (WPU).

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

I. BASIC PROGRAM:

The State Board of Education estimates the number of WPU's at 392,143. The majority of those WPU's go to support the regular school program which handles the cost of Kindergarten, Grades 1 through 12, professional staff and administrative costs in the district. In addition, special WPU values are provided for rural areas, for the handicapped, for adult's high school completion program, skill centers, private school driver's education, vocational and technical education, vocational summer home economics and agriculture, and special purpose optional programs which include: instructional media centers, extended year/day/summer, compensatory education, elementary school guidance, community schools, and career education. The Superintendent is requesting an 8.2 percent increase in the value of the WPU from \$795 to \$860 for a total budget in the basic school program of

\$337,243,000, an increase of \$35,423,635, or 11.7 percent above the appropriated amount in the current year (11.2 percent over the current year estimate).

II. VOTED LEEWAY:

The State supported Voted Leeway Program provides that a local school district may, with voter approval, levy additional property tax mill levies not to exceed 10 mills. The law provides the State will guarantee \$13 per WPU for each of the first 2 mills levied, and \$4 per WPU per mill per each mill thereafter. The State Superintendent is asking that the Voted Leeway Program be maintained in its current form.

III. SPECIAL PURPOSE PROGRAMS:

Special Purpose Programs have been created by the Legislature to handle a number of individual local school problems including public transportation, text books, laboratory fees, programs for music, gifted, responsible parenthood, bilingual education, money for class size reduction, utilities and insurance, special needs, experimental programs, and a contingency fund for the Board of Education. The Superintendent is asking for a Special Purpose Program budget of \$31,716,140, an increase of slightly more than \$6 million over the current year program, or a 23.5 percent increase. The Superintendent is also asking that consideration be given to creating a twelfth Special Purpose Program called "Individual Education Programs" which would be funded out of the 8.2 percent increments from other special programs. The new fund would give the school districts latitude in applying that additional money in any one, or all of the Special Purpose optional programs and Special Purpose Programs, with the exception of utilities and insurance, class size, textbooks and lab fees, and transportation.

In lieu of granting teachers an across the board cost of living increase, the Superintendent is proposing to fund a 200-day contract for teachers instead of the current program which averages 183 days. The 8.2 percent increase in the value of WPU would fund a 6 percent increase for all classified personnel in the system; a 6 percent increase for all professional personnel now holding the contract for 200 days or more; a 2 percent increment for all professional personnel now on contract below that number of days in lieu of a cost of living increase; any additional funds could be turned to salary increases for those to be placed on the 200-day contract.

SCHEDULE OF PROGRAMS:	(In Thousands of Dollars)				
	Pre-Final 1977-78	Authorized H.B. 108	1978-79 Current Estimate (11/24/78)	Governor's 1979-80	Recommendation % Increase
Basic Program.....	\$274,121	\$301,819	\$303,276	\$332,297	9.6
State-Supported Voted Leeway.....	10,174	17,307	13,238	14,447	9.1
Special Purpose Programs.....	18,631	25,689	25,689	27,813	8.3
Retirement and Social Security.....	50,718	61,709	60,832	65,637	8.0
Total Expenditures..	<u>\$353,644</u>	<u>\$406,524</u>	<u>\$403,035</u>	<u>\$440,194</u>	<u>9.2</u>

PLAN OF FINANCING:

Local Revenue.....	\$ 97,452	\$117,470	\$115,445	\$137,334	19.0
Less: Proposed Mill Reductions.....				9,678R	
Less: 1978-79 Savings.....				3,000R	
	_____	_____	_____	_____	_____
Total Local Revenue.....	\$ 97,452	\$117,470	\$115,445	\$124,656	8.0
1978-79 School Savings.....				3,000	
Total State Sources.....	<u>\$256,192</u>	<u>\$289,054</u>	<u>\$287,590</u>	<u>\$312,538</u>	<u>8.7</u>
Total Revenue.....	<u>\$353,644</u>	<u>\$406,524</u>	<u>\$403,035</u>	<u>\$440,194</u>	<u>9.2</u>
State Percent	72.4	71.1	71.4	71.0	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor is proposing a 7 percent increase in the value of the weighted pupil unit to \$851. The Governor is proposing that the number of the WPU's be set at 390,478; the 1,665 reduction from the Superintendent's request is in the Program for the Handicapped.

The Governor is recommending that programs for handicapped be financed at approximately 90 percent of full level, feeling that the school districts have federal fund resources to pick up the difference between the 90 percent and full funding. This would maintain the current 90 percent share commitment but result in a 10.3 percent increase in funding.

The Governor's total basic program recommendation is \$332,296,778, an increase of \$30,477,413 or 10.1 percent above the appropriated amount in the current year (9.6 percent above the estimated actual expenditures in the current year).

The Governor is not recommending any change in the Voted Leeway Program at present, however, he feels that to be more meaningful in the future, the value of the State guarantee must be increased to encourage more school districts to participate in the Voted Leeway Program.

The Governor is basically recommending a 7 percent increase in all of the Special Purpose Programs; however, the Pupil Transportation Program must, by law, be funded at 100 percent. The Governor is recommending a figure of \$11,690,500, an increase of 10.9 percent above the current year. The Governor is recommending no increase in the Experimental Program and the Contingency Fund in accordance with the recommendations of the Superintendent.

The Governor takes no position on the creation of a special individual education program as another Special Purpose Program and would ask the Legislature to study this option as opposed to granting 7 percent increases across the board in each of the Special Purpose Programs. Enough money is provided in the Governor's budget to fund the new program as requested by the Superintendent.

The Governor supports the need to improve the quality of our Public Education System and increased teacher work time would be an important contribution to that need. The Governor is not prepared to recommend the 200-day contract concept proposed by the Superintendent at this time, however he would urge the Legislature to make a special study of the need for a 200-day contract for consideration in future Legislative Sessions.

The Governor is recommending a total State support Minimum School Program of \$440,194,467, an increase of \$33,670,537, or 8.3 percent over the current appropriated amount and 9.2 percent over the estimated current year level.

The Governor is recommending that the 28 mill requirement for local school levy be altered so that the State could pick up an additional share of the costs of Public Education.

Currently, the 28 mill is bringing in a larger and larger portion of local revenue for the State supported Minimum School Program. The Governor would recommend that the Legislature determine a percentage of State support and that the local mill levy be determined based on a local contribution percentage.

The Governor is recommending for fiscal year 1979-80, 71 percent State support and 29 percent local support. This would mean that the local 28 mill levy would be reduced by an average of 2 to 3 mills over the current mill levy. This would maintain the current ratio of 71 percent State support and 29 percent local support. The Governor supports the eventual assumption by the State of 75 percent of the basic program, which is the maximum allowed under the constitution.

In addition, because the Superintendent and local school districts have pledged to voluntarily reduce their budgets by \$3 million in the current year, the Governor asks that the local school districts be allowed to reduce their budgets up to one mill further to reflect this savings, if approved by the Board of Education.

School Building Program

AGENCY MISSION:

It is the purpose of the School Building Program to provide each local school district in the State with the necessary sites, buildings and furniture suitable to the safety, health and comfort of the occupants, as well as functional adaptability for the handicapped. Support for this program comes mainly from sale of bonds, voted local mill levies (at least 13.5 mills are required to participate in the State Building Program), and State funds which, with the newly passed School Building Equalization Act (S.B. 139), enables the State to contribute a larger share for the support of this program.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The Utah State Board of Education has estimated that by the year 1983-84, the total cost of the Utah School Building needs would be \$576,360,000. Although the State Board has not presented to the Governor a specific program plan to ease this problem, the State Board of Education feels that equalization of capital outlay should follow the same way of equalization that maintenance and operation has done through the State-supported Minimum School Program.

SCHEDULE OF PROGRAMS:	Actual	Authorized	Governor's Recommendation	
	1977-78	1978-79	1979-80	% Increase
School Building Revolving Fund.....	\$ 1,000,000			
School Building Program...	11,400,000	\$ 11,700,000	\$ 13,000,000	11.1
Total Expenditures....	\$ 12,400,000	\$ 11,700,000	\$ 13,000,000	11.1

PLAN OF FINANCING:

State Sources.....	\$ 4,900,000	\$ 11,700,000	\$ 8,500,000	27.4R
Mineral Lease Account.....	1,500,000		4,500,000	
Other.....	6,000,000			
	<u> </u>	<u> </u>	<u> </u>	<u> </u>
Total Revenue.....	<u>\$ 12,400,000</u>	<u>\$ 11,700,000</u>	<u>\$ 13,000,000</u>	<u>11.1</u>

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor recognizes that a backlog of intolerable conditions in school facilities may soon exist due to the rapid increase in pupil enrollment for the year 1980 and recommends an increase of \$1,300,000, or 11.1 percent, above the current fiscal year level. He proposes that 4.5 million dollars come from unallocated funds in the Mineral Lease Account because so much of our school building needs are related to energy resource development.

Higher
Education



HIGHER EDUCATION Summary

The budget requests submitted by the State Board of Regents for the Utah System of Higher Education of \$192,340,700 represents a 9.2 percent increase over the authorized 1978-79 level. This request would provide continuing funding to all of the institutions of higher education for their estimated enrollments of 47,760 academic year full time equivalent students. The request would cover the costs of uncontrollable inflationary increases, provide funding to maintain new space which will be available to the institutions in fiscal year 1979-80, would provide equity adjustments for faculty and staff salaries in selected institutions and would have supported modest program improvements throughout the System. Areas of special concern to the Regents were: providing adequate support for institutional libraries and being responsive to pressures for increased opportunities in programs that meet critical manpower needs within the State's growing economy.

Tuition rate increases adopted by the Regents average 6.6 percent for resident tuition and 15.5 percent for non-residents. The Regents were informed that federal funding for professional health care education may terminate before the end of fiscal year 1979-80. Therefore, a contingency request for \$324,200 is made to cover this possibility.

The Governor's recommendation for Higher Education supports the primary concerns of the Board of Regents. His recommendation is for \$189,646,700, or an 8.2 percent increase over the authorized 1978-79 level. The Governor was not able to fund the entire request of the Board of Regents. In developing his recommendation, the Governor provided for the continuing costs of the base budget, uncontrollable price increases and the cost of new space. The factors used in calculating the base budget for all institutions are: 7 percent increase for faculty, executive and staff salaries, 5.6 percent increase for teaching assistant salaries, 12 percent increase in minimum wages, 7 percent increase for fuel and power, and 4 percent increase in Travel, Current Expense and Equipment. Other priority requests for those costs which could not be met within the levels allowed by these factors (primarily F.I.C.A., fuel and power, library materials and employee benefits) are consistently recommended. However, the Governor has factored out of his recommendation the cost of employee benefits which go beyond President Carter's inflation guidelines. The Regents reduced base budgets in response to enrollment declines. The Governor supports this adjustment.

SCHEDULE OF LINE ITEMS:	Actual	Authorized	Governor's Recommendation	
	1977-78	1978-79	1979-80	% Increase
University of Utah.....	\$ 69,935,100	\$ 77,547,000	\$ 83,301,900	7.4
University of Utah Hospital- Working Capital.....	800,000		800,000	New
Utah State University.....	38,198,800	42,221,700	45,750,200	8.4
Weber State College.....	18,042,400	20,100,500	21,696,200	7.9
Southern Utah State College.....	5,262,300	5,667,800	6,126,600	8.1
Snow College.....	2,445,000	2,965,900	3,261,100	10.0
Dixie College.....	2,707,900	3,070,600	3,344,500	8.9
College of Eastern Utah....	1,993,500	2,297,900	2,516,600	9.5
Utah Technical College at Provo.....	5,930,600	6,862,400	7,505,400	9.4
Utah Technical College at Salt Lake.....	7,256,600	8,008,800	8,595,900	7.3
Board of Regents.....	710,900	798,100	826,700	3.6
Statewide Programs.....	2,038,300	1,771,500	1,981,100	11.8
Other Related Programs...	3,368,000	3,955,800	3,940,500	.4R
Total Expenditures.....	<u>\$158,689,400</u>	<u>\$175,268,000</u>	<u>\$189,646,700</u>	<u>8.2</u>

PLAN OF FINANCING:

1979-80 Appropriation			\$142,337,400	
1978-79 Savings.....			<u>1,972,700</u>	
State Sources (Total).....	\$119,899,200	\$132,401,600	\$144,310,100	9.0(1)
Other Collections.....	<u>38,790,200</u>	<u>42,866,400</u>	<u>45,336,600</u>	<u>5.8</u>
Total Revenue.....	<u>\$158,689,400</u>	<u>\$175,268,000</u>	<u>\$189,646,700</u>	<u>8.2</u>

(1) If the Hospital Working Capital were not included, State appropriations would increase 8.5 percent and the total Higher Education budget would increase 7.8 percent.

University of Utah

INSTITUTIONAL MISSION:

Established in 1850, the University of Utah serves as a major State university, with graduate schools of Architecture, Education and Social Work; the State College of Mines and Mineral Industries; colleges of Business, Engineering, Fine Arts, Health, Humanities, Law, Medicine, Nursing, Pharmacy, Science, Social and Behavioral Science; the Graduate School; and a Division of Continuing Education. The University is a primary research center, with graduate and professional education in the colleges and degree programs now authorized.

HIGHLIGHTS OF INSTITUTIONAL REQUEST:

The Regents' budget request for the University of Utah of \$84,305,600, an increase of 8.2 percent over the authorized 1978-79 budget, would provide funds to continue academic programs serving approximately 17,500 academic year full time equivalent students. Given estimated cost-of-living increases due to inflation, this level of funding would constitute a reduction in real income to the University and would require extremely prudent management of resources. The Regents also requested funds to improve instruction at the University, strengthen the library, accommodate cost increases imposed by external requirements and provide full State funding for the State Arboretum, which is located on the University campus.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Education and General.....	\$ 60,564,800	\$ 67,244,200	\$ 72,325,300	7.6
Educationally				
Disadvantaged.....	375,300	448,400	469,600	4.7
College of Medicine.....	6,046,300	6,628,300	7,122,200	7.5
University of Utah				
Hospital.....	1,257,700	1,377,400	1,481,000	7.5
Center for Economic				
Development.....	216,000	239,700	224,900	6.1R
Research/Training				
Grants.....	1,158,100	1,291,600	1,382,000	7.0
Seismograph Station.....	100,300	123,300	131,800	6.9
Museum of Natural				
History.....	126,600	136,800	146,600	7.2
State Arboretum.....		17,300	18,500	6.9
Tar Sands Studies.....	65,000			
Coal Research.....	25,000	40,000		100.0R
Sub Total.....	<u>\$ 69,935,100</u>	<u>\$ 77,547,000</u>	<u>\$ 83,301,900</u>	<u>7.4</u>
University Hospital Working				
Capital(1).....	<u>800,000</u>		<u>800,000</u>	<u>New</u>
Total Expenditures.....	<u><u>\$ 70,735,100</u></u>	<u><u>\$ 77,547,000</u></u>	<u><u>\$ 84,101,900</u></u>	<u><u>8.5</u></u>

(1) Amount showing in fiscal year 1977-78 was a supplemental appropriation. Funds in the amount of \$2,906,000 are being recommended for supplemental appropriation in fiscal year 1978-79.

PLAN OF FINANCING:

1979-80 Appropriation			\$ 64,131,700	
1978-79 Savings.....			<u>830,200</u>	
State Sources (Total).....	\$ 54,333,100	\$ 59,362,500	\$ 64,961,900	9.1
Other Collections.....	<u>16,402,000</u>	<u>18,184,500</u>	<u>19,140,000</u>	<u>6.4</u>
Total Revenue.....	<u>\$ 70,735,100</u>	<u>\$ 77,547,000</u>	<u>\$ 84,101,900</u>	<u>8.5</u>

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's recommendation continues base funding for each of the items identified, with the exception of Coal Research and the Center for Economic Development. A request for \$40,500 to cover the cost of new space is recommended. The Regents had proposed a reduction in base funding for the Center for Economic Development of \$30,000. The Governor supports this recommendation.

The Coal Research line item received an appropriation of \$40,000 in the current fiscal year. The Governor encourages a reallocation of the University's Mineral Lease research money to support this kind of activity.

The Governor further proposes establishment of a special line item appropriation to the University of Utah Hospital to build up an adequate base of working capital. The recommended appropriation would carry the Hospital's projected need through all but one month of the fiscal year, for which short-term borrowing from the Treasurer should be authorized. The Governor intends that these funds not be allotted to the Hospital until actually needed.

Note is also taken of the University's intended use of \$8,031,900 in anticipated overhead reimbursement receipts. A total of \$725,000 is allocated to direct research expenses not included in the University budget; \$880,000 is held for renovation costs of the Bureau of Mines building; \$1,475,600 is used for Research and Development; \$524,600 carries forward as a beginning balance in fiscal year 1980-81; and the remainder, \$4,426,700, is used as a dedicated credit to fund the University's Education and General budget.

The Governor recognizes that his recommendations leave many priority items unfunded. While conceding the legitimate needs for the programs requested, the Governor encourages the University to reallocate resources into areas of greatest need. The Governor notes that the University estimates receipt of \$1,968,200 in unrestricted interest earnings.

Utah State University

INSTITUTIONAL MISSION:

Utah State University is Utah's land grant university under State legislation, congressional enactments of 1862, 1867 and subsequent years. Utah State University is one of the two major universities serving the State System of Higher Education. It includes a Division of Extension and Continuing Education; the Utah Agricultural Experiment Station under supporting federal legislation; colleges of Agriculture, Business, Education, Engineering, Family Life, Humanities-Arts-Social Sciences; and a Division of International Studies and

Programs. Programs of undergraduate, masters and doctoral instruction and research in these colleges, as authorized, receive emphasis together with programs related to Agriculture, Land, Water, Forestry, Food Sciences, and the development and maintenance of natural resources. Utah State University is a primary center of university research, with graduate and professional education in the fields authorized and assigned to it.

HIGHLIGHTS OF INSTITUTIONAL REQUEST:

The Regents' request for Utah State University of \$46,260,800 represents an 8.5 percent increase over the authorized 1978-79 level. The budget would provide funding for the continuation of the University's current level of programs serving an estimated 8,910 academic year full time equivalent students. Funding for other significant needs is also requested. Among the most critical of these needs are resources to improve the holdings and services of the University Library, the need for additional support for women's athletics and increased funds for meeting current expense needs. Finally, the request includes funds to meet uncontrollable inflationary costs for employee benefits and fuel and power.

SCHEDULE OF PROGRAMS:	Actual	Authorized	Governor's Recommendation	
	1977-78	1978-79	1979-80	% Increase
Education and General.....	\$ 27,835,800	\$ 30,820,100	\$ 33,527,500	8.8
Educationally				
Disadvantaged.....	64,100	68,100	71,600	5.1
Water Research				
Laboratory.....	829,100	828,900	890,700	7.5
Cooperative Extension.....	3,981,400	4,276,200	4,591,300	7.4
Agricultural Experiment				
Station.....	4,315,700	4,728,600	5,054,000	6.9
Ecology Center.....	307,800	340,300	365,500	7.4
Research/Training Grants.	298,300	448,700	479,300	6.8
Southeastern Utah Continuing				
Education Center.....	157,300	221,900	241,500	8.8
Uintah Basin Continuing				
Education Center	355,000	386,000	417,300	8.1
Man and His Bread				
Museum.....	54,300	62,100	66,100	6.4
Cooperative Masters of				
Education/SUSC.....		40,800	45,400	11.3
Total Expenditures.....	\$ 38,198,800	\$ 42,221,700	\$ 45,750,200	8.4

PLAN OF FINANCING:

1979-80 Appropriation			\$ 32,808,400	
1978-79 Savings.....			335,900	
State Sources (Total).....	\$ 26,849,600	\$ 30,158,700	\$ 33,144,300	9.9
Other Collections.....	11,349,200	12,063,000	12,605,900	4.5
Total Revenue.....	\$ 38,198,800	\$ 42,221,700	\$ 45,750,200	8.4

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's recommendation for Utah State University supports a continuation of the base budget as explained. A recommendation of \$84,000 to cover the cost of new space is also included.

The Governor's estimate of dedicated credits anticipates a decline in tuition revenue.

Due to higher estimates of Mineral Lease receipts than those used by the Regents, the Governor's recommendation assumes a significantly larger allocation to the Water Research Laboratory of Mineral Lease funds. The Governor recognizes that the Water Laboratory will receive a higher allocation of Mineral Lease funds in the current year than was anticipated by the Legislature. He encourages the Laboratory to use this excess to initiate groundwater research studies.

The Governor recognizes that among the critical needs of the University are the need for substantially increased support of the Library and of the Current Expense budget. The constraints imposed by the Governor's tax relief program prevented him from recommending these priority items.

Note is taken of the University's intended use of an estimated \$1,963,500 in overhead reimbursement collections: \$203,500 would be used for direct research expenses not reflected elsewhere in the budget; \$440,000 would be allocated to the Research and Development Fund; and \$1,320,000 is used as a dedicated credit to finance the Education and General budget.

The Governor also recognizes that the University estimates it will receive \$123,200 in unrestricted interest income during fiscal year 1979-80, and he encourages the University to consider this as a source of revenue for funding its most critical program needs. The Governor also believes that the University might give serious consideration to a reallocation of resources within its current funding level to meet changing needs.

Weber State College

INSTITUTIONAL MISSION:

Weber State College serves the Utah System of Higher Education as a large, four-year college near the center of State population. It offers undergraduate liberal education in the Arts and Sciences; authorized professional work in Education, Business, Economics, Allied Health, Technology and Vocational Education; plus an active Continuing Education Program. The Technical Education program provides varieties of technical and paraprofessional work leading to baccalaureate degrees. Weber State College serves as a valuable source of professional and graduate students for transfer to the System's universities in Logan and Salt Lake City. Weber State College is also a significant receiving institution, having the capacity to accept undergraduate transfer students from the System's two technical colleges located nearby on the Wasatch Front, as well as from the junior colleges.

HIGHLIGHTS OF INSTITUTIONAL REQUEST:

The Regents requested \$22,207,500, which represents a 10.2 percent increase over the authorized 1978-79 appropriation level. This request provides funds for continuing programs serving 6,700 academic year full time equivalent students, as well as priority program improvements. In identifying priorities, the College and the Regents attempted to satisfy the demands of inflation, of legally-mandated programs or requirements, of pressures to expand existing programs in order to meet growing needs, of programs to meet new or changing State needs and to complete the transition of the College into a full-fledged, four-year institution. Within this framework, the Regents' request for Weber State College includes those costs over which the College has little control; funds to improve salary equity; additional faculty members needed to satisfy accreditation requirements in Business and Economics; expansion of program offerings in the Allied Health field, accom-

modating a larger class of nursing students; the continuation of Social Science faculty whose federal funding base has expired; and resources to improve the holdings and services of the College Library. A new line item appropriation for maintenance costs of the St. Benedict's Hospital Complex was also requested.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Education and General.....	\$ 17,891,100	\$ 19,952,100	\$ 21,540,300	8.0
Educationally				
Disadvantaged.....	151,300	148,400	155,900	5.1
Total Expenditures.....	\$ 18,042,400	\$ 20,100,500	\$ 21,696,200	7.9

PLAN OF FINANCING:

1979-80 Appropriation			\$ 16,558,400	
1978-79 Savings.....			279,900	
State Sources (Total).....	\$ 14,108,700	\$ 15,562,800	\$ 16,838,300	8.2
Other Collections.....	3,933,700	4,537,700	4,857,900	7.1
Total Revenue.....	\$ 18,042,400	\$ 20,100,500	\$ 21,696,200	7.9

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's recommendation for Weber State College supports a base budget as calculated with the increase factors mentioned previously.

The College's request for \$72,500 to maintain new space in the St. Benedict's Hospital Complex is not recommended because of the uncertainty surrounding the eventual use of this Complex. When this issue is resolved, adequate funding should be provided to the College to maintain whatever space it receives.

The Governor notes that the Crime Lab, which has been supported out of college funds, is recommended to be funded through the Department of Public Safety on a contractual basis with Weber State College. This action should release college funds for support of its primary academic program responsibilities.

The Governor recognizes that his recommendations leave unfunded many justifiable, high priority requests of the College. The demands of the Governor's tax relief package prevent him from recommending a higher figure.

The College estimates receipt of \$213,300 in overhead reimbursement collections, of which \$160,000 is used in the Education and General budget as a dedicated credit, and \$53,300 is retained in the Research and Development Fund.

The Governor also notes that the College estimates it will have \$162,400 in unrestricted interest earnings, and he encourages the College to give serious thought to the use of these funds in support of its critical program needs. He also believes that the College could well consider reallocating resources to its most critical program needs.

Southern Utah State College

INSTITUTIONAL MISSION:

Southern Utah State College provides an educational opportunity within the Utah System of Higher Education for those whose needs are best served in a small to medium-size four-year college with its residential life and sense of community. The College is authorized to offer courses leading to the baccalaureate degree in the Arts and Sciences, in Teacher Education, Business, and Technology. The College offers pre-professional programs, certified programs in vocational and technical subjects, and agricultural subjects approved by the Board. Opportunities exist in Continuing Education, also in Community Service and Development commensurate with its approved curriculum and resources.

HIGHLIGHTS OF INSTITUTIONAL REQUEST:

The budget, as requested by the Regents, of \$6,379,500, represents an 11.7 percent increase over the authorized 1978-79 level. This request would provide funding for the current programs of the College, serving approximately 1,630 academic year full time equivalent students. As with other institutions, the base budget guidelines would not have provided adequate funds to cover uncontrollable price increases for fuel and power, and employee benefits, etc. The other priority requests for the College seek funding to cover these uncontrollable price increases, as well as to provide support for the improvement of the College's program offerings. Among the high priority requests are resources to expand programs in clerical/secretarial training, funds to maintain an adequate inventory of laboratory equipment and other equipment items used in the academic program and additional staff to meet increasing demands in the teacher education for course work in the teaching of reading.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Education and General.....	\$ 5,072,100	% 5,600,700	\$ 6,066,400	8.3
Educationally				
Disadvantaged.....	30,200	35,400	38,200	7.9
Cooperative Water Education with Utah State University.....		31,700	22,000	30.6R
Library.....	160,000			
Total Expenditures.....	\$ 5,262,300	\$ 5,667,800	\$ 6,126,600	8.1

PLAN OF FINANCING:

1979-80 Appropriation			\$ 4,991,600	
1978-79 Savings.....			65,400	
State Sources (Total).....	\$ 4,330,200	\$ 4,702,700	\$ 5,057,000	7.5
Other Collections.....	932,100	965,100	1,069,600	10.8
Total Revenue.....	\$ 5,262,300	\$ 5,667,800	\$ 6,126,600	8.1

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's recommendation for Southern Utah State College includes support for a base budget calculated using the variables as described above. The recommendation does provide funding for maintenance of the College's new space.

The Governor recognizes that faculty salaries at the College are out of balance with comparable institutions and that salary adjustments are in order to correct this inequity. However, no additional funds are provided for this purpose, in compliance with President Carter's inflation guidelines. The Governor encourages the College to seriously consider the possibility of reallocating resources, within its current funding level, in order to correct this imbalance.

The College anticipates receipt of \$9,300 in overhead reimbursement collections, of which \$7,000 is used as dedicated credits to fund the Education and General budget. The Governor also notes that the College will receive an estimated \$12,500 in unrestricted interest earnings. The College might consider these funds as a source of support for the College's critical program needs.

Snow College

INSTITUTIONAL MISSION:

Snow College affords opportunities for students at a two-year combined residential and day-student college. Snow College provides unusual opportunities for students who are especially interested in residential experience in a two-year college. The System's two-year colleges are intended to serve as viable, productive junior colleges, providing general educational vocational opportunities and transfer options to the four-year colleges and universities.

HIGHLIGHTS OF INSTITUTIONAL REQUEST:

The Regents' budget proposal of \$3,382,500, a 12.1 percent increase over the 1978-79 authorization, supports the continuing cost of programs serving approximately 990 academic year full time equivalent students. It also includes the full cost of known price increases over which the College has little control; funding for the maintenance of new space; continuation of a federally-funded improvement in the institutional support portion of the College's budget; instructional use of computers; a counselor for women; and improvements to the College's library holdings.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Education and General.....	\$ 2,424,800	\$ 2,943,000	\$ 3,236,800	10.0
Educationally Disadvantaged.....	20,200	22,900	24,300	6.1
Total Expenditures.....	\$ 2,445,000	\$ 2,965,900	\$ 3,261,100	10.0

PLAN OF FINANCING:

1979-80 Appropriation			\$ 2,789,300	
1978-79 Savings.....			29,000	
State Sources (Total).....	\$ 2,127,400	\$ 2,547,200	\$ 2,818,300	10.6
Other Collections.....	317,600	418,700	442,800	5.8
Total Revenue.....	<u>\$ 2,445,000</u>	<u>\$ 2,965,900</u>	<u>\$ 3,261,100</u>	<u>10.0</u>

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's recommendation for the base budget and uncontrollable price level increases for Snow College was calculated on the same basis as for all other institutions within the Utah System of Higher Education. The recommendation does provide funding for new space as requested by the Regents.

The Governor recognizes that Snow College, as is also true with the other small schools in the System of Higher Education, will face a more difficult challenge in living within the constraints of the tight budget recommendations than will the larger institutions. This will be especially true in view of the fact that the Governor is unable to recommend funding for the College's priority requests. While the Governor does believe that the College can consider some reallocation of resources into areas of most critical need, he recognizes that this will be impossible to do unless adequate budget flexibility is provided. Therefore, the Governor encourages the Legislature to appropriate funds to the College in a single line item, with the schedule of programs designated as indicated. The Budgetary Procedures Act provides adequate guarantees that funds will be used and appropriated in justifiable ways, while still providing sufficient flexibility for the College to carry out its educational mission on a limited budget. The Governor also recognizes that the College estimates the receipt of \$7,000 in unrestricted interest earnings during fiscal year 1979-80, and this may be another source of funding for critical program needs.

Dixie College

INSTITUTIONAL MISSION:

Dixie College is a rural, comprehensive community college and accepts, as its mission, the responsibility to provide: (1) programs designed to prepare students to transfer to other senior level colleges and universities; (2) terminal occupational education programs; (3) continuing education programs; and (4) programs designed to provide special community services.

HIGHLIGHTS OF INSTITUTIONAL REQUEST:

The Regents' budget request of \$3,519,200, a 13.0 percent increase over the 1978-79 authorization, anticipates continuation of programs serving approximately 1,180 academic year full time equivalent students. It would accommodate the inflationary price increases for fuel, power, employee benefits and other priorities. The College is very much concerned, as are the other smaller institutions in the System, with questions of salary equity for both faculty and staff, and a high priority request would provide funds to partially correct this imbalance. The Regents' recommendation also included funding for the continuation of a director of the Area Vocational program in cooperation with Washington County School District, for a financial aids officer, for a placement and cooperative education service and

for the operation of new space. Also requested by the Board of Regents were funding for computer operating expenses, an addition to the equipment base, an increase in Educationally Disadvantaged and a small increase in the Library base.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Education and General.....	\$ 2,696,900	\$ 3,058,800	\$ 3,332,200	8.9
Educationally Disadvantaged.....	11,000	11,800	12,300	4.2
Total Expenditures.....	\$ 2,707,900	\$ 3,070,600	\$ 3,344,500	8.9

PLAN OF FINANCING:

1979-80 Appropriation			\$ 2,693,600	
1978-79 Savings.....			26,300	
State Sources (Total).....	\$ 2,131,000	\$ 2,508,500	\$ 2,719,900	8.4
Other Collections.....	576,900	562,100	624,600	11.1
Total Revenue.....	\$ 2,707,900	\$ 3,070,600	\$ 3,344,500	8.9

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's budget recommendation for Dixie College supports the base budget calculated in the same way as for the other institutions. The recommendation also provides funding for the maintenance of the College's new space.

Dixie College, along with its sister two-year colleges, should be provided adequate budget flexibility to continue quality programs within the very limited budget proposed. The College anticipates receipt of \$6,000 in unrestricted interest earnings during fiscal year 1979-80, which could be a source of support for critical program needs. The Governor also believes that there are some opportunities for the reallocation of resources within the institution.

College of Eastern Utah

INSTITUTIONAL MISSION:

The College of Eastern Utah is a community college which provides a broad spectrum of educational opportunities, including vocational, transfer, general and continuing education. Situated in a city affording special cultural advantages, populated with people of high ethical and educational standards, the College of Eastern Utah affords outstanding opportunities as a well-integrated two-year college. The College also has an extensive community service and outreach program.

HIGHLIGHTS OF INSTITUTIONAL REQUEST:

The Regents' request for the College's budget of \$2,619,100 is a 12.7 percent increase above the authorized 1978-79 level. This level of funding is intended to provide support for programs serving approximately 640 academic year full time equivalent students. It

includes funds for the cost of items severely impacted by inflation, along with a request for resources to support additional faculty to handle enrollment increases, for further development of the College's Intercollegiate Athletics program, for instructional program improvement and replacement of the anticipated loss of federal funds used to support a mining training program at the College.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Education and General.....	\$ 1,924,100	\$ 2,224,500	\$ 2,438,100	9.6
Educationally				
Disadvantaged.....	38,500	46,700	49,600	6.2
Prehistoric Museum.....	13,900	26,700	28,900	8.2
Housing Subsidy.....	17,000			
Total Expenditures.....	\$ 1,993,500	\$ 2,297,900	\$ 2,516,600	9.5

PLAN OF FINANCING:

1979-80 Appropriation			\$ 2,146,700	
1978-79 Savings.....			22,600	
State Sources (Total).....	\$ 1,698,700	\$ 1,966,300	\$ 2,169,300	10.3
Other Collections.....	294,800	331,600	347,300	4.7
Total Revenue.....	\$ 1,993,500	\$ 2,297,900	\$ 2,516,600	9.5

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's budget recommendation for the College of Eastern Utah accommodates the base budget as calculated using the increase factors specified. Funding is provided for the maintenance of new space at the College.

The comments made for Snow College and Dixie College on budget flexibility and careful examination of the present distribution of resources within the institution are also appropriate to the College of Eastern Utah.

One priority request of the College which is of particular concern to the Governor is for resources to support a mine training program. No funding is provided in this recommendation, however, the Governor is recommending an appropriation to the State Board for Vocational Education for temporary support of programs serving critical manpower needs of Utah industry. The College is encouraged to apply for these funds.

The College anticipates receipt of \$58,400 in overhead reimbursements to be allocated 75 percent (\$43,800) as dedicated credits to fund the Education and General budget and 25 percent (\$14,600) retained in the Research and Development Fund.

The Governor also notes that the College of Eastern Utah anticipates receiving \$5,200 in unrestricted interest earnings during fiscal year 1979-80, and he encourages the College to give serious consideration to the use of these funds as a source of support for its most critical program needs.

The Governor believes that the College should seek financial support from the community for financing its Intercollegiate Athletic program.

Utah Technical College at Provo

INSTITUTIONAL MISSION:

Utah Technical College at Provo emphasizes vocational, technical and para-professional subjects. These are combined with authorized programs in general education including the two-year Associate Applied Science Degree. With short courses, evening courses - credit and non-credit, the Utah Technical College at Provo provides significant educational, training and employment opportunities. Transfer possibilities, especially to Weber State College with its four-year School of Technology, are open to graduates of the technical colleges. Through individual advisement, transfer possibilities elsewhere in the System may be arranged. The Technical College offers the vital technical training required for the conditions of modern life, combined with essential liberal and general education.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The Regents' request for \$7,728,100, a 12.2 increase over the authorized 1978-79 budget level would provide funding for the continuation of programs serving an estimated 2,760 academic year full time equivalent students. The demand for the educational opportunities provided by the College continues to increase. There is particular pressure for program expansion in the area of electronics and automation.

The College faces significant problems in the development of its programs, the most important being management of a two-campus operation. A high priority request of the College is for funds to support the increased cost of bringing the new Trades Building at the Orem Campus into service. Other priorities include expanding program offerings in areas of electronics and automation, and strengthening the student services and institutional support programs of the College.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Education and General.....	\$ 5,795,500	\$ 6,826,500	\$ 7,467,500	9.4
Educationally Disadvantaged.....	30,200	35,900	37,900	5.6
Moving Costs and Equipment.....	104,900			
Total Expenditures.....	\$ 5,930,600	\$ 6,862,400	\$ 7,505,400	9.4

PLAN OF FINANCING:

1979-80 Appropriation			\$ 5,536,700	
1978-79 Savings.....			118,100	
State Sources (Total).....	\$ 4,576,200	\$ 5,166,900	\$ 5,654,800	9.4
Other Collections.....	1,354,400	1,695,500	1,850,600	9.1
Total Revenue.....	\$ 5,930,600	\$ 6,862,400	\$ 7,505,400	9.4

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's budget recommendation provides funding for the base budget calculated on the same basis as the other institutions.

The Trades Building will be completed and available for use during fiscal year 1979-80, and the recommendation provides funding for the maintenance of this space. The operation

of a two-campus institution presents significant management problems to the School, of which the Governor is aware. Provision for the relocation of programs from the Provo campus to the Orem campus has been made in the Governor's recommendations for supplemental appropriations.

The Governor is particularly concerned about the salary equity problem experienced by the two technical colleges, but because of President Carter's inflation guidelines, he cannot recommend an equity adjustment at this time.

The expanding economy of the State is generating a substantial number of new jobs which are being filled by non-residents who have the needed skills and are immigrating to Utah. While it is desirable to see growth in population from immigration, the Governor believes that we have an obligation to equip our own young people with the skills they need to compete successfully for the new job openings being created. For this reason, the Governor is recommending an appropriation to the State Board for Vocational Education to provide funding for programs intended to meet critical manpower shortage needs in Utah industry. Utah Technical College at Provo will likely be a recipient of some of these funds.

The Governor concedes that his recommendations present real management problems to the College. The College is encouraged to carefully reexamine its present resource allocation patterns to see if some changes might not be in order to support critical program needs. The Governor also recognizes that the College anticipates receiving \$46,500 in unrestricted interest earnings during fiscal year 1979-80.

Utah Technical College at Provo estimates receipt of \$16,000 in overhead collections which will be allocated: \$12,000 as dedicated credits in the Education and General budget and \$4,000 to the Research and Development Fund.

Utah Technical College at Salt Lake

INSTITUTIONAL MISSION:

Utah Technical College at Salt Lake emphasizes vocational, technical and para-professional subjects. These are combined with authorized programs in general education including the two-year Associate of Applied Science Degree, with short courses, evening courses - credit and non-credit, the Utah Technical Colleges provide significant educational, training and employment opportunities. Transfer possibilities, especially to Weber State College with its four-year School of Technology, are open to graduates of the Technical Colleges. Through individual advisement, transfer possibilities elsewhere in the System may be arranged. The Technical Colleges offer the vital technical training required for the conditions of modern life combined with essential liberal and general education.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The Regents' request of \$8,893,600, an increase of 10.7 percent over the 1978-79 authorization, would have supported continuing programs in technical subjects serving an enrollment of approximately 3,430 academic year full time equivalent students. The Regents' request, in addition to supporting the continuing level of program offerings, would enable the College to effect significant improvements in its program. Of particular importance are requests for additional resources in apprenticeship training and institutional support. Other priority requests would have served students in electricity and electronics education, building construction, business and management education, data processing education, heavy duty mechanics, welding education, and other technical areas in which

there is increased demand for qualified graduates. A special priority with the College is a request for \$100,500 for faculty and staff salary equity adjustments. The College has experienced particular problems in competing with local school districts for qualified instructors and continues to be at a significant disadvantage in comparison with the private sector for people who possess the skills that are taught in the College's programs.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Education and General.....	\$ 7,223,600	\$ 7,963,400	\$ 8,548,700	7.4
Educationally Disadvantaged.....	33,000	45,400	47,200	4.0
Total Expenditures.....	\$ 7,256,600	\$ 8,008,800	\$ 8,595,900	7.3

PLAN OF FINANCING:

1979-80 Appropriation			\$ 6,423,100	
1978-79 Savings.....			113,400	
State Sources (Total).....	\$ 5,452,400	\$ 6,046,200	\$ 6,536,500	8.1
Other Collections.....	1,804,200	1,962,600	2,059,400	4.9
Total Revenue.....	\$ 7,256,600	\$ 8,008,800	\$ 8,595,900	7.3

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's budget recommendation for Utah Technical College at Salt Lake provides funding for the base budget and price level increases on the same basis as with the other institutions in the System.

As a primary source for skills training in the State, the Governor also recognizes the very high probability of Utah Technical College at Salt Lake being a recipient of funds which he is recommending be appropriated to the State Board for Vocational Education to provide emergency support for vocational training programs which are responsive to critical manpower needs.

In living with the tight constraints imposed by the Governor's budget recommendation, the College may well have to examine its current resource allocation pattern and may also want to consider the possible use of an estimated \$30,700 in unrestricted interest earnings to fund its most critical program needs.

Board of Regents

INSTITUTIONAL MISSION:

The Utah State Board of Regents was created by the Higher Education Act of 1969 and was established as the governing board for the Utah System of Higher Education. As the governing body of all nine institutions, the Regents and their administrative staff are responsible for the development of a Higher Education Master Plan, the assignment of roles and missions to the separate institutions, the review and approval of degree programs, establishment of institutional budgets, and establishing policies which affect the provision

of higher education opportunities to the citizens of the State. The sixteen members of the Board of Regents are appointed by the Governor to six-year overlapping terms. Chief Executive Officer of the Board is the Commissioner of Higher Education whose staff assist him in carrying out the duties and responsibilities of his office.

HIGHLIGHTS OF INSTITUTIONAL REQUESTS:

The Regents' budget request of \$854,500 represents a 7 percent increase over the authorized 1978-79 level. This funding would continue the services of the current staff.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Administration.....	\$ 710,900	\$ 798,100	\$ 826,700	3.6
Total Expenditures.....	\$ 710,900	\$ 798,100	\$ 826,700	3.6

PLAN OF FINANCING:

1979-80 Appropriation			\$ 732,400	
1978-79 Savings.....			15,300	
State Sources (Total).....	\$ 622,800	\$ 688,100	\$ 747,700	8.7
Other Collections.....	88,100	110,000	79,000	28.2R
Total Revenue.....	\$ 710,900	\$ 798,100	\$ 826,700	3.6

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's recommendation for the Board of Regents provides continuing funding for the present level of staff.

Statewide Programs

INSTITUTIONAL MISSION:

In allocating individual roles and missions to the various institutions within the Utah System of Higher Education, the Regents have determined that some programs can best be operated on a statewide basis by the institution having the lead role in a given area. The training of registered nurses is the best example of this approach. Weber State College has been assigned the primary role for the preparation of Associate Degree Registered Nurses. Opportunities for nurse training is offered by Weber State College through the technical colleges and the two-year community colleges as well as at Utah State University. Statewide educational television, cooperative agreements with the Western Interstate Compact for Higher Education, and certain central administrative programs are included in this section.

HIGHLIGHTS OF INSTITUTIONAL REQUEST:

The Regents' budget request for all of the Statewide programs of \$1,995,300 or a 12.6 percent increase over the 1978-79 authorization would provide funds for the continuation

of programs at their current level. For most programs, the amount requested would simply fund anticipated price increases. The requested increase of \$144,400 for the contract with WICHE (Western Interstate Compact for Higher Education) is reflective of the anticipated increases in the cost of providing educational opportunities for Utah residents in programs that are not available within the Utah System of Higher Education but are available in neighboring states.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80 % Increase	
WICHE.....	\$ 684,100	\$ 770,400	\$ 914,800	18.7
Cooperative Nursing:				
University of Utah, and Weber State College..	190,900	183,800	197,300	7.3
Weber State College, and Utah State University..	109,500	124,200	133,200	7.2
Weber State College, Southern Utah State College, Dixie College.....	106,900	112,200	119,700	6.7
Weber State College, and Utah Technical College at Salt Lake.....	112,800	125,200	134,400	7.3
Utah Intercollegiate Assembly.....		2,500	2,600	4.0
Computer Services/Uniform Account.....	236,700	250,200	267,200	6.9
Student Loan Matching Money/ National Defense Student Loan.....	109,000	121,900	126,800	4.0
Improved Computer Services.....	410,000			
Statewide Television Administration.....	78,400	81,100	85,100	4.9
Total Expenditures.....	<u>\$ 2,038,300</u>	<u>\$ 1,771,500</u>	<u>\$ 1,981,100</u>	<u>11.8</u>

PLAN OF FINANCING:

1979-80 Appropriation			\$ 1,873,100	
1978-79 Savings.....			54,600	
State Sources (Total).....	\$ 2,028,100	\$ 1,771,500	\$ 1,927,700	8.8
Other Collections.....	10,200		53,400	New
Total Revenue.....	<u>\$ 2,038,300</u>	<u>\$ 1,771,500</u>	<u>\$ 1,981,100</u>	<u>11.8</u>

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's recommendation for the Statewide Programs included in this section of the Regents' budget request is calculated in the same way as the base budget recommendations for all of the other institutions. The only exception to this position is the recommended funding for WICHE which will support the level requested by the regents.

Other Related Programs

INSTITUTIONAL MISSION:

Owing to their location and facilities, the Institutions in the Utah System of Higher Education are able to provide significant public service in programs that are peripheral to their prime institutional mission, but which satisfy special needs throughout the State. Included under this heading are such programs as Skills Centers, Educational Television, and the Bicentennial Amphitheater in Southern Utah. The Regents' request of \$4,194,973, a 10.2 percent increase over the 1978-79 authorization, seeks funds to continue these programs at their present level and would cover anticipated price increases. The Zion's Bicentennial Amphitheater is a new request and seeks funding to pay the operational costs for this facility, making it available to Dixie College and Southern Utah State College, as well as the Utah State Park System for the provision of public and educational services.

SCHEDULE OF PROGRAMS:	Actual	Authorized	Governor's Recommendation	
	1977-78	1978-79	1979-80	% Increase
Skills Center North.....	\$ 986,600	\$ 1,073,600	\$ 1,139,300	6.1
Skills Center South.....	1,512,600	1,458,200	1,555,900	6.7
KUED and County Translators.....	783,900	1,024,000	1,095,900	7.0
Utah State University Production Center.....	84,900	250,000	124,400	50.2R
Student Assistance Authority.....		150,000		100.0R
Zions Bicentennial Amphitheater.....			25,000	New
Total Expenditures.....	<u>\$ 3,368,000</u>	<u>\$ 3,955,800</u>	<u>\$ 3,940,500</u>	<u>.4R</u>

PLAN OF FINANCING:

1979-80 Appropriation			\$ 1,652,400	
1978-79 Savings.....			82,000	
State Sources (Total).....	\$ 1,641,000	\$ 1,920,200	\$ 1,734,400	9.7
Other Collections.....	1,727,000	2,035,600	2,206,100	8.4
Total Revenue.....	<u>\$ 3,368,000</u>	<u>\$ 3,955,800</u>	<u>\$ 3,940,500</u>	<u>.4R</u>

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's recommendation for funding of the Other Related Programs includes funding for the base budget as calculated with the increase factors described previously and for the uncontrollable price level increases.

The decrease in funding for the Utah State University production is attributable to the one-time purchase of equipment in fiscal year 1978-79.

The recommendation also includes support for the maintenance of the Zions Bicentennial Amphitheater, which cannot be made available for use by Dixie College or Southern Utah State College unless maintenance funds are provided.

The Student Assistance Authority program reflects the funding provided by Senate Bill 48 for one-time start up costs of the authority.

Natural
Resources



NATURAL RESOURCES

Summary

The Department's request represents an overall reduction of 30.1 percent. This is due to the fiscal year 1979 appropriation of \$13.5 million surplus money made to the Division of Parks and Recreation for acquisition and development. By reducing the \$13.5 million out of fiscal year 1979, the percentage of increase is 3.0 percent. The increase in State sources of revenue, after making this same adjustment, is 7.5 percent. The request reflects some major program revisions.

After meeting its statutory responsibility, the Division of Great Salt Lake is to be discontinued. Other agencies in State government will continue to develop the recreational and industrial resources of the Lake. Sixteen Full Time Equivalent Positions (F.T.E.) are to be transferred from the Division of Wildlife Resources and Parks and Recreation and organized into the Administration's Central Services Program. The General Fund request to the Provo-Jordan River Parkway Authority increased by 34 percent. This reflects the increased local commitment to the project. Additional F.T.E.'s are requested for a Mineral Lease Specialist in State Lands; two Engineers for the Division of Water Rights; eight additional rangers for the Division of Parks and Recreation; and two Mine Inspectors and two Engineers for the Division of Oil, Gas and Mining. Due to a decrease in license sales, the General Fund support of the Division of Wildlife Resources has been increased to 16 percent.

SCHEDULE OF LINE ITEMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Department Administration	\$ 411,200	\$ 237,500	\$ 593,900	150.1
Outdoor Recreation				
Agency	217,300	293,400	299,800	2.2
Provo-Jordan River				
Parkway	991,300	1,312,100	737,900	43.8R
Great Salt Lake	87,700	58,100		100.0R
Seismic Safety	76,600	120,000	124,800	4.0
Division of State Lands . .	428,300	642,300	662,800	3.2
Forestry and Fire	881,300	1,113,900	1,011,400	9.2R
Division Wildlife				
Resources	9,429,900	11,099,300	9,976,600	10.1R
Cooperative Studies . .	222,000	282,800	192,300	32.0R
Hardware Ranch	14,400	20,700	23,000	11.1
Division Parks and				
Recreation	8,731,600	19,442,900	5,719,800	70.6R
Utah Geological and Mineral				
Survey	910,700	1,054,700	1,026,700	2.7R
Division of Water				
Resources	1,846,500	1,535,900	1,588,800	3.4
Construction Fund . . .	3,894,400	245,700	2,500,000	917.5
Cities Loan Fund	1,778,000	2,000,000	2,000,000	
Division Water Rights . . .	1,643,500	2,096,100	2,243,800	7.1
Division Oil, Gas and				
Mining	384,700	503,500	701,800	39.4
Total Expenditure . . .	\$ 31,949,400	\$ 42,058,900	\$ 29,403,400	30.1R

PLAN OF FINANCING:

1979-80 Appropriation			\$ 11,227,800	
1978-79 Savings			<u>508,100</u>	
State Sources (Total)	\$ 12,442,400	\$ 24,417,100	\$ 11,735,900	51.9R
Federal Funds	5,002,300	3,658,600	3,146,200	14.0R
Restricted Accounts.	9,759,100	10,762,400	11,406,400	6.0
Collections.	1,471,400	1,522,200	1,518,500	.2R
Other	<u>3,274,200</u>	<u>1,698,600</u>	<u>1,596,400</u>	<u>6.0</u>
Total Revenue	<u>\$ 31,949,400</u>	<u>\$ 42,058,900</u>	<u>\$ 29,403,400</u>	<u>30.1R</u>

Department Administration

AGENCY MISSION:

The overall mission of the Department of Natural Resources Administration is to develop State strategies for management of Utah's natural resources, coordinate implementation of these strategies through supervision of the 12 natural resource agencies and provide Department input into State and federal policy.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The Administration Program requests an increase in fiscal year 1980. This is due in part to costs resulting from the move from the Capitol Building. The Central Services Program is proposed to increase by 16 positions. This represents a transfer of people from the Division of Wildlife Resources and the Division of Parks and Recreation in an effort to consolidate functions. The budgets from these Divisions have been reduced accordingly. The move from the Capitol to the Empire Building requires a budget request for rent. An expansion item requesting the position of a Computer Specialist was submitted. The Administration Program includes an appropriation of \$6,500 for an ongoing contract from the Division of Great Salt Lake. The Energy Programs have been transferred and phased out at the end of fiscal year 1978. This resulted from reorganization efforts and elimination of federal funding.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Administration	\$ 126,700	\$ 114,100	\$ 140,000	22.7
Energy Coordination	7,000			
Government Relations		87,700	106,400	21.3
Home Energy Savers Program	24,100			
State Energy Conservation Plan	21,200			
Implementation	162,100			
Supplemental	70,100			
Central Services		35,700	345,100	866.6
Interaccount Bill from Wildlife Resources			172,800R	
Empire Building Rent. . . .			175,200	New
Total Expenditures. . .	\$ 411,200	\$ 237,500	\$ 593,900	150.1

PLAN OF FINANCING:

1979-80 Appropriation			\$ 520,900	
1978-79 Savings.			10,900	
			2,900*	
State Sources (Total)	\$ 120,400	\$ 205,000	\$ 534,700	160.8
Federal Funds	295,400	32,500	32,500	
Other	4,600R		26,700	New
Total Revenue	\$ 411,200	\$ 237,500	\$ 593,900	150.1

PLAN OF FINANCING:

* Due to the phasing out of the Division of Great Salt Lake, the savings from that program are credited here.

Full Time Equivalent Positions 6.0 9.0 25.0

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's recommendation is to fund the agency's request as submitted. Due to computerization in a variety of areas, i.e., State Lands, Water Rights, Central Accounting, etc., the Department needs to coordinate these programs by hiring a Computer Specialist. The Governor recommends that a current vacant position be upgraded from a Grade 13 to Grade 27. Total cost of the upgrading is \$25,000, funds available from the vacancy are \$12,200. The requested amount for fiscal year 1980 is \$12,800, in addition to the standard budget.

OUTDOOR RECREATION AGENCY

AGENCY MISSION:

The mission of the Utah Outdoor Recreation Agency is to administer the Land and Water Conservation Fund Grants-in-aid Program and to perpetuate the State's eligibility for Land and Water Conservation Fund assistance by maintaining and implementing the State Comprehensive Outdoor Recreation Plan.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The budget request is based on expenditures necessary to maintain the programs at their current level. Over 4 million dollars of federal Land and Water Conservation Funds yearly pass through the agency to localities and State agencies for the development of recreational projects. Approximately 325 projects have been funded to date. All administrative costs are supported by a percentage of the federal grants and collections from the participants.

SCHEDULE OF PROGRAMS:	Actual	Authorized	Governor's Recommendation	
	1977-78	1978-79	1979-80	% Increase
Grants-in-aid.	\$ 114,200	\$ 129,700	\$ 134,300	3.5
Technical Services	103,100	163,700	165,500	1.1
Total Expenditures. . .	<u>\$ 217,300</u>	<u>\$ 293,400</u>	<u>\$ 299,800</u>	<u>2.2</u>

PLAN OF FINANCING:

Other	\$ 26,000	\$ 19,300	\$ 8,400	56.5R
Collections.	191,300	274,100	291,400	6.3
Total Revenue	<u>\$ 217,300</u>	<u>\$ 293,400</u>	<u>\$ 299,800</u>	<u>2.2</u>

Full Time Equivalent Positions 5.6 6.0 6.0

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The agency's request complied with the Governor's guidelines. Total administrative costs have been reduced in the last three years from 3 percent to 1.5 percent of the funds administered by the agency.

PROVO-JORDAN RIVER PARKWAY

AGENCY MISSION:

The Provo-Jordan River Parkway Authority was established for the purpose of coordinating development and establishing areas for recreation, flood control, reclamation, wildlife control, water conservation, restoration and preservation of points of historical interest along the Provo and Jordan River systems.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The State Budget Office conducted a program review of the Parkway. It concluded that the Division is no longer eligible to receive federal funding as a project sponsor through the Heritage Conservation and Recreation Service. A 50 percent local matching requirement has been imposed by the Legislature for acquisition and development, and a Budget Office survey of local governments indicated continuing support for the concept. The agency requested \$684,100 in Acquisition and Development money to match verified local commitments and \$53,800 for administration of the program.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Administration	\$ 37,800	\$ 51,900	\$ 53,800	3.7
Acquisition and Development	953,500	1,260,200	684,100	45.7R
Total Expenditures . . .	<u>\$ 991,300</u>	<u>\$ 1,312,100</u>	<u>\$ 737,900</u>	<u>43.8R</u>

PLAN OF FINANCING:

1979-80 Appropriation			\$ 737,400	
1978-79 Savings			500	
State Sources (Total)	\$ 545,400	\$ 551,900	\$ 737,900	33.7
Collections		500,000		
Other	445,900	260,200		
Total Revenue	<u>\$ 991,300</u>	<u>\$ 1,312,100</u>	<u>\$ 737,900</u>	<u>43.8R</u>
Full Time Equivalent Positions	2.0	2.0	2.0	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's recommendation supports the concept of the Parkway and the need to develop recreation areas within the urban centers. The estimates of the local commitment were verified by the State Budget Office, and the recommendation authorizes the matching of those funds on a 50 percent basis. The local match for FY-80 totals \$684,100. Due to legislative mandate, the Parkway Authority in FY-80 cannot receive collections from local government. The funds may only be distributed out to local governments. In virtually all cases, the State and local funds are matched by federal grants. This increases the total projected commitment to the Parkway in FY-80 to \$2,736,400. Two million dollars was appropriated in FY-79 to the Division of Parks and Recreation for development of the Jordan River State Park. This will increase public utilization. The Governor has asked the agency to explore the possibility of setting up a public foundation to provide an incentive for private contribution to the Parkway.

DIVISION OF GREAT SALT LAKE

AGENCY MISSION:

The Division is charged to establish and coordinate programs for the development of recreational areas, flood control, wildlife resources, industrial uses and conservation of the Great Salt Lake.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The Division staff was reduced from three to one in fiscal year 1979. As the only staff member, the Director oversees and coordinates programs and activities on the Lake.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Administration	\$ 87,700	\$ 58,100		100.0R
Total Expenditures . . .	\$ 87,700	\$ 58,100		100.0R

PLAN OF FINANCING:

1979-80 Appropriation				
1978-79 Savings			\$ 2,900R*	
State Sources (Total)	\$ 101,700	\$ 58,100		100.0R
Other	\$ 14,000R			
Total Revenue	\$ 87,700	\$ 58,100		100.0R

Full Time Equivalent Positions 3.0 1.0

* It is requested that this savings be credited as a non-lapsing amount to the Department Administrative Program.

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor recommends discontinuing the Division of Great Salt Lake. The statutory responsibilities for the Division have been adequately dealt with and a separate Division is no longer necessary. Other agencies in State government will continue to develop the recreational and industrial resources of the Lake. For this effort, great commendation is due the Division and Board of Great Salt Lake. Their accomplishments have aided the State in realizing and developing the potential of the Lake. A contractual expense of \$14,500 for data collection on the Lake is recommended to be continued. From this amount, \$8,000 is recommended to be appropriated to Utah Geological and Mineral Survey, and \$6,500 to the Department Administration.

SEISMIC SAFETY

AGENCY MISSION:

The Seismic Safety Advisory Council, established in 1977, has the responsibility for recommending goals, priorities, actions and program changes for State agencies, building construction, standards and training, coordination of seismic safety activities, and review of proposed legislation - all for the purpose of reducing earthquake hazards in the State of Utah.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The 1979-1980 budget request for the Seismic Safety Advisory Council represents the third year work program of a four-year effort (the Council, by statute, is to complete its work by June 30, 1981). This work program represents specific activities including 11 of 30 seismic safety issues that the Council believes must be addressed.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Administration	\$ 76,600	\$ 120,000	\$ 124,800	
Total Expenditures . . .	<u>\$ 76,600</u>	<u>\$ 120,000</u>	<u>\$ 124,800</u>	<u>4.0</u>

PLAN OF FINANCING:

1979-80 Appropriation			\$ 118,800	
1978-79 Savings			6,000	
State Sources (Total)	\$ 80,000	\$ 120,000	\$ 124,800	4.0
Other	3,400R			
Total Revenue	<u>\$ 76,600</u>	<u>\$ 120,000</u>	<u>\$ 124,800</u>	<u>4.0</u>
Full Time Equivalent Positions	1.6	3.0	3.0	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's recommendation is for a 4 percent increase over the authorized expenditures for the current fiscal year.

State Lands

AGENCY MISSION:

The Utah Board of State Lands has the direction, management and control of all lands granted to Utah by the United States. The Division of State Lands manages Utah's lands, and administers the policies established by the Board of State Lands.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The overall agency request is 16.8 percent above the appropriated amount for fiscal year 1979. Part of this increase consists of a Range Management and Improvement Fund of \$25,000 to be used for rehabilitation projects which come up during the fiscal year. A workload increase in mineral leases requires the hiring of an additional Mineral Lease Specialist - \$24,000; and an expansion request was made for the purchase of LANDSAT technology, a remote sensing system to provide range and forest data to the Board of State Lands.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Administration	\$ 198,300	\$ 229,800	\$ 230,100	.1
Minerals	56,800	56,300	66,400	17.9
Grazing and Special Use . .	104,900	108,200	133,300	23.2
Special Projects	68,300	248,000	233,000	6.1R
Total Expenditures . . .	<u>\$ 428,300</u>	<u>\$ 642,300</u>	<u>\$ 662,800</u>	<u>3.2</u>

PLAN OF FINANCING:

1979-80 Appropriation			\$ 634,400	
1978-79 Savings			28,400	
Land Maintenance Fund . .	\$ 599,400	\$ 567,300	\$ 662,800	16.8
Other	171,100R	75,000		
Total Revenue	<u>\$ 428,300</u>	<u>\$ 642,300</u>	<u>\$ 662,800</u>	<u>3.2</u>
Full Time Equivalent Positions	17.75	18.3	18.75	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor recommends the standard budget increase. During the last three years, mineral lease revenue has increased to a total of \$8.3 million in fiscal year 1978. It is projected that this will increase to \$15 million in fiscal year 1980. With only two Mineral Specialists on the staff, the Governor recommends hiring the additional Mineral Specialist.

The Governor also recommends the purchase of the LANDSAT System. The information provided by this will be extremely useful, not only to the Division, but also to State Planning, Forestry and Fire, Division of Wildlife Resources, and others.

Forestry and Fire

AGENCY MISSION:

The Forestry and Fire Section of State Lands has the responsibility to protect 14.7 million acres of non-federal forest, range, and watershed lands from wild fire, and to protect and manage State and privately owned forest and watershed lands.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The fiscal year 1980 General Fund request for operations is 5.2 percent above the authorized amount for fiscal year 1979.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Administration	\$ 153,400	\$ 161,200	\$ 169,700	5.3
Fire Management	444,600	623,500	517,400	17.0R
Forest Management	248,200	296,200	304,800	2.9
Forest Resource Planning	35,100	33,000	19,500	40.9R
Total Expenditures	<u>\$ 881,300</u>	<u>\$ 1,113,900</u>	<u>\$ 1,011,400</u>	<u>9.2R</u>

PLAN OF FINANCING:

1979-80 Appropriation			\$ 465,000	
1978-79 Savings			23,200	
State Sources (Total)	\$ 522,000	\$ 464,200	\$ 488,200	5.2
Federal Funds	361,900	408,800	390,100	4.6R
Collections	115,100	58,400	92,500	58.4
Other	117,700R	182,500	40,600	77.8R
Total Revenue	<u>\$ 881,300</u>	<u>\$ 1,113,900</u>	<u>\$ 1,011,400</u>	<u>9.2R</u>
Full Time Equivalent Positions	38.6	42.1	40.6	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's recommendation supports the intent of maintaining \$50,000 in the Fire Suppression Fund. An appropriation of \$27,000 is recommended to be made to the Fire Management Program in order that the fund might maintain that level. Due to services the section provides to the Division of State Lands, the Governor recommends \$17,600 of Land Grant Maintenance funds be appropriated.

Wildlife Resources

AGENCY MISSION:

The Division of Wildlife Resources is charged with the duty to protect, propagate, manage, conserve and distribute protected wildlife throughout the State.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The Division is currently faced with critical financial difficulties: License revenues declined in fiscal year 1977-78, and continue to lag behind projections for fiscal year 1978-79. The principal difficulty is in the sale of fishing licenses. The State Budget Office conducted a review of the Fisheries Management Program, and concluded that they should be self-supporting with only limited General Fund assistance. Recommendations to reduce the program in response to accurate revenue projections were made. To assist in maintaining a reasonable degree of program credibility, the State Budget Office recommended that 16 percent of the total program costs be supported by the General Fund. All programs have been curtailed to stay within total projected revenues. Vacancies resulting from attrition will be assessed and refilling delayed as long as possible. Savings accruing from such action will be used to stay within revenues or shifted to meet operating and capital needs.

SCHEDULE OF PROGRAMS:	Actual	Authorized	Governor's Recommendation	
	1977-78	1978-79	1979-80	% Increase
Administration	\$ 529,200	\$ 764,000	\$ 827,900	8.4
Central Accounting	323,300	383,200	394,500	3.0
Communications	500,000	978,000	692,300	29.2R
Law Enforcement	1,884,300	2,017,900	1,962,000	2.8R
Construction, Maintenance and Engineering	312,100	322,900	326,000	1.0
Coordination of Federal Program Funding	103,900	122,100	124,000	1.6
Habitat Acquisition	67,700	60,300	74,000	22.9
Wildlife Aviation	62,200	87,200	90,900	4.2
Fish Culture	1,432,300	1,508,500	1,530,300	1.5
Management of Game and Commercial Fisheries	1,040,400	931,300	447,300	52.0
Fisheries Research	459,400	460,200	529,200	15.0
Small Game Management	205,500	236,100	228,500	3.2
Big Game Management	1,876,800	2,214,900	1,801,300	18.7R
Waterfowl Management	454,800	530,300	450,800	15.0R
Furbearer Management	19,300	19,900	20,900	5.0
Non Game	158,700	209,500	208,400	.5R
Resource Analysis		253,000	268,300	6.1
Total Expenditures	\$ 9,429,900	\$ 11,099,300	\$ 9,976,600	10.1R

PLAN OF FINANCING:

1979-80 Appropriation			\$ 1,513,500	
1978-79 Savings			79,500	
State Sources (Total) . . .	\$ 1,132,200	\$ 1,569,300	\$ 1,593,000	1.5
Federal Funds	2,234,400	2,268,000	1,796,800	20.8R
Collections	26,500	30,300	50,000	65.0
Wildlife Reserve Account .	7,094,200	7,138,800	6,536,800	8.4R
Other	1,057,400R	92,900		100.0R
Total Revenue	\$ 9,429,900	\$ 11,099,300	\$ 9,976,600	10.1R
Full Time Equivalent Positions	348.9	355.4	333.1	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's recommendation supports the 16 percent General Fund commitment to the Division. Although this increases the percentage of total program costs covered by the General Fund from the 14 percent appropriated in fiscal year 1979, this remains within the legislative guidelines established in 1978. Large capital outlay items have been reduced from the Division's request. Although the need for these items is justified, their funding is deferred due to budget constraints. The reduction in full time equivalent positions results from the transfer of personnel to the administration's Central Services program.

**Wildlife Resources
COOPERATIVE STUDIES**

AGENCY MISSION:

The Division of Wildlife Resources, as custodian of all of the State's Wildlife Resources is often requested to supply specific data which must be collected and analyzed. This information is provided through Cooperative Studies.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The Cooperative Environmental Studies program has been set up outside the Division's regular appropriation. All activities are funded entirely from outside sources; i.e., Bureau of Reclamation, Bureau of Land Management and Soil Conservation Service contracts, etc. The studies have been directed toward determining the impact the Central Utah Project has on Wildlife Resources.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Cooperative Studies	\$ 222,000	\$ 282,800	\$ 192,300	32.0R
Total Expenditures . . .	\$ 222,000	\$ 282,800	\$ 192,300	32.0R

PLAN OF FINANCING:

Federal Funds	\$	302,800	\$	248,800	\$	192,300	22.7R
Other		80,800R		34,000			
		<u> </u>		<u> </u>		<u> </u>	<u> </u>
Total Revenue	\$	222,000	\$	282,800	\$	192,300	32.0R
		<u> </u>		<u> </u>		<u> </u>	<u> </u>
Full Time Equivalent Positions		13.5		10.1		10.0	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

Agency's request complied with the Governor's guidelines.

Wildlife Resources
HARDWARE RANCH

AGENCY MISSION:

The mission of the Hardware Ranch is to provide winter forage for elk herds as well as an enjoyable, informative and educational experience to the Ranch visitors.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The entire request consists of General Fund monies. Most of those visiting the Ranch are not hunters or fishermen and therefore, the use of revenue from license sales to accommodate a demand by non-license buyers is unjustified. The agency requested funds for an audio-visual system and Visitor Center addition.

SCHEDULE OF PROGRAMS:	Actual	Authorized	Governor's Recommendation	
	1977-78	1978-79	1979-80	% Increase
Visitor Center	\$ 14,400	\$ 20,700	\$ 23,000	11.1
Total Expenditures. . .	\$ 14,400	\$ 20,700	\$ 23,000	11.1

PLAN OF FINANCING:

State Sources	\$	17,200	\$	20,700	\$	23,000	11.1
Other		2,800R					
		<u> </u>		<u> </u>		<u> </u>	<u> </u>
Total Revenue	\$	14,400	\$	20,700	\$	23,000	11.1
		<u> </u>		<u> </u>		<u> </u>	<u> </u>
Full Time Equivalent Positions		.8		.8		.8	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The recommendation does not include funds for the audio-visual system and Visitor Center addition (\$9,000). The need may be justified, however, budget constraints require a deferment of these items.

Parks and Recreation

AGENCY MISSION:

The agency's goal is to secure and protect Utah's scenic beauty, recreational utility, historic, archaeological or scientific interests for the promotion of the health, happiness, recreational opportunities and wholesome enjoyment of life by the people.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The standard budget request for the Division of Parks and Recreation reflects funds necessary to support the current level of services. Operation and Maintenance is requesting an increase of 12.0 full time equivalent positions to provide additional manpower to meet increased workload demanded by greater public visitation. Included in the increase is a request for Capital Outlay funds to maintain and repair existing developed facilities that are in a state of deterioration.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Administration	\$ 543,500	\$ 553,800	\$ 458,000	17.3R
Operations/Maintenance . .	3,003,500	4,096,100	4,370,200	6.7
Development Services . . .	180,200	336,900	348,000	3.3
Acquisition/Development.	4,536,900	14,152,500	52,200	99.6R
Manpower Services		208,900	360,000	72.3
Communication Services . .	78,900	94,700	131,400	38.8
Boating Enforcement . . .	388,600			
Total Expenditures . . .	<u>\$ 8,731,600</u>	<u>\$ 19,442,900</u>	<u>\$ 5,719,800</u>	<u>70.6R</u>

PLAN OF FINANCING:

1979-80 Appropriation			\$ 3,460,200	
1978-79 Savings			177,400	
State Sources (Total)	\$ 4,324,800	\$ 17,048,800	\$ 3,637,600	78.7R
Federal Funds	1,618,500	320,000	331,000	3.4
Collections	687,400	611,300	1,033,600	69.1
Boating/Rec. Vehicles . . .	782,000	740,900	717,600	3.1R
Other	1,318,900	721,900		100.0R
Total Revenue	<u>\$ 8,731,600</u>	<u>\$ 19,442,900</u>	<u>\$ 5,719,800</u>	<u>70.6R</u>
Full Time Equivalent Positions	211.2	225.4	233.4	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's recommendation shows a substantial reduction in funding over fiscal year 1979. This is due to the large appropriation in fiscal year 1979 of \$13.5 million surplus money for Acquisition and Development. By adjusting the amount out of the authorized year, the percentage of overall reduction is 4.3 percent. The General Fund appropriation has increased by 2.5 percent.

The Governor's recommendation for the standard budget excludes \$102,500 from the Operation and Maintenance Program. These funds were designated for renovation at the

Pioneer Trails Park; however, a portion of the 13.5 million dollar surplus money can be used for these projects. The agency's expansion request was reduced due to budget constraints to \$373,500 with the recommendation for an additional 8.0 full time equivalent positions.

Utah Geological and Mineral Survey

AGENCY MISSION:

The mission of the Utah Geological and Mineral Survey is to study the geology of Utah so as to be able to encourage the wise utilization of its natural resources and to identify areas of geologic hazard, thereby preventing loss of life and property.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The programs to be supported by the request include studies of coal, oil and gas, tar sands, uranium and geothermal heat. Other studies will also include an inventory of mineral resources county-by-county, an evaluation of earthquake hazards, an environmental study of the Wasatch Front and others. Due to the phasing out of the Division of Great Salt Lake, an appropriation made to that Division for data collection on the Lake is made directly to the Utah Geological and Mineral Survey. UGMS has been involved with this research and its application to the use of the Lake. Included in the agency's budget was a request for an Oil Shale Specialist.

SCHEDULE OF PROGRAMS:	Actual	Authorized	Governor's Recommendation	
	1977-78	1978-79	1979-80	% Increase
Administration	\$ 181,400	\$ 202,900	\$ 214,300	5.6
Investigations	571,400	653,600	598,900	8.4R
Information	157,900	198,200	213,500	7.7
Total Expenditures. . .	<u>\$ 910,700</u>	<u>\$ 1,054,700</u>	<u>\$ 1,026,700</u>	<u>2.7R</u>

PLAN OF FINANCING:

1979-80 Appropriation			\$ 348,800	
1978-79 Savings			11,500	
State Sources (Total)	\$ 477,400	\$ 456,500	\$ 360,300	21.1R
Federal Funds	119,400	234,700	170,500	27.4R
Collections	41,100	48,100	51,000	6.0
Other	272,800	315,400	444,900	41.1
Total Revenue.	<u>\$ 910,700</u>	<u>\$ 1,054,700</u>	<u>\$ 1,026,700</u>	<u>2.7R</u>
Full Time Equivalent Positions	30.7	34.5	34.5	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The recommendation does not include an expansion request for the Oil Shale Specialist. Although the need is justified, it is not critical to this budget year. This recommendation approves the transfer of funds from the Division of Great Salt Lake to Utah Geological

and Mineral Survey - totaling \$8,000. Justification exists to continue the research efforts on the Lake.

Water Resources ADMINISTRATION

AGENCY MISSION:

The overall charge of the Division of Water Resources is "to obtain from water in Utah, the highest duty for domestic uses and irrigation of lands in Utah, within the terms of interstate compacts or otherwise."

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The budget request for the Division of Water Resources requires funds to support the current level of services, and comply with the Governor's guidelines.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Administration	\$ 229,100	\$ 224,900	\$ 231,300	2.9
Planning	262,600	269,900	310,300	15.0
Interstate Streams	118,400	122,000	129,200	5.9
Cloud Seeding	841,100	469,900	489,600	4.2
Development	395,300	449,200	428,400	4.6R
Total Expenditures . . .	\$ 1,846,500	\$ 1,535,900	\$ 1,588,800	3.4

PLAN OF FINANCING:

1979-80 Appropriation			\$ 1,402,900	
1978-79 Savings			70,900	
State Sources (Total)	\$ 1,291,200	\$ 1,417,100	\$ 1,473,800	4.0
Federal Grants	60,600	51,700	50,000	3.3R
Collections	410,000			
Others	84,700	67,100	65,000	3.1R
Total Revenue	\$ 1,846,500	\$ 1,535,900	\$ 1,588,800	3.4
Full Time Equivalent Positions	35.7	35.8	35.8	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's recommendation authorizes a 4 percent increase in General Fund support. An expansion request of \$25,000 for a computer terminal was submitted by the Agency. The need is justified, however, the recommendation does not include it in the budget but recommends that it be funded from proceeds of the Water Bond. The terminal will be of great assistance and heavily used in the construction of the bond projects.

Water Resources CONSTRUCTION FUND

AGENCY MISSION:

The Construction Fund provides financing for the development of water conservation projects throughout the State.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The budget request for the Construction Fund is to support the ongoing program of investing State funds in conserving and putting to full use the waters of the State of Utah.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Construction.	\$ 3,894,400	\$ 245,700	\$ 2,500,000	917.5
Total Expenditures. . .	\$ 3,894,400	\$ 245,700	\$ 2,500,000	917.5

PLAN OF FINANCING:

State Sources	\$ 894,400			
Mineral Lease Account. . .	1,000,000		1,000,000	New
Emergency Water Res. . . .				
Stock Watering Proj.		245,700		100.0R
Other	2,000,000		1,500,000	New
Total Revenue	\$ 3,894,400	\$ 245,700	\$ 2,500,000	917.5

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's recommendation authorizes an appropriation of \$1,000,000 Mineral Lease funds to the Construction Fund. There are sufficient projects in fiscal year 1980 which comply with the Mineral Lease requirements to justify this amount.

The Governor recommends that a non-lapsing balance of \$1.5 million dollars in the Governor's Drought Emergency Trust Fund be transferred to the Construction Fund. Legislation is required to approve this transfer. Including the projections for repayments and the Land Board Reservoir Fund, the total funds available in FY-80 would be \$3,553,500.

Water Resources CITIES LOAN FUND

AGENCY MISSION:

The Cities Water Loan Fund assists communities to develop and improve water systems in energy-impacted areas and those with water systems that present a potential health problem.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The budget request for the Cities Water Loan Fund is to support the ongoing program of aiding cities to upgrade and improve their culinary systems.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Cities Water Loan Fund . .	\$ 1,778,000	\$ 2,000,000	\$ 2,000,000	
Total Expenditures. . .	\$ 1,778,000	\$ 2,000,000	\$ 2,000,000	

PLAN OF FINANCING:

State Sources	\$ 778,000		
Mineral Lease Account. . .		\$ 2,000,000	\$ 2,000,000
Other	1,000,000		
Total Revenue	\$ 1,778,000	\$ 2,000,000	\$ 2,000,000

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's recommendation supports the need for this program.

Water Rights

AGENCY MISSION:

The overall mission of the Division of Water Rights is to administer the water of the State, and provide for an orderly appropriation, apportionment, and distribution of the water. To provide and administer a dam safety program to protect the citizens of the State. To administer the geothermal resources of the State, and to insure planned and controlled development of this resource. The Division also assists the State District Courts in the adjudication of water rights and the collection of data for Federal-State Cooperative Agreements.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The budget request for the Division of Water Rights requires funds to support the current level of services with an expansion budget to increase the staff by four new employees. Two Hydrologic Engineers are requested in the Adjudication Program to aid in the adjudication and determination of water rights. Two Engineering Technicians in the appropriation

program would assist in the field examinations and review of applications to appropriate on the Sevier River System.

SCHEDULE OF PROGRAMS:	Actual	Authorized	Governor's Recommendation	
	1977-78	1978-79	1979-80	% Increase
Administration	\$ 210,200	\$ 242,700	\$ 250,200	3.1
Appropriation	454,600	588,300	636,300	8.2
Distribution	200,600	257,800	277,800	7.8
Dam Safety	45,800	57,600	61,100	6.1
Adjudication	282,900	396,400	434,600	9.6
Co-op Agreement	373,300	468,900	487,400	4.0
Records	46,100	84,400	96,400	14.2
Acquisition Recharge Study	30,000			
Total Expenditures . . .	\$ 1,643,500	\$ 2,096,100	\$ 2,243,800	7.1

PLAN OF FINANCING:

1979-80 Appropriation			\$ 2,066,500	
1978-79 Savings			102,300	
State Sources (Total)	\$ 1,771,400	\$ 2,046,100	\$ 2,168,800	6.0
Federal Funds		50,000	75,000	50.0
Other	127,900R			
Total Revenue	\$ 1,643,500	\$ 2,096,100	\$ 2,243,800	7.1
Full Time Equivalent Positions	65.25	74.3	76.25	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor supports the need for development of the program, however is recommending only one Hydrologic Engineer and one Engineering Technician. These are the Division's top priority. The other positions are to be funded in future years.

Oil, Gas and Mining

AGENCY MISSION:

The overall mission of the Division of Oil, Gas, and Mining is to regulate the drilling of oil and/or gas wells, provide for the protection and reclamation of all lands within the State which are affected by mining operations, and to encourage the use of re-refined oil.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The standard budget request for the Division of Oil, Gas and Mining conformed to the Governor's guidelines.

Requests are made under the Oil and Gas Conservation Program for a Field Engineer as a workload increase due to the tremendous increase in oil and gas drilling operations within the State. Two additional field inspectors for the Mined Land Reclamation Program

are requested as well as a legal advisor to assist in the Division's legal work. In response to passage of the Natural Gas Policy Act, the Division has requested a reservoir engineer and a typist to assist in the expected workload increase. It is proposed that these two positions, as well as an increase in the Division of Oil, Gas and Mining Board Member per diem (\$100 per day) be funded out of revenues realized by increasing the mill levy to 2 mills, levied on the oil and gas industry in the State. The current mill levy is 1.5 mills. The Board has the authority to increase the levy, and there is no opposition to the increase by the industry.

SCHEDULE OF PROGRAMS:	Actual	Authorized	Governor's Recommendation	
	1977-78	1978-79	1979-80	% Increase
Administration	\$ 71,400	\$ 78,500	\$ 80,900	3.1
Oil/Gas Conservation	118,100	155,800	283,400	81.9
Research and Development	50,000	50,000	50,000	
Mined Land Reclamation . .	117,100	185,100	252,100	36.2
Oil Reclamation	28,100	34,100	35,400	3.8
Total Expenditures . . .	\$ 384,700	\$ 503,500	\$ 701,800	39.4

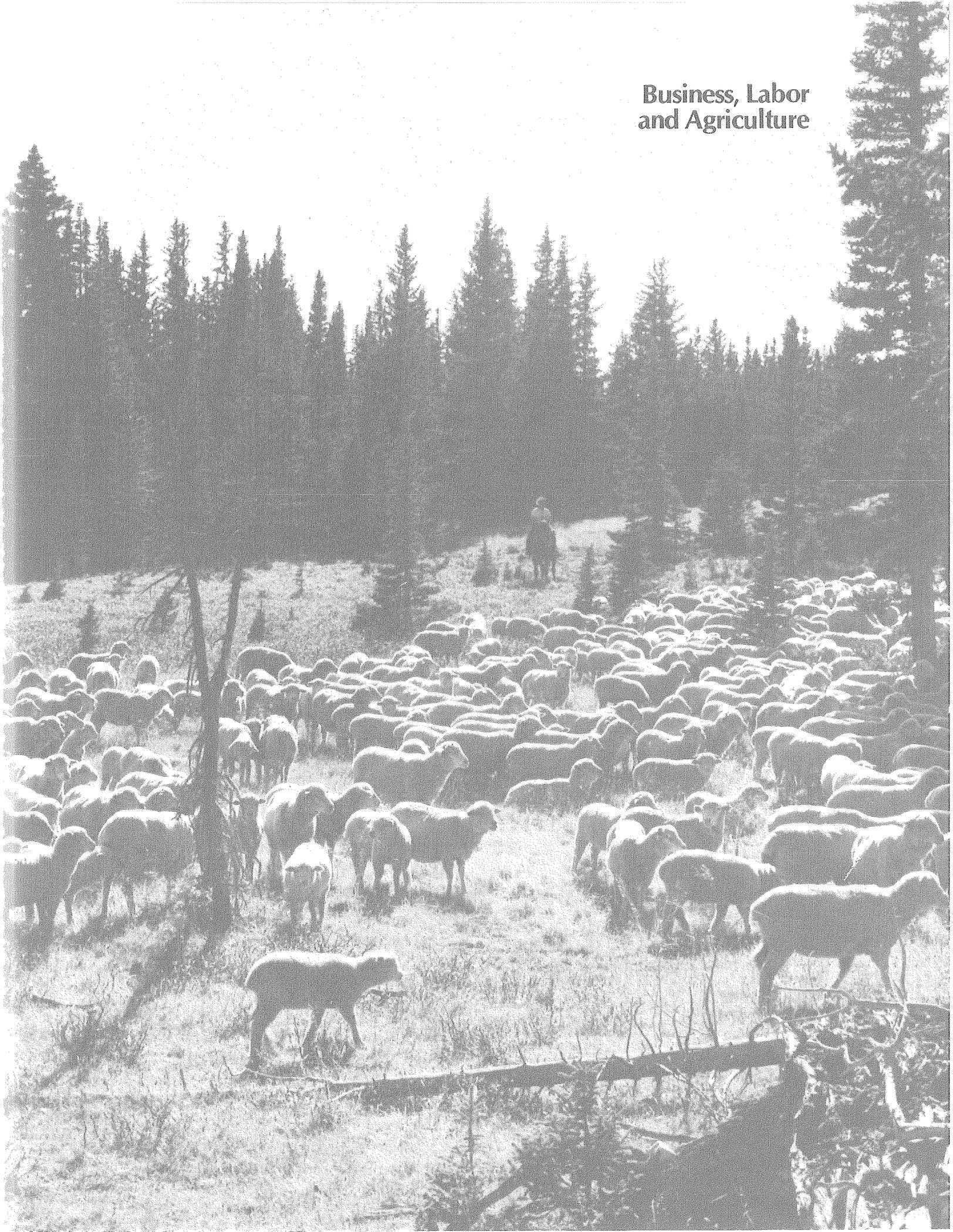
PLAN OF FINANCING:

1979-80 Appropriation			\$ 570,800	
1978-79 Savings			23,000	
State Sources (Total)	\$ 386,300	\$ 459,400	\$ 593,800	29.3
Federal Funds	9,300	44,100	108,000	144.9
Other	10,900R			
Total Revenue	\$ 384,700	\$ 503,500	\$ 701,800	39.4
Full Time Equivalent Positions	18.0	21.0	25.0	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's recommendation supports the standard budget, and the need for expansion in the area of energy development. Authorization for the Field Engineer, 2 Field Inspectors and 1 Reservoir Engineer is included.

**Business, Labor
and Agriculture**



BUSINESS, LABOR AND AGRICULTURE Summary

The major highlights of the Governor's recommendations include an appropriation of \$700,000 from the Mineral Lease Account for Agriculture's Rangeland Development Fund. This loan fund was created to improve private range resources throughout Utah. Agriculture's budget also includes a reduction in the Muddy Creek Program due to the results of a review conducted by the State Budget Office. The Governor has recommended workload increases in the Department of Business Regulation for the Securities Division, the Committee of Consumer Services, and the Public Service Commission. Reductions were made in standard budget personnel requests for the Registration Division and the Division of Public Utilities.

Recommendations for the Liquor Control Commission include workload increases for Delivery, Stores, Warehouse, and working capital. A point-of-sales system will be implemented in six stores on a pilot basis. The system should result in a substantial personnel savings in future years. A new program Veterans Outreach, has been included in the Industrial Commission's budget. The Outreach Program will replace the Office of Veterans Affairs now located in the Department of Social Services.

A property/casualty actuary is recommended for the Insurance Department. The actuary is an experimental program to analyze the impact of additional regulation on insurance rates. The Industrial Commission's budget includes a reduction in the Mine Safety Program due to significant duplication of inspection services with the federal government.

SCHEDULE OF LINE ITEMS:	<u>Actual</u> <u>1977-78</u>	<u>Authorized</u> <u>1978-79</u>	<u>Governor's Recommendation</u> <u>1979-80</u>	<u>% Increase</u>
Financial Institutions	\$ 562,600	\$ 760,800	\$ 800,200	5.2
Citizen Council on Liquor				
Control	5,600		7,000	
Apprenticeship Council	132,000	158,000	170,400	7.8
Business Regulation — Admin.	2,507,300	2,855,400	3,115,000	9.1
Public Utilities —				
Professional and				
Technical Services	220,400	119,600	175,000	46.3
Real Estate — Education				
Research and Recovery				
Fund	15,000	33,500	70,000	109.0
Insurance Department	835,600	976,400	1,045,400	7.1
Liquor Control Commission	4,361,800	4,606,200	5,471,500	18.8
Industrial Commission	2,240,200	2,306,200	2,470,100	7.1
Veterans Outreach			50,000	New
Agriculture	3,466,900	4,103,600	5,098,300	24.2
Total Expenditures	<u>\$14,347,400</u>	<u>\$15,919,700</u>	<u>\$18,472,900</u>	<u>16.0</u>

PLAN OF FINANCING:

1979-80 Appropriation			\$ 8,427,500	
1979-80 Savings			<u>333,000</u>	
State Sources	\$ 7,664,200	\$ 8,241,600	8,760,500	6.3
Federal Grants	1,086,900	1,286,100	1,459,000	13.4
Collections	162,600	150,000	150,000	
Other Funds and				
Restricted Accounts	5,991,800	5,975,000	8,103,400	35.6
Other	<u>558,100R</u>	<u>267,000</u>		
Total Revenue	<u>\$14,347,400</u>	<u>\$15,919,700</u>	<u>\$18,472,900</u>	<u>16.0</u>
Full Time Equivalent Positions	646.4	710.4	718.9	

Financial Institutions

AGENCY MISSION:

It is the responsibility of the Department of Financial Institutions to annually examine State chartered financial institutions to see that they are operating in a safe and sound manner and according to law. Problems detected during an examination result in corrective recommendations or supervisory and regulatory action, if necessary.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The agency examines State chartered financial institutions which have shown a significant growth in both number and assets over previous years. The Department is entirely self-supporting from the fees assessed against institutions and lenders. The total budget increases 5.2 percent. The increase is largely due to a 42.9 percent increase in building rental. The Department collected 121 percent of estimated fiscal year 1977-78 collections. Fiscal year 1979-80 collections are estimated at \$849,000.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's 1979-80	Recommendation % Increase
Administration	\$562,600	\$760,800	\$800,200	5.2
Total Expenditures	<u>\$562,600</u>	<u>\$760,800</u>	<u>\$800,200</u>	<u>5.2</u>

PLAN OF FINANCING:

State Sources	\$ 13,300			
Restricted Account	581,200	\$760,800	\$800,200	5.2
Other	<u>31,900R</u>			
Total Revenue	<u>\$562,600</u>	<u>\$760,800</u>	<u>\$800,200</u>	<u>5.2</u>
Full Time Equivalent Positions	27.0	33.0	33.0	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's recommendation includes the increased rental expense. The remainder of the budget will allow the department to operate at current levels.

Citizens Council on Liquor Control

AGENCY MISSION:

The Council is an independent agency whose principle duty is to consider, investigate and inquire into any or all matters within the scope of, or directly related to, the liquor control act. The Council provides an open forum where aspects of liquor distribution can be heard from all sides. This information can then be evaluated by citizens representing a board range of views.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The request is to cover per diem and travel for Council meetings, contractual secretarial work, witness travel and costs, and capital outlay. A review conducted jointly by State Planning and the State Budget Office revealed the Council has provided a valuable service and has established a good working relationship with the public.

SCHEDULE OF PROGRAMS:	<u>Actual 1977-78</u>	<u>Authorized 1978-79</u>	<u>Governor's Recommendation 1979-80</u>	<u>% Increase</u>
Administration	\$5,600		\$7,000	
Total Expenditures	<u>\$5,600</u>		<u>\$7,000</u>	

PLAN OF FINANCING:

Liquor Control Fund	\$7,000		\$7,000	
Other	1,400R			
Total Revenue	<u>\$5,600</u>		<u>\$7,000</u>	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's recommendation is a minimal amount to reimburse Council members for per diem and travel, and to cover operation of basic Council functions.

Utah Apprenticeship Council

AGENCY MISSION:

The agency provides the opportunity for young people to obtain training that will equip them for profitable employment and citizenship. It sets up, as a means to this end, a program of voluntary apprenticeship under approved apprentice agreements providing facilities for training and guidance in the arts and crafts of industry and trade with parallel instruction in related and supplementary education. It promotes employment opportunities for young people under conditions providing adequate training and reasonable earnings, and relates the supply of skilled workers to employment demands.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The agency request represents a standard increase along with funds to fill an authorized clerical position fulltime. The Apprenticeship Council is partially funded by a contract with the Veterans Administration. State appropriations have increased 13.2 percent.

SCHEDULE OF PROGRAMS:	<u>Actual 1977-78</u>	<u>Authorized 1978-79</u>	<u>Governor's Recommendation 1979-80</u>	<u>% Increase</u>
Administration	\$132,000	\$158,000	\$170,000	7.8
Total Expenditures	<u>\$132,000</u>	<u>\$158,000</u>	<u>\$170,400</u>	<u>7.8</u>

PLAN OF FINANCING:

State Sources (Total)	\$104,200	\$108,800	\$123,200	13.2
Federal Funds	60,900	49,400	47,200	4.5R
Other	33,100R	200R		
Total Revenue	<u>\$132,000</u>	<u>\$158,000</u>	<u>\$170,400</u>	<u>7.8</u>
Full Time Equivalent Positions	7.7	8.0	8.0	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The budget will enable the agency to continue service at existing levels and hire a full-time secretary, which in past years has been authorized but only partially funded.

Business Regulation

AGENCY MISSION:

The Department of Business Regulation is organized as a regulatory agency to assist and protect the public and citizens of the State in the following areas: exploitation by unqualified professionals and tradesmen; prevention and detection of fraudulent business practices; public utility regulation; protection against unfair business practices and competition; enforcement of construction standards for mobile homes and recreational vehicles.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The standard budget request for the Department of Business Regulation includes funds to support the current level of services. A major problem continues to be overcrowding of office personnel. The budget includes funds to lease additional space in the presently occupied building on or about January 1, 1980.

The Securities Division requests additional staff as a workload increase to permit thorough audits and investigations of questionable company practices funded by intrastate security offerings. The Committee of Consumer Services requests an additional person to assist in gathering information and in carrying out assignments of the Committee. The Contractors Division requests staff to revise and keep examinations for 51 license specialties up to date, along with clerical help to handle the increased office workload.

The State Budget Office conducted an analysis of professional and technical services in the Committee of Consumer Services to evaluate possible duplication with the Division of Public Utilities (DPU). Little duplication was found; however, legislative language should encourage the Committee to utilize professional and technical services in the area of rate structure, while DPU contractual services should cover revenue requirements of public utilities.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Central Administration	\$ 176,800	\$ 230,700	\$ 237,900	3.1
Registration	585,200	654,400	672,800	2.8
Securities	83,500	99,000	140,600	42.0
Trade Commission	90,900	121,600	128,800	5.9
Public Service Commission	237,900	247,600	289,100	16.8
Public Utilities	559,900	609,000	650,500	6.8
Committee of Consumer Services	87,300	87,100	131,100	50.5
Real Estate	169,300	189,300	204,200	7.9
Contractors	301,700	358,300	382,400	6.7
Mobile Homes	214,800	258,400	277,600	7.4
Total Expenditures	<u>\$2,507,300</u>	<u>\$2,855,400</u>	<u>\$3,115,000</u>	<u>9.1</u>

PLAN OF FINANCING:

1979-80 Appropriation			\$2,613,700	
1978-79 Savings			51,200	
State Sources (Total)	\$2,366,500	\$2,427,300	\$2,664,900	9.8
Federal Funds	17,900	19,700	22,500	14.2
Collections	162,600	150,000	150,000	
Other	276,800R			
Recreational Vehicle Account	237,100	258,400	277,600	7.4
Total Revenue	<u>\$2,507,300</u>	<u>\$2,855,400</u>	<u>\$3,115,000</u>	<u>9.1</u>
Full Time Equivalent Positions	115.6	123.8	124.1	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's recommendation for the Department's standard budget includes a reduction in requested personnel and related expenses in the Division of Public Utilities and the Department of Registration. Recommended personnel reductions include one inspector, one secretary (Registration); and one engineer (Public Utilities). Registration has adopted a new approach to inspection resulting in increased efficiency and reduced travel. The result of this change is a reduction in personnel costs, with the workload of the engineer and secretary handled by the existing staff. The Governor's standard budget recommendation also includes a reduction in capital outlay.

Workload increases are recommended in three programs, Securities, Committee of Consumer Services, and the Public Service Commission. The Securities increase will allow two additional full time equivalent positions (an auditor and secretary) to address the problem of securities fraud. The Committee of Consumer Services increase will provide additional funds for a staff assistant and increased professional and technical funds to allow the Committee to better represent consumers. A workload increase for a hearing examiner was not submitted with the original Public Service Commission budget request. However, due to an increase in utility cases, the Governor recommends an additional hearing examiner. The Governor recognizes the growing workload demands in the contractors program; however, he encourages the Division to investigate alternatives with potential for greater efficiency during the next year.

Public Utilities — Professional/Technical Services

AGENCY MISSION:

This program was set up to assist and supplement the Division of Public Utilities (DPU) in meeting their goals and objectives. Money from this program is utilized strictly to contract with and hire professional and technical witnesses to conduct necessary utility rate case reviews, research, investigate, testify and assist the Division of Public Utilities in representing ratepayers in the State.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

For the past two years, professional and technical funds have been inadequate. In 1976-77, the initial authorized budget was \$121,000. Actual expenditures were \$192,295. In 1977-78, the initial authorized budget was \$100,000, and expenditures were \$220,434. It has been difficult to proceed with a rate case and commit experts to continue work beyond assured appropriation levels without any guarantee they would be compensated for their services. This situation has placed the Division of Public Utilities in a dilemma of either going ahead with work they feel necessary without prior budget authorization or discontinuing the work and not doing all that is necessary to protect the interest of utility ratepayers. The legislative practice of encouraging the Department to submit a supplemental request has not alleviated the problem.

SCHEDULE OF PROGRAMS:	<u>Actual 1977-78</u>	<u>Authorized 1978-79</u>	<u>Governor's Recommendation 1979-80</u>	<u>% Increase</u>
Public Utilities —				
Professional/Technical				
Services	\$220,400	\$119,600	\$175,000	46.3
Total Expenditures	<u>\$220,400</u>	<u>\$119,600</u>	<u>\$175,000</u>	<u>46.3</u>

PLAN OF FINANCING:

State Sources		\$100,000	\$175,000	75.0
Other	<u>\$220,400</u>	<u>19,600</u>	<u> </u>	<u>100.0R</u>
Total Revenue	<u>\$220,400</u>	<u>\$119,600</u>	<u>\$175,000</u>	<u>46.3</u>

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

A review conducted by the State Budget Office concluded that there is little or no duplication between Professional and Technical Services for the Committee of Consumer Services and the Division of Public Utilities. It is recommended that in order to avoid possible future duplication, Public Utilities' contractual services should largely address the revenue requirements of utilities, while the Committee of Consumer Services should address rate structure. The Governor recommends that the Department continue to explore the possibility of developing permanent staff and reducing contractual services.

Real Estate — Education Research/Recovery Fund

AGENCY MISSION:

This is a special trust fund established strictly for Real Estate Education/Research and Recovery. All dollar balances in the Fund over \$60,000 are to be used by the Real Estate Division in carrying out the advancement of education and research in the field of real estate.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The 1979-80 budget request will allow the program to hold seminars for brokers and dealers, continue real estate teacher evaluation, conduct teacher training seminars, publish a real estate manual, publish a newsletter and assure that prelicensing real estate courses are available. The request will also provide up to \$60,000 to reimburse the public for damages incurred by defaulting licensees.

SCHEDULE OF PROGRAMS:	<u>Actual 1977-78</u>	<u>Authorized 1978-79</u>	<u>Governor's Recommendation 1979-80</u>	<u>% Increase</u>
Real Estate Education				
Research	\$15,000	\$33,500	\$70,000	109.0
Total Expenditures	<u>\$15,000</u>	<u>\$33,500</u>	<u>\$70,000</u>	<u>109.0</u>

PLAN OF FINANCING:

Trust Fund	\$33,500	\$33,500	\$70,000	109.0
Adustment	18,500R			
Total Revenue	<u>\$15,000</u>	<u>\$33,500</u>	<u>\$70,000</u>	<u>109.0</u>

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

All funds appropriated to this program are collected through real estate license fees. Collections are placed in the Fund and can only be used for legislatively defined purposes. The Education and Recovery Fund has carried a continual surplus of funds. If the program is a legislative priority, funds should be appropriated or the legislation revised. As of June 30, 1978, approximately \$179,000 remained in the Fund. A \$65,000 surplus is anticipated if \$70,000 is appropriated.

If the Legislature retains the Education and Recovery Fund, the Governor encourages action to make it self-funding. However, the Legislature should be aware that no damages have been claimed by the public since the Fund's creation. This is evidence that the need for the Fund should be reconsidered.

Insurance Department

AGENCY MISSION:

The overall mission of the State Insurance Department is to regulate the insurance industry in Utah; to assure that all persons in insurance will conduct business in good faith, abstain from deception and practice honesty and equity in all insurance matters; and to promote an active competitive environment in the State for the insurance industry.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The standard budget request for the Insurance Department provides funds to support the current level of services. The standard budget request shows increased funding for the Life Actuary and Market Conduct Examiner, which were approved in the fiscal year 1978-79 budget. A competent actuary has not been available at the approved salary level. The Rate Filing Division is requesting a Property/Casualty Actuary which will enable the Department to have the expertise to resist unwarranted rate increases. The Department also requested a Title Specialist in anticipation of legislative action.

SCHEDULE OF PROGRAMS:	<u>Actual 1977-78</u>	<u>Authorized 1978-79</u>	<u>Governor's Recommendation 1979-80</u>	<u>% Increase</u>
Administration	\$835,600	\$976,400	\$1,045,400	7.1
Total Expenditures	<u>\$835,600</u>	<u>\$976,400</u>	<u>\$1,045,400</u>	<u>7.1</u>

PLAN OF FINANCING:

1979-80 Appropriation			\$ 998,400	
1978-79 Savings			47,000	
State Sources (Total)	\$837,000	\$976,400	\$1,045,400	7.1
Other	1,400R		1,045,400	
Total Revenue	<u>\$835,600</u>	<u>\$976,400</u>	<u>\$1,045,400</u>	<u>7.1</u>
Full Time Equivalent Positions	34.5	36.0	37.0	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's recommendation provides a standard budget for the Insurance Department, allowing the agency to continue existing services and to upgrade the Life Actuary and Market Conduct Examiner. A Property/Casualty Actuary is recommended for one-half year, beginning January, 1980. The Actuary is an experimental program to determine if Utah consumers are paying fair property/casualty rates in the present market.

The Governor recognizes the problems in the Title Insurance area. However, it is not clear at this time what the specific solution to those problems should be. If the Legislature adopts legislation authorizing a Title Specialist, the position should be funded through the existing Department budget.

Liquor Control Commission

AGENCY MISSION:

The Liquor Control Commission is charged with the responsibility of providing the citizens of Utah, alcoholic beverages in kinds, containers, sizes, qualities and prices that reasonably satisfy the public demands for liquor products and yet recognize the rights of citizens who do not wish to be involved with liquor products.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The last two years have seen a steady growth in the volume of liquor products demanded by the public. To meet the demand, the agency has increased programs directly involved in handling liquor products. The agency has also requested funds to begin implementation of a point-of-sale inventory management system. A Systems Planning study indicates that cashiers can be reduced by one-third in stores with point-of-sale equipment.

The agency has requested an increase in working capital for 1979-80. The Commission has operated with \$3 million, well under its working capital requirement of approximately \$5 million. An alternative was explored last year to allow distillers to warehouse their product in Utah. The industry has not been receptive to this idea, claiming it would increase the cost of their product.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Director/Commissioners	\$ 71,800	\$ 90,600	\$ 86,400	4.6R
Administrative Section	62,800	82,600	90,500	9.6
Accounting	142,700	175,500	175,700	.1
Data Processing	161,400	269,500	123,400	54.2R
Auditing	15,600	32,100	39,400	22.6
Facilities	65,300	58,900	65,400	11.1
Operating — General	41,800	46,800	51,200	9.5
Purchasing	39,600	52,400	50,600	3.5R
Warehouse	243,400	239,900	306,600	27.8
Delivery	253,900	329,200	381,600	15.9
Store Supervision	90,300	104,700	95,600	8.7R
Stores	2,189,800	2,567,800	2,888,600	12.5
Package Agencies	418,800	467,300	532,300	13.9
Licensing/Compliance	64,600	88,900	84,200	5.3R
Working Capital	500,000		500,000	
Total Expenditures	<u>\$4,361,800</u>	<u>\$4,606,200</u>	<u>\$5,471,500</u>	<u>18.8</u>

PLAN OF FINANCING:

1979-80 Appropriation			\$5,386,700	
1978-79 Savings			84,800	
Liquor Control Fund	\$4,623,800	\$4,390,900	\$5,471,500	24.6
State Sources	4,700			
Other	266,700R	215,300		
Total Revenue	<u>\$4,361,800</u>	<u>\$4,606,200</u>	<u>\$5,471,500</u>	<u>18.8</u>
Full Time Equivalent Positions	213.2	243.0	248.0	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's recommendation includes reductions in the agency's standard budget request. Although the Governor supports upgradings for Store personnel, funds have not been included in the budget. Since the point-of-sale system is recommended and will be implemented in six stores, the savings from the new system can be used to finance Store and other agency upgrading.

An increase in data processing is not recommended. Existing data processing funds are sufficient to cover additional needs. A \$32,000 workload increase is recommended in Delivery to purchase a palletjack and provide additional funds for common carrier shipping. Workload data indicates that the purchase of a new truck would not be as cost-effective as using common carriers and existing agency trucks for the 1979-80 year. The Governor has increased the standard Delivery budget request by \$5,000 to replace a gasoline truck with a diesel truck.

An increase is not recommended in Facilities since the industry can provide a study free of charge. Remodeling of administrative offices is a low priority in this budget year. The workload increase in Auditing is not recommended for this year, since its impact on profitability is insignificant.

The Governor also recommends workload increases in Working Capital, Warehouse and Stores. The increased full time equivalent positions in Stores will allow service to continue at an effective level with increased sales. The point-of-sale system, also recommended for Stores, should result in a reduced or constant level of Store employees; however, due to potential development problems during the first year, an increase in Store employees is recommended. A savings in personnel will be expected in the fiscal year 1980-81 budget.

A workload increase in Package Agencies is recommended to allow the Liquor Commission to more equitably reimburse package agency operators.

Industrial Commission

AGENCY MISSION:

The overall mission of the Industrial Commission is to administer and enforce all laws for the protection of employees' lives, safety and welfare within the State of Utah. The Commission deals with Utah's labor force in matters of financial security, work place environmental welfare, wages, discriminatory acts and adjudication of employee/employer differences.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The standard budget for the Industrial Commission requests funds to support the current level of services and conforms to the Governor's guidelines.

An expansion request is being sought by the Occupational Safety and Health Division to initiate a consulting service for various businesses within the State; 90 percent federal funds are being sought in connection with this program. Additional funds are requested to upgrade five Compliance Officers in the Utah Occupational Safety and Health Division from Grade 21 to Grade 23. The impact of federal and State Occupational Safety and Health acts on private industry has created a demand for trained safety professionals.

A review conducted by the State Budget Office and supported by a report released by the Legislative Auditor's Office revealed a substantial duplication in federal and State mine inspection.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Administration	\$ 396,700	\$ 147,700	\$ 155,900	5.5
Second Injury Fund	350,000			
Workmen's Compensation		366,500	391,800	6.9
Safety	361,600	362,200	305,400	15.7R
Labor	146,700	146,400	155,200	6.0
Anti-Discrimination	102,200	141,200	147,000	4.1
Workshare Agreement			86,500	
Utah Occupational Safety and Health Statistics	859,500	910,100	965,900	6.1
Utah Occupational Safety and Health Review Commission	23,500	34,300	33,700	1.7R
Utah On-Site Consultation		197,800	228,700	15.6
Total Expenditures	<u>\$2,240,200</u>	<u>\$2,306,200</u>	<u>\$2,470,100</u>	<u>7.1</u>

PLAN OF FINANCING:

State Sources	\$1,740,800	\$1,520,700	\$1,546,100	1.7
Federal Funds	521,700	795,300	924,000	16.2
Other	22,300R	9,800R		
Total Revenue	<u>\$2,240,200</u>	<u>\$2,306,200</u>	<u>\$2,470,100</u>	<u>7.1</u>

Full Time Equivalent Positions 83.0 94.0 92.5

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's recommendation includes a standard operating budget for all programs except Mine Safety and Utah Occupational Safety and Health. The building rental request in all divisions except OSHA was increased by \$8,175 to account for increased lease charges at the present facility. The Mine Safety budget has been reduced by \$70,671. The Governor recommends a reduction of three metal/non-metal mine inspectors, and one-half clerical position. The Governor also recommends increasing the coal mine inspection staff from two to three. All State Mine Safety personnel should increase activities in training and certification, where possible, and reduce inspection duties, unless requested in a consulting capacity by mine owners. The recommended reduction is due to duplication of services with the federal government and an increasing federal inspection staff.

The Governor's recommendation also includes State matching funds of approximately 10 percent for a Utah Occupational Safety and Health On-Site Consultation Program and upgradings for five Utah Occupational Safety and Health Officers. The Governor recommends continued State control of OSHA as being in the best interests of business and labor in Utah.

The Industrial Commission has indicated they will not participate in the Governor's tax relief/savings program for fiscal year 1978-79 due to perceived budget constraints.

Industrial Commission

VETERAN'S OUTREACH

AGENCY MISSION:

The Industrial Commission will assume responsibilities formerly carried by the Office of Veteran's Affairs in the Department of Social Services. Utah's 166,000 veterans will be informed of their rights to benefits, referred or assisted in assessing those benefits through the services of the 22 field offices of the Job Service.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

\$50,000 will be sufficient to fund 10 percent of 1 full time equivalent position in each of the 22 field offices of Job Service. This funding to the Industrial Commission will be contracted to Job Service, permitting information and services to be widely disseminated. Funding this function with State money will separate it from regularly mandated Job Service functions.

SCHEDULE OF PROGRAMS:	<u>Actual 1977-78</u>	<u>Authorized 1978-79</u>	<u>Governor's Recommendation 1979-80</u>	<u>% Increase</u>
Veteran's Outreach			<u>\$50,000</u>	<u>New</u>
Total Expenditures			<u>\$50,000</u>	<u> </u>

PLAN OF FINANCING:

State Sources			<u>\$50,000</u>	<u>New</u>
Total Revenue			<u>\$50,000</u>	<u> </u>

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor supports the recommendation of the Committee on Executive Reorganization that the Office of Veteran's Affairs is inappropriately placed in the Department of Social Services. It lacks the capacity and means to reach veterans in a meaningful way. Consequently, the Governor suggests funding \$50,000 to the Industrial Commission which, with the contract with Job Service, will reach veterans throughout the State who have never been served previously. The Governor has recommended eliminating the Office of Veteran's Affairs in the Department of Social Services in order to fund the Veteran's Outreach Program.

Agriculture

AGENCY MISSION:

The State Department of Agriculture is charged with the administration of agriculture laws, services, functions and consumer programs assigned to it by the Legislature. The programs of the Department are administered by seven divisions.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The standard budget requests funds to support the current level of services plus additional rent and moving funds. A program analysis was conducted by the State Budget Office in two areas: Watersheds and Dairy Compliance. Results of the reviews indicate a duplication of services with the Division of Water Resources in the planning and construction of the Muddy Creek Dam and the alternative of more cost-effective dairy inspection and sampling schedules.

Agency expansion requests include an information processing system to increase efficiency in licensing and record keeping; an expansion of the Climatology program to maintain instruments and collect and process data no longer provided by the National Weather Service; and an expansion of the Dairy Compliance program and State Laboratory to assume additional dairy inspection responsibilities from Salt Lake County. The budget request also includes funds for expanding the Rangeland Development Fund.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Administration	\$ 248,100	\$ 282,000	\$ 367,300	30.2
Laboratory	223,000	238,100	267,000	12.1
Animal Health	112,700	155,200	155,000	.1R
T.B. and Bangs	1,900	10,000	10,000	
Market Inspection	23,400	35,000	35,000	
Agriculture Inspection	306,300	352,000	366,700	4.2
Seed Laboratory	46,400	39,900	46,100	15.5
Plant Industry Admin.	53,500	60,900	63,000	3.4
Entomologist	22,300	27,400	28,500	4.0
Pesticide	4,400	25,400	27,700	9.1
Food Compliance	216,300	271,800	282,700	4.0
Weights and Measures	277,300	310,200	323,400	4.3
Egg/Poultry Grading	88,000	82,000	86,200	5.1
Labeling	15,400	18,200	19,300	6.0
Produce Dealers	44,300	51,500	53,000	2.9
Foods and Consumer				
Service Admin.	53,600	65,800	68,300	3.8
Agriculture Development Admin. ..	62,800	79,400	81,800	3.0
Livestock Shows	30,000	30,000	30,000	
Soil Conservation	57,100	65,000	63,400	2.5R
Beef Promotion	54,800	30,000	55,000	83.3
Sheep Promotion	12,500	14,000	14,000	
Watershed	27,500	26,700	27,500	3.0
Technical Assistance	22,500	21,300	23,000	8.0
Freight Rates	6,000	6,000	6,000	
Range and Film	16,600			
Range and Development	11,000	15,000	15,000	
Loan Fund			700,000	

	<u>Actual 1977-78</u>	<u>Authorized 1978-79</u>	<u>Governor's Recommendation 1979-80</u>	<u>% Increase</u>
Packing Plant	4,500	6,900		100.0R
Muddy Creek	59,800	50,000	5,000	90.0R
Climatologist	27,000	49,000	117,800	140.5
Market News	19,300	19,900	28,100	41.2
Turkey Marketing	35,000	25,000	28,000	12.0
Meat Inspection	607,800	730,200	758,500	3.9
Brand Inspection	294,200	333,300	358,900	7.7
Predatory Animal	363,600	340,200	353,800	4.0
Grain Grading		214,000	210,300	1.7R
Rural Rehabilitation	18,000	22,300	23,000	3.1
Total Expenditures	<u>\$3,466,900</u>	<u>\$4,103,600</u>	<u>\$5,098,300</u>	<u>24.2</u>

PLAN OF FINANCING:

1979-80 Appropriation			3,005,900	
1978-79 Savings			<u>150,000</u>	
State Sources	\$2,597,700	\$3,108,400	3,155,900	1.5
Federal Funds	486,400	421,700	465,300	10.3
Other Funds, Collections and Restricted Accounts	509,200	531,400	1,477,100	178.0
Other	<u>126,400R</u>	<u>42,100</u>		
Total Revenue	<u>\$3,466,900</u>	<u>\$4,103,600</u>	<u>\$5,098,300</u>	<u>24.2</u>
Full Time Equivalent Positions	165.4	172.6	176.3	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor has recommended \$41,677 in Administration for a new lease and moving expenses, along with \$28,300 for an information processing system. A reduction is recommended in the Muddy Creek Watershed program due to the passage of House Bill No 70 in the 1978-79 session which allows the Division of Water Resources to plan and construct the Muddy Creek Dam. The remaining \$5,000 in the Muddy Creek program is for upstream land treatment and liaison with Muddy Creek sponsors.

An expansion of the Dairy program is not recommended at this time. An alternative inspection schedule is less costly and can be handled with existing staff. A bacteriologist is recommended in the Laboratory program for Dairy Compliance. Federal regulations require eight samples per year. Although the Department is currently collecting more than the required samples, a reduction in sampling will still require additional lab assistance with the increased Salt Lake County workload. It does not appear that there would be an increase in milk-borne illness since all but one Western state operates a significantly lower inspection and sampling levels than Utah's current system. An expansion of the Climatology program is recommended to provide an in-State computerized data bank to service existing storage gauges and collect climatology data. The expansion should provide a savings to several State agencies contracting with out-of-state sources for climatology data. An amount of \$700,000 is recommended to increase the Rangeland Development Fund. The additional appropriation should be funded through the Mineral Lease Account. The Governor feels the Rangeland program is having a significant impact on the State and encourages the Department and the

Legislature to consider methods to increase revenues for the Fund and seek alternative methods of maximizing available load funds.

The Governor's budget also includes a reduction of \$146,000 in the General Fund appropriation and an increase in restricted collections for the Brand Inspection program. The Governor's Tax Revision Committee has recommended that fees should cover the costs of this program. It is also recommended that the Legislature make this a non-lapsing fund. If the Legislature adopts the Legislative Agriculture Committee recodification recommendations of 25 cents/head with a minimum \$2.50 charge/visit, an additional \$89,200 of General Fund money must be built into the Governor's Recommendation.

The Tax Revision Committee recommends elimination of State involvement in the Agricultural promotion programs (beef, sheep, dairy, and turkey). These promotions programs remain in the Governor's budget since the programs have no impact on General Fund free revenue.



DEVELOPMENT SERVICES Summary

The Department of Development Services encourages stable economic growth and cultural opportunity within the State. The Development Services budget was prepared with the goal of maintaining current program levels with limited expansion in two areas: the State History Museum and Film Development.

SCHEDULE OF LINE ITEMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Administration	\$ 316,800	\$ 426,000	\$ 414,000	2.8R
Industrial Development . .	605,000	727,700	803,500	10.4
Travel Development	1,557,300	1,831,500	1,904,800	4.0
State History	821,600	1,285,300	1,405,600	9.4
Expositions	825,200	911,600	915,100	.4
Fine Arts	1,263,700	1,494,800	1,564,000	4.5
Total Expenditures . . .	<u>\$ 5,389,600</u>	<u>\$ 6,676,900</u>	<u>\$ 7,007,000</u>	<u>4.9</u>
 PLAN OF FINANCING:				
1979-80 Appropriation			\$ 4,643,000	
1978-79 Savings			147,800	
State Sources (Total)	\$ 3,722,200	\$ 4,421,100	\$ 4,790,800	8.4
Federal Funds	838,000	1,272,400	1,340,500	5.3
Collections	872,200	930,600	870,100	6.5R
Other	42,800R	52,800	5,600	89.4R
Total Revenue	<u>\$ 5,389,600</u>	<u>\$ 6,676,900</u>	<u>\$ 7,007,000</u>	<u>4.9</u>
Full Time Equivalent Positions	101.6	108.4	112.5	

Travel Development

AGENCY MISSION:

The Division of Travel Development (Travel Council) plans and conducts a program of information, advertising and publicity relating to the tourist industry and assists in coordination of the activities of associations, corporations, and governmental agencies to publicize and promote the use of scenic and tourist attractions of the State of Utah.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

This budget was prepared with the goal of maintaining current program levels, and, at the same time, limiting the increase in the State appropriation to 4 percent as requested by the Governor.

SCHEDULE OF PROGRAMS:	Actual	Authorized	Governor's Recommendation	
	1977-78	1978-79	1979-80	% Increase
Administration	\$ 129,600	\$ 144,400	\$ 149,300	3.4
Operations	146,400	163,000	179,500	10.1
Advertising	622,400	854,600	856,000	.2
Information	253,000	243,700	277,200	13.7
Publicity	75,400	83,400	86,700	4.0
Capitol Guides	20,400	25,400	26,400	3.9
In-State	310,100	317,000	329,700	4.0
Total Expenditures . . .	<u>\$ 1,557,300</u>	<u>\$ 1,831,500</u>	<u>\$ 1,904,800</u>	<u>4.0</u>

PLAN OF FINANCING:

1979-80 Appropriation			\$ 1,840,800	
1978-79 Savings			56,000	
State Sources (Total)	\$ 1,550,700	\$ 1,823,500	\$ 1,896,800	4.0
Collections	11,900	8,000	8,000	
Other	5,300R			
Total Revenue	<u>\$ 1,557,300</u>	<u>\$ 1,831,500</u>	<u>\$ 1,904,800</u>	<u>4.0</u>
Full Time Equivalent Positions	17.5	17.5	17.5	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The budget conforms to the Governor's 4 percent guideline and is recommended at that level.

State History

AGENCY MISSION:

The Division of State History functions as the State's authority for history, prehistory and paleontology, and as the official historic preservation agency. These responsibilities are met by (1) developing Statewide programs to collect and preserve documents, materials, memorabilia, artifacts and specimens; and (2) by publishing those scientific data which are pertinent parts of Utah's rich patrimony.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The Division's budget is designed to maintain present services, generally, and allow for expansion in the library and development of a museum in the Denver and Rio Grande Depot. The Division will also be moving from rented facilities in the Crane Building to the permanent location in the Depot. The budget request includes \$60,000 to be used for rent in the Crane Building and some of the initial Depot costs. The amount required for facility maintenance will be estimated as the renovation draws to a close.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Administration	\$ 116,900	\$ 152,800	\$ 114,700	25.0R
Library	114,000	130,900	164,800	25.9
Publications	119,900	159,900	172,900	8.1
State Antiquities	138,800	164,600	155,700	5.4R
Historic Preservation Projects	24,900	200,000	250,000	25.0
Historic Preservation and Planning	243,000	398,200	433,500	8.9
Contribution Projects	41,100	78,900	2,000	97.5R
Facilities Maintenance	23,000		60,000	New
Museum			52,000	New
Total Expenditures	\$ 821,600	\$ 1,285,300	\$ 1,405,600	9.4

PLAN OF FINANCING:

1979-80 Appropriation			\$ 603,100	
1978-79 Savings			12,000	
State Sources (Total)	\$ 430,900	\$ 482,900	\$ 615,100	27.4
Federal Funds	278,400	625,200	718,400	14.9
Collections	159,200	151,800	72,100	52.5R
Other	46,900R	25,400		
Total Revenue	\$ 821,600	\$ 1,285,300	\$ 1,405,600	9.4

Full Time Equivalent Positions	32.2	35.4	38.5
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RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor is recommending an expansion in the library and the Depot Museum. The recommended expansion for the library is \$23,000 and involves hiring personnel who

have been trained, who have worked in the library through the CETA program. By hiring these people at the conclusion of the CETA program, the Division will have experienced people without bearing the complete cost of training. The Governor is recommending \$52,000 for the establishment of a museum in the Depot. By establishing the museum while the Depot is being remodeled, the State will save money in the installation of the fixtures and the displays.

Expositions

AGENCY MISSION:

The overall mission of the Division of Expositions is to present a Utah State Fair that represents the culmination of the 20 county and area fairs and provide Statewide competition in the areas of livestock, agriculture, horticulture, floriculture, cultural arts, home arts, and to display and advertise industrial and commercial products and services for the education, enlightenment and entertainment of the patrons. During the interim periods, the Division will encourage the use of the grounds with activities that do not conflict with the presentation of the State Fair.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

This budget was prepared by combining three programs: Administration, Buildings and Grounds and Special Events, into one program under the title of Interim Activities, and the State Fair and Ice Show under the heading of State Fair.

Funding was also requested to accomplish some of the work that is required by the Fire Marshal for compliance with the fire code.

SCHEDULE OF PROGRAMS:	Actual	Authorized	Governor's Recommendation	
	1977-78	1978-79	1979-80	% Increase
Interim Activities	\$ 256,900	\$ 331,200	\$ 304,500	8.1R
State Fair	568,300	580,400	610,600	5.2
Total Expenditures	\$ 825,200	\$ 911,600	\$ 915,100	.4

PLAN OF FINANCING:

1979-80 Appropriation			\$ 143,100	
1978-79 Savings			12,000	
State Sources (Total)	\$ 123,600	\$ 153,900	\$ 155,100	.7
Collections	686,600	746,800	760,000	1.9
Other	15,000	10,900		
Total Revenue	\$ 825,200	\$ 911,600	\$ 915,100	.4
Full Time Equivalent Positions	25.1	25.4	25.4	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's recommendation reflects an increase of .7 percent in funding by State

sources. There is urgent need for renovative and code compliance work on many of the buildings at the Fairgrounds. This work is being submitted separately as part of an overall use and development plan for the Fairgrounds.

Fine Arts

AGENCY MISSION:

Since 1899, it has been the continuing responsibility of the Utah Arts Council to “advance the interest of the fine arts . . . in all their phases within the state of Utah. . .” and to assure that Utah tax dollars spent on the arts make quality artistic experiences available to all Utahns regardless of geographic location.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The Utah Arts Council (Division of Fine Arts) request encompasses the 4 percent standard increase allowed, and one expansion item to increase grants-in-aid to specific arts organizations. This funding, with federal and other collections, will basically support the current level of services for the arts in Utah.

Inflation and increased production costs make it difficult for many Utah arts organizations receiving grants-in-aid to maintain arts programming at current levels. The Council is requesting \$85,000 as an expansion item to assist the Utah Symphony, Ballet West and other organizations with statewide impact, to cope with increased costs in the new Salt Palace Arts Complex, and at the same continue touring programs to outlying areas.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Administration	\$ 158,300	\$ 177,700	\$ 184,200	3.7
Grants-in-Aid	644,700	709,700	800,100	12.7
Community Arts Outreach	460,700	607,400	579,700	4.6R
Total Expenditures. . .	<u>\$ 1,263,700</u>	<u>\$ 1,494,800</u>	<u>\$ 1,564,000</u>	<u>4.5</u>

PLAN OF FINANCING:

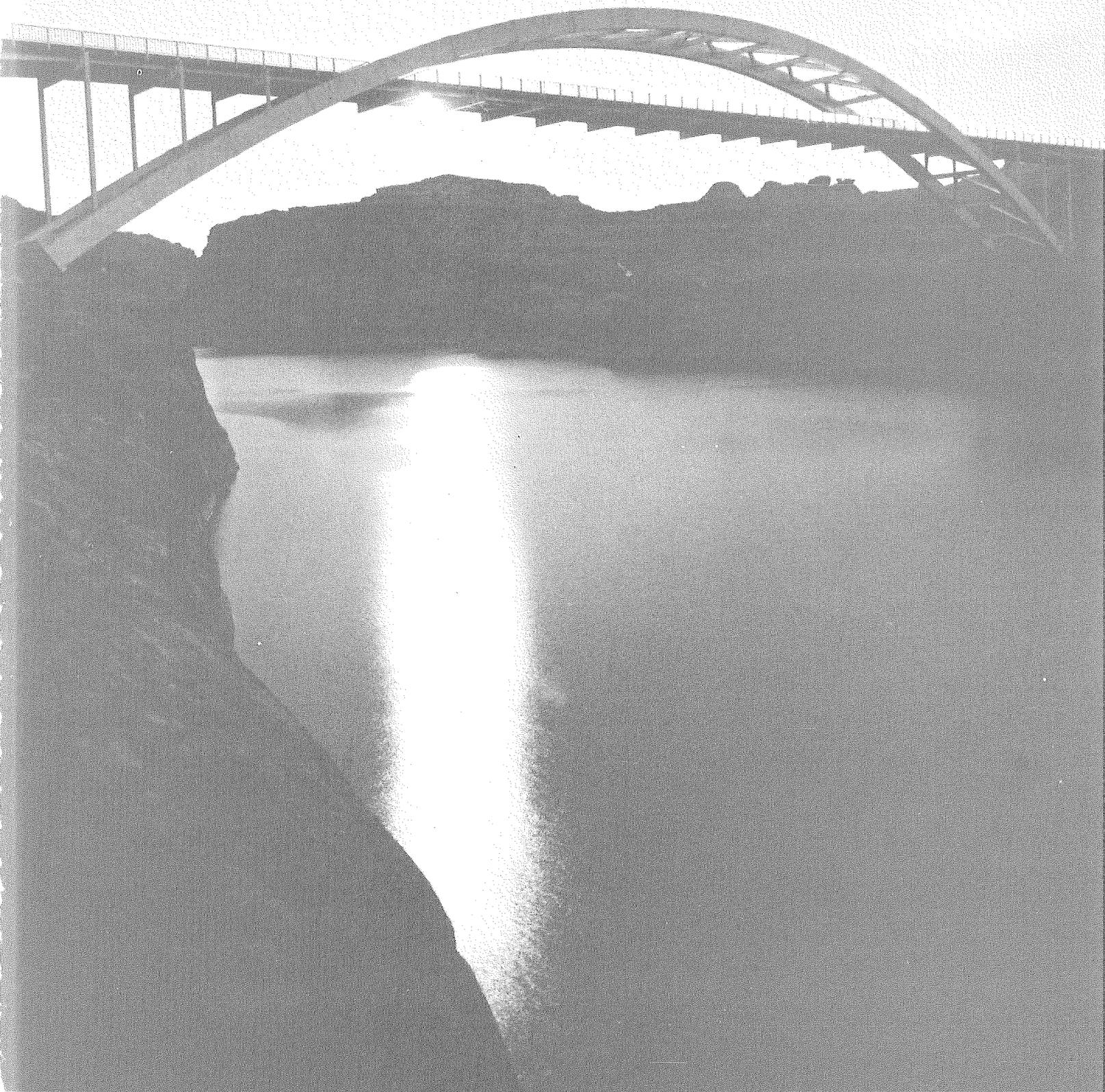
1979-80 Appropriation			\$ 1,030,000	
1978-79 Savings			35,000	
State Sources (Total)	\$ 870,600	\$ 980,800	\$ 1,065,000	8.6
Federal Funds	375,500	477,200	469,000	1.7R
Collections	14,500	25,000	30,000	20.0
Other	3,100	12,800		
Total Revenue	<u>\$ 1,263,700</u>	<u>\$ 1,494,800</u>	<u>\$ 1,564,000</u>	<u>4.5</u>
Full Time Equivalent Positions	10.1	12.1	12.1	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

In addition to the standard budget, the Governor is recommending \$45,000 to help off-

set the increased costs of the Symphony, Ballet West and Opera, because of their move to the Salt Palace Arts Complex. The increase costs, due to the move to the Salt Palace Complex, are estimated at \$50,000 for the Symphony and \$16,000 for Ballet West.

Transportation



TRANSPORTATION Summary

The Department of Transportation constructs, maintains, regulates and administers all transportation systems within the State of Utah. The main areas of concern are the completion of the interstate highway system (all projects must begin before 1986 to be eligible for federally-funded assistance), the rehabilitation and resurfacing of badly deteriorated existing State highways and the maintaining of all highways at the same standards as originally constructed.

The budget request is an overall reduction of 2.5 percent from the fiscal year 1978-79 approved budget. It recognizes the size of the program to meet these needs is restricted by the revenue expected to be received in the Transportation Fund through highway user taxes and other miscellaneous sources of revenue. General Fund assistance requested is very minimal (\$140,000). While a \$17,285,000 unrestricted cash balance existed in the Transportation Fund at the beginning of fiscal year 1978-79, expenditures are programmed to reduce that balance to \$7,695,600 by the end of fiscal year 1978-79. This request further reduces that balance to near zero by the end of fiscal year 1979-80. Even so, projected Transportation Fund revenues will require a reduction in Federal and State Construction in fiscal year 1979-80 compared with fiscal year 1978-79. Concerted efforts have been made to reduce funds to the barest minimum for administrative and indirectly related functions so that the maximum funds would be available for direct highway user benefits; i.e., newly constructed and currently maintained highways. The chart in Appendix K graphically illustrates the large reduction made in number of employees to achieve this objective.

This request also realigns line item requests by functions so that administrative costs, as opposed to engineering and operation activities directly related to construction and maintenance projects, are clearly distinguishable.

SCHEDULE OF LINE ITEMS:	<u>Actual</u> 1977-78	<u>Authorized</u> 1978-79	<u>Governor's Recommendation</u> 1979-80	<u>% Increase</u>
Administration	\$ 1,901,100	\$ 2,447,200	\$ 2,252,200	8.0R
Engineering and Operational				
Support	6,960,600	7,724,700	8,751,900	13.3
Equipment Purchases	4,220,900	3,000,000	4,120,000	37.3
Maintenance	20,875,900	23,721,000	24,971,800	5.3
Federal Construction	59,223,200	98,714,100	93,107,500	5.7R
State Construction	10,035,500	30,049,300	27,522,000	8.4R
Land and Buildings	1,205,900	1,586,700	1,607,000	1.3
B & C Roads Fund	6,151,400	11,300,000	12,100,000	7.1
Collector Road Fund	11,964,500	7,000,000	7,600,000	8.6
Appropriated Special				
Projects	1,781,300	2,946,500	1,560,000	47.1R
Aeronautics	2,228,300	3,213,900	3,308,600	2.9
 Total Expenditures	 <u>\$126,548,600</u>	 <u>\$191,703,400</u>	 <u>\$186,901,000</u>	 <u>2.5R</u>

PLAN OF FINANCING:

1979-80 Appropriation			93,431,400	
1978-79 Savings			<u>2,250,000</u>	
State Sources (Total)	\$ 70,735,400	\$ 93,151,100	95,681,400	2.7
Federal Funds	67,983,200	89,551,000	83,772,400	6.5R
Collections	1,453,000	5,023,000	5,043,700	.4
Other	<u>13,623,000R</u>	<u>3,978,300</u>	<u>2,403,500</u>	<u>39.6R</u>
Total Revenue	<u>\$126,548,600</u>	<u>\$191,703,400</u>	<u>\$186,901,000</u>	<u>2.5R</u>
Full Time Equivalent Positions	1940.8	2006.0	1943.4	

Administration

AGENCY MISSION:

The programs and divisions under this appropriation request provide central administrative support to all divisions, districts and programs within the Department of Transportation.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

This request realigns program requests along functional lines so that all central administrative support costs, as opposed to engineering support costs related directly to highway construction and maintenance, are clearly visible. The request reflects a consolidation of administrative clerical personnel. The Support Services program has increased by five clerical and secretarial positions which have been taken from programs located in the Department's central administration building.

SCHEDULE OF PROGRAMS:	<u>Actual 1977-78</u>	<u>Authorized 1978-79</u>	<u>Governor's Recommendation 1979-80</u>	<u>% Increase</u>
Support Services	\$ 570,400	\$ 695,100	\$ 785,300	13.0
Comptroller	602,000	665,100	691,100	3.9
Internal Auditor	150,100	172,900	179,900	4.0
Planning and Programming	357,600	417,700	432,300	3.5
Community Relations	234,000	381,500	291,300	23.6R
Financial Management	85,500	227,800	100.0R	_____
Total Expenditures	<u>\$1,999,600</u>	<u>\$2,560,100</u>	<u>\$2,379,900</u>	<u>7.0R</u>
Less Transfers to:				
Federal Construction	32,700R	37,300R	41,800R	_____
State Construction	<u>65,800R</u>	<u>75,600R</u>	<u>85,900R</u>	_____
Net Expenditures	<u>\$1,901,100</u>	<u>\$2,447,200</u>	<u>\$2,252,200</u>	<u>8.0R</u>
PLAN OF FINANCING:				
State Sources	\$2,299,900	\$2,219,400	\$2,252,200	1.5
Collections	597,700			
Other	<u>996,500R</u>	<u>227,800</u>	<u>100.0R</u>	_____
Total Revenue	<u>\$1,901,100</u>	<u>\$2,447,200</u>	<u>\$2,252,200</u>	<u>8.0R</u>
Full Time Equivalent Positions	70.0	69.0	73.0	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor's recommendation for the standard budget of \$2,379,900 is a 7 percent decrease from the authorized expenditures for the current fiscal year.

Engineering and Operational Support

AGENCY MISSION:

The programs under this line item plan and develop construction and maintenance projects. They also monitor and insure the successful completion of these projects for the State transportation system.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

This request reflects the realignment, into one appropriation line item, of all programs having direct engineering and operating support of the construction and maintenance of transportation systems throughout the State. This facilitates the grouping of similar functional programs together so the total cost of direct engineering support and operations can be identified, as opposed to administrative functional costs. Increased full time equivalent positions in Administration are noticeably offset by decreased personal service costs in the Graphic Arts, Data Processing and the newly consolidated Human Resources Management program. In addition, funds are requested for a net increase in inventory amounting to \$907,700. In prior years, fluctuations in inventory values have not been recognized in the budget request.

SCHEDULE OF PROGRAMS:	Actual	Authorized	Governor's Recommendation	
	1977-78	1978-79	1979-80	% Increase
Communications	\$ 608,900	\$ 204,400	\$ 207,500	1.5
Graphic Arts	72,700	171,700	78,500	54.3
Data Processing	63,900	102,100	69,000	32.4R
Management Services	65,700	68,700		
Personnel	110,000	132,200		
Training	155,500	123,600		
Human Resource Management			293,200	9.6R
Transportation Planning	1,655,100	1,824,500	1,987,900	9.0
Maintenance Planning	213,400	215,300	223,900	4.0
Construction	377,900	342,900	356,600	4.0
Environmental Council	40,000	38,900	40,800	4.9
Civil Rights	99,500	141,700	144,400	1.9
Traffic Safety	830,800	886,300	868,900	2.0R
Safety Inspection	175,600	277,800	277,000	.3R
Preconstruction				
Administration	52,500	66,000	68,000	3.0
Location	373,300	429,600	446,800	4.0
Structures	763,700	771,400	832,900	8.0
Roadway Design	2,303,400	2,451,000	2,582,900	5.4
Materials Laboratory	1,950,000	2,041,600	2,038,100	.2R
Standards	89,000	98,600	99,900	1.3
Right-of-Way	890,300	1,081,500	1,123,200	3.9
Equipment Maintenance				
Shops	1,749,100	2,089,200	2,074,700	.7R
Central Maintenance				
Warehouse	200,900	215,700	218,900	1.5
District 1 — Admin.	494,000	528,000	562,800	6.6
Preconstruction	399,600	446,800	493,300	10.4

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
District 1 (Cont'd)				
Materials Laboratory	\$ 284,500	\$ 315,400	\$ 257,600	18.4R
District 2 — Admin.	558,400	598,300	615,400	2.9
Preconstruction	499,800	633,300	658,300	3.9
Materials Laboratory	294,400	456,500	433,000	5.1R
District 3 — Admin.	406,500	377,000	470,300	24.7
Preconstruction	208,400	208,700	229,400	9.9
Materials Laboratory	255,000	276,900	221,800	19.9R
District 4 — Admin.	403,300	465,600	522,000	12.1
Preconstruction	201,100	201,800	209,900	4.0
Materials Laboratory	98,000	128,200	134,800	5.1
District 5 — Admin.	311,100	330,800	377,100	14.0
Preconstruction	210,300	211,600	220,200	4.1
Materials Laboratory	115,600	128,800	134,000	4.0
District 6 — Admin.	497,800	514,300	534,900	4.0
Preconstruction	356,100	332,600	345,900	4.0
Materials Laboratory	168,400	183,000	182,400	.3R
Net Changes in Inventory:				
District 1			250,000	
District 3			250,000	
District 4			122,700	
District 5			5,000	
District 6			140,000	
Central Warehouse			140,000	
Total Expenditures	<u>\$18,603,500</u>	<u>\$20,112,300</u>	<u>\$21,543,900</u>	<u>7.1</u>
Less Transfers to:				
Federal Construction	\$ 8,566,300R	\$ 9,271,000R	\$ 9,014,700R	
State Construction	1,612,100R	1,538,500R	2,159,000R	
Equipment*	1,464,500R	1,578,100R	1,618,300R	
Net Expenditures	<u>\$ 6,960,600</u>	<u>\$ 7,724,700</u>	<u>\$ 8,751,900</u>	<u>13.3</u>

*Note: Transfers to Equipment represent maintenance costs incurred by the Equipment Maintenance Shops, which are charged to Vehicles and Equipment. These costs are budgeted as Current Expenses (Equipment Rental) by all of the using programs within the Department of Transportation. Unless deducted, these expenses would be counted twice; once as part of the total expenditure for the Equipment Maintenance Shops and again as part of the Current Expenses budget by all of the districts/programs who pay equipment rental rates for use of Transportation vehicles and equipment.

PLAN OF FINANCING:

State Sources	\$ 7,729,100	\$ 7,248,700	\$ 8,283,300	14.3
Federal		29,100		100.0R
Collections	505,300	446,900	468,600	4.9
Other	\$ 1,273,800R			
Total Revenue	<u>\$ 6,960,600</u>	<u>\$ 7,724,700</u>	<u>\$ 8,751,900</u>	<u>13.3</u>
Full Time Equivalent Positions	851.4	807.0	795.2	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The recommended \$21,543,900 is composed of a standard request of \$21,493,800 and two workload increases totaling \$50,100. The standard request is a 7.1 increase over the authorized expenditures for the current fiscal year. This is largely caused by the net increase in inventory. Without the inventory change, the standard budget increase would only be 2.4 percent.

The recommended workload increases are as follows: District 1 has transferred one employee from Administration to Preconstruction because his actual duties are more closely aligned with Preconstruction. When the transfer occurred, the position was eliminated from Administration but was not established in Preconstruction. This recommended increase is to correct that situation. District 5 needs 1.5 additional full time equivalent positions. This section has considerably fewer positions than the other district offices but has a similar workload. Without the increased personnel, excessive overtime will be incurred, or many required duties will be left unfinished.

Equipment Purchases

AGENCY MISSION:

New vehicles and equipment items must be procured to replace those reaching age and mileage limitations. This program provides funds for those procurements.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The funds requested are 37 percent higher than appropriated in the current fiscal year. This large disparity is caused by the significant cutback in current year funds over prior years. This disparity is the result of a decision to defer equipment purchases in the current year to a later fiscal period.

SCHEDULE OF PROGRAMS:	<u>Actual 1977-78</u>	<u>Authorized 1978-79</u>	<u>Governor's Recommendation 1979-80</u>	<u>% Increase</u>
Equipment Purchases	<u>\$4,220,900</u>	<u>\$3,000,000</u>	<u>\$4,120,000</u>	<u>37.3</u>
Total Expenditures	<u>\$4,220,900</u>	<u>\$3,000,000</u>	<u>\$4,120,000</u>	<u>37.3</u>

PLAN OF FINANCING:

State Sources	<u>\$4,220,900</u>	<u>\$3,000,000</u>	<u>\$4,120,000</u>	<u>37.3</u>
Total Revenue	<u>\$4,220,900</u>	<u>\$3,000,000</u>	<u>\$4,120,000</u>	<u>37.3</u>

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

Although funds were significantly reduced in the current fiscal year for equipment purchases without seriously impairing vehicle operations, the level of cutback cannot be sustained another year. Some vehicles are seriously over age and replacement parts are almost nonexistent. The requested funds will allow vehicles to be replaced according to schedule following a review of possible vehicle reductions recommended by the Legislative Auditor General's Report 77-16.

Maintenance

AGENCY MISSION:

The Maintenance Division is charged with maintaining the State's 13,736 lane miles of state highways to the same standards as originally constructed. As more lane miles are added to the state highway system (114 were added this past year), this task continues to grow.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The requested funds are 10.5 percent greater than those authorized for the current fiscal year. The increased funds are needed to cover the maintenance of the additional 114 lane miles of highway and to reinstate a 1 million dollar reduction made to the fiscal year 1979 budget request, of which the major portion was for lighting contracts.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
District 1	\$ 4,030,000	\$ 4,495,500	\$ 5,077,900	13.0
District 2	5,517,400	5,950,700	7,386,700	24.1
District 3	3,434,200	4,061,700	3,835,700	5.6R
District 4	2,899,600	3,856,500	3,870,400	.4
District 5	3,307,300	4,030,800	4,056,400	.6
District 6	3,876,800	4,165,100	4,485,200	7.7
Signal Maintenance	475,200		640,100	
Total Expenditures	<u>\$23,540,500</u>	<u>\$26,560,300</u>	<u>\$29,352,400</u>	<u>10.5</u>
Less Transfers to:				
Federal Construction	\$ 474,300R	\$ 2,700R		
State Construction	392,800R	415,500R	1,475,200R	
Stockpile and Equipment*	1,797,500R	2,421,100R	2,905,400R	
Net Expenditures	<u>\$20,875,900</u>	<u>\$23,721,000</u>	<u>\$24,971,800</u>	<u>5.3</u>

*Note: Transfer to Stockpile and Equipment represents maintenance costs of vehicles and equipment and purchases of raw materials that are stockpiled by the maintenance programs. Actual costs are charged to Maintenance and other using programs through equipment rental and materials expenses. Unless deducted, these expenses would be counted twice; once as part of the total expenditures for the Maintenance Division and again by all of the districts/programs that pay equipment rental rates for use of Department of Transportation vehicles and equipment and for raw materials used in maintenance and construction projects.

PLAN OF FINANCING:

State Sources	\$22,749,700	\$23,721,000	\$24,971,800	5.3
Collections	300			
Other	1,874,100			
Total Revenue	<u>\$20,875,900</u>	<u>\$23,721,000</u>	<u>\$24,971,800</u>	<u>5.3</u>
Full Time Equivalent Positions	630.0	674.0	662.0	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The fund request is based on a annual workload schedule prepared from an inventory of all known and anticipated maintenance projects. Reduced Transportation Fund dollars in recent years has caused the maintenance schedule to fall behind. The increase in requested funds is affected by inflationary factors but also represents an attempt to begin catching up on past-due maintenance needs.

Federal Construction

AGENCY MISSION:

This program is to provide the most efficient, safe and coordinated federal-aid highway system possible within the constraints of federal apportionments and federal regulations governing the use of the apportionments.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

Ninety percent of the funds for this request are provided by the federal government; 10 percent are provided by the State of Utah. The Construction request is 6 percent below the current fiscal year authorization.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Construction	\$50,149,900	\$89,403,100	\$84,064,600	6.0R
Transfers from:				
Support Services	1,000		5,000	
Internal Auditor	20,400	26,600	25,700	3.4R
Community Relations	11,300	10,700	11,100	3.7
Training	56,700	19,400		
Human Resources Management .			26,000	34.0
Transportation Planning	1,488,000	1,576,000	1,629,200	3.4
Construction	21,400	28,300	29,300	3.5
Civil Rights	59,800	100,200	104,200	4.0
Traffic Safety	140,7000	161,500	156,000	3.4R
Inspection Safety	51,000	52,100	80,800	55.1
Preconstruction				
Location	299,300	336,600	350,100	4.0
Roadway Design	1,815,700	1,863,000	1,734,100	6.9R
Materials Lab	1,029,500	991,600	964,800	2.7R
Standards	5,400	3,500	5,500	57.1
Structures	555,200	564,800	606,000	7.3
Right-of-Way	494,600	519,400	595,200	14.6
District 1 — Admin.	108,400	55,600	61,600	10.8
Preconstruction	248,700	312,100	273,500	12.4R
Materials Lab	178,600	274,800	208,700	24.1R
District 2 — Admin.	114,700	160,500	110,900	30.9R
Preconstruction	356,900	485,500	458,600	5.5R
Materials Lab	213,700	356,800	223,800	37.3R

	<u>Actual 1977-78</u>	<u>Authorized 1978-79</u>	<u>Governor's Recommendation 1979-80</u>	<u>% Increase</u>
District 3 — Admin.	49,100	19,000	53,700	182.6
Preconstruction	128,600	173,700	183,400	5.6
Materials Lab	162,700	244,700	163,400	33.2R
District 4 — Admin.	13,300	10,400	66,900	543.3
Preconstruction	177,700	158,300	170,800	7.9
Materials Lab	59,900	93,400	79,200	15.2R
District 5 — Admin.	17,200	2,400	11,300	370.8
Preconstruction	150,500	150,200	144,900	3.5R
Materials Lab	96,000	105,000	105,900	.9
District 6 — Admin.	116,800	91,700	75,900	17.2R
Preconstruction	272,400	259,300	196,000	24.4R
Materials Lab	83,800	128,200	131,400	2.5
District Maintenance	494,300	2,700		100.0R
Total Expenditures	<u>\$59,223,200</u>	<u>\$98,714,100</u>	<u>\$93,107,500</u>	<u>5.7R</u>

PLAN OF FINANCING:	<u>Actual 1977-78</u>	<u>Authorized 1978-79</u>	<u>Governor's Recommendation 1979-80</u>	<u>% Increase</u>
State Sources	\$ 8,057,100	\$ 9,026,000	\$ 9,165,100	1.5
Federal Funds	67,983,200	88,688,100	82,942,400	6.5R
Collections	264,100	1,000,000	1,000,000	
Other	17,081,200R			
Total Revenue	<u>\$59,223,200</u>	<u>\$98,714,100</u>	<u>\$93,107,500</u>	<u>5.7R</u>

Full Time Equivalent Positions 331.6 367.6 340.7

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The recommended level is based on two factors: first, the recommended level of federal and state construction appears to be near the saturation point for construction projects that can be handled by the present Department of Transportation staffing levels and by contractors who have been bidding on highway construction projects. Second, the requested level enables the Department of Transportation to meet the legislative mandate that the Transportation Fund not carry forward a cash surplus from year to year. The Transportation Fund cash balance for June 30, 1980 is projected near zero.

State Construction and Rehabilitation

AGENCY MISSION:

The funds appropriated to this program provide for the rehabilitation and reconstruction of existing State highways which have deteriorated to the point that routine maintenance cannot restore them to their originally constructed condition.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The 1978-79 authorized spending level was increased by \$10 million per legislative intent authorizing use of the additional revenue available to the Transportation Fund. These increases resulted from the two cent gas tax increase, savings from amended matching requirements for federal aid construction funds and cost savings initiated by the Department of Transportation. Because of this unusual increase in the current year, the requested State Construction program reflects an 8.5 percent decrease.

SCHEDULE OF PROGRAMS:	<u>Actual</u> <u>1977-78</u>	<u>Authorized</u> <u>1978-79</u>	<u>Governor's Recommendation</u> <u>1979-80</u>	<u>% Increase</u>
Construction	\$ 7,964,800	\$28,019,700	\$23,836,300	14.9R
Transfers from:				
Support Services	600		1,000	
Comptroller	5,800	4,000	5,100	27.5
Internal Auditor	6,600	7,200	8,800	22.2
Planning/Programming	52,700	62,700	69,300	10.5
Community Relations	100	1,700	1,700	
Communications	4,500			
Data Processing	300			
Training	6,300			
Transportation Planning	65,600	91,200	175,600	92.5
Construction	3,300	5,700	3,500	38.6R
Traffic Safety	499,900	553,700	504,400	8.9R
Safety Inspection		15,500		
Preconstruction				
Location	18,200	43,400	45,100	3.9
Structures	43,300	48,600	50,100	3.1
Roadway Design	143,400	111,000	163,100	46.9
Materials Lab	245,700	189,000	388,100	105.3
Standards	1,700	800	2,100	162.5
Right-of-Way	21,900	86,100	70,700	17.9R
Shops	15,600			
District 1 — Admin.	5,300	42,100	45,200	7.4
Preconstruction	114,200	84,500	129,700	53.5
Materials Lab	61,200	7,700	6,400	16.9R
District 2 — Admin.	5,900		9,600	
Preconstruction	28,800	56,100	66,400	18.4
Materials Lab	37,300	33,300	148,600	346.2
District 3 — Admin.	10,700			
Preconstruction	62,200	19,900	33,000	65.8
Materials Lab	25,000	5,300	22,300	320.8

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
District 4 — Admin.	\$ 5,400	\$ 600	\$ 5,100	750.0
Preconstruction	15,400	21,000	19,500	52.4R
Materials Lab	24,600	24,700	24,000	2.8R
District 5 — Admin.	10,700	5,500	12,400	125.5
Preconstruction	11,900	13,200	22,100	67.4
Materials Lab	11,400	1,500	3,400	126.7
District 6 — Admin.	49,500	46,400	57,400	23.7
Preconstruction	32,600	14,100	98,300	597.2
Materials Lab	30,300	17,600	18,500	5.1
Maintenance	392,800	415,500	1,475,200	255.0
Total Expenditures	\$10,035,500	\$30,049,300	\$27,522,000	8.5

PLAN OF FINANCING:

State Sources	\$10,177,600	\$26,549,300	\$24,022,000	9.5R
Collections	83,600	3,500,000	3,500,000	
Other	225,700R			
Total Revenue	\$10,035,500	\$30,049,300	\$27,522,000	8.3R

Full Time Equivalent Positions 67.8 47.3 64.3

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

Prior year reductions in Transportation Fund revenue resulting from the energy crisis have created a backlog of over \$69 million in rehabilitation projects. The requested level of funding will allow some "catch-up." The fund level is based on the premise as mandated by the Legislature, that the Transportation Fund will not carry an unrestricted cash balance forward from fiscal year 1980 to fiscal year 1981. The fund level recommended is projected to bring the Transportation Fund to a near zero balance as of June 30, 1980.

Land and Buildings

AGENCY MISSION:

This program acquires land sites, has buildings constructed and upgrades and improves facilities owned and used in Department of Transportation operations.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

In addition to other needed repairs, funds are requested to complete the District 1 complex, construct three maintenance stations, replace the roof or other major building modifications on five buildings and construct five storage buildings.

PLAN OF FINANCING:

State Sources	\$1,935,000	\$1,500,000	\$1,560,000	4.0
Other	153,700R	1,446,500	100.0R	
Total Revenue	<u>\$1,781,300</u>	<u>\$2,946,500</u>	<u>\$1,560,000</u>	<u>47.1R</u>

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The request is in conformance with the guidelines.

Aeronautics

AGENCY MISSION:

The Division of Aeronautics administers programs for developing, improving and regulating 55 public airports throughout the State of Utah.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAMS ANALYSIS:

The request represents an overall increase of 2.9 percent. The major portion of this increase represents an increase of pass-through funds to local airports (\$103,000).

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Administration	\$ 141,400	\$ 157,100	\$ 171,600	9.2
Aerospace Operations	109,600	158,000	186,300	17.9
Airport Construction	294,500	1,104,500	1,097,700	.6R
Civil Air Patrol	16,200	66,300	22,000	66.8R
Aid to Local Airports	<u>1,666,600</u>	<u>1,728,000</u>	<u>1,831,000</u>	<u>6.0</u>
Total Expenditures	<u>\$2,228,300</u>	<u>\$3,213,900</u>	<u>\$3,308,600</u>	<u>2.9</u>

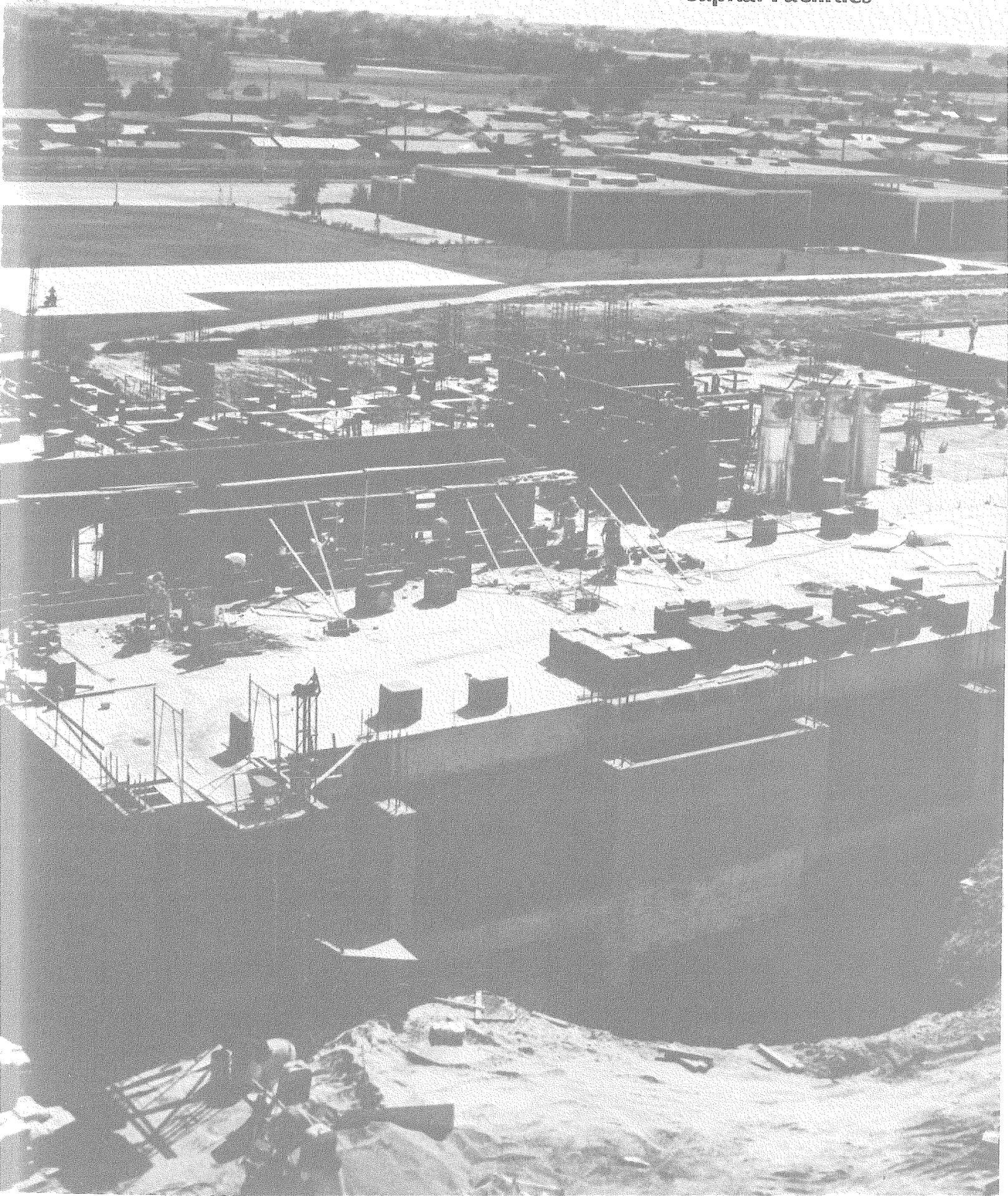
PLAN OF FINANCING:

Federal Funds	\$	\$ 833,800	\$ 830,000	.5R
Collections	2,000	76,100	75,100	1.3R
Other	<u>2,226,300</u>	<u>2,304,000</u>	<u>2,403,500</u>	<u>4.3</u>
Total Revenue	<u>\$2,228,300</u>	<u>\$3,213,900</u>	<u>\$3,308,600</u>	<u>2.9</u>
Full Time Equivalent Positions	7.0	7.0	8.0	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The request represents the funding level necessary to maintain the program. Each element of projected expense has been evaluated and found to be necessary. The Aid to Local Airports increase is required by law; that is, 75 percent of the 4 cent per gallon aviation fuel tax collected is required to be distributed to local airports on the basis of fuel sales reports submitted by the local airport authorities.

Capital Facilities



CAPITAL FACILITIES Summary

This section of the budget reports the needs for, and costs of, providing public buildings and other capital facilities for the citizens of Utah.

Funds are recommended for a Capital Facilities and Maintenance program to initiate a systematic "pay as you go" approach to financing the projects scheduled on the Building Board construction and alteration, repair, and improvement priority lists.

Special building projects, to be financed out of sources other than the General Fund, are recommended for the University of Utah and for housing serious juvenile offenders.

The State of Utah has sold general obligation bonds four times in the last thirteen years to finance building and water construction projects. The first year bonds were sold was 1965, when a total of 67 million dollars in bonds were issued to finance building construction projects at all of the State's colleges and universities, various State buildings and several State parks. Another bond issue occurred in 1975. In this year, bonds totaling 70 million dollars were sold to finance various building projects throughout the State, mainly for higher education buildings. In 1978, two bond issues were authorized and sold. One called for the issuance of bonds reaching a total of \$25,115,000 for several building construction projects, including new buildings for three State departments. The other issued 25 million dollars in bonds to fund a State Water Conservation and Development program. This program called for the construction of water storage facilities and related structures such as conveyance and hydroelectric generation facilities throughout the State.

The experience of these bond issues has shown that it is a prudent way to invest in the State's future. The proceeds from the bonds have allowed the State to construct much needed facilities more quickly and economically than if the funds for these projects were appropriated through the normal budget process. Having a large sum of money to finance many projects at the same time and being able to reclaim the bonds over an extended period of time at low rates of interest, allows the State to construct facilities which are desparately needed, saving incalculable dollars by staying ahead of escalating construction costs.

SCHEDULE OF LINE ITEMS:	<u>Actual</u> 1977-78	<u>Authorized</u> 1978-79	<u>Governor's</u> 1979-80	<u>Recommendation</u> % Increase
State Facilities and				
Construction	\$ 9,972,800	\$ 5,506,000	\$ 21,997,700	299.5
1965 Building Bond Issue	5,447,500	5,302,000	5,076,600	4.3R
1975 Building Bond Issue	3,830,800	3,830,700	10,457,700	173.0
1978 Building Bond Issue		1,233,000	1,234,000	
1978 Water Bond Issue		1,236,700	1,237,700	
Total Expenditures	<u>\$ 19,251,100</u>	<u>\$ 17,108,400</u>	<u>\$ 40,003,700</u>	<u>133.8</u>

PLAN OF FINANCING:

State Sources.....	\$ 7,571,800	\$ 13,138,700	\$ 33,525,500	155.2
Collections.....	2,880,200	2,228,900	5,478,200	145.8
Mineral Lease Funds.....		300,000	1,000,000	233.3
Other.....	<u>8,799,100</u>	<u>343,800</u>		
Total Revenue	<u>\$ 19,251,100</u>	<u>\$ 16,011,400</u>	<u>*\$ 40,003,700</u>	<u>149.8</u>

*Two supplemental appropriations - one for \$204,100 and one for \$892,900 - will be requested to make up the shortfall in revenue.

State Facilities and Construction

PROGRAM MISSION:

To acquire, plan, construct, alter and repair State grounds, buildings, and facilities which have been reviewed and recommended by the State Building Board.

HIGHLIGHTS OF PROGRAM REQUEST AND PROGRAM ANALYSIS:

The preparation of this request is made in fulfillment of the legislative intent which was included in House Bill 97, passed in the Budget Session of the 1978 Legislature. This bill, which authorized the issuance of State bonds for a State Building and Expansion program, contained language which called for the Governor to seek an appropriation for on-going State building construction and alterations, repairs and improvements for existing buildings in each fiscal year.

The program also contains a request for \$1,000,000 for remodeling the Bureau of Mines facility, which the University of Utah recently acquired from the federal government. The proposed remodeling of this building would create the research facilities which the University needs in order to undertake the energy research activities which its faculty and staff are prepared to do. Such research is intimately involved with the State's future economic development and is of critical importance.

The program further contains a request for \$3,997,700 to construct two secure residential facilities for the rehabilitation of serious juvenile offenders. Each facility would house 35-40 youths. One would be located in Salt Lake County and one in Weber County. These facilities are part of a comprehensive plan to convert the Youth Development Center to another use, and to develop a variety of alternative treatment programs for delinquent youth. Funds for the construction of the facilities will be generated from the sale of land at the Youth Development Center.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Building Construction.....			\$ 12,000,000	New
Building Maintenance.....	\$ 8,647,800	\$ 5,176,000	5,000,000	3.4R
Special Building Programs.....	1,325,000	330,000	4,997,700	1414.5
Total Expenditures.....	\$ 9,972,800	\$ 5,506,000	\$ 21,997,700	299.5

PLAN OF FINANCING:

State Sources	\$ 1,360,000	\$ 5,206,000	\$ 17,000,000	226.5
Collections.....			3,997,700	New
Mineral Lease Funds.....		300,000	1,000,000	233.3
Other.....	8,612,800			
Total Revenue.....	\$ 9,972,800	\$ 5,506,000	\$ 21,997,700	299.5

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The request and Governor's recommendation is made in compliance with legislative intent expressed in House Bill 97. Appendices I and J clearly demonstrate that a \$17,000,000 appropriation for State Building Construction and Maintenance is well justified.

The Governor's recommendation on the University of Utah energy research facility supports the proposal as submitted by the University to the Board of Regents which would partially fund the energy facility remodeling out of dedicated credits. The Governor's recommendation would accelerate completion of the renovation of the building. The Governor believes that the proposal is entirely consistent with the purposes to be served by the Mineral Lease Account.

The Governor's recommendation to build two small secure facilities for the rehabilitation of delinquent youth is a part of a package of actions to focus and redirect correctional services within the Division of Family Services. He believes that smaller facilities in scattered population centers will assure better security and improved programming than is possible at the present Youth Development Center (YDC). Funds for construction of the two facilities (70-80 beds) would be raised from the sale of 775 acres of excess land now at the Youth Development Center. At values from \$1,500 to \$15,000 per acre (depending on the location), sale of this property can yield from \$4,000,000 to \$4,600,000. The actual amount available for this use will depend on the amount of money raised by this sale.

1965 Building Bond Issue

The Thirty-Sixth Legislature authorized a State building program to be financed by the issuance of State bonds. The Act authorizes the issuance of bonds at a total of 67 million dollars, at a rate of interest not to exceed 4 percent, with maturity not later than fifteen years from the date the Act went into effect. The State Building program was carried out by the Utah State Building Board and the Utah Parks and Recreation Commission. The Act specified funding of projects for the State's seven colleges and two universities, the Schools for the Deaf and Blind, the State Training School, the State Hospital, the State Industrial School, the State Prison, Wasatch Mountain State Park, Dead Horse Point State Park and several smaller projects.

SUMMARY OF EXPENDITURES:

	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Bond Interest.....	\$ 445,000	\$ 300,000	\$ 75,000	75.0R
Service Charges.....	2,500	2,000	1,600	20.0R
Matured Bonds.....	5,000,000	5,000,000	5,000,000	
Total Expenditures.....	<u>\$ 5,447,500</u>	<u>\$ 5,302,000</u>	<u>\$ 5,076,600</u>	<u>4.3R</u>

PLAN OF FINANCING:

State Sources.....	\$ 5,447,500	\$ 5,302,000	\$ 5,076,600	4.3R
Total Revenue.....	<u>\$ 5,447,500</u>	<u>\$ 5,302,000</u>	<u>\$ 5,076,600</u>	<u>4.3R</u>

1975 Building Bond Issue

The Regular Session of the Forty-First Legislature passed legislation entitled, "State Building and Expansion Program." Under this Act, the State Board of Bonding Commissioners was authorized to issue general obligation building bonds in the amount of 70 million dollars, at a rate of interest not to exceed 5.70 percent, with maturity not later than thirteen years from the date the Act went into effect. The State Building and Expansion Program was carried out by the Utah State Building Board. The Act specified funding of projects for the State's seven colleges and two universities, the State Building Board, the State Board of Education, the Department of Social Services, the Department of Natural Resources, the State Industrial School, the State Training School and the State Prison.

SUMMARY OF EXPENDITURES:

	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Bond Interest.....	\$ 3,827,400	\$ 3,827,300	\$ 3,827,400	
Service Charges.....	3,400	3,400	5,300	55.9
Matured Bonds.....			6,625,000	New
Total Expenditures....	<u>\$ 3,830,800</u>	<u>\$ 3,830,700</u>	<u>\$ 10,457,700</u>	<u>173.0</u>

PLAN OF FINANCING:

State Sources.....	\$ 764,300	\$ 2,630,700	\$ 10,210,200	288.1
Interest Income (Sinking Fund).....	2,880,200	995,900	247,500	75.1R
Other.....	186,300			
Total Revenue.....	<u>\$ 3,830,800</u>	<u>\$ 3,626,600*</u>	<u>\$ 10,457,700</u>	<u>188.4</u>

*A shortfall in the Plan of Financing occurs because of projected interest income being less than what was originally anticipated. It is intended that a supplemental appropriation of \$204,100 will be requested to make up this difference.

1978 Building Bond Issue

The Budget Session of the Forty-Second Legislature passed an Act providing for a State building program financed from the proceeds of State bonds. The Act authorized the issuance of bonds at a total of \$25,115,000. The effective rate of interest for these bonds is 4.87 percent, with a maturity date eleven years after the Act went into effect. The program is to be carried out by the Utah State Building Board. The Act specified funding of projects for the State's two universities and four of its colleges, the Department of Natural Resources, the Department of Public Safety, the Department of Transportation, the Department of Social Services, St. Benedict's Hospital and several smaller projects.

SUMMARY OF EXPENDITURES:	Authorized 1978-79	Governor's Recommendation 1979-80
Bond Interest.....	\$ 1,233,000	\$ 1,234,000
Total Expenditures.....	<u>\$ 1,233,000</u>	<u>\$ 1,234,000</u>

PLAN OF FINANCING:

Interest Income (Sinking Fund).....	\$ 1,233,000	\$ 1,234,000
Total Revenue.....	<u>\$ 1,233,000</u>	<u>\$ 1,234,000</u>

1978 Water Bond Issue

The Budget Session of the Forty-Second Legislature passed legislation which created a State Water Conservation and Development Program. The Act authorized the issuance of State Bonds for the construction of water storage facilities and related structures such as conveyance and hydroelectric generation facilities. The bonds sold amount to 25 million dollars, at a rate of interest not to exceed 4.87 percent, with a maturity date eleven years after the Act took effect. The program was to be carried out by the Utah State Board of Water Resources. Projects included for funding in this Act are the Long Park Hydroelectric Generation Project, the White River Dam and Hydroelectric Generation Project, Mill Creek Development, the Recapture Dam, the Browns Draw Dam, the Ouray Park Dam, the Muddy Creek Dam, the Smith-Morehouse Dam, the Kolob-Cedar City Project and the Indian Head Reservoir.

SUMMARY OF EXPENDITURES:	Authorized 1978-79	Governor's Recommendation 1979-80
Bond Interest.....	\$ 1,236,700	\$ 1,237,700
Total Expenditures.....	<u>\$ 1,236,700</u>	<u>\$ 1,237,700</u>
 PLAN OF FINANCING:		
State Sources.....	\$	\$ 1,237,700
Other.....	343,800	
Total Revenue.....	<u>\$ 343,800*</u>	<u>\$ 1,237,700</u>

*It is intended that a supplemental appropriation of \$892,900 will be requested to make up this difference.

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

Under the 1978 Act, interest on the Water Bonds is deposited, along with bond proceeds, to a Water Resources Conservation and Development Fund; therefore, debt service must be covered by a General Fund appropriation. A supplemental in the current year must be passed by the Legislature to cover the first year's interest.

Enterprise Budget

ENTERPRISE BUDGETS Summary

The budgets which make up the Enterprise Section are unique in that they are funded exclusively from their own restricted funds or from collections from other State agencies. They are also somewhat unique in that they provide a special service or product to either the general public, other State agencies or both.

The highlights of this section include the recommendation of the workload increase for the administration of the State Retirement Program. An Assistant Financial Manager and three clerk-typists have been recommended to help accommodate the growth in membership in the Retirement Fund. The State Insurance Fund has experienced a similar growth in membership, and seven full-time equivalent positions have been recommended to assist with its growing workload. The Utah Housing Finance Agency, which does not receive a State appropriation, anticipates selling bonds once or twice during fiscal year 1980 to finance its single-family mortgage, multi-family purchase and home improvement loan programs. The amount of the bond sales is unknown at the present time as bond market conditions determine the size and timing of the bond issue.

The intergovernmental service accounts: State Information Systems Center, Personnel, Surplus Property, Central Stores, Central Printing, Central Mailing, and Motor Pool, do not anticipate any significant changes in their operations in the coming fiscal year.

SCHEDULE OF LINE ITEMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Retirement-				
Administration.....	\$ 925,500	\$ 1,374,400	\$ 1,507,300	9.7
State Insurance Fund.....	998,000	1,373,800	1,577,300	14.8
State Information				
Systems Center.....	5,878,700	6,296,400	6,426,100	2.1
Personnel.....	524,100	617,600	676,800	9.6
Surplus Property.....	207,300	230,400	255,700	11.0
Central Stores.....	83,500	97,500	105,100	7.8
Central Mailing.....	36,600	41,700	43,400	4.0
Central Printing.....	131,100	164,000	170,600	4.0
Motor Pool.....	444,300	457,500	479,000	4.7
Utah Housing Financing				
Agency.....	188,500	248,700	282,900	13.8
Total Expenditures.....	<u>\$ 9,417,600</u>	<u>\$ 10,902,000</u>	<u>\$ 11,524,200</u>	<u>5.7</u>

PLAN OF FINANCING:

State Sources.....	\$ 4,900			
Retirement Fund.....	924,400	\$ 1,374,400	\$ 1,507,300	9.7
Insurance Fund.....	994,200	1,373,800	1,577,300	14.8
Collections.....	7,281,900	7,861,900	8,156,700	3.7
Other.....	212,200	291,900	282,900	3.1R
Total Revenue.....	<u>\$ 9,417,600</u>	<u>\$ 10,902,000</u>	<u>\$ 11,524,200</u>	<u>5.7</u>

Retirement ADMINISTRATION

AGENCY MISSION:

The Utah State Retirement Board and its Retirement Office administer the State's Retirement Systems. The Systems currently consist of over 400 employing units and over 75,000 members living throughout the State. It is the responsibility of the Board to invest the funds contributed in a prudent and profitable manner and to meet actuarial requirements.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The Agency has complied with the Governor's overall guidelines in its standard budget. It has requested a workload increase of four full time equivalent positions to meet the growing workload generated by the increasing membership in the Retirement Program and its associated activities. Funds to support several promotions are desired.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Retirement				
Administration.....	\$ 925,500	\$ 1,374,400	\$ 1,507,300	9.7
Total Expenditures.....	<u>\$ 925,500</u>	<u>\$ 1,374,400</u>	<u>\$ 1,507,300</u>	<u>9.7</u>

PLAN OF FINANCING:

State Sources.....	\$ 1,100			
Retirement Fund.....	924,400	\$ 1,374,400	\$ 1,507,300	9.7
Total Revenue.....	<u>\$ 925,500</u>	<u>\$ 1,374,400</u>	<u>\$ 1,507,300</u>	<u>9.7</u>

Full Time Equivalent Positions	50.8	56.8	60.0
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RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The standard budget and the workload items are being recommended. The growth in membership in the Retirement Fund necessitates the additional clerk-typists. The expected consolidation of accounting services will require greater supervision, justifying the Assistant Financial Manager position. The request for funds to support the promotions is reasonable.

State Insurance Fund

AGENCY MISSION:

The State Insurance Fund is a State-operated Workmen's Compensation Insurance Program created for employers who elect not to use private carriers to insure against liability for accidental death, injury or occupational disease arising out of employment.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The standard budget request has complied with the Governor's overall guidelines. In response to the rapid growth of the Insurance Fund, the number of claims it processes and the need for greater internal control of its procedures, a total of twelve full time equivalent positions and related expenses are being requested as a workload increase.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Claims.....	\$ 400,300	\$ 525,000	\$ 658,800	25.5
Policy.....	135,700	172,500	203,800	18.1
Accounting.....	242,600	291,000	316,700	8.8
Data Processing.....	219,400	310,300	323,000	4.1
Data Processing Development.....		75,000	75,000	
Total Expenditures.....	<u>\$ 998,000</u>	<u>\$ 1,373,800</u>	<u>\$ 1,577,300</u>	<u>14.8</u>

PLAN OF FINANCING:

State Sources	\$ 3,800			
Insurance Fund.....	994,200	\$ 1,373,800	\$ 1,577,300	14.8
Total Revenue.....	<u>\$ 998,000</u>	<u>\$ 1,373,800</u>	<u>\$ 1,577,300</u>	<u>14.8</u>

Full Time Equivalent Positions	45.0	54.0	61.0
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RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The standard budget is being recommended in total, as it is in compliance with the overall guidelines. The workload request is being supported in part. The Governor's recommendation includes the following positions: one Assistant Manager, one Internal Auditor, one Auditor, one Claims Adjuster, three Typists and related expenses. It is felt that these positions will satisfy the most obvious needs of the Fund and will suffice until a thorough analysis of its work processes can be conducted.

State Information Systems Center

AGENCY MISSION:

The State Informations Systems Center (S.I.S.C.) provides high quality data processing services to authorized users at the lowest possible cost. The following services are provided by the Center: batch processing; remote job entry processing; time sharing and network services; printing, bursting and decollating; and keypunch services.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The request represents the best estimate of the State agencies data processing needs in the request year. Only a slight increase is projected over the current fiscal year.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Information Systems				
Services.....	\$ 2,443,400	\$ 2,600,000	\$ 2,712,700	4.3
Computing Systems				
Services.....	3,135,900	3,530,300	3,331,400	5.6R
Information Systems				
Technology.....	186,500	*	210,400	New
Administrative Support				
Services.....	112,900	166,100	171,600	3.3
Total Expenditures.....	<u>\$ 5,878,700</u>	<u>\$ 6,296,400</u>	<u>\$ 6,426,100</u>	<u>2.1</u>

*This program was not budgeted in fiscal year 1979; the costs for this service were included in other program budgets.

PLAN OF FINANCING:

Collections.....	\$ 5,878,700	\$ 6,296,400	\$ 6,426,100	2.1
Total Revenue.....	<u>\$ 5,878,700</u>	<u>\$ 6,296,400</u>	<u>\$ 6,426,100</u>	<u>2.1</u>
Full Time Equivalent Positions	134.0	160.0	152.0	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The agency's request represents the best estimate of the users projected needs of S.I.S.C. services in fiscal year 1980 and is being recommended.

Personnel

AGENCY MISSION:

The overall mission of the State Personnel Office is to assist the Director of Finance and the Governor in the administration of personnel services for the State of Utah and to promote equity in position classification, employee compensation and the training of State employees.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The request basically requires funds to support the current level of services of the agency. The selection and training programs are expected to be enhanced, and the classification and pay analysts may be involved in these programs to a greater extent. Several "career ladder" promotions are scheduled for both the current and request fiscal years.

SCHEDULE OF PROGRAMS:	Actual	Authorized	Governor's Recommendation	
	1977-78	1978-79	1979-80	% Increase
Administration.....	\$ 121,000	\$ 135,200	\$ 144,800	7.1
Merit System.....	53,900	56,600	58,700	3.7
Classification.....	181,000	227,700	257,100	12.9
Recruitment/ Certification.....	102,200	105,400	112,800	7.0
Selection.....	41,000	56,100	64,200	14.4
Training.....	25,000	36,600	39,200	7.1
Total Expenditures.....	<u>\$ 524,100</u>	<u>\$ 617,600</u>	<u>\$ 676,800</u>	<u>9.6</u>

PLAN OF FINANCING:

Collections.....	\$ 499,600	\$ 574,400	\$ 676,800	17.8
Other.....	24,500	43,200		
Total Revenue.....	<u>\$ 524,100</u>	<u>\$ 617,600</u>	<u>\$ 676,800</u>	<u>9.6</u>

Full Time Equivalent Positions 28.0 29.2 29.0

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor supports the agency's request as it represents the projected needs of the agency to operate effectively in the 1979-80 fiscal year. The scheduled promotions cause the agency's request to exceed the overall guidelines. It is believed that the "career ladder" promotions are important to the professional development of the State Personnel Office Staff.

Surplus Property

AGENCY MISSION:

Surplus Property acquires all the federal surplus property that can be put to use, to store it and make it available to all the potential recipients eligible to receive it (any public agency that will use the material in carrying out a public purpose).

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The request is expected to cover approximately the same level of services as in the current fiscal year. Slight increases occur in Current Expense, primarily for furniture rehabilitation, and in Capital Outlay for a new trailer for merchandise.

SCHEDULE OF PROGRAMS:	Actual	Authorized	Governor's Recommendation	
	1977-78	1978-79	1979-80	% Increase
Federal Property Assistance.....	\$ 207,300	\$ 230,400	\$ 255,700	11.0
Total Expenditures.....	<u>\$ 207,300</u>	<u>\$ 230,400</u>	<u>\$ 255,700</u>	<u>11.0</u>

PLAN OF FINANCING:

Collections.....	\$ 207,300	\$ 230,400	\$ 255,700	11.0
Total Revenue.....	\$ 207,300	\$ 230,400	\$ 255,700	11.0
Full Time Equivalent Positions	9.0	9.0	9.0	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The Governor supports the agency request as it appears to seek appropriate resources to carry out an effective level of service in fiscal year 1980.

Central Stores

AGENCY MISSION:

Central Stores obtains and maintains in a central, accessible location, a supply of merchandise required by State departments for their daily operations at the lowest possible price.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The agency is seeking funds essentially to provide for the same level of services for fiscal year 1979-80.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Central Stores.....	\$ 83,500	\$ 97,500	\$ 105,100	7.8
Total Expenditures.....	\$ 83,500	\$ 97,500	\$ 105,100	7.8

PLAN OF FINANCING:

Collections.....	\$ 83,500	\$ 97,500	\$ 105,100	7.8
Total Revenue.....	\$ 83,500	\$ 97,500	\$ 105,100	7.8
Full Time Equivalent Positions	4.8	6.0	6.0	

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The agency's request appears to be the best estimate of the cost of its operations in the request year.

Central Mailing

AGENCY MISSION:

Central Mailing determines postage and fees and affixes the same for State mail; provides an official station of the United States Postal System, registered, insured and certified mail for State government and the general public, seals, stamps, bags, and dispatches State mail to the Post Office; provides mailing costs and piece count of State mail to State agencies; and makes available for sale, federal stamps, postal cards, envelopes and money orders to the general public and State government.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The agency has complied with the Governor's overall guidelines and seeks funds to provide the same level of services.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Central Mailing.....	\$ 36,600	\$ 41,700	\$ 43,400	4.1
Total Expenditures.....	\$ 36,600	\$ 41,700	\$ 43,400	4.1

PLAN OF FINANCING:

Collections.....	\$ 37,400	\$ 41,700	\$ 43,400	4.1
Other.....	800R			
Total Revenue.....	\$ 36,600	\$ 41,700	\$ 43,400	4.1

Full Time Equivalent Positions 2.7 2.7 2.7

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The agency's request has met overall guidelines and is being recommended.

Central Printing

AGENCY MISSION:

The overall mission of Central Printing is to fulfill the printing needs of State agencies at the lowest possible cost with acceptable quality.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The request seeks funding to provide for the current level of services and is in compliance with the Governor's overall guidelines.

SCHEDULE OF PROGRAMS:	Actual	Authorized	Governor's Recommendation	
	1977-78	1978-79	1979-80	% Increase
Central Printing.....	\$ 131,100	\$ 164,000	\$ 170,600	4.0
Total Expenditures.....	\$ 131,100	\$ 164,000	\$ 170,600	4.0

PLAN OF FINANCING:

Collections.....	\$ 131,100	\$ 164,000	\$ 170,600	4.0
Total Revenue.....	\$ 131,100	\$ 164,000	\$ 170,600	4.0

Full Time Equivalent Positions 8.4 9.0 9.0

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The agency's request, as it is in compliance with the overall guidelines, is being recommended.

Motor Pool

AGENCY MISSION:

The Motor Pool maintains a centralized motor vehicle operation that provides economical transportation for Utah State employees in their official duties.

HIGHLIGHTS OF AGENCY REQUEST AND PROGRAM ANALYSIS:

The agency is requesting funds to provide for the same level of services in fiscal year 1980.

SCHEDULE OF PROGRAMS:	Actual	Authorized	Governor's Recommendation	
	1977-78	1978-79	1979-80	% Increase
Motor Pool.....	\$ 444,300	\$ 457,500	\$ 479,000	4.7
Total Expenditures.....	\$ 444,300	\$ 457,500	\$ 479,000	4.7

PLAN OF FINANCING:

Collections.....	\$ 444,300	\$ 457,500	\$ 479,000	4.7
Total Revenue.....	\$ 444,300	\$ 457,500	\$ 479,000	4.7

Full Time Equivalent Positions 12.0 11.0 11.0

RATIONALE FOR GOVERNOR'S RECOMMENDATION:

The agency's request is the best estimate to meet its needs in the request year and is being recommended.

Utah Housing Finance Agency

AGENCY MISSION:

The overall mission of the Utah Housing Finance Agency is to create an adequate supply of mortgage monies for safe and sanitary dwelling accommodations within the financial means of persons and families of low and moderate income. This task is to be achieved without any cost to the taxpayers. The Agency is to make mortgage monies available at interest rates of 1 percent or 2 percent below the market rate for lower moderate income home buyers, developers of low-income apartment projects and home improvement loans.

HIGHLIGHTS OF BUDGET SUBMISSION AND FUTURE PLANS OF AGENCY:

The budget of the Utah Housing Finance Agency requires no funds from the State of Utah to support the Agency's operations. The Legislature has no legal obligation for any debts of the Agency. Therefore, this budget submission does not request any appropriation of funds. The revenue of the Agency is obtained from the sale of its tax-exempt bonds, fees charged to participating mortgage lenders in the single- and multi-family mortgage purchase programs and interest earnings from investment of funds. Only the revenue and expenditures for administrative costs have been submitted. The total program financial summary is recorded in the annual audited financial statements prepared by Coopers and Lybrand, Certified Public Accountants.

The Agency has established a single-family mortgage purchase program and a multi-family mortgage purchase program. Its next goal is to establish a home improvement loan mortgage purchase program.

Two bond issues, totaling \$145,000,000, have been issued to provide financing for the single-family mortgage purchase program; and one bond issue, totaling \$3,295,000, has been issued for the purpose of financing three multi-family projects under the Agency's multi-family purchase program. The Agency intends to continue the operation of its single-family and multi-family programs during the fiscal years 1978-79 and 1979-80. The size of the bond issues for these particular programs is unknown at the present time. Amounts of bonds to be sold are determined shortly before the time of sale and are not finalized until the actual sale is made. Short-term interest rates, net interest costs of bonds sold and demand for mortgage monies are all determining factors in the calculation of the size and timing of a bond issue. None of these factors are actually known in advance. Accordingly, the Agency analyzes these factors semi-annually or upon the complete conversion of the proceeds of a previous bond sale into mortgages, whichever comes first.

It is generally contemplated, however, that the Agency will continue to sell bonds once or twice a year, as needed, to finance its single-family mortgage purchase program. It is also contemplated that the Agency will sell bonds once or twice a year to finance its multi-family and home improvement loan programs as the need arises. It is estimated that the volume of financing on multi-family programs and home improvement loan programs will be generally somewhat smaller than it will be for single-family.

SCHEDULE OF PROGRAMS:	Actual 1977-78	Authorized 1978-79	Governor's Recommendation 1979-80	% Increase
Administration.....	\$ 188,500	\$ 248,700	\$ 282,900	13.8
Total Expenditures.....	\$ 188,500	\$ 248,700	\$ 282,900	13.8

PLAN OF FINANCING:

Commitment Fees.....	\$	205,500	\$		\$	
Transfer from Trustees'						
Surplus Funds.....				248,700	282,900	13.8
Other.....		17,000R				
		<u> </u>		<u> </u>	<u> </u>	<u> </u>
Total Revenue.....	\$	188,500	\$	248,700	\$	282,900
		<u> </u>		<u> </u>		<u> </u>

Supplemental Budgets

**SUPPLEMENTAL APPROPRIATION ACT
1979
GENERAL SESSION**

H.B. _____

By _____

AN ACT MAKING APPROPRIATIONS FOR THE FISCAL YEAR ENDING JUNE 30, 1979 FOR THE USE AND SUPPORT OF CERTAIN STATE DEPARTMENTS AND AGENCIES OF STATE GOVERNMENT AND FOR OTHER PURPOSES AS PROVIDED IN THIS ACT.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF UTAH:

Section 1

The following sums of money, or so much thereof as may be necessary, are appropriated from the funds indicated in addition to appropriations, if any, made by Chapter 39, Laws of Utah 1978, for the use and support of certain State departments and agencies and for other purposes as provided in this Act.

GOVERNMENT OPERATIONS

Item 1

To the Department of Community Affairs
From General Fund\$ 34,400
To provide the State's 25 percent match requirement for Title XX federal planning monies not previously appropriated by the Legislature. The match is required for the following associations of government: Bridgerland, Mountainlands, Six County, Five County, and Uintah Basin.

SOCIAL SERVICES

Item 2

To the Division of Family Services — Day Care
From General Fund 217,000
To cover part of the increasing caseload demands by income-eligible working parents.

Item 3

To the Division of Family Services — Youth Development Center
From General Fund 125,000
For higher costs incurred by a greater student population than what was planned for in the Fiscal Year 1978-79 appropriation.

Item 4

To the Division of Family Services — Early Intervention MR/DD
From General Fund 150,000
To help pay for services to pre-school developmentally disabled children for twelve, rather than nine, months of the year.

Item 5

To the Division of Family Services — Guardian-ad-litem
From General Fund 33,000
To provide legal counsel on behalf of minor children in court proceedings.

Item 6
 To the Division of Family Services — Salt Lake County Detention Center
 From General Fund 350,000
 To contribute 50 percent of the construction costs of adding a fourth wing to the Detention Center to alleviate critical overcrowding.

Item 7
 To the Division of Public Entitlements — Medical Assistance
 From General Fund 930,000
 From Federal Grants 2,070,000
 To cover approximately half of the cost-of-living increases to recipients of medical assistance.

Item 8
 To the Division of Public Entitlements — Public Assistance
 From General Fund 500,000
 To provide funds to match federal funds for several items which were underfunded in the Fiscal Year 1979 Appropriation.

Item 9
 To the Division of Corrections — State Prison
 From General Fund 225,000
 For payment of part of additional staff costs and support necessitated by the recent rise in inmate population.

Item 10
 To the Division of Health
 From General Fund 100,000
 To provide funding for the design of the Southern Utah Radiation Study.

HIGHER EDUCATION

Item 11
 To the Utah Technical College at Provo
 From General Fund 150,000
 For moving costs and equipment installation for the new Trades Building; no funds were provided for the move.

Item 12
 To the Utah Technical College at Provo
 From General Fund 5,000
 To fund its Institutional Council; no funds have been provided for this purpose.

Item 13
 To the Utah Technical College at Salt Lake
 From General Fund 109,300
 To provide funds for the second payment on data processing equipment; funds have not been provided for this purpose.

Item 14
 To the Utah Technical College at Salt Lake
 From General Fund 14,000
 For the purchase of an off-set press.

Item 15
 To the Utah Technical College at Salt Lake
 From General Fund 5,000
 To fund its Institutional Council; no funds are currently available for this purpose.

Item 16
 To the Board of Regents
 From General Fund 150,000
 For allocation among institutions of Higher Education to meet critical needs in academic libraries.

Item 17
 To the University of Utah
 From General Fund 48,000
 For continuation of the Medical Technology Program at the College of Pharmacy. This program has been funded with a federal grant which was discontinued after a new class was admitted.

NATURAL RESOURCES

Item 18
 To the Division of Oil, Gas and Mining
 From General Fund 30,300
 For payment of the approved per diem increase for the Board of Oil, Gas and Mining (\$14,000). Due to the increased workload of the Board, insufficient funds are available to cover per diem expenses at the new rate.

 To help pay for the expenses of a private consultant to provide an independent analysis of an oil reservoir under dispute (\$16,300).

BUSINESS, LABOR AND AGRICULTURE

Item 19
 To the Department of Business Regulation — Professional and Technical Services
 From General Fund 100,000
 To provide professional and technical services to assist the Division of Public Utilities at utility rate hearings.

Item 20
 To the Department of Business Regulation — Committee on Consumer Services
 From General Fund 35,000
 For funds to enable expert witnesses to provide testimony representing the consumer in utility rate cases.

Item 21
 To the Department of Business Regulation — Real Estate Education
 From Education Research and Recovery Fund 10,000
 To continue and complete real estate educational programs currently underway.

DEVELOPMENT SERVICES

Item 22
 To the Division of State History
 From General Fund 22,400
 For rental expenses in the Crane Building from January 1, 1979 to June 30, 1979.

Section 2

The following sums of money, or so much as necessary, is authorized to be transferred from one line item of appropriation to another from appropriations made by Chapter 39, Laws of Utah 1978.

TRANSPORTATION

Item 1

To the Department of Transportation —	
Office of Comptroller (Item 203)	320,000
From the Department of Transportation	
Administrative Services (Item 201)	24,000
Comptroller (Item 203)	5,000
Maintenance Planning (Item 209)	50,000
Right of Way (Item 211)	3,000
Equipment Management — Shops (Item 212)	80,000
Preconstruction (Item 213)	40,000
Maintenance (Item 215)	118,000
To pay for the conversion of existing data processing systems in the Department of Transportation to the Financial Management System and to enable this system to be interfaced with the Department of Finance's Financial Information and Resource Management System.	

Item 2

To the Department of Transportation —	
District Management (Item 200)	142,000
From the Department of Transportation	
Lands and Buildings (Item 214)	142,000
To provide adequate funds for the management of Districts One, Three, Four and Five. Insufficient funds presently exist for the operations of these District Offices. The use of the funds will be as follows: District One — \$38,000; District Three — \$27,000; District Four — \$50,000; and District Five — \$27,000.	

Section 3

The funds indicated in Section 2, Item 1 shall be non-lapsing.

Section 4

This Act shall take effect upon approval.

**SUPPLEMENTAL APPROPRIATION ACT
1979
GENERAL SESSION**

H.B. _____

By _____

AN ACT MAKING APPROPRIATIONS FOR THE FISCAL YEAR ENDING JUNE 30, 1979 FOR THE USE AND SUPPORT OF CERTAIN STATE DEPARTMENTS AND AGENCIES OF STATE GOVERNMENT AND FOR OTHER PURPOSES AS PROVIDED IN THIS ACT.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF UTAH:

Section 1

The following sums of money, or so much thereof as may be necessary, are appropriated from the funds indicated in addition to appropriations, if any, made by Chapter 39, Laws of Utah 1978, for the use and support of certain State departments and agencies and for other purposes as provided in this Act.

EXECUTIVE AND JUDICIAL

Item 1

To the Trial Courts
From General Fund\$121,000
To pay for Circuit Court lease costs not previously appropriated and which cannot be assumed in the Court's budget.

GOVERNMENT OPERATIONS

Item 2

To the Department of Community Affairs
From General Fund 34,900
To pay for rental expenses and moving costs related to the Department's move from the State Capitol to the Empire Building, which cannot be covered in their existing budget.

Item 3

To the Building Board
From General Fund 52,300
To pay for moving costs, remodeling of new space and related necessary equipment beyond capital expenses programmed in Building Board's budget.

Item 4

To the Building Board — Energy Conservation Home
From General Fund 94,600
For the purchase of a home which demonstrates many energy conservation techniques, including the utilization of solar energy devices. The home would be available for builders, architects, school groups, and the general public to observe current energy-saving technology.

Item 5

To the Building Board — Utah State University
From General Fund 300,000
For furnishings, landscaping, a sculpture lab and fees for the Utah State University Fine Arts Center, Phase II.

Item 6

To the Building Board — Southern Utah State College
From General Fund 100,000
For furnishings and site development at the Business Building at Southern Utah State College.

Item 7

To the Building Board — Juvenile Court
From General Fund 320,000
To provide additional funds for the construction of a new Juvenile Court Building in Farmington. The additional funding is necessary to bid the project.

Item 8

To the Building Board — National Guard
From General Fund 295,000
To construct a new armory at Mt. Pleasant. Federal funds have been appropriated for this project, contingent upon State participation of the requested amount.

Item 9

To the Building Board — Expositions
From General Fund 500,000
For alterations, repairs and improvements at the Utah State Fairgrounds.

NATURAL RESOURCES

Item 10

To the Department of Natural Resources — Administration	
From General Fund	125,800
From Land Grant Maintenance Fund	27,100

To pay for moving costs from the State Capitol to the Empire Building for the Department Office, the Division of the Great Salt Lake, the Division of State Lands, the Division of Water Resources and the Division of Water Rights; and to cover the rental expenses from August, 1978 to June 30, 1979. This move was mandated by the Legislature, but no funds were appropriated to cover the expenses.

Section 2

The following projects are authorized for planning purposes for the Utah State Building Board.

Item 1

Weber State College — New Construction
For utilities and campus development for Business and Economics Building, Phase I; Schematic design only; State Funds of \$2,500,000 and private donations of \$1,100,000.

Item 2

Juvenile Court — New Construction
For the Juvenile Court facility at Provo, Utah; Schematic design phase only.

Item 3

Department of Social Services — Division of Corrections
For the design of a prototype facility.

Section 3

This act shall take effect upon approval.

**SUPPLEMENTAL APPROPRIATION ACT
1979
GENERAL SESSION**

H.B. _____

By _____

AN ACT MAKING APPROPRIATIONS FOR THE FISCAL YEAR ENDING JUNE 30, 1979 FOR THE USE OF MAKING UP DEFICITS IN BOND ISSUE FUND BALANCES AND PAYMENT OF INTEREST EXPENSES.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF UTAH:

Section 1

The following sums of money, or so much thereof as may be necessary, are appropriated from the General Fund in addition to appropriations, if any, made by Chapter 39, Laws of Utah 1978, for the payment of bond issue balance deficits and interest expenses.

DEBT SERVICE

Item 1

To the 1965 Building Bond Issue
From General Fund\$ 250
To make up a deficit in the fund balance from Fiscal Year 1978.

Item 2

To the 1975 Building Bond Issue
From General Fund 404,700
To make up a deficit in the fund balance from Fiscal Year 1978 (\$200,600); and for additional funds to cover an anticipated shortfall in interest income in Fiscal Year 1979 (\$204,100).

Item 3

To the 1978 Water Bond Issue
From General Fund 892,850
For payment of interest expenses; funds have not been appropriated for this purpose in Fiscal Year 1979.

Section 2

This Act shall take effect upon approval.

**SUPPLEMENTAL APPROPRIATION ACT
1979
GENERAL SESSION**

H.B. _____

By _____

AN ACT MAKING APPROPRIATIONS FOR THE FISCAL YEAR ENDING JUNE 30, 1979 FOR THE USE OF PAYMENT FOR CLAIMS FILED AGAINST THE STATE OF UTAH WHICH HAVE BEEN AUTHORIZED FOR PAYMENT AND FOR OTHER PURPOSES AS PROVIDED IN THIS ACT.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF UTAH:

Section 1

The following sum of money, or so much thereof as may be necessary, is appropriated from the General Fund for the use of payment of claims against the State of Utah which have been authorized for payment and for other purposes as provided in this act.

Item 1

To the Attorney General
From General Fund\$ 50,000
To pay claims filed against the State of Utah which have been appropriately authorized for payment. This sum of money represents the best estimate of authorized claims recommended by the Board of Examiners.

Item 2

To the State Insurance Fund
From General Fund 809,225
To repay the State Insurance Fund for appropriations formerly made to the State Industrial Commission. The Utah Supreme Court has held that these appropriations were improper and the Insurance Fund should be repaid.

Section 2

Any unused portion of these funds shall, after June 30, 1979, lapse to the General Fund.

Section 3

This Act shall take effect upon approval.

**SUPPLEMENTAL APPROPRIATION ACT
1979
GENERAL SESSION**

H.B. _____

By _____

AN ACT MAKING AN APPROPRIATION FOR THE FISCAL YEAR ENDING JUNE 30, 1979 FOR THE USE AND SUPPORT OF THE UNIVERSITY OF UTAH HOSPITAL FOR THE PURPOSE PROVIDED IN THIS ACT.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF UTAH:

Section 1

The following sum of money, or so much thereof as may be necessary, is appropriated from the General Fund in addition to appropriations, if any, made by Chapter 39, Laws of Utah 1978, for the use and support of the University of Utah Hospital for the purpose as provided in this Act.

Item 1

To the University of Utah Hospital	
From General Fund	\$2,906,000
For a loan repayment to the State Treasurer; \$2,600,000 for the loan repayment and	
\$306,000 for interest.	

Appendix

Revenues Per Capita In Constant Dollars by Source
 FY 1972-73 Through FY 1982-83

	1972-73	1973-74	1974-75	1975-76	1976-77	1977-78	1978-79	1979-80	1980-81	1981-82	1982-83
Population	1,128,000	1,150,000	1,179,000	1,203,000	1,232,000	1,270,000	1,318,000	1,366,000	1,405,000	1,455,000	1,505,000
Federal Grants											
1972 Dollars	\$155,700,200	149,456,100	150,488,400	187,169,000	184,367,300	198,735,000	211,217,900	184,421,300	192,684,200	209,218,600	222,845,600
Per Capita	\$138	130	128	156	150	156	160	135	137	144	148
Collections											
1972 Dollars	\$ 51,936,500	55,597,400	57,991,300	61,568,100	42,899,400	43,739,100	47,496,600	47,088,100	49,197,900	53,419,600	56,899,000
Per Capita	\$46	48	49	51	35	34	36	34	35	37	38
Transportation Fund											
1972 Dollars	\$ 59,836,500	56,586,500	51,042,500	49,830,300	52,002,400	51,825,300	60,516,600	59,680,500	58,270,200	59,126,100	58,849,800
Per Capita	\$53	49	43	41	42	41	46	44	41	41	39
Uniform School Fund											
1972 Dollars	\$132,433,500	119,269,300	121,765,500	145,954,800	148,359,000	165,631,100	183,928,600	198,993,600	212,948,500	236,720,100	257,995,000
Per Capita	\$117	104	103	121	120	130	140	146	152	163	171
General Fund											
1972 Dollars	\$188,600,800	192,138,900	192,855,000	195,633,500	210,339,500	219,477,600	231,568,900	239,716,800	245,407,100	260,976,200	272,101,100
Per Capita	\$167	167	164	163	171	173	176	175	175	179	181
Total											
1972 Dollars	\$588,507,500	573,048,200	574,142,700	640,155,700	637,967,700	679,408,100	734,728,600	729,900,300	758,507,900	819,460,600	868,690,500
Per Capita	\$521	498	487	532	518	534	558	534	540	564	577

APPENDIX B

STATE OF UTAH

Expenditures Per Capita In Constant Dollars
By Program Area FY 1972-73 to FY 1982-83

	1972-73	1973-74	1974-75	1975-76	1976-77	1977-78	1978-79	1979-80	1980-81	1981-82	1982-83
Population	1,128,000	1,150,000	1,179,000	1,203,000	1,232,000	1,270,000	1,318,000	1,366,000	1,405,000	1,455,000	1,505,000
Public Education											
1972 Dollars	\$167,291,200	180,603,400	182,297,600	203,987,000	209,555,300	224,742,300	229,566,000	228,092,800	229,795,600	236,449,100	244,446,800
Per Capita	\$148	157	155	170	170	\$177	174	167	164	163	162
Higher Education											
1972 Dollars	\$ 98,383,800	104,576,000	107,144,200	114,195,300	103,687,400	109,508,900	111,472,400	111,171,100	112,001,000	115,243,800	119,141,900
Per Capita	\$ 87	91	91	95	84	\$ 86	85	81	80	79	79
Social Services											
1972 Dollars	\$108,163,700	105,512,200	108,405,500	120,734,800	137,665,300	156,406,200	161,906,100	157,462,200	158,637,700	163,230,900	168,752,100
Per Capita	\$ 96	92	92	100	112	\$123	123	115	113	112	112
Transportation											
1972 Dollars	\$111,259,800	104,773,200	91,972,100	104,150,200	99,581,900	87,329,100	121,925,500	109,561,500	110,379,400	113,575,400	117,416,900
Per Capita	\$ 99	91	78	87	81	\$ 69	93	80	79	78	78
All Other											
1972 Dollars	\$ 64,341,200	93,333,000	87,331,100	107,704,700	105,692,000	125,956,200	135,591,500	129,304,800	130,270,100	134,042,000	138,575,800
Per Capita	\$ 57	81	74	89	86	\$ 99	103	95	93	92	92
Total											
1972 Dollars	\$549,439,700	588,797,800	577,150,500	650,772,000	656,181,900	703,942,700	760,461,500	735,592,400	741,083,800	762,541,200	788,333,500
Per Capita	\$487	512	490	541	533	\$554	578	538	529	524	523

Comparative Statistics

Population, Employment, Personal Income, State Expenditures

Calendar Year Fiscal Year	72 72-73	73 73-74	74 74-75	75 75-76	76 76-77	77 77-78	78 78-79	79 79-80	80 80-81	81 81-82	82 82-83
Estimated Population CY	1,128,000	1,150,000	1,179,000	1,203,000	1,232,000	1,270,000	1,318,000	1,366,000	1,405,000	1,455,000	1,505,000
Percent Change	—	2.0	2.5	2.0	2.4	3.1	3.8	3.6	2.9	3.6	3.4
Total Employment CY	429,900	452,700	464,700	473,500	495,100	521,400	560,400	592,800	622,400	653,600	686,300
Percent Change	—	5.3	2.7	1.9	4.6	5.3	7.5	5.8	5.0	5.0	5.0
Personal Income											
Current Dollars (millions) CY	\$ 4,216	\$ 4,814	\$ 5,351	\$ 5,937	\$ 6,670	\$ 7,510	\$ 8,599	\$ 9,803	\$ 11,126	\$ 12,629	\$ 14,270
Percent Change	—	14.2	11.2	11.0	12.4	12.6	14.5	14.0	13.5	13.5	13.0
Personal Income											
1972 Dollars (millions) CY	\$ 4,216	\$ 4,533	\$ 4,539	\$ 4,616	\$ 4,902	\$ 5,183	\$ 5,469	\$ 5,747	\$ 6,067	\$ 6,436	\$ 6,829
Percent Change	—	7.5	.1	1.7	6.2	5.7	5.5	5.9	5.6	6.1	6.1
Expenditure of State Funds											
Current Dollars (thousands) FY	\$ 332,060	\$ 395,824	\$ 424,085	\$ 505,359	\$ 591,604	\$ 640,173	\$ 764,775	\$ 816,343	\$ 884,140	\$ 972,850	\$ 1,071,800
Percent Change	—	19.2	7.4	18.9	17.1	8.2	19.3	6.7	8.3	10.0	10.2
Expenditure of State Funds											
1972 Dollars (thousands) FY	\$ 332,060	\$ 372,716	\$ 360,608	\$ 392,939	\$ 434,779	\$ 441,773	\$ 486,405	\$ 478,541	\$ 482,135	\$ 495,846	\$ 512,897
Percent Change	—	12.2	3.3R	9.0	10.7	1.6	10.1	1.6R	.8	2.8	3.4
State Revenue (General, School, & Transportation Funds)											
Current Dollars (thousands) FY	\$ 380,871	\$ 390,810	\$ 431,044	\$ 503,403	\$ 558,841	\$ 633,161	\$ 746,390	\$ 851,800	\$ 968,640	\$ 1,099,780	\$ 1,250,450
Percent Change	—	2.6	10.3	16.8	11.0	13.3	17.9	14.1	13.7	13.5	13.7
State Revenue											
1972 Dollars (thousands) FY	\$ 380,871	\$ 367,994	\$ 365,663	\$ 391,418	\$ 410,701	\$ 436,934	\$ 474,712	\$ 499,326	\$ 528,215	\$ 560,493	\$ 598,387
Percent Change	—	3.4R	.6R	7.0	4.9	6.4	8.7	5.2	5.8	6.1	6.8
Annual Inflation	—	6.2%	11.0	9.1	5.8	6.5	8.5	8.5	7.5	7.0	6.5
Conversion Factor	—	1.062	1.1788	1.2861	1.3607	1.4491	1.5723	1.7059	1.8338	1.9622	2.0897

APPENDIX D

STATE OF UTAH

Summary of Full Time Equivalent Positions

From the Period Fiscal Year 1972-73 to Fiscal Year 1979-80

	1972-73	1973-74	1974-75	1975-76	1976-77	Actual 1977-78	Legislative Appropriation 1978-79	Governor's Recomm. 1979-80
Executive and Judicial	341.3	452.0	453.5	470.9	407.3	419.7	524.6	520.4
Government Operations	915.3	853.0	1,128.0	944.4	1,025.1	1,100.3	1,125.3	1,107.0
Public Safety	685.1	692.0	700.4	710.7	749.0	768.5	791.3	782.6
Social Services	2,922.6	2,964.1	2,820.9	3,459.8	3,921.4	4,199.1	4,375.1	4,343.9
Public Education	686.1	664.8	637.2	744.3	747.2	739.7	767.5	755.9
Natural Resources	572.5	589.9	630.9	714.1	734.6	798.6	834.1	851.3
Business, Labor and Agriculture	560.2	557.9	575.2	597.9	618.8	646.4	684.3	718.9
Development Services	87.4	79.5	86.4	85.8	93.9	101.6	108.4	112.5
Transportation	2,466.8	2,304.5	2,079.8	2,000.8	2,122.6	1,940.8	2,006.0	1,943.4
Total	9,237.3	9,157.7	9,112.3	9,728.7	10,419.9	10,714.7	11,216.6	11,135.9
Percent Change		.9R	.5R	6.8	7.1	2.8	4.7	.7R

STATE OF UTAH

**Full Time Equivalent State Employees
versus Total State Non-Agriculture Employment**
Annual Averages 1970-1978 (data from Job Service)

Calendar Year	Total Utah Non-Agricultural Employment	Percent Increase Over Previous Year	Total State Non-Education Employment	Percent Increase Over Previous Year	Percent of Total Non-Agricultural Employment
1970	358,654		9,856		2.7
1971	371,124	3.4	10,263	4.1	2.8
1972	393,019	5.9	10,806	5.3	2.7
1973	414,839	5.6	11,095	2.7	2.7
1974	434,089	4.6	11,474	3.4	2.6
1975	440,332	1.4	13,255	15.5	3.0
1976	462,826	5.1	13,374	.9	2.9
1977	488,719	5.6	13,675	2.3	2.8
1978 (Preliminary)	525,300	7.5	14,000	2.4	2.7

APPENDIX F

STATE OF UTAH

Financial Summary of Budgetary Funds

(General Purpose Revenue)

	1978-1979			1979-1980			
	General Fund	Uniform School Fund	Trans- portation Fund	General Fund	Uniform School Fund	Trans- portation Fund	Combined Fund
Fiscal Year Beginning Balances	19,504,400	2,000,000	17,280,000	8,631,900	-0-	5,445,600	14,077,500
Revenue							
General Purpose Revenue	363,100,000	288,400,000	94,890,000	409,700,000	340,100,000	102,000,000	851,800,000
Overhead Allocation	3,900,000	2,400,000R	900,000R	3,999,400	2,500,000R	799,400R	700,000
Agency Savings				6,942,900		2,250,000	9,192,900
Total Revenue	386,504,400	288,000,000	111,270,000	429,274,200	337,600,000	108,896,200	875,770,400
Expenditure							
Appropriations — 1978 Session	309,573,000	317,533,500	108,045,400	361,975,500	340,932,900	111,432,000	814,340,400
Parks & Rec. 6/30/78	13,500,000						
Low Income Housing 7/26/78	750,000						
Buildings & AR&I 6/2/78	5,176,000						
Debt Service Supplemental	1,297,800						
Proposed Supplementals	9,042,200			2,000,000			2,000,000
Appropriated Out of Reserves		4,296,500R			4,730,000R		4,730,000R
Total Expenditures	339,339,000	317,533,500	108,748,900	363,975,500	340,932,900	106,702,000	811,610,400
Excess or Deficiency in Revenue	47,165,400	29,533,500R	7,521,100	65,298,700	3,332,900R	2,194,200	64,160,000
Required Transfers	29,533,500R	29,533,500		3,332,900R	3,332,900		-0-
Balances in Reserve			2,075,500R			2,194,200R	2,194,200R
Unappropriated Balance June 30	17,631,900	-0-	5,445,600	61,965,800	-0-	-0-	61,965,800
Proposed Tax Relief	9,000,000R			57,200,000R			57,200,000R
Total Relief Included in Expenditures				9,700,000			9,700,000
Revenue Contingency				3,750,000R			3,750,000R
Closing Balances	8,631,900	-0-	5,445,600	10,715,800	-0-	-0-	10,715,800

APPENDIX G

STATE OF UTAH

Governor's Proposal State Supported Minimum School Program

State Supported Minimum School Program	H.B. 108 W.P.U. = \$795		Continuation of Present Program with 7% Increase in W.P.U. Value W.P.U. = \$851				Governor's Proposal at 71% State Support****			
	W.P.U.'s (a)	Program (b)	W.P.U.'s (c)	Program (d)	Dollar Increase (e)	Percent Increase (f)	Program (g)	Dollar Increase (h)	Percent Increase (i)	
I . Basic Program										
A. 1. Nec. Exist. Small Rural Schools	4,880	\$ 3,879,600	5,256	\$ 4,472,856						
2. Small School Consolidated	36	28,620	—	—						
Sub Total	A	4,916	\$ 3,908,220	5,256	\$ 4,472,856	\$ 564,636	14.45%			
B. Programs for Handicapped										
1. Regular District Programs	29,340	\$ 23,325,300	30,238	25,732,538						
2. State Programs (3 1/3%)	978	777,510	998	849,298						
Sub Total (1 + 2)	B	30,318	\$ 24,102,810	31,236	\$ 26,581,836	\$ 2,479,026	10.29 %			
C. 1. Adult High School Completion	2,803	\$ 2,228,365	3,061	\$ 2,621,931						
2. Skill Centers	778	618,510	832	708,032						
3. Private Sch. Driver Ed. — Classroom	12	9,540	12	10,212						
Sub Total	C	3,593	\$ 2,856,435	3,925	\$ 3,340,175	\$ 483,740	16.94%			
D. 1. Voc. & Tech. Ed. — District	11,063	\$ 8,795,085	11,487	\$ 9,775,437						
2. Voc. Incentive Programs	161	127,995	150	127,650						
3. Voc. District — Set Aside	611	485,745	620	527,620						
4. Voc. Institutions — Set Aside	189	150,255	200	170,200						
Sub Total	D	12,024	\$ 9,559,080	12,457	\$ 10,600,907	\$ 1,041,827	10.90%			
E. 1. Voc. Summer Home Economics	1,134	\$ 901,530	1,327	\$ 1,129,277						
2. Voc. Summer Agriculture	672	534,240	630	536,130						
Sub Total	E	1,806	\$ 1,435,770	1,957	\$ 1,665,407	\$ 229,637	15.99%			
F. Regular School Programs										
1. Kindergarten	14,410	\$ 11,455,950	15,951	\$ 13,574,301						
2. Grades 1-12	280,457	222,963,315	286,976	244,216,576						
3. Professional Staff	25,031	19,899,645	25,628	21,809,428						
4. Administrative Costs	1,800	1,431,000	1,800	1,531,800						
Sub Total	F	321,698	\$255,749,910	330,355	\$281,132,105	\$25,382,195	9.92%			
G. Special Purpose Optional Programs*										
1. Instructional Media Centers	859	\$ 682,905	859	\$ 731,009						
2. Extended Year, Day and Summer	1,025	814,875	1,025	872,275						
3. Compensatory Education	1,204	957,180	1,204	1,024,604						
4. Elementary School Guidance	946	752,070	946	805,046						
5. Community Schools	907	721,065	907	771,857						
6. Career Education	351	279,045	351	298,701						
Sub Total	G	5,292	\$ 4,207,140	5,292	\$ 4,503,492	\$ 296,352	7.04%			
Total Basic Program (A-G)**		379,647	\$301,819,365	390,478	\$332,296,778	\$30,477,413	10.10%	No Change		
II . Voted Leeway***		—	17,307,017		\$ 14,447,451	\$(2,859,566)	(16.52)	No Change		
III . Special Purpose Programs										
1. Experimental Programs	—	\$ 321,000		\$ 321,000	\$ —	.0%				
2. Contingency Fund	—	428,000		400,000	(28,000)	(6.54)				
3. Pupil Transportation										
a. To and From School	—	10,546,000		11,690,500	1,144,500	10.85				
b. Educational Field Trips	—	504,960		540,307	35,347	7.00				
4. Textbooks and Lab Fees	—	2,479,939		2,653,535	173,596	7.00				
5. Music	—	480,000		513,600	33,600	7.00				
6. Gifted	—	480,000		513,600	33,600	7.00				
7. Responsible Parenthood	—	249,952		267,448	17,496	7.00				
8. Bilingual Education	—	339,297		363,048	23,751	7.00				
9. Class Size Reduction	—	4,210,000		4,504,700	294,700	7.00				
10. Utilities and Insurance	—	2,650,000		2,835,500	185,500	7.00				
11. Special Needs	—	3,000,000		3,210,000	210,000	7.00				
Total Special Purpose Programs		—	\$ 25,689,148		\$ 27,813,238	\$ 2,124,090	8.27%	No Change		
IV . A. Retirement	—	43,244,800		45,755,000						
B. Social Security	—	18,463,600		19,882,000						
Total Social Security and Retirement (A + B) IV		—	\$ 61,708,400		65,637,000	3,928,600	6.37	No Change		
V . Total State Supp. Min. Sch. Program (I-IV)		—	\$406,523,930		440,194,467	33,670,537	8.28	440,194,467	33,670,537	8.28%
Less Local Revenue										
a. Basic Levy**	—	\$100,957,890		123,136,559				113,458,930*		
b. Voted Leeway***	—	16,512,517		14,197,465				14,197,465		
VII. Total Local Contribution (a + b)		—	\$117,470,407		137,334,024	19,863,617	16.91	127,656,395	10,185,988	8.67%
Total State Min. School Program Aid (V-VI)		—	\$289,053,523		\$302,860,443	13,806,920	4.78	312,538,072	23,484,549	8.12%
VII. State Percent		—	71.1%		68.8%			71%		

Footnotes:

*Special Purpose Optional (G 1-6) do not have to be spent as per allocation. Funds may be expended in any one or combination of these six programs.

Estimated Recapture to Uniform School Fund: Emery = \$820,077 — No. Summit = \$768,030

****Will Require reduction of 28 mill basic levy.

APPENDIX H

STATE OF UTAH

Utah Department of Transportation

Analysis of Budgeted Operations for the Fiscal Years Ended June 30, 1979 and 1980

	<u>1979</u>	<u>1980</u>
Unrestricted Cash Fund Balance	\$ 17,280,000	\$ 7,695,600
Restricted Cash Fund Reserve (Note A)	6,535,000	5,339,700
Total Beginning Cash Fund Balance	<u>\$ 23,815,000</u>	<u>\$ 13,035,300</u>
Transportation Fund revenue, Unrestricted:		
Motor Fuel Tax	64,000,000	69,000,000
Special Fuel Tax	10,000,000	10,900,000
Other Highway User Taxes (Note B)	18,390,000	20,100,000
Interest	2,500,000	2,000,000
Sub-Total	<u>\$ 94,890,000</u>	<u>\$102,000,000</u>
Other Revenue and Cash Sources:		
Federal Grants	89,551,000	83,772,400
General Fund	132,200	140,000
Cooperative Agreements and Collections (Note C)	5,023,000	5,043,700
Aeronautical Revenue	2,304,000	2,441,000
Depreciation Reserve Funds	2,700,000	2,700,000
Total Revenue and Cash Sources	<u>\$194,600,200</u>	<u>\$196,097,100</u>
Total Funds Available	<u>\$218,415,200</u>	<u>\$209,132,400</u>
Expenditures:		
Appropriations to Other Agencies	\$ 15,926,500	\$ 15,940,000
Salary Adjustments		116,300
Department of Transportation:		
Federal Construction	\$ 98,714,100	\$ 93,107,500
State Construction and Rehabilitation	30,049,300	27,522,000
Maintenance	23,721,000	24,971,800
Administration, Engineering and Operations	10,171,900	11,004,100
Equipment Purchases	3,000,000	4,120,000
Land and Buildings	1,586,700	1,607,000
B & C Roads	11,300,000	12,100,000
Collector Roads	7,000,000	7,600,000
Appropriated Special Projects	2,946,500	1,560,000
Aeronautical Operations	3,213,900	3,308,600
Salary Adjustments		633,700
Less: FY 79 Savings for Property Tax Relief	<u>(2,250,000)</u>	
Department of Transportation Expenditures	<u>\$189,453,400</u>	<u>\$187,534,700</u>
Total Expenditures	<u>\$205,379,900</u>	<u>\$203,591,000</u>
Ending Cash Balance	13,035,300	5,541,400
Less: Restrictions on Cash Balance (Note D)	<u>5,339,700</u>	<u>5,541,400</u>
Unrestricted Fund Balance (Note E)	<u>\$ 7,695,600</u>	<u>\$</u>

APPENDIX H (continued)

**Notes to Analysis of Budgeted Operations
for the Fiscal Years Ended June 30, 1979 and 1980**

Note A: Cash at the beginning of the fiscal years noted is restricted as follows:

	<u>1979</u>	<u>1980</u>	<u>1981</u>
Aeronautical Cash Fund Balance	\$ 264,302	\$ 259,672	\$ 337,143
Reserve for Depreciation, Aeronautics	40,370	85,000	125,000
Reserve for Depreciation, Equipment Fleet	1,965,902	2,215,000	2,175,100
Reserve for Depreciation, Other	415,588	400,000	400,000
Reserve for B & C Road Fund Allocation	1,874,608	2,030,000	2,155,000
Reserve for Contractors Retention	300,000	350,000	350,000
Reserve for Fiscal Management System	227,753		
Reserve for Hill Field Easement	265,000		
Reserve for Sidewalk Safety Program	787,500		
Reserve for Isolated Residences Project	394,000		
Total Beginning Cash Fund Balance	<u>\$ 6,535,023</u>	<u>\$ 5,339,672</u>	<u>\$ 5,542,243</u>

Note B: Other Highway User Fees:

	<u>1979</u>	<u>1980</u>
Motor Vehicle Registration	\$10,500,000	\$11,050,000
Highway User Fees	1,450,000	1,600,000
Driver License Fees	1,670,000	1,920,000
Proportional Registration Fees	2,450,000	3,000,000
Temporary Permits	720,000	800,000
Special Transportation Permits	815,000	900,000
Vehicle Control Fees	540,000	580,000
Safety Inspection Fees	240,000	250,000
Studded Tire Fees	5,000	
Total Other Highway User Fees	<u>\$18,390,000</u>	<u>\$20,100,000</u>

Note C: Cooperative Agreements and Reimbursements:

	<u>1979</u>	<u>1980</u>
Cooperative Agreements	\$ 4,500,000	\$ 4,500,000
Safety Reimbursement	3,000	11,600
Right of Way Reimbursements	91,000	38,800
Materials Laboratory Reimbursements	222,300	174,600
Reimbursement for Services Provided Other Agencies	<u>206,700</u>	<u>318,700</u>
Total Cooperative Agreements and Reimbursements	<u>\$ 5,023,000</u>	<u>\$ 5,043,700</u>

APPENDIX H (concluded)

Note D: Cash at the end of the fiscal years noted is restricted as follows:

	<u>1979</u>	<u>1980</u>
Aeronautical Cash Fund Balance	\$ 259,672	\$ 337,143
Reserve for Depreciation, Aeronautics	85,000	125,000
Reserve for Depreciation, Equipment Fleet	2,215,000	2,175,100
Reserve for Depreciation, Other	400,000	399,200
Reserve for B & C Roads Fund Allocation	2,030,000	2,155,000
Reserve for Contractors Retention	<u>350,000</u>	<u>350,000</u>
Total Ending Fund Balance Restrictions	<u>\$ 5,339,672</u>	<u>\$ 5,541,443</u>

Note E: Obligated Net Cash Fund Balance

The remaining net cash fund balance has been fully obligated by the Department under construction and rehabilitation contracts. The contractual obligations extend beyond the current fiscal year and exceed the net cash available as herein presented. Such excess contractual obligations are expected to be funded by highway user tax revenue and federal participation reimbursements in future periods. Expenditures incurred during the current or future fiscal periods shall not exceed legislative or statutorily authorized amounts.

UTAH STATE BUILDING BOARD
RECOMMENDED 1979 - BUILDING PROGRAM & PRIORITIES

PRIORITY LIST "A" - (A, R, & I.)

BUILDING BOARD RECOMMENDATIONS		
PRIORITY	AMOUNT	AGENCY/PROJECT
1	\$ 1,000,000	CODE COMPLIANCE
2	500,000	ROOF REPAIRS
3	144,000	BOARD OF EDUCATION (SCHOOLS FOR THE DEAF & BLIND)
		a. Correct Electrical Violations - USB - (\$29,000)
		b. Campus Lighting - USB - (\$44,000)
		c. Campus Lighting - USD - (\$65,000)
		d. Reseal Parking Areas - USD & B - (\$2,000)
4	205,000	SOUTHERN UTAH STATE COLLEGE
		a. Skylight Installation - USD - (\$4,000)
		b. Campus Lighting - (\$37,000)
		c. Water Control and Stadium Landscaping - (\$87,000)
		d. Parking Lot Improvements - (\$81,000)
5	144,000	UTAH NATIONAL GUARD
		a. Service Fee for 100 Percent Federally Funded Projects - (\$20,000)
		b. Kitchen Improvements at the Ogden, Murray and Springville Armories - (\$40,000)
		c. Overhead Door Repairs at Armories Statewide - (\$14,000)
		d. Internal Repair at Mantle Armory - (\$9,000)
		e. Parapet Repairs at Garland, Spanish Fork, Nephi and Fillmore Armories - (\$12,000)
		f. Water Line Connections at Salt Lake City Complex - (\$13,000)
		g. Repainting and Parking Lot Resurfacing at Tooele and Vernal Armories - (\$30,000)
		h. Retaining Walls, Parking Lots and Landscaping at Logan Armory - (\$6,000)
6	57,000	DIVISION OF EXPOSITIONS (STATE FAIR)
7	446,000	Electrical Improvements, Phase V BOARD OF EDUCATION - MURRAY B. ALLEN BLIND CENTER
		Remodel Former Shop and Craft Areas to Home Living Retraining Apartments and Offices
8	500,000	DIVISION OF CORRECTIONS (STATE PRISON)
		Utilities, Reroute and Replace some Major Utilities
9	16,000	DEPARTMENT OF PUBLIC SAFETY
		a. Ogden Drivers License Facility Improvements
		1) Widlen Test Track Pavement - (\$3,000)
		2) Develop Parking Lot - (\$6,000)
		b. Granger Drivers License Facility Landscaping - (\$7,000)
10	175,000	DIVISION OF CORRECTIONS (STATE PRISON)
		a. Utilize Geo-Thermal Hot Water to heat Minimum Security Building (Federal Grant Monies of Approximately \$379,000 as Match) - (\$75,000)
		b. Resurface Roads and Parking Lots and Repair Sprinkler Systems - (\$100,000)
11	14,000	DIVISION OF FAMILY SERVICES (STATE TRAINING SCHOOL)
		Boiler Plant Remodel

CUMULATIVE AMOUNT

\$ 1,000,000
1,500,000
1,644,000

1,849,000

1,993,000

2,050,000

2,496,000

2,996,000

3,012,000

3,187,000

3,201,000

APPENDIX I (continued)

BUILDING BOARD RECOMMENDATIONS			CUMULATIVE AMOUNT
PRIORITY	AMOUNT	AGENCY/PROJECT	
12	512,000	DIVISION OF HEALTH - (STATE HOSPITAL) Renovation of Culinary Water System (State Canyon Springs)	3,713,000
13	43,000	DIVISION OF FAMILY SERVICES (YOUTH DEVELOPMENT CENTER) Provide Isolation Rooms	3,756,000
14	50,000	LIQUOR CONTROL COMMISSION - Mechanical System Improvements	3,806,000
15	386,000	UTAH STATE BUILDING BOARD a. Capitol 1) Installation of Levelor Blinds, First Floor South Exposure - (\$12,000) 2) Remodel Area under Grand Stairway - (\$20,000) 3) Remodel Gift Shop - (\$18,000) b. State Office Building 1) Replace Loading Ramp Heating System - (\$80,000) 2) Energy Conservation Improvements - (\$43,000) c. Capitol Greenhouse General Renovation - (\$48,000) d. Capitol Hill 1) Sign System - (\$15,000) 2) Emergency Contingency and General Improvements - (\$100,000) e. Kearns Mansion - Exterior Restoration - (\$50,000)	4,192,000
16	340,000	WEBER STATE COLLEGE Stores and Receiving Remodel	4,532,000
17	366,000	UNIVERSITY OF UTAH a. Uninterrupted Power System - (\$136,000) b. Medical Center Electrical (\$230,000)	4,898,000
18	250,000	DIVISION OF MENTAL HEALTH - (STATE HOSPITAL) Medical - Surgical Building Remodel	5,148,000
19	393,000	SNOW COLLEGE Heat Plant Addition	5,541,000
20	230,000	UTAH STATE UNIVERSITY a. Pressure Irrigation Water Lines - (\$77,000) b. Generator Renovation - (\$42,000) c. Backflow Prevention Devices - (\$50,000) d. Underground Electrical Feeder to Nutrition & Food Science - (\$61,000)	5,771,000
21	195,000	WEBER STATE COLLEGE Irrigation Water Access and Distribution System	5,966,000
22	300,000	DIVISION OF FAMILY SERVICES (STATE TRAINING SCHOOL) a. Dispensary Remodel - (\$182,000) b. Kitchen and Cafeteria Remodel - (\$118,000)	6,266,000

BUILDING BOARD RECOMMENDATIONS		
PRIORITY	AMOUNT	AGENCY/PROJECT
23	45,000	COLLEGE OF EASTERN UTAH Physical Education Building Remodel
24	103,000	SOUTHERN UTAH STATE COLLEGE a. Landscape Industrial Education and Administration Building - (\$50,000) b. Asphalt Plant Operations Yard - (\$53,000)
25	54,000	SNOW COLLEGE Campuswide Improvements
26	63,000	DIXIE COLLEGE a. Fine Arts and North Administration Building - (\$26,000) b. Well Repairs and Water Salvage - (\$17,000) c. Library Remodel - (\$20,000)
27	377,000	UNIVERSITY OF UTAH a. Pioneer Memorial Theatre, Babcock Theatre Remodel - (\$152,000) b. Chemistry Building Energy Conservation Improvements - (\$195,000)
28	85,000	BOARD OF EDUCATION (SCHOOLS FOR THE DEAF & BLIND) Athletic Field Renovation - USD
29	296,000	WEBER STATE COLLEGE Electrical Distribution System
30	82,000	WEBER STATE COLLEGE Gymnasium Foundation Leak Repairs
31	1,500,000	DIVISION OF CORRECTIONS (STATE PRISON)—Major Renovation Remodel Existing Units for Programming and Residential Programs
32	148,000	UTAH TECHNICAL COLLEGE AT PROVO Campuswide Improvements (Old Campus)
33	922,000	UNIVERSITY OF UTAH a. HTW Generators No. 1 & 2, Increase Capacity - (\$230,000) b. HTW Tank Expansion - (\$692,000)
34	88,000	UTAH TECHNICAL COLLEGE AT SALT LAKE Update Automation System
35	300,000	UTAH STATE BUILDING BOARD Automated Grounds Watering System
36	210,000	UTAH STATE UNIVERSITY Greenhouse Relocation
		CUMULATIVE AMOUNT
	6,311,000	
	6,414,000	
	6,468,000	
	6,531,000	
	6,908,000	
	6,993,000	
	7,289,000	
	7,371,000	
	8,871,000	
	9,019,000	
	9,941,000	
	10,029,000	
	10,329,000	
	10,539,000	

APPENDIX J

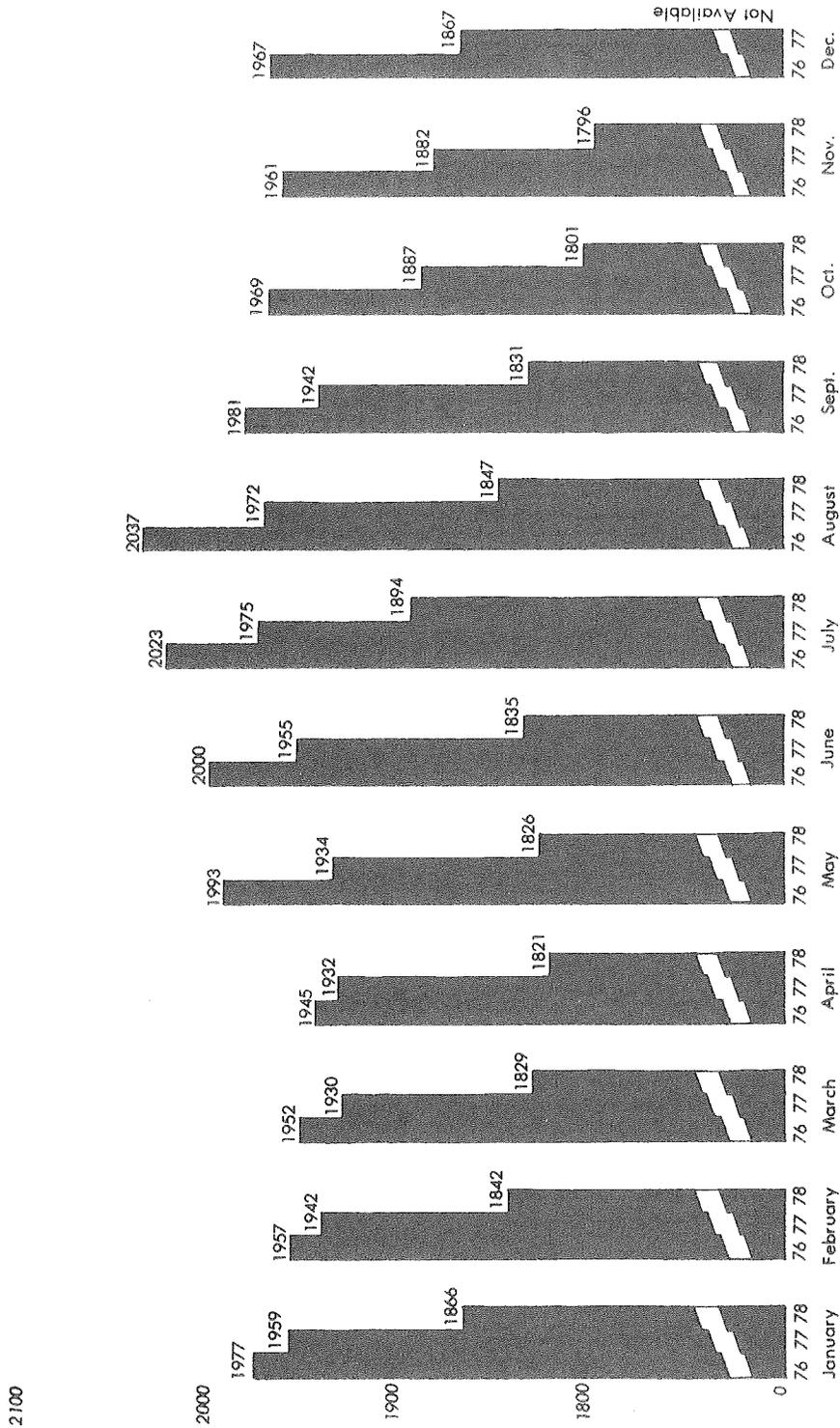
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UTAH STATE BUILDING BOARD
RECOMMENDED 1979 - BUILDING PROGRAM & PRIORITIES

PRIORITY LIST "B" - NEW CONSTRUCTION

PRIORITY	AMOUNT	AGENCY/PROJECT	CUMULATIVE AMOUNT
1	\$ 7,000,000	UDOT/PUBLIC SAFETY - Office/Warehouse/Shop Complex Second Increment Funding of the Three Increments Authorized	\$ 7,000,000
2	75,000	JUVENILE COURT - Building Purchase Purchase Vacated Employment Security Building, Vernal, Utah	7,075,000
3	280,000	DIXIE COLLEGE - Land Purchase	7,355,000
4	4,927,000	UNIVERSITY OF UTAH - New Construction and Utilities a. Utilities - HTW Lines to SW Section of Campus - (\$457,000) b. Utilities - Electrical Distribution Lines to SW Section of Campus - (\$718,000) c. New Construction - Law Library Addition - (\$3,752,000)	12,282,000
5	3,500,000	DIVISION OF FAMILY SERVICES - (STATE TRAINING SCHOOL) New Construction and Site Development, Phase III	15,782,000
6	630,000	a. Site Development - Roads and Mail for New Residences - (\$820,000) b. New Construction - Residences for Approximately 100 Residents - (\$2,680,000)	16,412,000
7	4,037,000	BOARD OF EDUCATION - Land Purchase a. Center for the Adult Deaf - (\$120,000) b. Bridgeland Area Vocational Center - (\$510,000)	20,449,000
8	387,000	UTAH STATE UNIVERSITY - New Construction Natural Resources/Biology Wing Addition, Phase 1	20,836,000
9	1,200,000	SOUTHERN UTAH STATE COLLEGE - New Construction Administration Building Addition	22,036,000
10	5,494,000	DIXIE COLLEGE - Utilities UTAH TECHNICAL COLLEGE AT PROVO - New Construction & Utilities Health Technology and Administration Building a. New Construction - Building - (\$4,785,000) b. Utilities - Mechanical Additions Required to Service this Building - (\$709,000)	27,530,000
11	3,150,000	UTAH TECHNICAL COLLEGE AT SALT LAKE - New Construction Business Building, Phase 1	30,680,000
12	3,411,000	DIVISION OF FAMILY SERVICES (STATE TRAINING SCHOOL) New Construction and Site Development, Phase IV	34,091,000
13	4,205,000	a. Site Development - Roads and Mail System for New Residences - (\$820,000) b. New Construction - Residences for Approximately 99 Residents - (\$2,591,000) COLLEGE OF EASTERN UTAH - New Construction and Utilities a. New Construction - Physical Education Building, Phase 1 (Excludes Lifetime Sports Section of 20,500 square feet) - (\$3,835,000) b. Utilities - Heat Plant Addition Required to Service this Building - (\$345,000) c. Relocate Art Barn - (\$25,000)	38,296,000
14	800,000	STATE TAX COMMISSION - Building Purchase Grandview School Located at 2870 Connor Street, Salt Lake City, Utah	39,096,000

STATE OF UTAH DEPARTMENT OF TRANSPORTATION
Comparison of Full-Time Equivalent Employees (F.T.E.)
 Actually Paid 1976, 1977, and 1978, 1 December 1978



2100

2000

1900

1800

0

