



Spencer J. Cox
Governor

EXECUTIVE ORDER
2025-06

Establishing the BUILD Coordinating Council

WHEREAS, Utah is one of the fastest growing states in the nation;

WHEREAS, a growing population means an increasing demand for housing, transportation, water, energy, open space, recreation, and impact on air quality;

WHEREAS, Utahns are concerned about the impacts of growth on the quality of life in the state;

WHEREAS, growth issues are interrelated and decisions about one issue often affect other issues;

WHEREAS, the state of Utah is entering an increasingly resource-constrained environment, which will necessitate more careful decision-making to ensure the best use of Utah's resources;

WHEREAS, multiple state agencies are currently working to address growth challenges as topics overlap agency responsibilities;

WHEREAS, there is a shared desire to enable more efficient, effective, and coordinated decision-making to best serve the residents of Utah without creating redundancies; and

WHEREAS, the Legislature of the state of Utah passed [HCR 11, Concurrent Resolution Recognizing the Importance of Cross-issue Growth Impacts \(2024\)](#), which encourages state agencies and their partners to include consideration of cross-issue growth impacts in state funding, policy, and program design, development, and evaluation;

NOW, THEREFORE, I, Spencer J. Cox, Governor of the state of Utah, by the authority vested in me by the Constitution and laws of this state, do hereby order the following:

Purpose. The purposes of this Executive Order are to:

1. Establish the BUILD (Blueprint for Utah's Infrastructure, Land, and Development) Coordinating Council;

2. Facilitate greater coordination among growth policy area long-range plans across state agencies and different levels of government;
3. Identify opportunities to leverage state investments to advance shared statewide goals; and
4. Maintain or improve quality of life for current and future generations of Utahns.

Application. This order applies to all state agencies, as defined below.

Definitions. As used in this order:

1. “Agency”
 - a. Includes:
 - i. a department, division, office, bureau, or other organization within the state executive branch, including the State Tax Commission, the National Guard, and the Board of Pardons and Parole; and
 - b. Does not include:
 - i. an institution of higher education;
 - ii. the Utah Board of Higher Education;
 - iii. the State Board of Education;
 - iv. an independent entity as defined in Utah Code [§63E-1-102](#);
 - v. the Attorney General's Office;
 - vi. the State Auditor's Office;
 - vii. the State Treasurer's Office;
 - viii. the Legislative Branch; or
 - ix. the Judicial Branch.
2. “Long-range planning” means an effort that is intended to:
 - a. Consider the changing needs of Utah’s built and natural environment to successfully accommodate projected population growth, changing demographics, and economic factors;
 - b. Establish a ten- to thirty-year vision for the state that maintains or enhances quality of life for Utahns; and
 - c. Recommend thoughtful and prudent investments, policies, and initiatives to achieve that vision.

BUILD Coordinating Council.

1. This Order establishes the BUILD Coordinating Council (“Council”) to be comprised of the following individuals:
 - a. The Senior Advisor for Long-Range Planning, who also serves as State Planning Coordinator as described in [Utah Code §63J-4-4](#);
 - b. The Senior Advisor for Housing Strategy and Innovation;
 - c. The State Energy Advisor;
 - d. The State Homeless Coordinator; and
 - e. The Executive Director of the Governor’s Office of Planning and Budget;
 - f. The Executive Director of the Governor’s Office of Economic Opportunity;
 - g. The Executive Director of the Department of Natural Resources;
 - h. The Executive Director of the Department of Transportation;
 - i. The Executive Director of the Department of Public Safety;
 - j. The Executive Director of the Department of Environmental Quality;
 - k. The Executive Director of the Department of Health and Human Services
 - l. The Commissioner of the Utah Department of Agriculture and Food;
 - m. A representative from each of the following entities, if the entity agrees to participate:
 - i. University of Utah’s Kem C. Gardner Policy Institute;

- ii. Utah State University’s Janet Quinney Lawson Institute for Land, Water and Air;
 - iii. Southern Utah University’s Utah Center for Rural Life;
 - iv. Olympic and Paralympic Winter Games Salt Lake City - Utah 2034;
 - v. Salt Lake Chamber of Commerce;
 - vi. Utah League of Cities and Towns;
 - vii. Utah Association of Counties;
 - viii. Envision Utah;
 - ix. A rural region Association of Governments; and
 - x. An urban region Association of Governments.
- 2. Members of the Council will meet quarterly or as otherwise determined by the chair to:
 - a. Establish a set of shared statewide goals outlining the future Utah that Utahns want;
 - b. Review and discuss the demographic, economic, and other changes occurring in Utah;
 - c. Discuss growth challenges and potential cross-agency solutions;
 - d. Prioritize key growth issues for future policy consideration;
 - e. Identify opportunities for greater cross-agency and cross-issue collaboration around growth policy areas;
 - f. Review draft state and regional long-range plans and make recommendations to enhance statewide alignment and coordination;
 - g. Identify and resolve conflicts among state agency and partner long-range plans;
 - h. Endorse final long-range plans; and
 - i. Produce annually a report to the Governor, Lieutenant Governor, and Legislature that reports on the activities above.

State Planning Coordinator

The State Planning Coordinator shall:

- 1. Serve as Chair of the Council and facilitate the quarterly Council meetings;
- 2. Establish an executive committee to guide the work of the Council;
- 3. Advise the Governor on state, regional, metropolitan, and local governmental planning matters relating to public improvements and land use;
- 4. Maintain a repository of current and completed long-range planning efforts;
- 5. Coordinate the preparation and dissemination of long-range planning data across state agencies;
- 6. Present annually to the Legislature on the activities of the Council; and
- 7. Provide general support to the activities of the Council.

State Agencies

State agencies shall:

- 1. As invited by the Council, present upcoming long-range planning processes at regularly-scheduled Council meetings;
- 2. Bring challenges and needs to the Council for dialogue and collaborative solution identification;
- 3. Receive recommendations from the Council to enhance coordination and statewide alignment and incorporate them as appropriate; and
- 4. Collaboratively participate in the discussions and activities of the Council and its partners to the fullest extent possible.

THIS ORDER is effective immediately and shall remain in effect until otherwise modified, amended, rescinded, or superseded.



IN WITNESS WHEREOF, I have
hereunto set my hand and caused to be
affixed the Great Seal of the State of Utah.
Done on this, the 28th day of May, 2025.

A handwritten signature in black ink, appearing to read "Spencer J. Cox".

Spencer J. Cox
Governor

ATTEST:

A handwritten signature in black ink, appearing to read "Deidre M. Henderson".

Deidre M. Henderson
Lieutenant Governor